## Budget Committee Presentation

December 8, 2010

## Agenda

- Overview
- Pensions 101 - Contribution Rates
- Fund Updates \& Budgetary Impacts
- HEA 1205 Update
- Investments \& Operational Performance
- National Issues \& Trends


## Overview - Plans \& Funds

- Seven Retirement Plans
- PERF
$\square$ TRF
$\square$ '77 Police and Fire
$\square$ Judges
$\square$ Excise Police, Gaming Agents and Conservation Officers
$\square$ Prosecuting Attorneys
$\square$ Legislators
- Three Non-Retirement Funds
- Pension Relief
$\square$ Public Safety Officers' Special Death Benefit Fund
$\square$ State Employees' Death Benefit Fund


## Overview - Member Demographics

## 480,000 + Members

## Members By Fund



Members By Status


PERF


## Overview - Employer Demographics



## Overview - FY10 Change In Net Assets

Net Assets - June 30, 2009

Contributions $+\$ 1.9 \mathrm{~B}$
Investment Income $\quad+\$ 2.6 \mathrm{~B}$

Payments - \$1.9B

Net Assets - June 30, 2010
\$22.2B

## Pensions 101 - Actuarial Required Contributions (ARC)

- Pay-as-you-go plan
- Actuarial prefunded plan


## ARC $=$ Current Benefit Obligation

ARC $=$ \% pay based upon actuarial science (Contribution rate)

- Actuary Calculated Contribution Rate is composed of two elements
- Normal Cost
- Amortization of the Unfunded Liability
- The actual contribution rate charged to employers is set by the Board of Trustees taking into consideration
- Actuary calculated rate
- Scenario analysis
- Stability over time


## SOLID PLANS PAY THE ARC INDIANA HAS A LONGSTANDING HISTORY OF PAYING THE ARC

# Public Employees Retirement Fund (PERF) Fund Overview 

MEMBERSHIP: Full-time employees of the state and political subdivisions that elect to participate

TYPE: Defined Benefit - Hybrid (Defined Benefit + Annuity Savings Account)

FUNDING RATIO: $93.10 \%$
UNFUNDED LIABILITY: \$937M

## BENEFITS

Benefit Formula: $1.1 \%$ x Avg. High 5 Yr. Salary x Yrs. Service (plus ASA)
Vesting: DB-10 years, ASA - Immediate
Full Retirement Age: 65 w/ 10 years service, 60 w/ 15 years service, 55 - rule of 85

Projected Benefit Payments
\$667.1M
\$712.9M

## FUNDING SOURCES

Employee Contribution: 3\% salary to member ASA
Employer Contribution (State): Actuarily Calculated Contribution Rate (FY11 = 7.0\%)
Employer Contribution (Subdivisions): Actuarily Calculated Contribution Rate (Avg FY11 = 7.88\%)

| $\underline{\text { FY12 }}$ | $\underline{\text { FY13 }}$ |
| :--- | :--- |
| $\$ 166.4 \mathrm{M}$ | $\$ 173.1 \mathrm{M}$ |
| $\$ 211.6 \mathrm{M}$ | $\$ 250.8 \mathrm{M}$ |
| $\$ 382.4 \mathrm{M}$ | $\underline{\$ 444.8 \mathrm{M}}$ |
| $\$ 760.4 \mathrm{M}$ | $\$ 868.7 \mathrm{M}$ |

PERF

## Teachers Retirement Fund (TRF) Fund Overview

MEMBERSHIP: Teachers of K12 public schools and certain state universities
Consists of two accounts (Pre-1996 and 1996)

TYPE: Defined Benefit - Hybrid (Defined Benefit + Annuity Savings Account)

FUNDING RATIO: 41.9\% (Pre 1996-31.9\%, 1996-93.1\%)

## BENEFITS

Benefit Formula: 1.1\% x Avg. High 5 Yr. Salary x Yrs. Service (plus ASA)
Vesting: DB - 10 years, ASA - Immediate
Full Retirement Age: 65 w/ 10 years service, 60 w/ 15 years service, 55 - rule of 85
Avg. Overall Retiree Beneft: $\$ 17,292$

## FUNDING SOURCES

Employee Contribution: 3\% salary to member ASA
General Fund Appropriation: Pre-96 Pay-as-you-go benefit obligation
Pension Stabilization Fund: Pre-96 Pay-as-you-go benefit obligation
Employer Contribution: 1996 Account Actuarily Calculated Contribution Rate (FY11 = 7.5\%) Other: Lottery (Pre-96)
$\square$

