#### STATE OF INDIANA

#### INDIANA UTILITY REGULATORY COMMISSION

PETITION OF INDIANA MICHIGAN POWER COMPANY, ) AN INDIANA CORPORATION, FOR AUTHORITY TO ) **INCREASE ITS RATES AND CHARGES FOR ELECTRIC** ) UTILITY SERVICE THROUGH A PHASE IN RATE ADJUSTMENT; AND FOR APPROVAL OF RELATED ) **RELIEF INCLUDING: (1) REVISED DEPRECIATION** ) RATES; (2) ACCOUNTING RELIEF; (3) INCLUSION IN ) RATE BASE OF QUALIFIED POLLUTION CONTROL ) PROPERTY AND CLEAN ENERGY PROJECT; (4) ) ENHANCEMENTS TO THE DRY SORBENT INJECTION SYSTEM; **ADVANCED** METERING (5)**INFRASTRUCTURE;** RATE **ADJUSTMENT** (6) **MECHANISM PROPOSALS; AND (7) NEW SCHEDULES** ) OF RATES, RULES AND REGULATIONS. )

**CAUSE NO. 45235** 

#### INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR

#### **PUBLIC'S EXHIBIT NO. 12**

#### PUBLIC (REDACTED) TESTIMONY OF

#### **OUCC WITNESS GLENN A. WATKINS**

August 20, 2019

Respectfully submitted,

Tiffany T. Murray

Attorney No. 28916-49 Deputy Consumer Counselor

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#### PUBLIC VERSION VERIFIED DIRECT TESTIMONY

)

#### OF

#### **GLENN A. WATKINS**

#### **ON BEHALF OF THE**

#### INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR

AUGUST 20, 2019

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1 2 3 4 5 6 7		VERIFIED DIRECT TESTIMONY OF GLENN A. WATKINS CAUSE NO. 45235 <u>INDIANA MICHIGAN POWER COMPANY</u> I. <u>INTRODUCTION</u>
8	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
9	A.	My name is Glenn A. Watkins. My business address is 6377 Mattawan Trail,
10		Mechanicsville, Virginia 23116.
11	Q.	WHAT IS YOUR PROFESSIONAL AND EDUCATIONAL BACKGROUND?
12	A.	I am President and Senior Economist of Technical Associates, Inc., which is an economics
13		and financial consulting firm with an office in Richmond, Virginia. Except for a six-month
14		period during 1987 in which I was employed by Old Dominion Electric Cooperative, as its
15		forecasting and rate economist, I have been employed by Technical Associates
16		continuously since 1980.
17		During my 39-year career at Technical Associates, I have conducted hundreds of
18		marginal and embedded cost of service, rate design, cost of capital, revenue requirement,
19		and load forecasting studies involving electric, gas, water/wastewater, and telephone
20		utilities throughout the United States and Canada and have provided expert testimony in
21		Alabama, Arizona, Delaware, Georgia, Illinois, Indiana, Kansas, Kentucky, Maine,
22		Maryland, Massachusetts, Michigan, Montana, New Jersey, North Carolina, Ohio,
23		Pennsylvania, Vermont, Virginia, South Carolina, Washington, and West Virginia. In
24		addition, I have provided expert testimony before State and Federal courts as well as before
25		State legislatures. A more complete description of my education and experience is
26		provided in Attachment GAW-1.
27	Q.	HAVE YOU PREVIOUSLY PROVIDED TESTIMONY BEFORE THE INDIANA
28		UTILITY REGULATORY COMMISSION ("COMMISSION")?
29	А.	Yes. In addition to Indiana Michigan Power's ("I&M", "Company" or "Petitioner") last
30		general rate case (Cause No. 44967), I have provided testimony on behalf of the Office of

31 Utility Consumer Counselor ("OUCC") in the two most recent Indianapolis Power & Light

Company (Cause Nos. 44576 and 45029) and Northern Indiana Public Service Company
 (Cause Nos. 44688 and 45159) rate cases.

#### **3 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

4 A. Technical Associates has been engaged by the OUCC to assist in its evaluation of the 5 accuracy and reasonableness of I&M's retail class cost of service study, proposed 6 distribution of revenues by class, and rate design as it relates to this rate application. In 7 addition, I have also conducted analyses of the cost to serve I&M's special contract 8 customer, which is for information purposes. Finally, I provide a revenue adjustment to 9 correct the Company's Future Test Year customer billing determinants. The purpose of 10 my testimony, is to comment on I&M's proposals on these issues and to present my 11 findings and recommendations based on the results of the studies I have undertaken on 12 behalf of the OUCC.

13

#### II. <u>SUMMARY OF TESTIMONY</u>

### 14 Q. PLEASE SUMMARIZE YOUR FINDINGS AND RECOMMENDATIONS IN THIS 15 CASE.

A. I&M's proposed allocation of fixed generation and transmission costs based on the 6-CP
 method does not reasonably reflect cost causation imposed upon I&M and should not be
 primarily relied upon. Instead, I have conducted alternative studies based upon the Peak
 & Average, 12-CP and Base-Intermediate-Peak methods. When my recommended cost of
 service studies are considered, significantly different rates of return are obtained for some
 classes.

With regard to the distribution of any overall increase in base rates authorized in this case to individual classes, I have developed a different recommendation to that proposed by I&M witness Matthew Nollenberger. My recommendation considers the results of several cost allocation methodologies as well as recognition of the ratemaking principle of gradualism.

I recommend the Commission maintain the current level of Residential customer
 charges and reject I&M's proposed declining-block rate structure for Rate Schedule RS.
 Furthermore, I do not oppose I&M's proposed optional Pilot Residential Demand-Metered

tariff, but recommend the Commission require I&M to collect and maintain data relating
 to customers' usages and billings under this experimental rate and provide periodic reports
 to interested parties.

4 5

For informational purposes I have calculated the fully allocated cost to serve the Company's special contract customer and have determined that the cost to serve this customer is substantially greater than the revenues currently contributed by this customer.

7 8

6

#### III. CLASS COST OF SERVICE

### 9 Q. PLEASE BRIEFLY EXPLAIN THE CONCEPT OF A CLASS COST OF SERVICE 10 STUDY ("CCOSS") AND ITS PURPOSE IN A RATE PROCEEDING.

11 Embedded class cost of service studies are also referred to as fully allocated cost studies A. 12 because the majority of a public utility's plant investment and expense is incurred to serve all customers in a joint manner. Accordingly, most costs cannot be specifically attributed 13 14 to a particular customer or group of customers. To the extent that certain costs can be specifically attributed to a particular customer or group of customers, these costs are 15 16 directly assigned to that customer or group in the CCOSS. Since most of the utility's costs 17 of providing service are jointly incurred to serve all or most customers, they must be 18 allocated across specific customers or customer rate classes.

19 It is generally accepted that to the extent possible, joint costs should be allocated to 20 customer classes based on the concept of cost causation. That is, costs are allocated to 21 customer classes based on analyses that measure the causes of the incurrence of costs to 22 the utility. Although the cost analyst strives to abide by this concept to the greatest extent 23 practical, some categories of costs, such as corporate overhead costs, cannot be attributed 24 to specific exogenous measures or factors, and must be subjectively assigned or allocated 25 to customer rate classes. With regard to those costs in which cost causation can be 26 attributed, there is often disagreement among cost of service experts on what is an 27 appropriate cost causation measure or factor; e.g., peak demand, energy usage, number of customers, etc. 28

### Q. WHAT ARE THE PRIMARY DRIVERS INFLUENCING ELECTRIC UTILITY 30 COST ALLOCATION STUDIES?

1 A. Although electric utility cost allocation studies tend to be somewhat complex in that several 2 rate base and expense items tend to be allocated based on internally generated allocation 3 factors, all allocation factors are ultimately a direct function of class contributions to: (a) demands (KW); (b) energy usage (KWH); or, (c) number of customers. In this regard, 4 5 energy usage (KWH) and number of customers are readily known and measured from 6 billing and financial records. However, class contributions to demands (KW) are not 7 always readily known for every rate class. That is, while some larger user class demands 8 are known with certainty because they are metered and measured utilizing interval demand 9 meters, other small volume class demands must be estimated based on sample data since 10 these class' meters only measure monthly energy (KWH) usage. Because the vast majority 11 of vertically integrated electric utilities' rate base and expense account items are allocated 12 based on some measure of demand, this is a most critical component within the cost allocation process. In other words, the estimation of class contributions to demand serve 13 as the foundation for any class cost allocation study. Therefore, if there are deficiencies or 14 15 biases within the estimation of class contributions to demand, the resulting cost allocation 16 study will have serious deficiencies or biases and may even be meaningless.

