

STATE BOARD OF ACCOUNTS

AIM Budget Workshops Spring, 2019

Welcome!



Mission Statement

We are dedicated to providing the citizens of the State of Indiana with complete confidence in the integrity and financial accountability of state and local government

www.in.gov/sboa



Overview

GAAP Basis of Accounting and Reporting

Generally Accepted Accounting Principles

Regulatory Basis of Accounting and Reporting

Prescribed by the State Examiner



- Standardized Reporting Framework
- Accountability and Transparency
- > Financial Statement Users



GAAP - Indiana Statutory Requirements

IC 5-1-11.5-4 - GAAP Reporting Required

- > Population greater than 75,000
 - >Bond Issuance after June 30, 2020



GAAP - Indiana Statutory Requirements

IC 5-11-1-30 - Request for GAAP Audit

- ➤ Council Resolution
- >SBOA has 60 days to approve/disapprove
- >Statutory reasons for disapproval



GAAP - Indiana Statutory Requirements

GAAP Reporting Notification and Requests

Email:

Engagementstrategies@sboa.in.gov

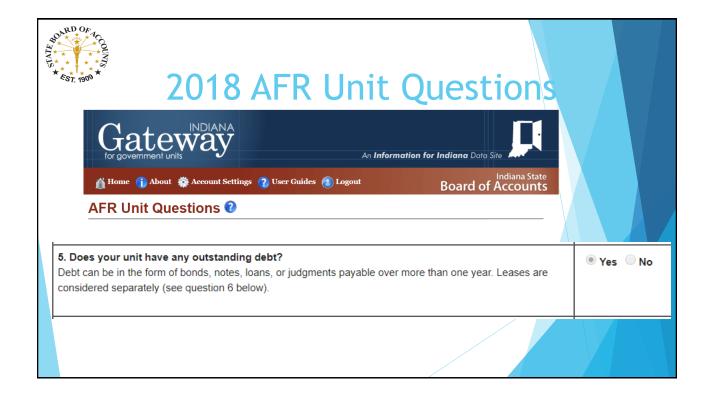
Timeframe



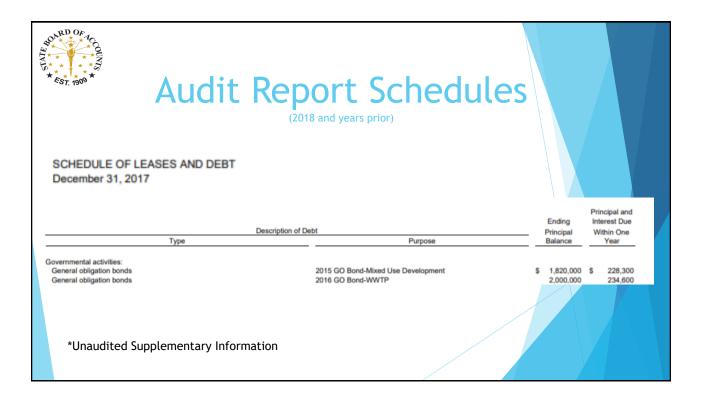
Updates to the Regulatory Report Format

- > Elements of GAAP Reporting
- Note Disclosures
- > Financial Statement











OTHER INFORMATION - UNAUDITED

The Town's Annual Financial Report information can be found on the Indiana Gateway for Government Units website: https://gateway.ifionline.org/.

The other information presented was approved by management of the Town. It is presented as intended by the Town.



Other Matters

Other Information

Our audit was conducted for the purpose of forming an opinion on the Town's financial statement. The Combining Schedule of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis, Schedule of Payables and Receivables, Schedule of Leases and Debt, and Schedule of Capital Assets, as listed in the Table of Contents, are presented for additional analysis and are not required parts of the financial statement. They have not been subjected to the auditing procedures applied by us in the audit of the financial statement and, accordingly, we express no opinion on them.



