





## PAUL D. JOYCE, CPA STATE EXAMINER

Indiana's State Examiner and the agency head for the State Board of Accounts, Paul Joyce coordinates and manages the post-audits and examinations of over 4,000 state and local governmental entities in Indiana.



# Beth Goss Mitch Wilson Government Technical Assistance & Compliance Directors

cities.towns@sboa.in.gov

317-232-2513







Indiana State Board of Accounts - 2025











#### **Indiana State Board of Accounts**



Indiana State Board of Accounts - 2025







**Cities** 



SBOA / POLITICAL SUBDIVISIONS / CITIES

#### **Contact Information**

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(317) 232-2513 (317) 232-2513

**Hot Topics** -

Overview -



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Uniform Compliance Guidelines (Manuals) -

**State Examiner Directives** •

Internal Control Standards 🕶

Forms -

**Bulletins** -



Manuals 🕶

www.in.gov/sboa

#### **Accounting and Financial Regulatory Reporting Manual**

Accounting and Financial Regulatory Reporting Manual - 2023 (Currently Effective)

Enhanced Regulatory Reporting Manual - (For Future Implementation)

#### Internal Control Manual

Uniform Internal Control Standards for Indiana Political Subdivisions

#### **Information Technology Manual**

Accounting and Uniform Compliance Guidelines Manual for Indiana Political Subdivisions - Information Technology

#### City - Uniform Compliance Guidelines Manual

You can view the manual online by clicking on one of the Chapters below:

- Table of Contents (2017)
- Chapter 1 Prescribed Forms, Taxes, General Information, Local Policies, and Deposits and Investments (2023)
- Chapter 2 Introduction (2018)
- Chapter 3 The Accounting Plan and Procedures (2022)
- Chapter 4 Funds (2019)
- Chapter 5 City and Town Court Funds (2018)
- Chapter 6 Forms (2018)
- Chapter 7 Calendar of Monthly Duties (2019)







#### **Bulletins** -

#### www.in.gov/sboa

> You can view the Cities and Towns Bulletins online by selecting the one you want to see below, or you can search the index by clicking here.

			2024  December September June March
2023  December September June March	2022  December  March  June  September	2021  December September June March	2020  December  September  June  March
2019  December September June March	2018  December September June March	2017  December September June March	2016  December September June – pt 2 June March
2015  December September June - pt 2 June March	2014  December September June March	2013 • December	







Indiana State Board of Accounts - 2025





#### **Audit Report Filings**

This index of Audit Reports issued by the Indiana State Board of Accounts is updated each day with reports released the previous day. If you wish to receive a copy of an audit report that is not available for download, please contact our office at (317) 232-2513. The cost of copies of audit reports is ten (10) cents per page. To speed up the process, have the report file date and number available when calling. These items can be obtained from the results of this search.









#### **Training Material**

#### Political Subdivisions / Cities (or Towns) – scroll down to:

#### **Presentations and Training Materials** T

Police Chief Executive Training – April 2025

Wilson/Goss – New Police Chief Training



#### Chapter 1

#### PRESCRIBED FORMS, TAXES, GENERAL INFORMATION, LOCAL POLICIES, AND DEPOSITS AND INVESTMENTS

#### PRESCRIBED FORMS

A prescribed form is one which is put into general use for all offices of the same class, whereas an approved form is a computerized form for special use in a particular office.

Although the SBOA prescribes forms, copies of forms must be purchased from a public printer or other source.

Many computer software programs can create exact replicas of prescribed forms. Exact replica may be used as a prescribed form. If it is desirable to use a form other than a prescribed form that is not an exact replica, the new form must be approved.

For any form that is to be approved, the unit can start using the form as they have it ready. A log of these forms must be kept indicating the form it replaced and the effective date of the new form. At the beginning of an engagement, this log must be presented to the examiner.

New forms must be in place during at least one engagement and must not be an element of a finding or result and comment that is responsible or partially responsible for an exception found during an engagement to be considered approved. The unit is responsible for placing on new forms the year of installation in the upper right corner. This reference should be similar to "Installed in [Name of Unit], (20xx)."

The unit agrees to comply with the following conditions, if applicable, for any new forms installed:

- 1. The forms installed are subject to review and/or recommendations during engagements of the unit to ensure compliance with current laws and uniform compliance guidelines.
- 2. Any receipts, checks, purchase orders, or other forms that require numbering shall be either prenumbered by an outside printing supplier or numbered by the unit's computer system with sufficient controls installed in the system to prevent unauthorized generation of the form or duplication of numbers.
- All receipts must be either in duplicate or recorded in a prescribed or approved register of
- All checks must be either in duplicate or recorded in a register of checks generated by the computer.
- In the event a change is required due to the passage of a State or Federal law or a change in uniform compliance guidelines, the unit agrees to implement the change in a timely manner.

Officials and employees are required to use prescribed and approved forms in the manner prescribed.