## 17 Q. HOW SHOULD THE RESULTS OF A CCOSS BE UTILIZED IN THE 18 RATEMAKING PROCESS?

19 Although there are certain principles used by all cost of service analysts, there are often A. 20 significant disagreements on the specific factors that drive individual costs. These 21 disagreements can and do arise as a result of the quality of data and level of detail available 22 from financial records. There are also fundamental differences in opinions regarding the 23 cost causation factors that should be considered to properly allocate costs to rate schedules 24 or customer classes. Furthermore, and as mentioned previously, numerous subjective 25 decisions are required to allocate the myriad of jointly incurred costs.

In these regards, two different cost studies conducted for the same utility and time period can, and often do, yield different results. As such, regulators should consider CCOSS only as a guide, with the results being used as one of many tools to assign class revenue responsibility when cost causation factors cannot be realistically ascribed to some costs.

1Q.HAVE THE HIGHER COURTS OPINED ON THE USEFULNESS OF COST2ALLOCATIONS FOR PURPOSES OF ESTABLISHING REVENUE3RESPONSIBILITY AND RATES?

4 A. Yes. In an important regulatory case involving Colorado Interstate Gas Company and the
5 Federal Power Commission (predecessor to FERC), the United States Supreme Court
6 stated:

7 8 9

10

## same property, difficulties of separation are obvious. Allocation of costs is not a matter for the slide-rule. It involves judgment on a myriad of facts. It has no claim to an exact science.<sup>1</sup>

But where as here several classes of services have a common use of the

## Q. DOES YOUR OPINION, AND THE FINDINGS OF THE U.S. SUPREME COURT, IMPLY THAT COST ALLOCATIONS SHOULD PLAY NO ROLE IN THE RATEMAKING PROCESS?

14 Not at all. It simply means that regulators should consider the fact that cost allocation A. 15 results are not surgically precise and that alternative, yet equally defensible approaches 16 may produce significantly different results. In this regard, when all reasonable cost 17 allocation approaches consistently show that certain classes are over or under contributing to costs and/or profits, there is a strong rationale for assigning smaller or greater percentage 18 19 rate increases to these classes. On the other hand, if one set of reasonable cost allocation 20 approaches show dramatically different results than another reasonable approach, caution 21 should be exercised in assigning disproportionately larger or smaller percentage increases 22 to the classes in question.

## Q. PLEASE EXPLAIN HOW YOU PROCEEDED WITH YOUR ANALYSIS OF 1&M'S CCOSS.

A. In conducting my independent analysis, I reviewed the structure and organization of Petitioner's CCOSS and reviewed the accuracy and completeness of the primary drivers (allocators) used to assign costs to rate schedules and classes. Next, I reviewed I&M's selection of allocators to specific rate base, revenue, and expense accounts. I then verified the accuracy of I&M's CCOSS model by replicating its results using my own computer

<sup>&</sup>lt;sup>1</sup> 324 U.S. 581, 65 S. Ct. 829.

model. Finally, I adjusted certain aspects of Petitioner's study to better reflect cost
 causation and cost incidence by rate schedule and customer class.

### 3 Q. ARE THERE CERTAIN ASPECTS OF ELECTRIC UTILITY EMBEDDED 4 CCOSS THAT TEND TO BE MORE CONTROVERSIAL THAN OTHERS?

- 5 A. Yes. For decades, cost allocation experts and to some degree, utility commissions, have 6 disagreed on how generation and certain distribution plant accounts should be allocated 7 across classes. Beyond a doubt, these two issue areas are the most contentious and often 8 have the largest impact on the results of achieved class rates of return ("ROR").
- 9

#### A. <u>Generation Plant</u>

# Q. BEFORE YOU DISCUSS SPECIFIC COST ALLOCATION METHODOLOGIES, PLEASE EXPLAIN HOW GENERATION/PRODUCTION-RELATED COSTS ARE INCURRED; I.E., PLEASE EXPLAIN THE COST CAUSATION CONCEPTS RELATING TO GENERATION/PRODUCTION RESOURCES.

- A. Utilities design and build generation facilities to meet the energy and demand requirements
  of their customers on a collective basis. Because of this, and the physical laws of
  electricity, it is impossible to determine which customers are being served by which
  facilities. As such, production facilities are joint costs; i.e., used by all customers. Because
  of this commonality, production-related costs are not directly known for any customer or
  customer group and must somehow be allocated.
- 20 If all customer classes used electricity at a constant rate (load) throughout the year, 21 there would be no disagreement as to the proper assignment of generation-related costs. 22 All analysts would agree that energy usage in terms of kilowatt-hour ("KWH") would be 23 the proper approach to reflect cost causation and cost incidence. However, such is not the 24 case in that I&M experiences periods (hours) of much higher demand during certain times 25 of the year and across various hours of the day. Moreover, all customer classes do not 26 contribute in equal proportions to these varying demands placed on the generation system. 27 To further complicate matters the electric utility industry is unique in that there is a distinct 28 energy/capacity trade-off relating to production costs. That is, utilities design their mix of 29 production facilities (generation and power supply) to minimize the total costs of energy 30 and capacity, while also ensuring there is enough available capacity to meet peak demands.

1 The trade-off occurs between the level of fixed investment per unit of capacity kilowatt 2 ("KW") and the variable cost of producing a unit of output (KWH). Coal and nuclear units 3 require high capital expenditures resulting in large investment per KW, whereas smaller 4 units with higher variable production costs generally require significantly less investment 5 per KW. Due to varying levels of demand placed on the system over the course of each 6 day, month, and year there is a unique optimal mix of production facilities for each utility 7 that minimizes the total cost of capacity and energy; i.e., its cost of service.

8 Therefore, as a result of the energy/capacity cost trade-off, and the fact that the 9 service requirements of each utility are unique, many different allocation methodologies 10 have evolved in an attempt to equitably allocate joint production costs to individual classes.

11 Q. PLEASE EXPLAIN.

12 A. Total production costs vary each hour of the year. Theoretically, energy and capacity costs should be allocated to customer classes each and every hour of the year. This would result 13 14 in 8,760 hourly allocations. Although such an analysis is possible with today's technology, 15 hourly supply (generation) and demand (customer load) data is required to conduct such 16 hour-by-hour analyses. While most utilities can and do record hourly production output, 17 they often do not estimate class loads on an hourly basis (at least not for every hour of the 18 year). With these constraints in mind, several allocation methodologies have been 19 developed to allocate electric utility generation plant investment and attendant costs. Each 20 of these methods has strengths and weaknesses regarding the reasonableness in reflecting 21 cost causation.

## Q. APPROXIMATELY HOW MANY COST ALLOCATION METHODOLOGIES EXIST RELATING TO THE ALLOCATION OF GENERATION PLANT?

A. The current National Association of Regulatory Utility Commissioners ("NARUC")
 <u>Electric Utility Cost Allocation Manual</u> discusses at least thirteen embedded demand
 allocation methods, while Dr. James Bonbright notes the existence of at least 29 demand
 allocation methods in his treatise Principles of Public Utility Rates.<sup>2</sup>

## 28 Q. BRIEFLY DISCUSS THE STRENGTHS AND WEAKNESSES OF COMMON 29 GENERATION COST ALLOCATION METHODOLOGIES.

<sup>&</sup>lt;sup>2</sup> <u>Principles of Public Utility Rates</u>, Second Edition, 1988, page 495.