2019 Updates - Debt

Financial Statement Note Disclosure

- > Changes in long-term debt
 - > Beginning and ending balances
 - > Activity during the year
 - > Payment due in next year
- Debt service requirements to maturity
 - > Payments for the next five years
 - > Payments in five-year increments until maturity
 - > DLGF amortization schedule



Reported by major class of long-term liabilities

Separated into Governmental Activities and Enterprise Activities

Separately reports the portion due of each debt type within one year from the end of the reporting period

Amortization Schedule



2019 Gateway Changes

	Debt Class	Description or Purpose	Beginning Principal	Additions	Reductions	Ending Principal Balance as of December 31, 201X	·
Governmental Activities							
Other Enterprise							
Other Enterprise							
Other Enterprise							



2019 Audit Reports

Note X. Long-term Debt

A. Changes in Long-term Debt

Changes in long-term obligations for the year ended December 31, 2019, are as follows:

Town (non-Utility)		Beginning Balance 1/1/2019		Additions	R	eductions	End	ding Balance 12/31/19	Due Within One Year		
Revenue Bonds	\$	605,000	\$	72,756	\$	92,756	\$	585,000	\$	42,526	
Other Bonds		3,573,795		201,621		111,054		3,664,362		30,000	
Water Utility Notes and Loans Payable	_	2,812,824	_	1,500,000	_	1,673,000	_	2,639,824	_	278,718	
Wastewater Utility Revenue Bonds	_	2,750,000	_	3,000,000	_	3,137,000	_	2,613,000	_	191,560	
Totals	\$	9,741,619	\$	4,774,377	\$	5,013,810	\$	9,502,186	\$	542,804	



2019 Audit Reports

B. Debt Service Requirements to Maturity

Debt service requirements on long-term debt at December 31, 2019, are as follows:

Town Debt Service (non-utility)

Year Ended December 31

		Other Bonds	
	Principal	Interest	<u>Total</u>
2019	20,000	22,526	42,526
2020	30,000	22,101	42,101
2021	30,000	21,538	51,538
2022	30,000	20,751	50,751
2023-2017	150,000	19,851	49,851
2028-2032	180,000	83,504	233,504
2033-2035	125,000	51,291	231,291
	565,000	241,562	701,562



Checklist - Long-Term Debt

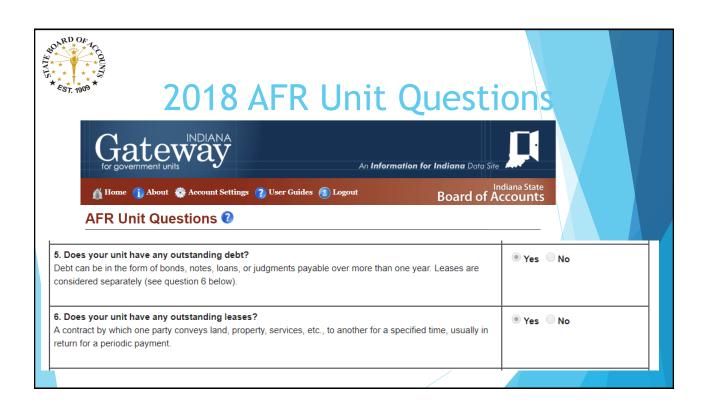
- □ Identify long-term debt by major class
- Identify each major class by activity
- Determine the beginning balance of each debt class by activity
- Determine additions and reductions in long-term debt balances
- □ Determine the ending balance of each debt class by activity
- □ Determine the portion of each long-term debt type due within one year
- □ Complete Debt Management Report information
- Update Debt Management Report as needed



Audit Information - Long-Tern Debt

- Bond Ordinances
- Debt Instruments with Amortization Schedules
- Ledger Balances and activity for each Bond Fund
- Bank Reconciliations
- Claims and Supporting Documentation for payments
- Internal Controls Over Financial Transactions and Reporting

Regulatory Report Format Lease Information 2019 Updates STATE BOARD OF ACCOUNTS STATE BOARD OF ACCOUNTS STATE BOARD OF ACCOUNTS ADD WEST Washington Street STATE BOARD OF ACCOUNTS ROOM E418 ROOM E







Audit Report Schedules

(2018 and years prior)

*Unaudited Supplementary Information

SCHEDULE OF LEASES AND DEBT December 31, 2017

Lessor Purpose Lessor Purpose Payment Date Date

Governmental activities:
Brownsburg Fire Station Building Corp \$1 460 000
First Mortgage Refunding Bond
Brownsburg Municipal Building Corp. 1st Mortgage
Refunding Bonds Series 2013

Downtown Fire Station

Municipal Complex

\$ 164,000 7/1/2015 1.181.000 7/15/2013

Annual

1/1/2025

Lease

Supplementary Information

OTHER INFORMATION - UNAUDITED

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Other Matters

Other Information

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2019 Updates -Leases

Financial Statement Note Disclosure

- General Description of Leasing Arrangements
 - > including lease term
- Principal and Interest Requirements to Maturity
 - > Debt Management Report Amortization Schedule



2019 Audit Reports

Note to the Financial Statements Leases The Town has entered into a lease for three police cars. The lease term began on January 15, 2018, and ends on July 15, 2027. The lease is being paid in semi-annual installments as defined in the schedule of rental payments of the lease agreement.

