



STATE OF INDIANA

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July 14, 2026

Re: Complaint 25-FC-266
Robert Segall (Complainant) v.
Indiana State Police (Respondent)

This advisory opinion is issued in response to the above-referenced complaint filed September 30, 2025.

A Notice of Complaint, along with a copy of the complaint, was sent to the Respondent on October 22, 2025, requesting a formal response by November 20, 2025. A formal response, submitted by Cynthia Forbes, Legal Counsel on behalf of Respondent, was received by this office on November 17, 2025.

The complaint alleges that Respondent violated the Access to Public Records Act (APRA) by failing to provide copies of the requested records.

ANALYSIS

The public policy of APRA states that “[p]roviding persons with information is an essential function of a representative government and an integral part of the routine duties of public officials and employees, whose duty it is to provide the information.” Indiana Code (IC) 5-14-3-1. Respondent is a public agency for purposes of APRA; and therefore, subject to the requirements. IC 5-14-3-2(q). As a result, unless an exception applies, any person has the right to inspect and copy Respondent’s public records during regular business hours. IC 5-14-3-3(a).

Complainant filed an initial request, on May 12, 2025, for copies of records under the Access to Public Records Act (APRA). Complainant’s request sought all police runs to eighteen (18) Department of Corrections facilities. Complainant listed the names of the facilities and each facility’s address. The timeframe requested ranged from January 1, 2022, to April 30, 2025, inclusive.

Respondent acknowledged the requests and on multiple occasions asked Complainant to refine its request since the requested information was not reasonably particular enough to allow a search for those records. Respondent

states that none of its responses constituted a denial but were an attempt to narrow the requested information to facilitate a search.

Complainant contended that the request was reasonably particular and should be fulfilled. As an alternative, Complainant offered to receive the entire run log and they would narrow down the addresses.

Respondent stated in its formal response that the search for records based upon the parameters submitted by Complainant resulted in multiple variations of facility names and facility addresses leading to numerous potential inquiries per facility which would need to be compiled to satisfy the requests. Respondent also contends that a specific date is needed to locate the daily log record. We disagree.

APRA requires that record requests “must identify with reasonable particularity the records being requested.” Indiana Code (IC) 5-14-3-3(a)(1). The statutes do not define the term “reasonable particularity”. Reasonable particularity is not defined by statute.

The Indiana Court of Appeals addressed the meaning of the phrase, “reasonable particularity” in *Jent v. Fort Wayne Police Dept*, 973 N.E.2d 30 (Ind. Ct. App. 2012) which involved a request for daily incident logs. The court concluded that reasonable particularity in a record request “turns in part, on whether the person making the request provides the agency with information that enables the agency to search for, locate, and retrieve the records.”

Per IC 5-14-3-5(c), APRA requires *[a]n agency to maintain a daily log or record that lists suspected or investigated crimes, accidents, or complaints, and the following information shall be made available for inspection and copying:*

(1) The time, substance, and location of all complaints or requests for assistance received by the agency.

(2) The time and nature of the agency’s response to all complaints or requests for assistance.

(3) If the incident involves an alleged crime or infraction:

(A) the time, date and location of occurrence;

(B) the name and age of any victim, unless the victim:

i) is less than eighteen (18) years of age, unless and to the extent that the victim’s parent, guardian, or custodian, who has not been charged with or convicted of a crime against the victim, consents in writing to public disclosure of the records; or

- ii) is a victim under IC 35-42-4-or IC 35-42-3.5;*
- (C) the factual circumstances surrounding the incident; and*
- (D) a general description of any injuries, property, or weapons
Involved.*

The information required herein shall be made available for inspection and copying. IC 5-14-3-5(c).

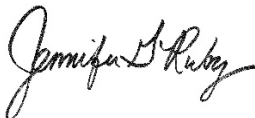
By statutory definition the daily log is a public record that should be self-redacting. That means that confidential or nondisclosable information is being excluded by design as evidenced by IC 5-14-3-5(c)(3)(B)(i). The daily log is required to include the location, or address, of the call out.

Respondent states that it does maintain the daily log, or in its case a Computer Aided Dispatch (CAD) system, and that it would include records requested by the Complainant. Respondent argues that it is impeded by the search system that provides numerous records through various iterations of the facility name or facility address. This appears to be a problem with the CAD system and/or data input or retrieval and not the lack of reasonable particularity on the part of Complainant.

Complainant offered to accept the full run of the daily log, so that he could identify the specific addresses, which would provide the information requested. Respondent did not accept the offer. Respondent could also have offered to provide partial delivery of documents, (i.e. in six (6) month increments), in order to reduce the total size of the search results, make the record production more manageable, and allow Complainant access to a portion of the request, but Respondent did not make such an offer.

CONCLUSION

This office finds that the Respondent failed to comply with APRA and is encouraged to supply the requested information.



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