A. A brief description of the most common fully allocated cost methodologies and
 attendant strengths and weaknesses are as follows:

3 Single Coincident Peak ("1-CP") -- The basic concept underlying the 1-CP method is 4 that an electric utility must have enough capacity available to meet its customers' peak coincident demand. As such, advocates of the 1-CP method reason that customers (or 5 classes) should be responsible for fixed capacity costs based on their respective 6 7 contributions to this peak system load. The major advantages to the 1-CP method are that 8 the concepts are easy to understand, the analyses required to conduct a CCOSS are 9 relatively simple, and the data requirements are significantly less than some of the more 10 complex methods.

11 The 1-CP method has several shortcomings, however. First, and foremost, is the 12 fact that the 1-CP method totally ignores the capacity/energy trade-off inherent in the 13 electric utility industry. That is, under this method, the sole criterion for assigning one hundred percent of fixed generation costs is the classes' relative contributions to load 14 15 during a single hour of the year. This method does not consider, in any way, the extent to 16 which customers use these facilities during the other 8,759 hours of the year. This may 17 have severe consequences because a utility's planning decisions regarding the amount and 18 type of generation capacity to build and install are predicated not only on the maximum 19 system load, but also on how customers demand electricity throughout the year, i.e., load 20 duration. To illustrate, if a utility such as I&M had a peak load of 4,000 MW and its actual 21 optimal generation mix included an assortment of coal, hydro, combined cycle and 22 combustion turbine units, the actual total cost of installed capacity is significantly higher 23 than if the utility only had to consider meeting 4,000 MW for 1 hour of the year. This is because the utility would install the cheapest type of plant (i.e., peaker units) if it only had 24 25 to consider one hour a year.

There are two other major shortcomings of the 1-CP method. First, the results produced with this method can be unstable from year to year. This is because the hour in which a utility peaks annually is largely a function of weather. Therefore, annual peak load depends on when severe weather occurs. If this occurs on a weekend or holiday, relative class contributions to the peak load will likely be significantly different than if the peak occurred during a weekday. Second, the other major shortcoming of the 1-CP method is
 often referred to as the "free ride" problem. This problem can easily be seen with a summer
 peaking utility that peaks about 5:00 p.m. Because street lights are not on at this time of
 day, this class will not be assigned any capacity costs and will, therefore, enjoy a "free
 ride" on the assignment of generation costs that this class requires.

6 <u>6-CP</u> -- The 6-CP method is identical in concept to the 1-CP method except that the
 7 monthly peak loads during the three summer months and three winter months are utilized.
 8 This method generally exhibits the same advantages and disadvantages as the 1-CP
 9 method.

10 Summer and Winter Coincident Peak ("S/W Peak") -- The S/W Peak method was 11 developed because some utilities' annual peak load occurs in the summer during some 12 years and in the winter during others. Because customers' usage and load characteristics 13 may vary by season, the S/W Peak attempts to recognize this. This method is essentially 14 the same as the 1-CP method except that two or more hours of load are considered instead 15 of one. This method has essentially the same strengths and weaknesses as the 1-CP 16 method, and is no more reasonable than the 1-CP method.

17 <u>12-CP</u> -- Arithmetically, the 12-CP method is essentially the same as the 1-CP method
 18 except that class contributions to each monthly peak are considered. Although the 12-CP
 19 method bears little resemblance to how utilities design and build their systems, the results
 20 produced by this method better reflect the cost incidence of a utility's generation facilities
 21 than does the 1-CP or 4-CP methods.

Most electric utilities have distinct seasonal load patterns such that there are high system peaks during the winter and summer months, and significantly lower system peaks during the spring and autumn months. By assigning class responsibilities based on their respective contributions throughout the year, consideration is given to the fact that utilities will call on all of their resources during the highest peaks, and only use their most efficient plants during lower peak periods. Therefore, the capacity/energy trade-off is implicitly considered to some extent under this method. 1 The major shortcoming of the 12-CP method is that accurate load data is required 2 by class throughout the year. This generally requires a utility to maintain ongoing load 3 studies. However, once a system to record class load data is in place, the administration 4 and maintenance of such a system is not overly cumbersome for larger utilities.

5 Peak and Average ("P&A") -- The various P&A methodologies rest on the premise that 6 a utility's actual generation facilities are placed into service to meet peak load and serve 7 consumers demands throughout the entire year; i.e., are planned and installed to minimize 8 total costs (capacity and energy). Hence, the P&A method assigns capacity costs partially 9 on the basis of contributions to peak load and partially on the basis of consumption 10 throughout the year. Although there is not universal agreement on how peak demands 11 should be measured or how the weighting between peak and average demands should be 12 performed, most electric P&A studies use class contributions to coincident-peak demand 13 for the "peak" portion, and weight the peak and average loads based on the system 14 coincident load factor, i.e., the load factor that represents the portion assigned based on 15 consumption (average demand).

16 The major strengths of the P&A method are that an attempt is made to recognize 17 the capacity/energy trade-off in the assignment of fixed capacity costs, and that data 18 requirements are minimal.

19 Although the recognition of the capacity/energy trade-off is admittedly arbitrary 20 under the P&A method, most other allocation methods also suffer some degree of 21 arbitrariness. A potential weakness of the P&A method is that a significant amount of 22 fixed capacity investment is allocated based on energy consumption, with no recognition 23 given to lower variable fuel costs during off-peak periods. To illustrate this shortcoming, 24 consider an off-peak or very high load factor class. This class will consume a constant 25 amount of energy during the many cheaper off-peak periods. As such, this class will be 26 assigned a significant amount of fixed capacity costs, while variable fuel costs will be 27 assigned on a system average basis. This can result in an overburdening of costs if fuel 28 costs vary significantly by hour. However, if the consumption patterns of the utility's 29 various classes are such that there is little variation between class time differentiated fuel 30 costs on an overall annual basis, the P&A method can produce fair and reasonable results.

1 Average and Excess ("A&E") -- The A&E method also considers both peak demands and 2 energy consumption throughout the year. However, the A&E method is much different 3 than the P&A method in both concept and application. The A&E method recognizes class 4 load diversity within a system, such that all classes do not call on the utility's resources to 5 the same degree, at the same times. Mechanically, the A&E method weights average and 6 excess demands based on system coincident load factor. Individual class "excess" demands 7 represent the difference between the class non-coincident peak demand and its average 8 annual demand. The classes' "excess" demands are then summed to determine the system 9 excess demand. Under this method, it is important to distinguish between coincident and 10 non-coincident demands. This is because if coincident, instead of non-coincident, demands 11 are used when calculating class excesses, the end result will be exactly the same as that 12 achieved under the 1-CP method.

Although the A&E method bears virtually no resemblance to how generation systems are designed, this method can produce fair and reasonable results for some utilities. This is because no class will receive a "free-ride" under this method, and because recognition is given to average consumption as well as to the additional costs imposed by not maintaining a perfectly constant load.

18 A potential shortcoming of this method is that customers that only use power during 19 off-peak periods will be overburdened with costs. Under the A&E method, off-peak 20 customers will be assigned a higher percentage of capacity costs because their non-21 coincident load factor may be very low even though they call on the utility's resources only 22 during off-peak periods. As such, unless fuel costs are time differentiated, this class will 23 be assigned a large percentage of capacity costs and may not receive the benefits of cheaper 24 off-peak energy costs. Another weakness of the A&E method is that extensive and accurate 25 class load data is required.

26 <u>Base/Intermediate/Peak ("BIP")</u> -- The BIP method is also known as a production 27 stacking method, explicitly recognizes the capacity and energy tradeoff inherent with 28 generating facilities in general, and specifically, recognizes the mix of a particular utility's 29 resources used to serve the varying demands throughout the year. The BIP method 30 classifies and assigns individual generating resources based on their specific purpose and role within the utility's actual portfolio of production resources and also assigns the dollar
 amount of investment by type of plant such that a proper weighting of investment costs
 between expensive base load units relative to inexpensive peaker units is recognized within
 the cost allocation process.