Principal and interest requirements to maturity as of December 31 2019, are as follows:

Year Ended							
December 31	ı	Principal	li	nterest	Total		
2020	\$	29,976	\$	2,372	\$	32,348	
2021		29,976		1,746		31,722	
2022		29,976		1,130		31,106	
2023		29,976		490		30,466	
2024		29,976		334		30,310	
2025-2027	_	149,880	_	3,065	_	152,945	
Totals	\$	299,760	\$	9,137	\$	308,897	



Checklist - Leases

- General Description of Lease Arrangements
- Name of Lessor
- Lease Beginning Date
- Lease Ending Date
- Annual Lease Payment
- Complete Debt Management Report information
- □ Update Debt Management Report as needed



Audit Information - Leases

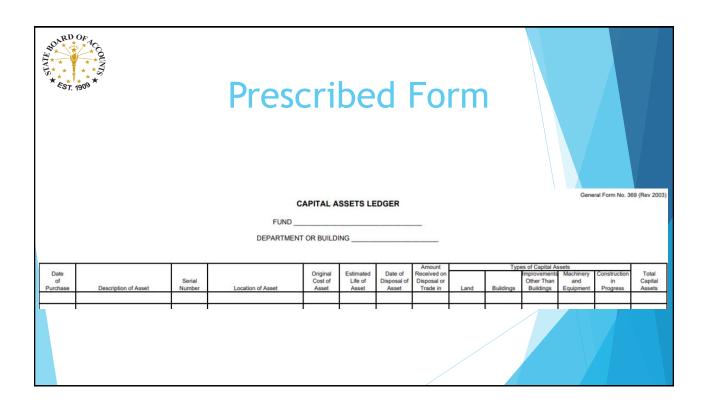
- Lease Agreements
- > Claims and Supporting Documentation for payments
- > Internal Controls Over Financial Transactions and Reporting





Accounting for Capital Assets

- Accounting and Uniform Compliance Guidelines Manuals
- ▶ Bulletins
- www.in.gov/sboa





2018 Unit Questions



AFR Unit Questions ?

7. Do you maintain records listing the types and values of assets owned by the unit? Assets include land, buildings, infrastructure, vehicles, equipment, etc.



2018 Gateway Reporting

Capital Assets 0

Return to AFR Main Menu

Using your Capital Asset records complete the Schedule of Capital Assets (land, building, equipment, etc) as of the end of the year. If you have infrastructure, but don't have valuations for it, submit the Annual Report with a temporary value of \$ 9.99 and estimate the value later. See this.page for information on various methodologies for estimating the value of infrastructure. Once you have estimated the value, correct the Annual Report and resubmit.

Make sure to press the ENTER key on the keyboard after entering a number to make sure it is saved!

Government or Enterprise	Land	Infrastructure	Building	Improvements Other Than Buildings	Machinery, Equipment, and Vehicles	Construction In Progress	Books and Other
Governmental Activities	\$0.00	\$208,383.00	\$333,251.00	\$158,998.00	\$227,012.00	\$0.00	\$0.00
WASTEWATER UTILITY (Wastewater Utility)	\$8,223.00	\$351,065.00	\$312,935.00	\$512,080.00	\$581,027.00	\$0.00	\$0.00
WATER UTILITY (Water Utility)	\$894.00	\$434,725.00	\$122,478.00	\$9,596.00	\$189,264.00	\$0.00	\$0.00



2018 Regulatory Format

(and years prior)