## **PRESCRIBED FORMS**

Indiana State Board of Accounts - 2025

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	Payee	Terms	
	-	Date Due	
Invoice Date	Invoice Number	Description (or note attached invoice(s) or bill(s))	Amount
		ched invoice(s), or bill(s), is (are) true and correct and to made were ordered and received except	



	VOUCHER NO.	WARRANT NO		<u> </u>
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	ON	\$ ACCOUNT OF APPROPRIA	ATION	
		FOR		Council Members
		STRIBUTION LEDGER CLAS		•
	Acct. No.	Account Title	Amount	<del>.</del> -
				- -
		AMPL	5	- - -
	5	- In		- -
				- -
Indiana State Board of Accounts - 2025				<b>=</b>

**APV** 



# Accounts Payable Voucher

rescribed by State Board of	of Accounts	Town Form No. 39 (Rev. 15	995)	
		ACOUNTS PAYABLE VOUCHER		
OWN OF In invoice or bill whom, rates per	to be properly itemi. day, number of hou	, INDIANA zed must show. kind of service, where performed, dates rs, rate per hour, number of units, price per unit, etc.	service rendered, by	
	Payee	Purchase Order No		
		Terms Date Due		
Invoice Invoice Date Number		Description (or note attached invoice(s) or bill(s))	Amount	
		SAMPLE		
		ched invoice(s), or bill(s), is (are) true and correct and the made were ordered and received except.		
		Signature	Title	
I hereby o		ned invoice(s), or bill(s), is (are) true and correct and I have	ve audited same in accordar	



#### Statute governing payments is IC 5-11-10

#### One side has

- Itemization section
- Certification good/services were received
- Fiscal officer certifies APV has been "audited"

#### Get claims to fiscal officer timely

#### Some can be paid prior to board approval

- Requires an ordinance describing
- Cities = IC 36-4-8-14
- Towns = IC 36-5-4-12



#### **Payroll Voucher**

or F	(Office	Board,	Dep	artment o	or Institution					-			NOTE	to which a by the gov	n employee erning body	might be ent	equal the days littled by law and Lost" column w such days.	under the lea	ve policies e	establ	ished			Page_		of	P
		Approp				DAYS OR	HOURS	N PERIO	L	ther	Total Days								EDUCTION		surance	Re	srement		T	Amount of Warrant	
	NAME OF EMPLOYEE	No. or Class Title	Code	Noncash Benefits	Worked	Sick Leave	Vacation Leave	Lost Days	Code	Days Hours	or Hours To Be Paid	Rate of Pay	Gross Pay	Total	Fed. W/H Tax	Social Security Tax	Medicare Tax	State W/H Tax	County W/H Tax	Code	Amount	Code	Amount			(Gross Pay Less Deductions)	Warrant
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See following page for reverse side of this form.

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# Payroll Voucher (Claim)



List of employees to be paid

Similar to APV in that form is certified by someone with knowledge of hours worked

Most likely you as Chief/Marshal

This is the documentation the fiscal officer needs to process payroll



#### **Employee Service Record**

·-		(Unit	)		
	EMPLOYE	E'S SERVI	CE RECORD		YEAR
REMARKS Workweek Begins: Hour of Day ; Day of Week		NAME AS ON S (Mr., Mrs., M	OCIAL SECURITY CARD		EMPLOYEE NUMBER
Basis of Pay: (Hr., Day, Week, Bi-Weekly, Month)		ADDRESS			ZIP CODE
Date of Birth;		SOC. SEC. NO.		CLASSIFICATION	
Normal Work Schedule *		OFFICE, BOAR	O OR DEPT.	BEGIN. DATE EMPL.	LEAVE ACCRUAL DATE
1 2 3 4 5 6 7 8 9 10 1	11 12 13	14 15	REGULAR VACATION LEAVE	SICK LEAVE	OTHER LEAVE
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## Employee Service Record



#### Maintained for each employee

#### Shows time worked by day

• Or leave taken if applicable

#### Required by

- FLSA (departments > 5 officers)
- IC 5-11-9-4

#### Overtime

- Refer to local personnel policy
- Department of Labor Wage & Hour Division
  - o wagehour@dol.in.gov
  - o Phone 317-232-2655
  - Website www.in.gov/dol

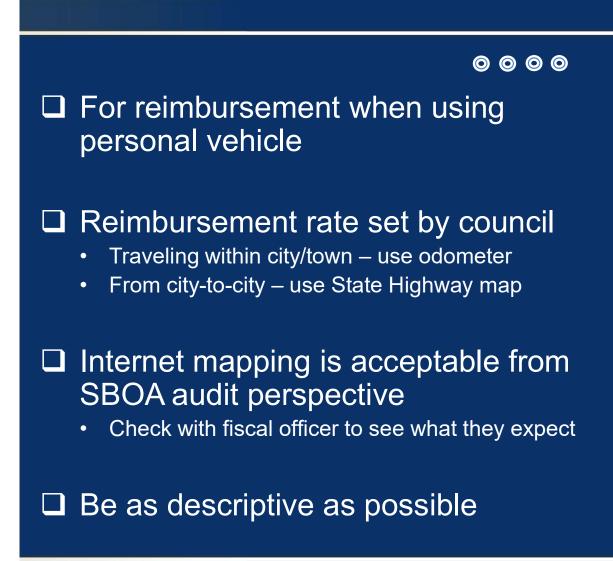
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Prescribed by State Board	of Accounts						General Form No. 101 (1955)
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	Auto License No.				TOTALS		
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ate				-	Title		