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A major strength of the BIP method is explicit recognition of the fact that individual generating units are placed into service to meet various needs of the system. Expensive base load units, with high capacity factors run constantly throughout the year to meet the energy needs of all customers. These units operate during all periods of demand including low system load as well as during peak use periods. Base load units are, therefore, classified and allocated based on their roles within the utility's portfolio of resource; i.e., energy requirements.

12 At the other extreme are the utility's peaker units that are designed, built, and 13 operated only to run a few hours of the year during peak system requirements. These 14 peaker units serve only peak loads and are, therefore, classified and allocated on peak 15 demand.

16 Situated between the high capacity cost/low energy cost base load units and the low 17 capacity cost/high energy cost peaker units are intermediate generating resources. These 18 units may not be dispatched during the lowest periods of system load but, due to their 19 relatively efficient energy costs, are operated during many hours of the year. Intermediate 20 resources are classified and allocated based on their relative usage to peak capability ratios; 21 i.e., their capacity factor.

22 Finally, hydro units are evaluated on a case-by-case basis. This is because there 23 are several types of hydro generating facilities including run of the river units that run most 24 of the time with no fuel costs, and units powered by stored water in reservoirs that operate 25 under several environmental and hydrological constraints including flood control, 26 downstream flow requirements, management of fisheries, and watershed replenishment. 27 Within the constraints just noted and due to their ability to store potential energy, these 28 units are generally dispatched on a seasonal or diurnal basis to minimize short-term energy 29 costs and also assist with peak load requirements. Pumped storage units are unique in that 30 water is pumped up to a reservoir during off-peak hours (with low energy costs) and 31 released during peak hours of the day. Depending on the characteristics of a unit, hydro

facilities may be classified as energy-related (e.g., run of the river), peak-related (e.g.,
 pumped storage) or a combination of energy and demand-related (traditional reservoir
 storage).

4 **Probability of Dispatch** -- The Probability of Dispatch method is the most theoretically correct and most equitable method to allocate generation costs when specific data is 5 available. Under this approach, each generation asset's (plant or unit) investment is 6 7 evaluated on an hourly basis over every hour of the year. That is, each generating unit's 8 gross investment is assigned to individual hours based upon how that individual plant is 9 operated during each hour of the year. In this method, the investment costs associated with 10 base load units which operate almost continuously throughout the year, are spread 11 throughout numerous hours of the year while the investment cost associated with individual 12 peaker units which operate only a few hours during peak periods are assigned to only a few 13 peak hours of the year. The capacity costs for all generating units operating in a particular hour are then summed to develop the total hourly investment assigned to each hour. These 14 15 hourly generating unit investments are then assigned to individual rate classes based on class contributions to system load for every hour of the year. 16

17 As a result of such analyses, the Probability of Dispatch method properly reflects 18 the cost causation imposed by individual classes because it reflects the actual utilization of 19 a utility's generation resources. Put differently, the assignment of generation costs is 20 consistent with the utility's planning process to invest in a portfolio of generation resources 21 wherein high fixed cost/low variable cost base load generation units are assigned to classes, 22 based on these units' output, over the majority of hours during the year (because they will, 23 on an expected basis, be called upon to operate over the majority of hours during the year). In contrast, the investment costs associated with the low fixed cost/high variable cost 24 25 peaker units are assigned to those classes in proportion over relatively fewer hours during a year (because they will, on an expected basis, be called upon to operate over fewer hours). 26 As is evident from the above discussion, the Probability of Dispatch method requires a 27 28 significant amount of data such that hourly output from each generator is required as well 29 as detailed load studies encompassing each hour of the year (8,760 hours).

Equivalent Peaker ("EP") -- The EP method combines certain aspects of traditional embedded cost methods with those used in forward-looking marginal cost studies. The EP method often relies on planning information in order to classify individual generating units as energy or demand-related and considers the need for a mix of base load intermediate and peaking generation resources.

6 The EP method has substantial intuitive appeal in that base load units that operate 7 with high capacity factors are allocated largely on the basis of energy consumption with 8 costs shared by all classes based on their usage, while peaking units that are seldom used 9 and only called upon during peak load periods are allocated based on peak demands to 10 those classes contributing to the system peak load. However, this method requires a 11 significant level of assumptions regarding the current (or future) costs of various generating 12 alternatives.

#### 13 **Q**. MR. WATKINS, YOU HAVE DISCUSSED THE **STRENGTHS** AND 14 WEAKNESSES OF THE MORE COMMON GENERATION ALLOCATION METHODOLOGIES. ARE ANY OF THESE METHODS CLEARLY INFERIOR 15 16 **IN YOUR VIEW?**

17 Yes. Cost allocation methods that only consider peak loads (demands) such as the 1-CP, A. 18 4-CP, and 6-CP do not reasonably reflect cost causation for electric utilities because these 19 methods totally ignore the type and level of investments made to provide generation 20 service. When generation cost responsibility is assigned to rate classes only on a few hours 21 of peak demand, there is an explicit assumption that there is a direct and proportional 22 correlation between peak load (for a few hours) and the utility's total investment in its 23 portfolio of generation assets. Such is certainly not the case with utilities such as I&M 24 wherein the portfolio of generation assets are predominately comprised of nuclear and coal 25 units installed coupled with run of the river hydro facilities that provide power throughout 26 the year.

Perhaps the simplest way to explain how a utility plans and builds its portfolio of generation assets and facilities is to consider the differences between capital costs and operating costs of various generation alternatives. Most utilities have a mix of different types of generation facilities including large base load units, intermediate plants, and small peaker units. Individual generating unit investment costs vary from a low of a few hundred dollars per KW of capacity for high operating cost (energy cost) peakers to several
thousand dollars per KW for base load coal and nuclear facilities with low operating costs.
If a utility were only concerned with being able to meet peak load with no regard to
operating costs, it would simply install inexpensive peakers. Under such an unrealistic
system design, plant costs would be much lower than in reality but variable operating costs
(primarily fuel costs) would be astronomical and would result in a higher overall cost to
serve customers.

8 Peak responsibility methods such as the 1-CP, 4-CP, and 6-CP totally ignore the 9 planning criteria used by utilities to minimize the total cost of providing service, do not 10 reflect the utilization of its portfolio of generating assets throughout the year, and therefore, 11 do not reflect in any way how capital costs are incurred; i.e., do not reflect cost causation.

## 12 Q. PLEASE BRIEFLY DESCRIBE I&M'S PORTFOLIO OF GENERATION 13 ASSETS.

A. As discussed in the testimonies of Toby Thomas, Shane Lies, and Timothy Kerns, I&M's
 generation portfolio is comprised of a base load nuclear facility with two units (Cook) and
 two base load coal plants (Rockport).<sup>3</sup> In addition, Petitioner has six run of the river hydro
 facilities and four solar plants.<sup>4</sup>

The Cook and Rockport facilities are considered base load units in that they provide 18 19 very low cost energy and operate almost continuously throughout the year. With regard to 20 Petitioner's hydro and solar generation investment, Company witness Kerns explains that 21 because I&M's hydro units are run of the river, the output of these units are primarily 22 dictated by river flow conditions such that their output varies. Similarly, Mr. Kerns 23 acknowledges that the time of day and amount of atmospheric interference dictates solar 24 generation output. These are important considerations in that these facilities are in place 25 to provide very cheap energy but cannot be relied upon to necessarily meet peak load 26 requirements.

### Q. DOES I&M'S PORTFOLIO OF GENERATION ASSETS INCLUDE ANY PEAKER OR INTERMEDIATE FACILITIES?

<sup>&</sup>lt;sup>3</sup> I&M owns 50% of Rockport 1 while Rockport 2 is operated under a lease agreement with its affiliate, AEP Generating Company ("AEG"). I&M is entitled to 50% of the output of both units and purchases 70% of the AEG entitlement. As such, I&M is entitled to 85% of the total output of Rockport 1 and 2.

<sup>&</sup>lt;sup>4</sup> In addition, the Company has purchased power agreements for 450 MW of wind generation.