*Supplementary Information

*Ending Balance Only

*Compliance

SCHEDULE OF CAPITAL ASSETS December 31, 2017

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

overpmental activities		Ending Balance
Governmental activities:		
Infrastructure	\$	208,383
Buildings		333,251
Improvements other than buildings		158,998
Machinery, equipment, and vehicles		227,012
Total governmental activities		927,644
Wastewater Utility:		
Land		8,223
Infrastructure		351,068
Buildings		312,93
Improvements other than buildings		512,080
Machinery, equipment, and vehicles	_	581,027
Total Wastewater Utility		1,765,330
Water Utility:		
Land		894
Infrastructure		434,725
Buildings		122,478
Improvements other than buildings		9,596
Machinery, equipment, and vehicles		189,264
Total Water Utility		756,957
Total capital assets	\$	3,449,931

2019 Updates - Capital Assets

- Capital Asset Additions and Reductions
- > Supplementary Information for 2019
- Financial Statement Note Disclosure 2020



2019 Gateway Reporting

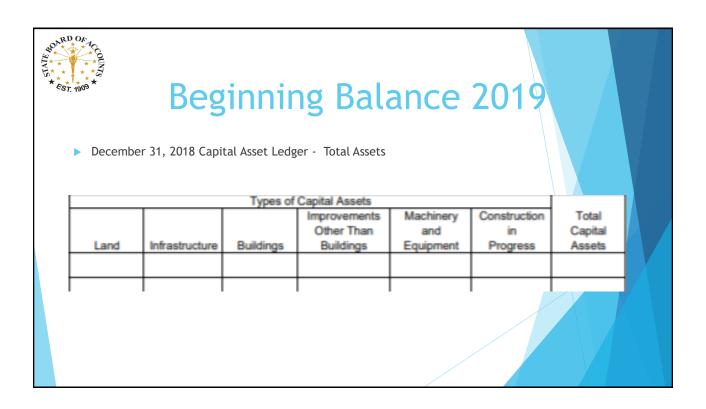
Government or Enterprise	Beginning Balance January 1, 20XX	Additions	Reductions	Ending Balance December 31,
General Government Activities				
Land				
Infrastructure				
Building				
Improvements other than Buildings				
Machinery, Equipment and Vehicles				
Construction in Progress				
Books and Other				
Total				
Other Enterprise				
Total Capital Assets				