#### Mileage Claim



## Mileage Claim









#### CITIES AND TOWNS BULLETIN

AND UNIFORM COMPLIANCE GUIDELINES
ISSUED BY STATE BOARD OF ACCOUNTS

Page 7-8

MARCH 2016

#### TRAVEL EXPENSE

The following sets forth the audit position of the State Roard of Accounts with regard to reimbursements made by local governmental units to their officers and employees for travel and

A local unit may reimburse such persons for actual miles traveled in their own motor vehicles on official business of the local unit at a reasonable rate per mile as fixed by an ordinance or resolution of the unit's legislative body. The mileage rate should be fixed by the board or commission having authority to approve claims for travel expenses. No particular mileage rate has been set by the State of Indiana for local units of government and, consequently, the mileage rate lies within the discretion of legislative body, board or commission, unless otherwise provided by statute. The body setting the mileage rate should also determine whether parking fees and toll charges are included in the rate or, on the other hand, whether such expenses are to be reimbursed separately based on the submission of

Reimbursed mileage should not include travel to and from the officer's or employee's home and regular place of employment. If more than one person rides in the same vehicle, only one mileage reimbursement is allowable. General Form 101 (or an approved substitute) should be used for claiming mileage. The odometer reading columns on this form are to be used only when the distance between points cannot be determined by fixed mileage or official highway

When traveling outside the local unit's boundaries on official business, officers and employees may also be reimbursed for meals, lodging, and incidental expenses as defined in the travel policy. The claim for reimbursement should be supported by itemized receipts from hotels, restaurants, and taxi cabs used by the officer or employee while traveling on official

It is permissible for the legislative body of the local unit or the board or commission having the authority to approve claims to adopt an ordinance or resolution establishing a reasonable per diem rate intended to cover travel expenses other than hotel and mileage costs and the officer or employee may be reimbursed on the basis of such a per diem rate in lieu of submitting receipts. If a fixed per diem rate is established by policy, the policy should clearly indicate which type of expenses, in addition to meals, are included in the rate and which related expenses are to be reimbursed on the basis of actual receipts being submitted by the officer or employee. The policy should also define the local unit's boundaries for purposes of reimbursing travel; i.e. outside a 50-mile radius of the office, outside of the county, etc. The policy should cover a proportionate reduction in the per diem rate when meals are provided by an outside

When state statutes govern the amounts of allowable travel reimbursements, those statutes supersede local policy. Also, when determining the reasonableness of a mileage rate or per diem rate, consideration should be given to rates established by the State of Indiana and the Federal government. The local unit should, however, consider the income tax implications of setting its rates higher than the current Federal rates.

In all cases, an officer or employee requesting reimbursement for overnight travel is required to submit a receipt from the hotel or other meeting place where such accommodations were provided.

#### Mileage Claim

More discussion from Cities and Towns Bulletin, March 2016

- ✓ Travel Expenses
- ✓ Per Diem
- ✓ Overnight Travel



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#### **Purchase Order**





#### **Purchase Order**

Helps keep track of budget spending

If used, should be used for all purchases

Fiscal officer required to certify a balance exists in the appropriation prior to purchase

Get with your Clerk-Treasurer or Controller

COCHOLD DI STATE	BOARD OF A	ccounts	PURCHASE	OPDER		GENERAL FORM NO.	58 (REV. 199			
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- Personal Services
- Supplies
- Other Services & Charges
- Capital Outlay