Not really. Although the Company's Rockport Plant is currently operated under what can 1 A. 2 be considered an "intermediate" facility, this plant was originally designed as a base load 3 unit. With this understanding, I&M is somewhat unique in that its generation rate base is 4 comprised almost entirely of base load units with a small amount of net investment in run 5 of the river hydro and solar generation facilities. Although this mix of generation might 6 be considered inefficient as a standalone vertically integrated utility, it should be 7 remembered that when I&M's plants were built and installed, I&M's parent (AEP), 8 dispatched generation based on the parent company's entire fleet of assets which did 9 include a portfolio of peak and intermediate facilities. However, a much different situation 10 exists today in that I&M is now a member of PJM. As a result of the low energy cost 11 power produced by I&M's generation facilities, Petitioner is a large net seller into the PJM 12 wholesale market. In other words, I&M's generation portfolio consists of very low energy cost plants that meet not only its internal load but also enables Petitioner to sell excess 13 14 capacity to the wholesale PJM market.

## 15 Q. CAN YOU EXPLAIN AND SHOW HOW I&M'S PORTFOLIO OF GENERATING 16 ASSETS ARE UTILIZED?

17 Yes. As shown in my Confidential Attachment GAW-2, during the two year period (2017 A. 18 through 2018), the Company's Cook Nuclear Plant (both units combined) produced 19 [BEGIN CONFIDENTIAL] [END CONFIDENTIAL] of I&M's total owned 20 generation energy (KWH) and had an operational capacity factor of [BEGIN **CONFIDENTIAL**] .<sup>5</sup> [END CONFIDENTIAL] This exceptionally high capacity 21 22 factor means that the Cook Nuclear Plant is dispatched almost continuously each and every hour of the year (except for refueling). As is the case with virtually every nuclear power 23 24 plant in the industry, Cook was designed and built to provide low cost energy throughout 25 the year. The trade-off with these low energy costs (primarily fuel) is that the capital 26 investment costs (per KW) are very high. This has important implications as it relates to 27 cost causation and how Cook's capital costs (rate base) should be assigned to classes; i.e., 28 cost causation dictates that Cook's capital costs are primarily energy-related and not peak 29 demand-related.

<sup>&</sup>lt;sup>5</sup> The operational capacity factor excludes the refueling periods for Cook 1 and Cook 2.

1		With regard to I&M's share of the Rockport Plant (both units combined), these
2		units produced [BEGIN CONFIDENTIAL] [END CONFIDENTIAL] of I&M's
3		total owned generation energy (KWH) and had an operational capacity factor of [BEGIN
4		<b>CONFIDENTIAL</b> ] [END CONFIDENTIAL] I&M's hydro facilities only provide
5		[BEGIN CONFIDENTIAL] [END CONFIDENTIAL] of the Company's owned
6		generation energy (KWH) and because these are run of the river units, they operate at a
7		relatively high capacity factor of [BEGIN CONFIDENTIAL] [END
8		CONFIDENTIAL] Similarly, the Company's solar facilities have provided only [BEGIN
9		<b>CONFIDENTIAL</b> ] [END CONFIDENTIAL] of the Company's owned generation
10		energy (KWH) and have operated at a [BEGIN CONFIDENTIAL] [END
11		<b>CONFIDENTIAL</b> ] capacity factor.
12	Q.	HAVE YOU EXAMINED THE COMPANY'S SYSTEM LOAD REQUIREMENTS
13		THROUGHOUT THE YEAR?
14	A.	Yes. In response to OUCC-26-06, the Company provided I&M system internal loads for
15		every hour of 2018. As a result, I was able to develop the Company's actual load duration
16		curve. A graph of I&M's system load duration curve is provided below:



1

#### 2 Q. PLEASE EXPLAIN WHAT A LOAD DURATION CURVE REPRESENTS.

A. A load duration curve shows the demand by hour for an entire year such that the first hour on the graph represents the annual system peak while the last hour shows the lowest hourly demand for the test year. In other words, it is a curve that is sorted from highest hourly demand to lowest hourly demand. The area under the curve represents the total energy required during a year and most importantly, shows the incidence and duration of load requirements.

## 9 Q. CAN YOU GRAPHICALLY SHOW THE RELATIONSHIP BETWEEN THE 10 COMPANY'S GENERATION GROSS INVESTMENT TO ITS SYSTEM LOAD 11 DURATION CURVE?

A. Yes. The following graph provides the Company's load duration curve along with the
 capacity associated with its various owned generation assets. In developing this graph, I
 have only included I&M's Cook and Rockport generation plants wherein these two plants'

capacity alone are greater than the system peak demand. Furthermore, I have dispatched 1 2 the Cook nuclear plant units first and the Rockport units after Cook due to Rockport's 3 higher running costs. As shown in this graph, the area under the Cook nuclear portion of the load duration curve serves all customers' load requirements for the plurality of the year 4 and represents the majority of the Company's total investment in generation plant.<sup>6</sup> The 5 6 area under the Rockport portion of the load duration curve serves customers' load 7 requirements for a smaller portion of the year with a smaller gross investment of \$1,288.1 million.<sup>7</sup> As indicated in this graph, the capacity and output of the Company's Cook and 8 9 Rockport units alone are more than enough to serve I&M's load requirements throughout 10 the year and these generating facilities are utilized to meet energy requirements throughout 11 the year and not simply peak load requirements.



<sup>12</sup> 

<sup>&</sup>lt;sup>6</sup> The total forecasted test year Cook gross investment is \$3,604.3 million and the total I&M production plant gross investment is \$5,014.0 million.

<sup>&</sup>lt;sup>7</sup> This is the I&M share of Rockport Units 1 and 2. Note: the capacity and costs associated with solar and hydro are not included in this graph due to their inability to serve load every hour of the year.

1		In my view this is a most important consideration in that I&M's jurisdictional
2		ratepayers are asked to pay for the entire investment in these generation facilities designed
3		and utilized to serve energy needs throughout the year such that the allocation of costs
4		should not be predicated only on class contributions to peak demand for only a few hours
5		of the year. Furthermore, to allocate this base load generation investment to customer
6		classes based on peak demand but then provide off-system sale credits to customers based
7		on energy sales, produces a distinct bias against small volume lower load factor customers
8		such as the residential class. This is because large, higher load factor customers (with large
9		amounts of energy and relatively small amounts of peak load) are not assigned enough
10		capital costs (rate base and depreciation expense) but then receive a disproportionate
11		benefit of off-system energy sales based on KWH energy usage.
12	Q.	WHAT COST ALLOCATION METHODOLOGY DOES I&M UTILIZE TO
13		ALLOCATE GENERATION PLANT COSTS WITHIN ITS PROPOSED CCOSS?
14	А.	I&M witness Michael Spaeth (originally filed by Daniel High) conducted his CCOSS
15		utilizing the 6-CP method to allocate I&M's generation assets. These 6-CPs reflect the
16		highest demands in the three summer months (June-August) and the three winter months
17		(December-February).
18	Q.	WHAT CRITERIA DID MR. SPAETH CONSIDER IN SELECTING HIS 6-CP
19		METHOD TO ALLOCATE GENERATION COSTS?
20	А.	On page 10 of his direct testimony, Mr. Spaeth claims to have considered four criteria
21		which are as follows:
22		(1) The method should match customer benefit from the use of the system with
23		the appropriate cost responsibility for the system.
24		(2) The method should reflect the planning and operating characteristics of the
25		utility's system.
26		(3) The method should recognize customer class characteristics such as energy
27		usage, peak demand on the system, diversity characteristics, number of
28		customers, etc.
29		(4) The method should produce stable results on a year-to-year basis.
30		

# Q. DOES MR. SPAETH'S SELECTED 6-CP METHOD COMPORT WITH HIS FIRST CRITERIA THAT "THE METHOD SHOULD MATCH CUSTOMER BENEFIT FROM THE USE OF THE SYSTEM WITH THE APPROPRIATE COST RESPONSIBILITY FOR THE SYSTEM?"