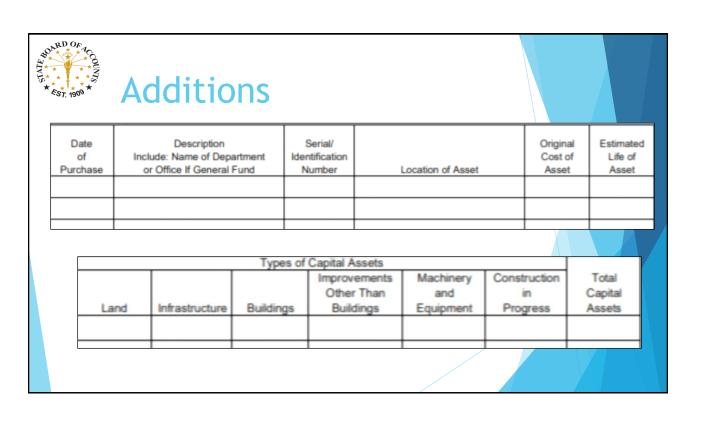


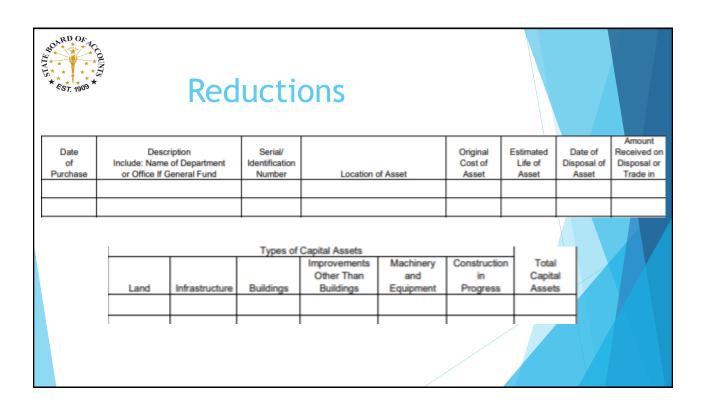
Beginning Balance 2019

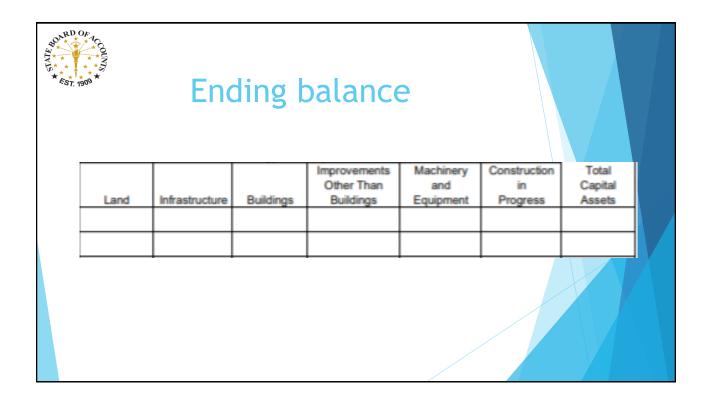
> 2018 AFR Ending Balance

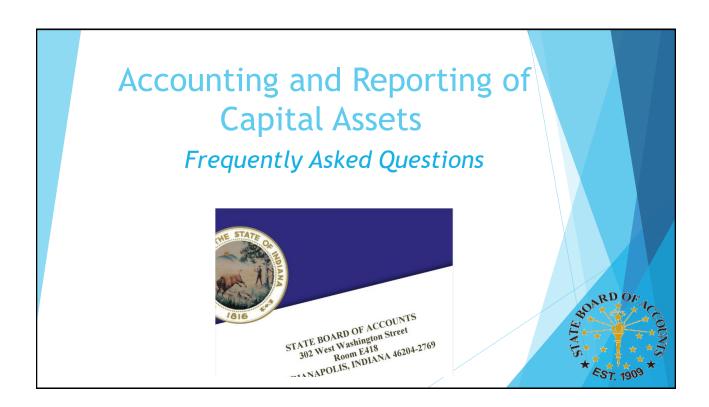
Government or Enterprise	Land	Infrastructure	Building	Improvements Other Than Buildings	Machinery, Equipment, and Vehicles	Construction In Progress	Books and Other
Governmental Activities	\$2,803,201.43	\$1,591,230.56	\$17,735,931.14	\$0.00	\$10,070,705.09	\$0.00	\$1,382,750.62
STORM WATER (Storm Water Utility)	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00	\$0.00
WASTEWATER (Wastewater Utility)	\$196,503.00	\$4,280,304.73	\$16,086,540.45	\$0.00	\$968,092.15	\$16,000,000.00	\$809,021.11
WATER (Water Utility)	\$288,119.16	\$1,435,930.23	\$3,658,664.08	\$0.00	\$448,829.95	\$0.00	\$624,896.30













How do we get started?

Gain an understanding of capital asset accounting

Implement Policies and Procedures

Maintain Capital Asset Ledger



What is a capital asset?

(GASB 34 para 19)

Land

Infrastructure

Buildings

Improvements other than Buildings

Machinery, Equipment & Vehicles

Construction in Progress

Books and Other

*used in operations and has a useful life extending beyond a single reporting period

Which capital assets go the schedule?

Capitalization Policy

Classes of Assets

Resources



Historical Cost

Estimating Historical Cost

- "Going Price" at the time of acquisition
- Consumer Price Index calculation



ESTABLISHING THE ESTIMATED COST OF CAPITAL ASSETS

When it is not possible to determine the historical cost of capital assets owned by a governmental unit, the following procedure should be followed.

Develop an inventory of all capital assets which are <u>significant</u> for which records of the historical costs are not available. Obtain an estimate of the replacement costs of these assets. Through inquiry determine the year or approximate year of acquisition. Then multiply the estimated replacement cost by the factor for the year of acquisition from the Table of Cost Indexes. The resulting amount will be the estimated cost of the asset.

In some cases estimated replacement cost can be obtained from insurance policies; however, if estimated replacement costs are not available from insurance policies, you should obtain or make an estimate of the replacement costs.

If the replacement cost is estimated to be \$76,000.00 and the asset was constructed about 1930, then the estimated cost of the asset should be reported as \$5,320.00.