### **Personal Services**

- Salaries
- Wages
- Benefits





## **Supplies**

- Office supplies
- Operating supplies
- Repair & Maintenance



## Other Services & Charges

- Professional services
- Printing expenses
- Insurance
- Utilities
- Rentals

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## **Capital Outlay**

- Land
- Buildings
- Equipment (including vehicles)
- Other





#### **Transfers**

One line item to another

#### Grants

• 2 types – reimbursement & advance

#### **Insurance Proceeds**

• IC 6-1.1-18-7



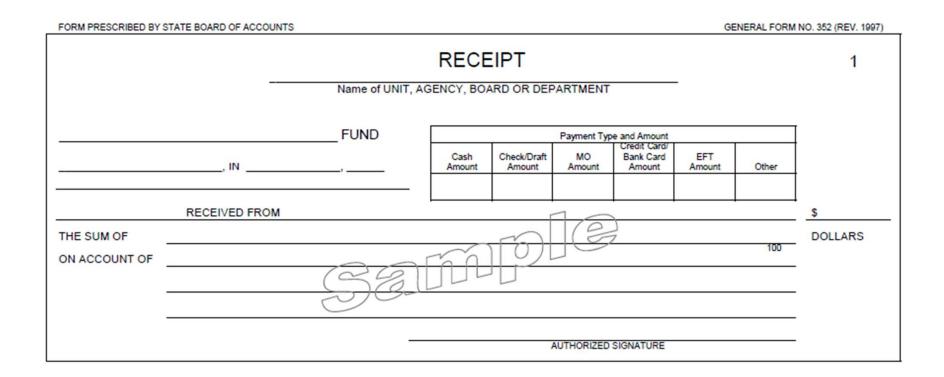




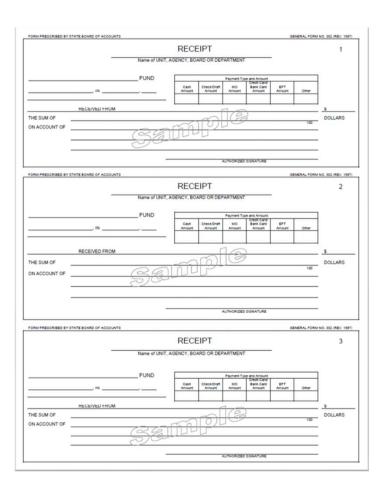
## Sources of Revenue



#### **Receipts**



## **Receipt Form**





Issued when money / payments are collected

IC 5-13-6-1 refers to deposit requirements

Remitted to the Clerk-Treasurer or City Controller timely

#### Consider internal controls

- Cash collections secure?
- Who has access?
- · Review collections over time



#### **Law Enforcement Continuing Education Fund**

Law Enforcement Continuing Education fee – IC 33-37-5-8

Inspection of Motor Vehicles fee – IC 9-17-2-12

Vehicle Accident Report fee – IC 9-26-9-3

Sale of Confiscated Weapons – IC 35-47-3-2

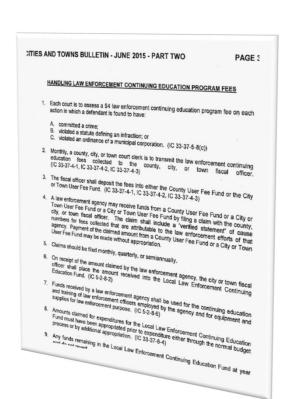






### **Law Enforcement Continuing Education Fund**

- IC 33-37-5-8
- Fees collected by a court
- Needs to be claimed by your department
- Work with Court officials on what they expect from you
- When Court turns it over, goes in LECE



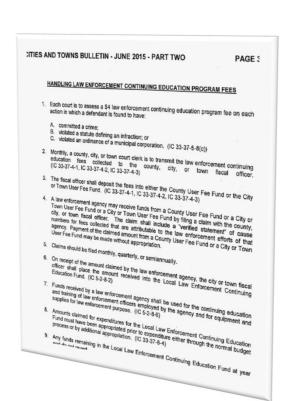






### **Law Enforcement Continuing Education Fund**

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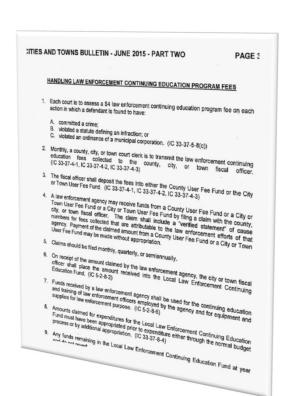






### **Law Enforcement Continuing Education Fund**

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### CITY/TOWN COURT OF \_\_\_\_\_\_\_\_ DETAILED LEDGER OF LOCAL USER FEES

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LECE – Form 213A

Indiana State Board of Accounts - 2025





### **Revenues – Gun Permit Fee**

### **NEW** as of July 1, 2021

- IC 35-47-2-3(d)
- No longer collect fee for handgun licenses
- Money appropriated for replacement program
  - >Through Indiana Criminal Justice Institute



Indiana State Board of Accounts - 2025





### **Uses of LECE**

IC 5-2-8-6

Used for:

Training law enforcement officers

Equipment

Supplies for law enforcement purposes

Requires appropriation by Council







### **Uses of LECE**

IC 5-2-8-6

### Used for:

Training law enforcement officers

Equipment

Supplies for law enforcement purposes

Requires appropriation by Council





### **Uses of LECE**

IC 5-2-8-6

### Used for:

Training law enforcement officers

Equipment

Supplies for law enforcement purposes

Requires appropriation by Council





### **Revenues - Miscellaneous**

- ✓ Theft Reports
- ✓ Photos
- ✓ Criminal Histories
- Establish fee by ordinance
- Designate fund to receive \$\$\$ General or Separate Fund
- Criminal Histories: IC 10-13-3-30









#### COURT COSTS TO BE CHARGED

Case Type	Case Class Code	Total Cost 100%	ue State miannually 55%	N	Due County Monthly 20%	Due ty/Town fonthly 25%
Criminal Actions [IC 33-37-4-1] (Note 1):						
Criminal Felony	CM	\$ 120.00	\$ 66.00	\$	24.00	\$ 30.00
Criminal Misdemeanor	CM	\$ 120.00	\$ 66.00	\$	24.00	\$ 30.00
Miscellaneous Criminal	MC	\$ 120.00	\$ 66.00	\$	24.00	\$ 30.00
Judgments [IC 33-37-4-2] (Note 2):						
Infractions	IF	\$ 70.00	\$ 38.50	\$	14.00	\$ 17.50
Local Ordinance Violations	OV	\$ 70.00	\$ 38.50	\$	14.00	\$ 17.50
Civil Actions [IC 33-37-4-4]:						
Civil Collections	CC	\$ 100.00	\$ 55.00	\$	20.00	\$ 25.00
Plenary	PL	\$ 100.00	\$ 55.00	\$	20.00	\$ 25.00
Domestic Relations	DR	\$ 100.00	\$ 55.00	\$	20.00	\$ 25.00