UNFUNDED LIABILITY: \$11,133M辟
$\square$

## Teachers' Retirement Fund (TRF) Pre-96 Account Budgetary Impacts

## Proposed 3\% year over year appropriations growth for FY12 - FY13

| \$ Millions | Actual FY09 | Actual FY10 | Forecast FY11 | Forecast FY12 | Forecast FY13 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Total: |  |  |  |  |  |
| Benefit Payments | \$661.4 | \$714.1 | \$784.0 | \$836.7 | \$894.2 |
| General Fund Allotments | \$662.6 | \$687.3 | \$704.3 | \$725.4 | \$747.2 |
| Actual (O)/U Allotments | \$1.2 | (\$26.8) | (\$79.7) | (\$111.3) | (\$147.0) |
| Amt. withdrawn from PSF | \$0.0 | \$26.8 | \$79.7 | \$111.3 | \$147.0 |

Teachers' Retirement Fund

# Teachers Retirement Fund (TRF) <br> Pre-96 Account Budgetary Impacts 

## Pre-96 Account DB Appropriations Forecast <br> assumes 3\% per yr. state appropriations



## Teachers Retirement Fund (TRF) Pre-96 General Fund Appropriations

- 103\% appropriations growth safely provides benefit payments and maintains a reasonable PSF balance
- Complies with existing Indiana Code IC 5-10.4-2-5(d)
- Maintains lottery revenue and continued appropriations growth



# TRF Pre-96 PSF Historical \& Projected Balances 

Projections based on 103\% yr. over yr. GF Appropriations WITH \$30M/year Lottery Revenue


## Impact of 103\% verses 106\%

- DOES NOT:
- Take the projected PSF balance negative
- Jeopardize TRF's ability to pay benefits
- DOES:
- Maintain predictable TRF State Appropriations growth
- HOWEVER: Going any lower than $103 \%$ and/or redirecting the $\$ 30 \mathrm{M}$ per year lottery revenue away from the PSF adds significant risk


## '77 Police and Fire Retirement Fund

MEMBERSHIP: Local full-time police and firefighters hired after April 30,1977

TYPE: Defined Benefit

## FUNDING RATIO: 98.00\%

## BENEFITS

Benefit Formula: 50\% of first class officer salary
Vesting: 20 years
Full Retirement Age: 52 with at least 20 years service
UNFUNDED LIABILITY:
\$67M
Projected Benefit Payments

| $\mathrm{FY12}$ | FY 13 |
| :--- | :--- |
| $\$ 78.2 \mathrm{M}$ | $\$ 81.3 \mathrm{M}$ |

Projected Benefit Payments
\$78.2M
\$81.3M

## FUNDING SOURCES

Employee Contribution: 6\% of first class officer salary (max. 32 years)
Employer Contribution: Actuarily Calculated Contribution Rate (FY11 $=19.5 \%$ )

| FY12 | FY13 |
| :---: | :---: |
| \$42.1M | $\$ 43.8 \mathrm{M}$ |
| \$156.2M | $\underline{\$ 175.2 \mathrm{M}}$ |
| $\mathbf{\$ 1 9 8 . 3 \mathrm { M }}$ | $\$ 219.0 \mathrm{M}$ |

## Judges' Retirement System

MEMBERSHIP: Judges of the Indiana Supreme Court, Indiana Circuit Court. Indiana Tax Court, County and Municipal Courts

TYPE: Defined Benefit - Consists of two plans: 1977 System and the 1985 System

FUNDING RATIO: 72.90\%
UNFUNDED LIABILITY: \$90M

## BENEFITS

Benefit Formula: Final Salary x percent factor established in IAC (24\% - 60\%)
Vesting: 8 years
Full Retirement Age: 65 with at least 8 years service, 55 - rule of 85
Projected Benefit Payments

## FUNDING SOURCES

## Employee Contribution: 6\% salary (max. 22 years)

General Fund Appropriation: Actuarily Calculated Contribution Rate (FY11 $=54.8 \%$ )
Other: Certain docket and court fees

| FY12 | $\underline{\text { FY13 }}$ |
| :---: | ---: |
| $\$ 2.4 \mathrm{M}$ | $\$ 2.4 \mathrm{M}$ |
| $\$ 17.9 \mathrm{M}$ | $\$ 19.5 \mathrm{M}$ |
| $\underline{\$ 5.1 \mathrm{M}}$ | $\underline{\$ 5.1 \mathrm{M}}$ |
| $\mathbf{\$ 2 5 . 4 \mathrm { M }}$ | $\mathbf{\$ 2 7 . 0 \mathrm { M }}$ |