\$76,000.00 X .07 = \$5,320.00

TABLE OF COST INDEXES 1922 to 2017

Year	Index	<u>Year</u>	Index	<u>Year</u>	Index	<u>Year</u>	Index
2017	1.00	1993	.59	1969	.15	1945	.07
2016	.98	1992	.57	1968	.14	1944	.07
2015	.97	1991	.56	1967	.14	1943	.07
2014	.97	1990	.53	1966	.13	1942	.07
2013	.95	1989	.51	1965	.13	1941	.06
2012	.94	1988	.48	1964	.13	1940	.06
2011	.92	1987	.46	1963	.12	1939	.06
2010	.89	1986	.45	1962	.12	1938	.06
2000	00	400E	4 4	4004	40	4007	00











www.Zionsville-in.org



Infrastructure

Property that is stationary in nature and has a long life (e.g., roads, bridges, tunnels, drainage systems, water and sewer systems, dams, and lighting systems).







www.brownsburg.com





www.richmondindiana.gov





What is the useful life of a Capital Asset?

Capital Assets Ledger

Documented Basis for Determination

Resources



Checklist

- Establish Capitalization Policy
- Maintain Capital Assets Ledger (prescribed form)
- Identify Capital Assets by Activity
- Identify Capital Assets by Major Class
- □ Confirm Beginning Balance for 2019
- Report Additions to Capital Assets
- Report Reductions in Capital Assets
- Compare Ending Balance to Capital Assets Ledger
- Document Basis for Valuation and Estimated Useful Life
- Establish Internal Controls



2019 Audit Information

- Capitalization Policy
- ▶ Capital Assets Ledger
- Supporting Documentation
- Documented Basis for Asset Valuation
- Documented Basis for Estimated Useful Lives
- ▶ Internal Controls

Sources

Bulletin and Uniform Compliance Guidelines

Cities and Towns: Establishing the Estimated Cost of Capital Assets, June 2018 p. 29

Cities and Towns: Inventories of Capital Assets, March 2014, p. 3

Accounting and Uniform Compliance Guidelines Manual

Cities and Towns: Depreciation of Utility Assets, p. 3-55;

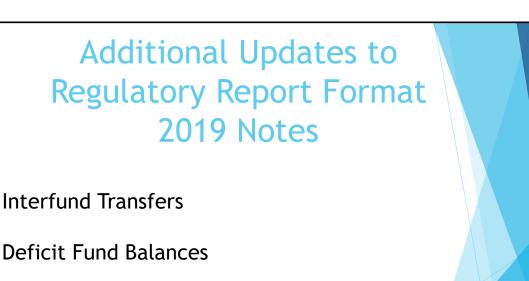
Estimated Useful Lives of Capital Assets p. 3-58

SBOA Best practices; www.in.gov/sboa

Government Accounting Standards Board, GASB 34, www.gasb.org

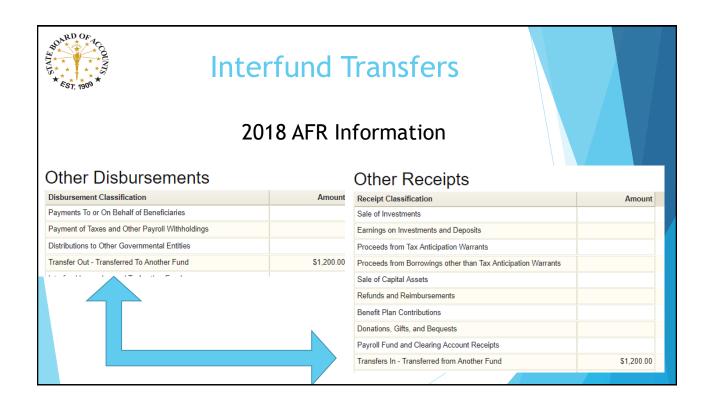
Government Finance Officers Association, www.gfoa.org

- Estimated Useful Lives of Capital Assets
- Capitalization Thresholds for Capital Assets
- Control Over Items That are not Capitalized
- Accounting for Capital Assets: A Guide for State and Local Governments, Stephen J. Gauthier.



Pensions and OPEB

Other Note Disclosures





Interfund Transfers

2019 AFR Schedule

Transfer From	Transfer To	An	nount
Fund name	Drop down	\$	-
Fund name			-
Total		\$	-