Note 1. Instead of criminal costs fees prescribed by IC 33-37-4-1, the clerk shall collect a **pretrial** diversion program fee if an agreement between the prosecuting attorney and the accused person entered into under IC 33-39-1-8 requires the payment of those fees by the accused person. The pretrial diversion program fee is an initial user's fee of fifty dollars (\$50.00) and a monthly user's fee of ten dollars (\$10.00) for each month that the person remains in the pretrial diversion program. [IC 33-37-4-1(c)]

In addition, IC 33-37-5-17 requires the defendant to pay a **deferred prosecution fee** for court costs of one hundred twenty dollars (\$120.00) where the court defers prosecution under IC 32.30.1.8

The one hundred twenty dollars (\$120.00) would be distributed as follows:

	21	Due	Due
Total	State	County	City/Towr
Cost	Semiannually	Monthly	Monthly
100%	55%	20%	25%

\$ 120.00 \$ 66.00 \$ 24.00 \$ 30.00

Persons placed in the pretrial diversion program shall also pay a public defense administration fee of five dollars (\$5), a judicial insurance adjustment fee of one dollar (\$1), a judicial salarise fee of twenty dollars (\$20), a court administration fee of five dollars (\$5), a DNA sample processing fee of two dollars (\$2), a document storage fee of two dollars (\$2), a highway worksite zone fee of fifty cents (\$.50) for a driving offense, and an automated record keeping-deferral/diversion fee of five dollars (\$5).

### **Revenues – Court Costs**

2-2

Note 2. Instead of the infraction or ordinance violation costs prescribed by IC 33-37-4-2, the clerk shall collect a **deferral program fee** if an agreement between a prosecuting attorney or an attorney for a municipal corporation and the person charged with a violation entered into under IC 34-28-5-1 (or IC 34-4-32-1 before its repeal) requires payment of those fees by the person charged with the violation. The deferral program fee is an initial user's fee of <u>not to exceed</u> fifty-two dollars (\$52.00) and a monthly user's fee of <u>not to exceed</u> ten dollars (\$10.00) for each month the person remains in the deferral program. [IC 33-37-4-2(e)]

In addition, IC 34-28-5-1 requires the defendant in the action to agree to pay a fee of seventy dollars (\$70.00) to the clerk of the court if the action involves a moving traffic offense (as defined in IC 9-13-2-110). Furthermore, IC 33-37-8-5 requires two dollars (\$2) of every deferral program fee collected to be accounted for as a jury fee. The defendant shall also pay a highway worksite zone fee of fifty cents (\$.50) for a driving offense, a document storage fee of two dollars (\$2) and an automated recordkeeping-deferral/diversion fee of five dollars (\$5).

The seventy dollars (\$70.00) would be distributed as follows:

		2.000	Due	Due
	Total	State	County	City/Town
	Cost	Semiannually	Monthly	Monthly
-	100%	55%	20%	25%
S	70.00	\$ 38.50	\$ 14.00	\$ 17.50





#### IC 33-37-7-6

#### Fees collected by clerk of circuit court; city or town share

Sec. 6. (a) The qualified municipality share to be distributed to each city and town maintaining a law enforcement agency that prosecutes at least fifty percent (50%) of the city's or town's ordinance violations in a circuit or superior court located in the county is three percent (3%) of the amount of fees collected under the following:

- (1) IC 33-37-4-1(a) (criminal costs fees).
- (2) IC 33-37-4-2(a) (infraction or ordinance violation costs fees).
- (3) IC 33-37-4-3(a) (juvenile costs fees).
- (4) IC 33-37-4-4(a) (civil costs fees).
- (5) IC 33-37-4-6(a)(1) (small claims costs fees).
- (6) IC 33-37-4-7(a) (probate costs fees).
- (7) IC 33-37-5-17 (deferred prosecution fees).
- (b) The county auditor shall determine the amount to be distributed to each city and town qualified under subsection (a) as follows:

STEP ONE: Determine the population of the qualified city or town.

STEP TWO: Add the populations of all qualified cities and towns determined under STEP ONE.

STEP THREE: Divide the population of each qualified city and town by the sum determined under STEP TWO.

STEP FOUR: Multiply the result determined under STEP THREE for each qualified city and town by the amount of the qualified municipality share.

- (c) The county auditor shall distribute semiannually to each city and town described in subsection (a) the amount computed for that city or town under STEP FOUR of subsection (b).
  - (d) This section applies after June 30, 2005.

[Pre-2004 Recodification Citation: 33-19-7-3.]