5 A. No. As discussed earlier and as it relates to the "use of the system," the vast majority of 6 I&M's generation is produced by its Cook and Rockport plants. These plants provide low 7 cost energy throughout the year such that the use of the system is predominately based on 8 output from the Cook and Rockport facilities.

9 In addition, and as it relates to use of the system, I&M is a net off-system seller of 10 electricity the majority of the year. That is, even though I&M purchases power for many 11 hours of the year, during most of these hours, I&M is a net off-system seller; i.e., its off-12 system sales are greater than its power purchases. As points of comparison, I&M is a net seller 7,332 hours of the year (84% of the time). Perhaps more importantly is the fact that 13 14 I&M tends to be a net seller even during system peak load hours. As illustrations, during 15 2018, I&M was a net seller during both the winter peak and summer peak hours.<sup>8</sup> 16 Furthermore, during the 25 highest system peak load hours in 2018, I&M was a net seller 17 during 23 of these hours.

18 The fact that I&M is a net off-system seller of electricity the vast majority of the 19 year as well as during peak periods is important because I&M's generation is based 20 predominately on low energy cost base load units which enables the Company to make off-21 system sales over and above its internal load obligations. I will discuss the cost allocation 22 implications of I&M's large amount of net off-system sales later in my testimony.

# Q. DOES MR. SPAETH'S SELECTED 6-CP METHOD COMPORT WITH HIS SECOND CRITERIA THAT "THE METHOD SHOULD REFLECT THE PLANNING AND OPERATING CHARACTERISTICS OF THE UTILITY'S SYSTEM?"

## A. No. As discussed earlier, I&M's portfolio of generation assets is somewhat atypical in the industry in that the Company does not have a traditional mix of base, intermediate, and peaker units. Indeed, the cornerstone of I&M's generation fleet is its Cook and Rockport

<sup>&</sup>lt;sup>8</sup> The winter peak was 3,723 MW on January 16 at 1000 hours in which I&M was a net seller of 1,139 MW. The summer peak was 4,369 on June 18 at 1600 hours in which I&M was a net seller of 142 MW.

units which were planned and built as base load units to serve customers' loads and energy
requirements throughout the year. With regard to the Company's hydro and solar facilities,
these units were not planned or built to serve peak load requirements, but rather, provide
low cost energy when these units are able to operate. With regard to the operating
characteristics of I&M's generation system, I have already discussed that the vast majority
of the Company's generation operations come from its Cook and Rockport units.

# Q. DOES MR. SPAETH'S SELECTED 6-CP METHOD COMPORT WITH HIS THIRD CRITERIA THAT "THE METHOD SHOULD RECOGNIZE CUSTOMER CLASS CHARACTERISTICS SUCH AS ENERGY USAGE, PEAK DEMAND ON THE SYSTEM, DIVERSITY CHARACTERISTICS, NUMBER OF CUSTOMERS, ETC.?"

A. No. Mr. Spaeth's 6-CP method only considers class contributions to peak demand during
 six hours of the year and does not in any way consider energy usage. This is most important
 because there is no doubt that I&M's investment in generation plant is comprised
 predominately on its Cook and Rockport generation units as shown in the table below:

10		TABLE 1		
17 I&M Generation Gross Investment				
18	Generating	Gross	Percent	
10	Plant	Investment	Investment	
19				
20	Nuclear (Cook)	\$2,546,579,187	71.8%	
21	Steam (Rockport)	\$910,129,918	25.7%	
21	Hydro	\$38,944,227	1.1%	
22	Solar	\$48,938,660	1.4%	
23	Total	\$3,544,591,992	100.0%	

16

As can be seen above, 71.8% of the Company's investment in generation plant is 24 25 attributable to its Cook Nuclear units. These units operate almost continuously throughout 26 the year at a relatively constant load and are clearly not in place simply to meet peak load 27 requirements. Indeed, these plants are in place to provide low cost energy throughout the 28 year. Furthermore, the Company's investment in its combined Cook and Rockport 29 facilities comprise 97.5% of I&M's investment in generation plant wherein these units are 30 operated to provide low cost energy throughout the year and are not devoted to simply 31 meeting peak load requirements.

## Q. DOES MR. SPAETH'S SELECTED 6-CP METHOD COMPORT WITH HIS FOURTH CRITERIA THAT "THE METHOD SHOULD PRODUCE STABLE RESULTS ON A YEAR-TO-YEAR BASIS?"

A. Yes. While this is an important criterion to be considered, I also participated in the
Company's last general rate case (Cause No. 44967). I have determined that class
contributions to both peak demand and energy usage have been relatively stable over the
last several years.

## 8 Q. WHAT ARE YOUR CONCLUSIONS REGARDING MR. SPAETH'S PROPOSAL 9 TO ALLOCATE GENERATION PLANT BASED ON THE 6-CP METHOD?

A. Mr. Spaeth's proposed 6-CP method to allocate generation plant investment is
 inappropriate for I&M for the reasons discussed above. As a result, Mr. Spaeth's 6-CP
 method significantly over-allocates costs to smaller volume classes (e.g., Residential and
 Small Commercial) and under-allocates costs to large industrial classes. There is no doubt
 that I&M's portfolio of generation assets were planned and are operated primarily to serve
 energy needs of its customers throughout the year and that it has virtually no investment in
 generation plant devoted only to meet peak load requirements.

17In order to better understand why Mr. Spaeth's proposed 6-CP method to allocate18generation costs is biased against small volume customers, consider the following relative19relationships between Mr. Spaeth's 6-CP class allocators and energy usage:

20		TABLE 2	
21	6-CP Load and	Energy Usage	Characteristics
			Energy @
22	Class	6-CP	Generation
23			
	Residential	41.86%	34.45%
24	GS-Secondary	12.36%	10.17%
25	<b>IP-SubTrans</b>	4.68%	5.92%
	<b>IP-Trans</b>	3.23%	4.61%
26			

## Q. HAVE YOU CONDUCTED ALTERNATIVE STUDIES THAT MORE ACCURATELY REPRESENT THE CAPACITY AND ENERGY TRADE-OFFS EXHIBITED IN I&M'S GENERATION PLANT INVESTMENT?

A. Yes. As indicated earlier, there is no single, or absolute, correct method to allocate joint
 generation costs. While some methods are superior to others, the results of multiple, yet

reasonable, methods should be considered in evaluating class profitability as well as class
 revenue responsibility.

3 The BIP, Probability of Dispatch, and P&A methods better reflect the 4 capacity/energy tradeoffs that exist within an electric utility's generation-related costs. 5 However due to the forecasted test year utilized in this case, it is virtually impossible to 6 realistically forecast class and system loads for each and every hour of the year (8,760 7 hours), let alone, forecast how I&M's generation facilities will be dispatched every hour 8 of the year. As such, the Probability of Dispatch is not appropriate in this case. Therefore, 9 I have conducted alternative CCOSS utilizing the P&A, 12-CP and BIP methods to allocate 10 I&M's generation costs.

11

#### B. <u>Transmission Plant</u>

### Q. PLEASE EXPLAIN THE THEORIES ON HOW TRANSMISSION-RELATED PLANT SHOULD BE ALLOCATED WITHIN AN EMBEDDED CCOSS.

14 There are two general philosophies relating to the proper allocation of transmission-related A. 15 plant. The first philosophy is based on the premise that transmission facilities are nothing 16 more than an extension of generation plant in that transmission facilities simply act as a 17 conduit to provide power and energy from distant generating facilities to a utility's load center (specific service area). That is, generation facilities are often located well away 18 19 from load centers and near the resources required to operate generation facilities. For 20 example, coal generation facilities are commonly located near water sources for steam and 21 cooling or near coal mines and/or rail facilities. Similarly, natural gas generators must be 22 located in close proximity to large natural gas pipelines. Under this philosophy, 23 transmission costs are allocated using the same method as that used to allocate generation-24 related costs.