Interfund Transfers

Note to the Financial Statements for 2019

<u>Transfer From</u>	Ge	neral	ı	Parks	Water - perating	Dep	Transfer to Water - reciation/Imp	 tewater - perating	 n Water - erating		Total
General	\$	-	\$	5,000	\$ _	\$		\$ 15,000	\$ _	\$	20,000
Parks		2,000			-		_	-	_		2,000
Water - Operating	30	0,000		-	-		57,744	-	_		357,744
Water - Depreciation/Imp.		-		-	-		-	65,000	-		65,000
Water - Bond and Interest		-		-	280,229		-	-	-		280,229
Wastewater - Operating		-		-	-		-	38,472	-		38,472
Wastewater - Bond and Interest		-		-	-		-	191,952	-		191,952
Storm Water - Operating		-		-	-		-	-	-		-
Storm Water - Depreciation/Imp.		-		-	45,000			-	100,000		145,000
Total	\$30	2,000	\$	-	\$ 325,229	\$	57,744	\$ 295,424	\$ 100,000	\$1	,080,398

With explanation of transfers which do not occur on a routine basis



Deficit Fund Balances

Note to the Financial Statements for 2019

The following funds have deficit fund balances at December 31, 2019:

Sanitation Revenue
Parks and Recreation
Community Development

9,606 16,544

6,463

Total deficit fund balances

\$ 32,613

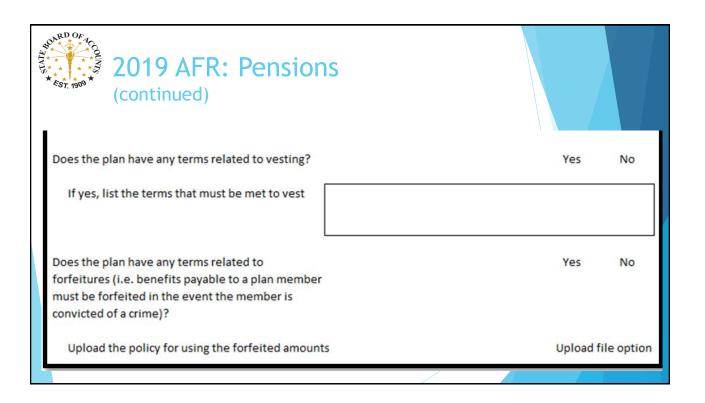


Pensions

Pensions

- Most information is already submitted in Gateway
- Gateway will contain additional drop-down questions to contribute more detail to the note disclosure

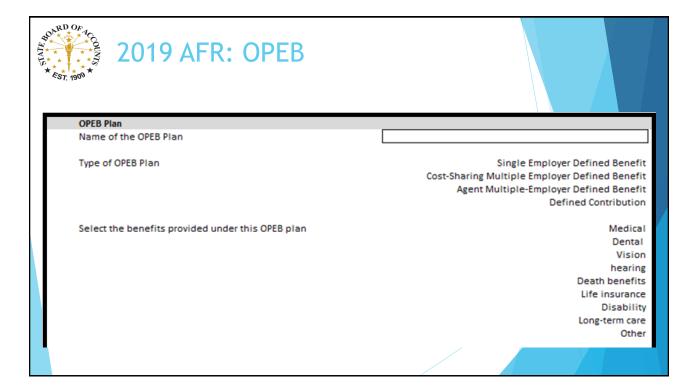
SIATA * * * * * * * * * * * * * * * * * *	2019 AFR: Pension	ns	
	Type of Pension Plan	Single Employer Defined Benefit Cost-Sharing Multiple Employer Defined Benefit Agent Multiple-Employer Defined Benefit Defined Contribution	
	Select the benefits provided under this pension plan	Retirement Income Death benefits Life Insurance Disability benefits Other	
	Select the Indiana Code that applies to this plan	Municipal Utility Employees' Pension Fund IC 8-1.5-3-7 City Hospitals - Third Class Cities IC 16-23-1-25(c) Housing Authorities IC 36-7-18-10(d) Department of Redevelopment IC 36-7-14-12.2(17) Deferred Compensation IC 5-10-1.1	





Information requested will be similar to pensions

- ▶Plan description
- > Benefits provided
- >Actuarial information, if any
- **≻**Contributions



* STATE A	2019 AFR: OPEB (conti	inued)	
	Plan Administrator		
	Company Name		\Box
	Street Address		
	City		
	State		
	Zip (e.g. 9999)		
	Contact Person		
	Phone (e.g. 999-999-9999)		
	e-mail (e.g. example@example.com)		
	Employer Sponsoring the Plan		
	Current Number of Participants		
	Inactive employees or beneficiaries current receiving benefit paym		
	Inactive employees entitled to but not yet receiving benefits		_
	Active employees		