As added by P.L.98-2004, SEC.16. Amended by P.L.201-2011, SEC.102.

### **Revenues – Court Costs**

- · IC 33-37-7-6
- Prosecute local ordinance violations in court
- Funds are distributed by County only if you claim them
- Monies claimed go to General Fund
  - > Need appropriation
  - > Can be for law enforcement





#### IC 33-37-7-6

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#### IC 33-37-7-6

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- (4) IC 33-37-4-4(a) (civil costs fees).
- (5) IC 33-37-4-6(a)(1) (small claims costs fees).
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  - (d) This section applies after June 30, 2005.

[Pre-2004 Recodification Citation: 33-19-7-3.]

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### **Revenues – Court Costs**

- · IC 33-37-7-6
- Prosecute local ordinance violations in court
- Funds are distributed by County only if you claim them
- Monies claimed go to General Fund
  - > Need appropriation
  - > Can be for law enforcement











#### ADDITIONAL EXCISE TAX JUDGMENTS

IC 9-18-2-1 states:

"A person must register all motor vehicles owned by the person that:

- (1) Are subject to the motor vehicle excise tax under IC 6-6-5.5; and
- (2) Will be operated in Indiana...."

IC 9-18-2-1(d) states: "A person must register all vehicles owned by the person not later than sixty (60) days after becoming an Indiana resident."

IC 9-18-2-41 states:

- "(a) In addition to:
  - (1) The penalty described under sections 1,7,21,26,27,27, and 29.5 of this chapter; and
  - (2) Any judgment assessed under IC 34-28-5 (or IC 34-4-32 before its repeal);

a person who violates section 1 [IC 9-18-2-1] of this chapter shall be assessed a judgment equal to the amount of excise tax due under IC 6-6-5 or IC 6-6-5.5 on the vehicle involved in the violation.

- (b) The clerk of the court shall do the following:
  - (1) Collect the additional judgment described in subsection (a) in an amount specified by a court order.
  - (2) Transfer the additional judgment to the county auditor on a calendar year basis.
- (c) The auditor shall distribute the judgments described under subsection (b) to law enforcement agencies, including the state police department, responsible for issuing citations to enforce section 1 [IC 9-18-2-1] of this chapter.
- (d) The percentage of funds distributed to a law enforcement agency under subsection (c):
  - (1) Must equal the percentage of the total number of citations issued by the law enforcement agency for the purpose of enforcing section 1 of this chapter during the applicable year; and
  - (2) May be used for the following:
    - (A) Any law enforcement purpose.
    - (B) Contributions to the pension fund of the law enforcement agency."

To facilitate the handling and allocation of these fees under IC 9-18-2-41, the clerk should use General Form No. 367 (1984) entitled "Clerk's Report to Auditor of Additional Judgment for Excise Tax" (see copy of this form on Page 11). In using this form, the following procedure should be observed:

### **Revenues – Excise Judgments**

CITIES AND TOWNS BULLETIN - DECEMBER 2016

PAGE 12

#### ADDITIONAL EXCISE TAX JUDGMENTS - (Continued)

The clerk of the court which collects these penalties must include a memorandum with the remittance which shows the number of citations filed in the court by each law enforcement agency for failure to timely register a motor vehicle. Such memorandum could be as follows:

Law Enforcement Agency	<u>Citations</u>
Urban City Police Best Town Marshal	6 2 <u>2</u>
Total	<u>10</u>





- Council accepts donation
- Create fund by ordinance
  - Source of \$
  - > What can be used for



### **Revenues – Donations**

### Restricted

- Separate fund
- Appropriation not needed if spent on reason donated

### **Unrestricted**

- Goes in General
- Needs appropriated

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## Miscellaneous Items





### **Buy Money / Confidential Funds**

- SBOA Cities & Towns Bulletin June 2016
- Home Rule (IC 36-1-3) ordinance necessary to be established
- Must be appropriated
- U.S. Dept. of Criminal Justice "DOJ Grants for Financial Guide"
- Indiana State Police

   INV-0017





### **Buy Money / Confidential Funds**

- SBOA Cities & Towns Bulletin June 2016
- Home Rule (IC 36-1-3) ordinance necessary to be established
- Must be appropriated
- U.S. Dept. of Criminal Justice "DOJ Grants for Financial Guide"
- Indiana State Police INV-0017





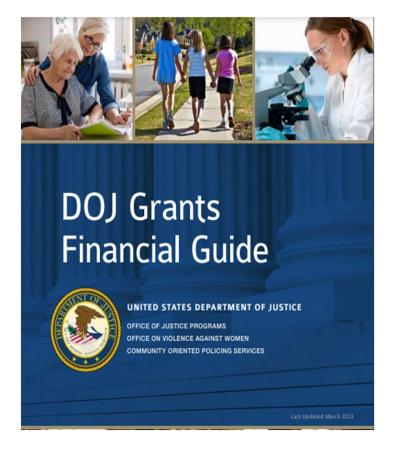
### **Buy Money / Confidential Funds**

- SBOA Cities & Towns Bulletin June 2016
- Home Rule (IC 36-1-3) ordinance necessary to be established
- Must be appropriated
- U.S. Dept. of Criminal Justice "DOJ Grants for Financial Guide"
- Indiana State Police INV-0017