The second philosophy relates to the physical capacity of transmission lines. That is, transmission facilities have a known and measurable load capability such that customer contributions to peak load should serve as the basis for allocating these transmission costs. While there is no doubt that any given electricity conductor (i.e., a transmission line) has a physical load carrying capability, this rationale fails to recognize cost causation in three regards.

1	First, an allocation based simply on contributions to a few hours of peak load fails
2	to recognize the fact that transmission facilities are indeed an extension of generation
3	facilities and are used to move the energy produced by the generators from remote locations
4	to where customers actually consume electricity. Second, and similar to the concept of
5	base load units producing energy to serve customers throughout the year, a peak
6	responsibility approach based on one or only a few hours of maximum demand fails to
7	recognize that transmission facilities are used virtually every hour of an entire year and not
8	just during periods of peak load. Third, any assumption that transmission costs are related
9	to peak load implies that there is a direct and linear relationship between cost and load. In
10	other words, one must assume that if load increases, the cost of transmission facilities
11	increases, in a direct and linear manner. This is simply not the case since there are
12	significant economies of scale associated with high voltage transmission lines.

### 13 Q. WHAT METHOD DID MR. SPAETH USE TO ALLOCATE I&M'S 14 TRANSMISSION-RELATED COSTS?

15 A. Mr. Spaeth allocated transmission-related costs based on the 6-CP method.

## Q. WHAT IS YOUR OPINION REGARDING THE PROPER ALLOCATION OF TRANSMISSION-RELATED COSTS?

A. The 12-CP approach strikes a reasonable balance between the two general philosophies
 that were discussed above as it relates to the cost causation and allocation of transmission related costs.

21 C. Distribution Plant

### Q. PLEASE EXPLAIN THE PHRASE "CLASSIFICATION OF DISTRIBUTION PLANT."

A. It is generally recognized that there are no energy-related costs associated with distribution
 plant. That is, the distribution system is designed to meet localized peak demands.
 However, largely as a result of differences in customer densities throughout a utility's
 service area, electric utility distribution plant sometimes is classified as partially demand related and partially customer-related.

## Q. HOW DID MR. SPAETH CLASSIFY AND ALLOCATE DISTRIBUTION PLANT 30 RELATED COSTS?

1 First, it should be understood that Mr. Spaeth has bifurcated Petitioner's distribution A. 2 system into primary and secondary voltage subsystems. In doing so, Mr. Spaeth properly 3 recognizes that primary voltage customers should not be assigned secondary voltage 4 distribution costs and he also properly recognizes load diversity and cost causation by 5 utilizing different allocation factors between the primary and secondary subsystems. With 6 this understanding, Mr. Spaeth has classified distribution Accounts 360 through 368 as 7 totally demand-related while Accounts 369 and 370 were classified as customer-related.<sup>9</sup> 8 On pages 14 through 16 of his direct testimony, Mr. Spaeth provides support for his 9 classification and allocation of distribution plant. While I will not reiterate Mr. Spaeth's 10 rationale for his classification and allocation procedures relating to distribution plant, I 11 agree that his rationale and methods reasonably reflect cost causation and fairly allocate 12 distribution-related costs across classes.

13

#### D. <u>Peak & Average CCOSS Results</u>

## 14 Q. PLEASE EXPLAIN HOW YOU CONDUCTED YOUR CCOSS UTILIZING THE 15 P&A METHOD TO ALLOCATE GENERATION COSTS.

- A. First, I calculated I&M's forecasted test year Indiana retail load factor in order to weight
  between the "peak" and "average" portions for the P&A allocation factor. This resulted in
  62.24% of generation costs being assigned based on average demand and 37.76% allocated
  based on peak demand.
- I then utilized firm class contributions to the forecast test year 1-CP demand (experienced in June) to reflect the peak nature and responsibility of class loads.<sup>10</sup> I have selected this measure of peak demand because the use of class contributions to 1-CP better reflect the spirit and concepts of the P&A method.

## Q. PLEASE PROVIDE A COMPARISON OF GENERATION ALLOCATION FACTORS UNDER MR. SPAETH'S 6-CP APPROACH TO THOSE OBTAINED UNDER THE P&A METHOD.

<sup>&</sup>lt;sup>9</sup> These Account numbers are as follows: 360 (Land Rights); 361 (Structures & Improvements); 362 (Station Equipment; 363 (Storage Battery Equipment); 364 (Poles); 365 (Overhead Conductors); 366 (Underground Conduit); 367 (Underground Conductors); 368 (Line Transformers); 369 (Services); 370 (Meters).

<sup>&</sup>lt;sup>10</sup> The derivation of my P&A allocator is provided in my filed workpapers.

A. The following table provides a comparison of retail class allocation factors under the 6-CP
 and P&A methods:

3					
Λ	TABLE 3				
+	Compari	Comparison of 6-CP and P&A			
5	All	Allocation Factors			
6		I&M			
0	Rate Class	6-CP	P&A		
7	DC	41.9570/	27 2670		
0	K5 CS SEC	41.857%	37.207%		
8	GS-SEC	12.305%	10.974%		
9	GS-PRI	0.218%	0.189%		
	CC SEC	0.004%	0.005%		
10	LGS-SEC	19.819%	21.664%		
11	LGS-PRI	1.053%	1.129%		
11	LGS-SUB	0.042%	0.043%		
12	LGS-TRAN	0.002%	0.002%		
12	IP-SEC	3.987%	4.367%		
13	IP-PRI	11.602%	13.370%		
	IP-SUB	4.682%	5.261%		
14	IP-TRAN	3.227%	3.966%		
15	MS	0.272%	0.246%		
15	WSS-SEC	0.437%	0.558%		
16	WSS-PRI	0.267%	0.334%		
. –	WSS-SUB	0.061%	0.075%		
17	EHG	0.055%	0.047%		
18	IS	0.004%	0.004%		
10	OL	0.017%	0.192%		
19	SL	0.028%	0.307%		
20	Total	100.000%	100.000%		

## 21 Q. HOW DID YOU ALLOCATE TRANSMISSION-RELATED COSTS WITHIN 22 YOUR P&A MODEL?

A. As indicated earlier, I allocated transmission-related costs based on 12-CP demands.

## Q. WHAT ARE THE RESULTS OF YOUR CCOSS UTILIZING THE P&A METHOD TO ALLOCATE GENERATION COSTS AND THE 12-CP METHOD TO ALLOCATE TRANSMISSION-RELATED COSTS?

A. The following summary and comparison utilizes all other allocations and procedures used
by Mr. Spaeth in conducting his 6-CP CCOSS. The following table provides an apples-toapples comparison of Mr. Spaeth's 6-CP results to those obtained utilizing the P&A
method to allocate generation costs and the 12-CP method to allocate transmission costs:

1					
2		TABLE 4Comparison of 6-CP and P&A			
2	Compari				
3	ROR	ROR @ Current Rates			
4		I&M			
4	Rate Class	6-CP	P&A		
5					
-	RS	3.18%	4.47%		
6	GS-SEC	4.36%	5.96%		
7	GS-PRI	5.69%	7.93%		
7	GS-SUB	6.50%	8.84%		
8	LGS-SEC	3.49%	2.37%		
0	LGS-PRI	3.20%	2.22%		
9	LGS-SUB	3.05%	2.74%		
10	LGS-TRAN	1.36%	-0.68%		
10	IP-SEC	3.04%	1.81%		
11	IP-PRI	3.21%	1.14%		
	IP-SUB	2.46%	0.51%		
12	IP-TRAN	2.17%	-1.64%		
12	MS	3.55%	4.83%		
15	WSS-SEC	4.17%	1.09%		
14	WSS-PRI	3.59%	0.39%		
	WSS-SUB	4.65%	0.94%		
15	EHG	5.38%	7.30%		
16	IS	11.38%	10.90%		
10	OL	8.53%	4.31%		
17	SL	11.27%	3.06%		
18	Total	3 / 10/	3 / 10/		
19	TOTAL	5.4170	J.4170		

As can be seen above, there are material differences in achieved rates of return for several classes. A summary of my CCOSS utilizing the P&A method to allocate generation costs and the 12-CP method to allocate transmission costs is provided in my Attachment GAW-3 while the details of this CCOSS are provided in my filed workpapers.