2019 AFR: OPEB (conti	nued)	
Actuarial Information		
Has there been an actuarial valuation done for this plan?	Yes	No
When are you planning to have an actuarial valuation done?	Next YearTwo YearsMore Tha Do not intend to have an actuarial va	
Contribution Rates (as a Percentage of Payroll)		
Employer		
Plan Members		
Annual Covered Payroll		
Cost Method for Funding Purposes		Unit Credit
	-	cted Unit Credit
	Entry Age No	ormal (% Salary)
	Entry Age Norma	al (Level Dollar)
		Aggregate
		ned Age Normal
		idual Aggregate
		Initial Liability
	Individua	I Level Premium
		Pay as you go
	Other	(please specify)



Other Note Disclosures

Significant Contingent Liabilities

- **≻** Description
- > Dollar amount

Significant Commitments

- ➤ Description
- > Dollar amount

Subsequent Events

- ➤ Description,
- > Date the event occurred
- ➤ Cost of the event



Financial Statement Presentation

Statement of Receipts, Disbursements, and Cash and Investment Balances



STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CASH AND INVESTMENT BALANCES - REGULATORY BASIS For the Year Ended December 31, 2017

Fund	Cash and Investments 01-01-17 Receipts		Disbursements	Cash and Investments 12-31-17	
General Fund Motor Vehicle Highway Fund Local Road And Street Park Nonreverting Operating Edit Fund	\$ 5,104,576	\$ 9,873,481	\$ 9,061,122	\$ 5,916,935	
	2,532,541	1,914,389	1,541,218	2,905,712	
	38,188	309,697	246,096	101,789	
	518,553	440,449	605,840	353,162	
	7,372,046	2,525,693	6,861,607	3,036,132	

2019 Financial Statement Presentation

	General	Motor Vehicle Highway	Local Road And Street	Emergency Medical Services/Ambuland	Sanitation Revenue	Community Development	Law Enforcement Continuing Ed
Cash and investments - beginning	\$ 57,257	\$ 75,632	\$ 93,602	\$ 90,396	\$ 25,676	\$ 77,471	\$ 18,162
Receipts:							
Taxes	1,576,512	199,959	-	186,588	_	-	-
Licenses and permits	6,285	-	-	-	_	_	1,340
Intergovernmental	249,708	248,343	31,499	_	-	-	-
Charges for services	55,650	720		122,671	266,052	-	1,085
Fines and forfeits	706	-	-			-	992
Utility fees	-	-	-	-	-	-	-
Other receipts	9,143	49,355	961	170	59	550	
Total receipts	1,898,004	498,377	32,460	309,429	266,111	550	3,417
Disbursements:							
Personal services	1,279,468	208,805	-	4,176	18,021	-	-
Supplies	75,068	50,020	-	8,896	_	-	5,296
Other services and charges	463,030	202,710	-	297,110	280,229	-	-
Debt service - principal and interest	-	-	-	-	-	-	-
Capital outlay	16,129	32,171	-	-	-	94,565	-
Utility operating expenses	-	-	-	-	-	-	-
Other disbursements	36,231	414					
Total disbursements	1,869,926	494,120		310,182	298,250	94,565	5,296
Excess (deficiency) of receipts over							
disbursements	28,078	4,257	32,460	(753)	(32,139)	(94,015)	(1,879)
Cash and investments - ending	\$ 85,335	\$ 79,889	\$ 126,062	\$ 89,643	\$ (6,463)	\$ (16,544)	\$ 16,283



Financial Statement

Statement of Receipts, Disbursements, and Cash and Investment Balances - Regulatory Basis

Supplementary Information

Schedule of Capital Assets
Schedule of Payables and Receivables (removed)
Schedule of Debt and Leases (removed)
Schedule Receipts, Disbursements, and
Cash and Investment Balances (removed)

Note Disclosures

Long Term Debt
Leases
Interfund Transfers
Deficit Balances
Pensions and OPEB
Significant Contingent Liabilities
Significant Commitments
Subsequent Events



Through this process it is our goal to work with you as we provide the citizens of Indiana with complete confidence in the integrity and financial accountability of state and local government.



Contact Information

Todd Caldwell Susan Gordon

► Cities and Towns: cities.towns@sboa.in.gov

► Special Districts: <u>Specialdistricts@sboa.in.gov</u>

► Libraries: <u>Libraries@sboa.in.gov</u>

317-232-2513