### **DOJ - Buy Money / Confidential Funds**

### "DOJ Grants Financial Guide"

> Confidential funds start on page 93

https://www.ojp.gov/doj-financial-guide-2024

#### III. Postaward Requirements

#### 3.12 OJP'S CONFIDENTIAL FUNDS

#### Introduction

The provisions outlined in this chapter apply to all awarding agency professional personnel, recipients, and subrecipients involved in the administration of grants containing confidential funds. Confidential funds are those monies allocated to:

- $\hbox{\color{red} \blacksquare} \ \ Purchase \ of \ Services \ (P/S). \ This \ category \ includes \ travel \ or \ transportation \ of \ a \ non-Federal \ officer \ or \ an$ informant; the lease of an apartment, business front, luxury-type automobile, aircraft or boat, or similar effects to create or establish the appearance of affluence; and/or meals, beverages, entertainment, and similar expenses (including buy money, flash rolls, etc.) for undercover purposes, within reasonable limits.
- Purchase of Evidence (P/E). This category is for purchase of evidence and/or contraband, such as narcotics and dangerous drugs, firearms, stolen property, counterfeit tax stamps, and so forth, required to determine the existence of a crime or to establish the identity of a participant in a crime.
- Purchase of Specific Information (P/I). This category includes the payment of monies to an informant for specific information. All other informant expenses would be classified under P/S and charged accordingly.

TINANCIAL MANAGEMENT TIP

Confidential funds should only be allocated when 1) the merit of a program





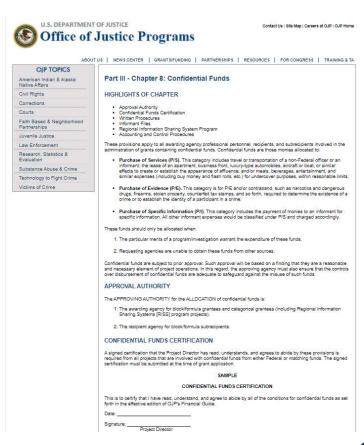




### **DOJ - Buy Money / Confidential Funds**

### Same information; different format

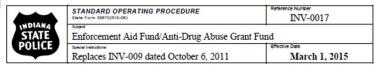
https://www.ojp.gov/sites/g/files/xyckuh241/files/archives/financial guides/financialguide09/part3/part3chap8.htm



Indiana State Board of Accounts - 2025







#### I. PURPOSE

Establish guidelines for obtaining, using, and accounting for confidential funds used in support of criminal investigations.

#### II. POLICY

Criminal investigations requiring confidential monetary disbursements may be supported by the Enforcement Aid Fund/Anti-Drug Abuse Grant Fund. Both funds shall be managed by the Special Investigation Command Commander and audited annually. Employees requesting or utilizing the Enforcement Aid Fund/Anti-Drug Abuse (EAF/ADA) Grant Funds shall adhere to the following procedures.

#### III. PROCEDURE

Investigative Account Procedures

A. Initial requests for funds must be signed by the Superintendent or designee prior to payment being authorized.

B. The EAF/ADA Grant Fund shall be administered by the Special Investigations Command (SIC) Commander, who shall securely maintain accurate records pertaining to the fund.

C. The Fiscal Section shall coordinate a financial audit of the EAF/ADA Grant Fund with the State Board of Accounts following the end of each fiscal year.

- 1. A written report documenting the audit results shall be prepared and submitted to the Superintendent through the Assistant Chief of Staff Fiscal. Irregularities shall be noted in the
- 2. After review by the Superintendent, the audit report shall be forwarded to SIC for inclusion in the EAF/ADA Grant Fund files.
- D. Prior to submitting a request for EAF/ADA Grant Funds, employees shall make specific inquiries to the Criminal Intelligence Unit (CIU) for additional available information that may relate to an investigation. Some examples of information that can be requested include but are not limited to:
- Identification and/or analysis of victims, crimes, and/or crime locations.
- Identification and/or analysis of suspects.
- Identification of potential sources for establishing contact with criminals or their associates.

### **ISP - Buy Money / Confidential Funds**

### **PURPOSE**

Establish guidelines for obtaining, using, and accounting for confidential funds used in support of criminal investigations.

Contact ISP to request a copy







### **Clothing Allowance**

SBOA Cities & Towns Bulletin – March 2019

For Cities: IC 36-8-4-4

For Towns: Clothing & equipment allowances are *optional* 

> Can be provided in Home Rule ordinance

### Tax Implications:

- No receipts necessary allowance subject to tax
- Receipts are required allowance not subject to tax
- Consult with the IRS for specific guidance





### **Clothing Allowance**

SBOA Cities & Towns Bulletin - March 2019

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- Receipts are required allowance not subject to tax
- Consult with the IRS for specific guidance



### **Body Armor**



### Indiana Codes related to Body Armor:

- ✓ IC 36-8-4-4.5 (cities)
- ✓ IC 36-5-7-7 (town marshals & deputies)
- ✓ IC 36-8-9-9 (town police departments)

In each case, city/town shall provide body armor, which remains the property of the city/town.