# Excise, Gaming \& Conservation Officers Retirement Fund 

MEMBERSHIP: State Excise Police, Gaming Agents, Gaming Control Officers, and Conservation Enforcement Officers

TYPE: Defined Benefit

## FUNDING RATIO: 76.30\%

UNFUNDED LIABILITY:
\$21M

## BENEFITS

Benefit Formula: (Average high five salary x $25 \%$ ) + (1.67\% x yrs service beyond 10 years)
Vesting: 10 years
Full Retirement Age: 60 if hired before age 50, mandatory at 65
Projected Benefit Payments
FY12 FY13
\$3.7M
\$3.9M
Avg. Overall Retiree Benefit: $\$ 24,549$

## FUNDING SOURCES

Employee Contribution: Pre '77 hires - 3\% of first \$8,500, Post '77 hires - 4\% of total salary
Employer Contribution: Actuarily Calculated Contribution Rate (FY11 = 20.75\%)

| FY12 | FY13 |
| :--- | :--- |
| $\$ 1.1 \mathrm{M}$ | $\$ 1.2 \mathrm{M}$ |
| $\mathbf{\$ 6 . 0 \mathrm { M }}$ | $\underline{\$ 6.5 \mathrm{M}}$ |
| $\$ 7.1 \mathrm{M}$ | $\$ 7.7 \mathrm{M}$ |

## Prosecuting Attorneys' Retirement Fund

MEMBERSHIP: Prosecutors or a chief deputy prosecutors serving after December 31, 1989
Executive Director or Dep Executive Director of the Prosecutors Council, or state paid dep. prosecutors hired after June 30, 199
TYPE: Defined Benefit

## FUNDING RATIO: 59.30\% <br> UNFUNDED LIABILITY: \$18M

## BENEFITS

Benefit Formula: High Salary x percent factor established in IAC (24\%-60\%) Vesting: 8 years
Full Retirement Age: 65 with at least 8 years service

| Projected Benefit Payments |  |
| :---: | :---: |
| $\frac{\mathrm{FY12}}{\$ 1.3 \mathrm{M}}$ | $\frac{\mathrm{FY13}}{\$ 1.3 \mathrm{M}}$ |

Avg. Overall Retiree Benefit: $\$ 21,635$

## FUNDING SOURCES

Employee Contribution: 6\% salary
General Fund Appropriation: Actuarily Calculated Contribution Rate (FY11 = 10.25\%)

| FY12 | FY13 |
| :---: | :---: |
| $\$ 1.4 \mathrm{M}$ | $\$ 1.4 \mathrm{M}$ |
| $\$ 2.6 \mathrm{M}$ | $\underline{\$ 2.9 \mathrm{M}}$ |
| $\$ 4.0 \mathrm{M}$ | $\$ 4.3 \mathrm{M}$ |

## Legislators' Retirement System

MEMBERSHIP: Members of the Indiana General Assembly

TYPE: Defined Benefit - Members serving on April 30, 1989 who elected to participate Defined Contribution - Members serving on or after April 30, 1989 who elect to participate

## FUNDING RATIO: 93.00\%

## UNFUNDED LIABILITY: $\quad \$ 0.4 M$

## BENEFITS

Benefit Formula: Lessor of $\$ 480 \times$ yrs service before ' 89 OR high consecutive three year salary Vesting: 10 years
Full Retirement Age: 65 with at least 10 years service, 55 - rule of 85,60 w/ 15 yrs service
Projected Benefit Payments
$\underline{\mathrm{FY} 12}$
$\$ 0.5 \mathrm{M}$$\frac{\overline{\mathrm{FY} 13}}{\$ 0.5 \mathrm{M}}$

Avg. Overall Retiree Benefit: $\$ 6,846$

## FUNDING SOURCES

Employer Contribution: $10 \%$ of salary for the DC plan
Employer Contribution: Actuarily Calculated Contribution for the DB plan

| FY12 | FY13 |
| :--- | :--- |
| $\$ 1.2 \mathrm{M}$ | $\$ 1.2 \mathrm{M}$ |
| $\$ 0.2 \mathrm{M}$ | $\$ 0.2 \mathrm{M}$ |
| $\mathbf{\$ 1 . 4 \mathrm { M }}$ | $\$ 1.4 \mathrm{M}$ |