- Weapons those required to be registered can be sold and proceeds go to city/town General fund.
- Cars used for up to 3 years
- Other property seized under:
  - > IC 34-24-1; proceeds to General
  - > IC 34-24-2; refer to Court Order
- Bicycles/lost property IC 36-8-6-4





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- Written guidelines where profit goes
- Machine available to public Revenue to General fund
- Machine in restricted area
   Governing body can designate
- Internal Controls important access to machine; who collects \$\$\$, etc.



### UNIFORM CONFLICT OF INTEREST DISCLOSURE STATEMENT State Form 54266 (R / 6-12) / Form 236 STATE BOARD OF ACCOUNTS

#### Indiana Code 35-44.1-1-4

A public servant who knowingly or intentionally has a pecuniary interest in or derives a profit from a contract or purchase connected with an action by the governmental entity served by the public servant commits conflict of interest, a Class D Felony. A public servant has a pecuniary interest in a contract or purchase if the contract or purchase will result or is intended to result in an ascertainable increase in the income or net worth of the public servant or a dependent of the public servant. "Dependent" means any of the following: the spouse of a public servant; a child, stepchild, or adoptee (as defined in IC 31-9-2-2) of a public servant who is unemancipated and less than eighteen (18) years of age; and any individual more than one-half (1/2) of whose support is provided during a year by the public servant.

The foregoing consists only of excerpts from IC 35-44.1-1-4. Care should be taken to review IC 35-44.1-1-4 in its entirety.

Tit	le or Position With Governmental Entity:
a.	Governmental Entity:
b.	County:
Th	is statement is submitted (check one):
a	as a "single transaction" disclosure statement, as to my financial interest in a specific contract of purchase connected with the governmental entity which I serve, proposed to be made by the governmental entity with or from a particular contractor or vendor; or
b	as an "annual" disclosure statement, as to my financial interest connected with any contracts of purchases of the governmental entity which I serve, which are made on an ongoing basis with from particular contractors or vendors.
Na	me(s) of Contractor(s) or Vendor(s):
-	
da	escription(s) of Contract(s) or Purchase(s) (Describe the kind of contract involved, and the effective te and term of the contract or purchase if reasonably determinable. Dates required if 4(a) is selected ove. If "dependent" is involved, provide dependent's name and relationship.):

### **Conflict of Interest**

Upload in Gateway – www.gateway.ifionline.org

- Electronic form available
- Fill it out
- Print it
- Signed by appropriate people
- Scan to pdf file
- Upload

### An Open Door into Local Government Finance



Gateway collects and provides access to information about how taxes and other public dollars are hudgeted and spent by Indiana's local units of accomment



IC 36-1-20.2

Local policy required; can be more restrictive than IC

"Individuals who are relatives may not be employed in a position that results in one relative being in the <u>direct line of supervision</u> of the other relative." [emphasis added][IC 36-1-20.2-10]

"Relatives" defined in IC 36-1-20.2-8





### **Purchase of Equipment**

• IC 5-22

• Bids:

< \$50,000	Use city/town small purchase policy
\$50,000-\$150,000	Obtain at least 3 quotes by mail
> \$150,000	Advertise for competitive bids

<sup>\*</sup>Trade-ins: don't lower the threshold

- State QPA www.in.gov/idoa/2448.htm
- Use another city/town's bid; interlocal agreement required
   IC 36-1-7-12





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### **Disposing of Equipment**

IC 5-22-22

### **Public Sale**

- 1 item valued > \$1,000, or
- More than 1 item; combined total > \$5,000, then

Auction, internet, or sealed bids required

Values less than these amounts; can be sold privately [IC 5-22-22-6]

Sell to other governments – no advertising required *if* each has resolutions for the sale





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IC 5-22-22

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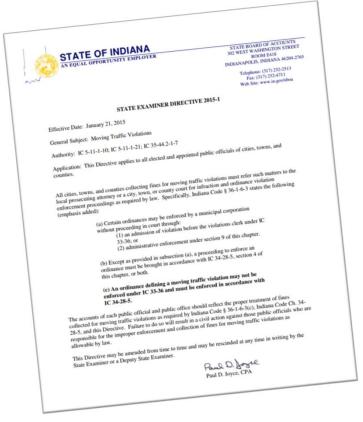
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> Values less than these amounts; can be sold privately [IC 5-22-22-6]

Sell to other governments – no advertising required *if* each has resolutions for the sale







- IC 36-1-6-3
- IC 34-28-5
- Must be enforced through a court
- Can't simply pay fine at city/town hall
- Directive 2015-1

### **Moving Traffic Violations**



https://www.in.gov/sboa/files/SBOA\_Directive\_2015\_1.pdf

Indiana State Board of Accounts - 2025



# THANK YOU

**Beth Goss** 

Mitch Wilson

Government Technical Assistance & Compliance



cities.towns@sboa.i.gov



317-232-2513



www.in.gov/sboa