PE

## Funded Status as of June 30, 2009

## FUNDING RATIOS

## PERF

77 Police \& Fire
Judges
E, G \& C
Prosecutors
Legislators' DB
TRF 1996

Aggregate Prefunded Plans

TRF Pre-1996
93.10\%
\$937M
98.00\%
\$67M
72.90\%
\$90M
76.30\%
59.30\%
93.00\%
93.10\%
93.40\%
31.90\%
\$18M
\$0.4M
\$215M
\$1,348M
\$10,918M

UNFUNDED LIABILITY

FY10 Results Available by December 31, 2010

## Other Non-Retirement Funds

- Public Safety Officers' Death Benefit Fund
- \$150,000 line of duty death survivor benefit
- \$3.3M net assets as of June 30, 2010
- Partially funded by bail bond fees (\$39K collected in FY10)
- No appropriations needed in FY12-13 budget
- State Employees' Death Benefit Fund
- \$50,000 line of duty death survivor benefit
- \$7.1M net assets as of June 30, 2010
- Funded by the state
- No appropriations needed in FY12-13 budget


## Pension Relief Fund

- Created in 1977 to give relief to police and fire pension funds maintained by units of local government
- State now pays $100 \%$ of the local liabilities
- Bi-annual distributions are made to local units based upon
- Estimated following year liabilities
- Prior year actual experience

|  | FY10 <br> Actual | FY11 <br> Forecast | FY12 Forecast | FY13 <br> Forecast |
| :---: | :---: | :---: | :---: | :---: |
| Contributions |  |  |  |  |
| General Fund | \$136.0M | \$112.0M | \$131.0M | \$180.0M |
| Pension Relief Fund* | S77.0M | \$107.7M | \$101.4M | \$56.6M |
| Distributions | \$213.0M | \$219.7M | \$232.4M | \$236.6M |

* Revenue sources include a dedicated portion of lottery revenue, liquor taxes, and cigarette taxes


## Pension Funding Sources Summary

|  | FY12 |  | FY13 |  |
| :---: | :---: | :---: | :---: | :---: |
|  | GF Appropriation | Other* | GF Appropriation | Other* |
| PERF |  | \$760.4 |  | \$868.7 |
| TRF | \$725.4 | \$452.8 | \$747.2 | \$513.9 |
| 1977 Police \& Fire |  | \$198.3 |  | \$219.0 |
| Judges | \$17.9 | \$7.5 | \$19.5 | \$7.5 |
| EG\&C |  | \$7.1 |  | \$7.7 |
| Prosecutors | \$2.6 | \$1.4 | \$2.9 | \$1.4 |
| Legislators |  | \$1.4 |  | \$1.4 |
| Pension Relief | \$131.0 | \$101.4 | \$180.0 | \$56.6 |
| TOTAL | \$876.9 | \$1,530.3 | \$949.6 | \$1,676.2 |

* Other includes Employee, Employer, PSF, Lottery, and other dedicated tax contributions


## PERF / TRF Merge Update (HEA 1205)

- Requires the PERF \& TRF boards to jointly appoint a common director and to cooperate to the extent practical and feasible in the investing of fund assets
- A common director was appointed on May 10, 2010
- A common executive staff was implemented on June 18, 2010
- Administrative Cost Savings = \$1.5M/year
- Investments cooperation is already yielding savings
- Recurring=
- Net Present Value=
\$8.8M/year
\$126.0M
- Lack of a single legal entity will prevent some savings (\$1M - \$5M)


## Investments Performance



## Investments Performance


*Public Plan Median Returns only available in Gross of Fees
-PERF and TRF outperformed their respective benchmarks as well as the public plan median over the last year.
-PERF was awarded the Large Public Plan of the Year award by Institutional Investor News.

Teachers' Retirement Fund

## Operational Performance

## Consistently achieving high levels of performance



- Recognized leader in customer service and administrative efficiency by a global pension system benchmarking firm
- Certificates of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association (GFOA)
- Public Pension Standards Awards for Funding and Administration from the Public Pensions Coordinating Council (PPCC)


## National Issues \& Trends

Average annual required contribution paid and \%
of plans paying at least $90 \%$ of their ARC, FY 01

\% of Plans Receiving
$\mathbf{9 0 \%}$ of their ARC

## 69\%




05
06
07
08
09

## National Issues \& Trends

## Aggregate funding levels are likely to drift lower through FY13




## National Issues \& Trends

## Some states are changing plan designs and financing structures

>Hybrid DB/DC or DC-only plan designs
>Higher employee contributions
$>$ Increased normal retirement provisions
>Lower benefit accruals
>Eliminating automatic COLAs