24

#### E. <u>12-CP CCOSS Results</u>

## Q. PLEASE PROVIDE A SUMMARY COMPARISON OF YOUR CCOSS UTILIZING THE 12-CP METHOD TO ALLOCATE BOTH GENERATION AND TRANSMISSION-RELATED COSTS.

A. The following summary and comparison utilizes all other allocations and procedures used
by Mr. Spaeth in conducting his 6-CP CCOSS. The following table provides an apples-to-

apples comparison of Mr. Spaeth's 6-CP results to those obtained utilizing the 12-C	P
method to allocate generation and transmission costs:	

3					
4	TABLE 5				
4	Comparis	Comparison of 6-CP and 12-CP ROR @ Current Rates			
5	ROR				
6		I&M			
6	Rate Class	6-CP	12-CP		
7					
	RS	3.18%	3.89%		
8	GS-SEC	4.36%	4.11%		
0	GS-PRI	5.69%	4.76%		
9	GS-SUB	6.50%	2.33%		
10	LGS-SEC	3.49%	2.88%		
- •	LGS-PRI	3.20%	2.49%		
11	LGS-SUB	3.05%	2.06%		
10	LGS-TRAN	1.36%	0.84%		
12	IP-SEC	3.04%	2.43%		
13	IP-PRI	3.21%	2.44%		
	IP-SUB	2.46%	1.78%		
14	IP-TRAN	2.17%	0.93%		
15	MS	3.55%	2.62%		
15	WSS-SEC	4.17%	2.95%		
16	WSS-PRI	3.59%	2.58%		
	WSS-SUB	4.65%	3.35%		
17	EHG	5.38%	4.99%		
18	IS	11.38%	12.76%		
10	OL	8.53%	8.76%		
19	SL	11.27%	11.87%		
20	Total	3.41%	3.41%		

A summary of my CCOSS utilizing the 12-CP method to allocate generation and transmission-related costs is provided in my Attachment GAW-4 while the details of this CCOSS are provided in my filed workpapers.

#### 24 F. <u>BIP CCOSS Results</u>

1

2

## Q. PLEASE EXPLAIN HOW YOU CONDUCTED YOUR CCOSS UTILIZING THE BIP METHOD TO ALLOCATE GENERATION PLANT COSTS.

A. Although I&M does not have a typical generation portfolio consisting of base,
intermediate, and peaker units, I have classified and allocated each generation plant

individually based on each plant's two-year average (2017 and 2018) operational capacity
factor which is the typical approach used to classify and allocate costs under the BIP
method. To better explain, generation plants such as Cook have a high capacity factor in
that these plants operate almost continuously throughout the year. Under this approach,
each plant is classified between energy and demand based on that plant's capacity factor
wherein the energy classification is equal to the plant's capacity factor and the demand
classification is based on one minus the capacity factor.<sup>11</sup>

8 As discussed earlier in my testimony, my Confidential Attachment GAW-2 9 provides each generation plant's capacity factors. Furthermore, it should be noted that I 10 have classified gross plant, depreciation reserve, and depreciation expense individually for 11 each plant. This is noteworthy because I&M's solar plant is much newer than some of its 12 other generation plant such that there is relatively less accumulated depreciation relating to its solar facilities than its Rockport or hydro facilities. Furthermore, the useful life of its 13 14 various generation plants vary considerably such that depreciation is also classified and 15 allocated on a plant-by-plant basis.

## 16 Q. PLEASE PROVIDE A SUMMARY COMPARISON OF YOUR CCOSS 17 UTILIZING THE BIP METHOD TO ALLOCATE GENERATION COSTS AND 18 THE 12-CP METHOD TO ALLOCATE TRANSMISSION COSTS.

A. The following summary and comparison utilizes all other allocations and procedures used
by Mr. Spaeth in conducting his 6-CP CCOSS. The following table provides an apples-toapples comparison of Mr. Spaeth's 6-CP results to those obtained utilizing the BIP method
to allocate generation and the 12-CP method to allocate transmission costs:

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<sup>11</sup> The demand portion utilizes class contributions to 1-CP consistent with the approach under the P&A method.

<sup>24</sup> 25

1					
2			TABLE 6		
2		Compari	son of 6-CP and BIP		
3		ROR	@ Current Rates		
Δ		Data Class	I&M 6 CD	סוס	
•		Rate Class	0-CP	DIP	
5		RS	3 18%	4 79%	
6		GS-SEC	4.36%	6.34%	
0		GS-PRI	5.69%	8.10%	
7		GS-SUB	6.50%	7.32%	
8		LGS-SEC	3.49%	2.28%	
0		LGS-PRI	3.20%	2.03%	
9		LGS-SUB	3.05%	2.27%	
10		LGS-TRAN	1.36%	-0.50%	
10		IP-SEC	3.04%	1.49%	
11		IP-PRI	3.21%	0.71%	
		IP-SUB	2.46%	0.01%	
12		IP-TRAN	2.17%	-2.59%	
12		MS	3.55%	4.89%	
15		WSS-SEC	4.17%	0.49%	
14		WSS-PRI	3.59%	-0.22%	
		WSS-SUB	4.65%	0.28%	
15		EHG	5.38%	7.27%	
16		IS	11.38%	9.67%	
10		OL	8.53%	3.45%	
17		SL	11.27%	1.66%	
18		Total	2 /10/	2 / 1 0/	
19		Total	5.41%	5.41%	
17					
20		A summary of my CCOSS utilizing	g the BIP method to	allocate generation	n and the 12-CP
21		method to allocate transmission-rela	ated costs is provide	ed in my Attachme	nt GAW-5 while
22		the details of this CCOSS are provid	ded in my filed wor	kpapers.	
23	<b>Q.</b>	PLEASE PROVIDE A COMPA	RISON OF MR.	SPAETH'S CL	ASS RORs TO
	•				

- 24 THOSE OBTAINED UNDER YOUR ANALYSES.
- A. The following tables provides a comparison of Mr. Spaeth's and my calculated class RORs
  and indexed RORs utilizing the P&A, 12-CP, and BIP methods:

1		ТАР	RIF 7						
2	Comparison of Class RORs Under Alternative Allocation Methods								
3	I&M		OU	CC					
5	6-CP Gen	P&A Gen	12-CP Gen	BIP Gen	Average				
4 Rate Cla	iss 6-CP Trans	12-CP Trans	12-CP Trans	12-CP Trans	All Methods				
5 RS	3.18%	4.47%	3.89%	4.79%	4.38%				
GS-SEC	4.36%	5.96%	4.11%	6.34%	5.47%				
6 GS-PRI	5.69%	7.93%	4.76%	8.10%	6.93%				
7 GS-SUB	6.50%	8.84%	2.33%	7.32%	6.16%				
/ LGS-SEC	3.49%	2.37%	2.88%	2.28%	2.51%				
8 LGS-PRI	3.20%	2.22%	2.49%	2.03%	2.25%				
LGS-SUB	3.05%	2.74%	2.06%	2.27%	2.36%				
9 LGS-TRAN	N 1.36%	-0.68%	0.84%	-0.50%	-0.11%				
IP-SEC	3.04%	1.81%	2.43%	1.49%	1.91%				
10 IP-PRI	3.21%	1.14%	2.44%	0.71%	1.43%				
11 ID TD AN	2.40%	0.51%	1.78%	0.01%	0.77%				
II IP-IKAN MS	2.1/%	-1.04%	0.93%	-2.59%	-1.10%				
12 MIS WSS SEC	5.55%	4.83%	2.02%	4.89%	4.11%				
WSS-SEC WSS DDI	4.17%	0.30%	2.93%	0.49%	0.02%				
13 WSS-SUB	4 65%	0.39%	2.58%	0.22%	1 52%				
14 FHG	5 38%	7 30%	4 99%	7 27%	6 52%				
I4 IS	11 38%	10 90%	12.76%	9.67%	11 11%				
15 OL	8 53%	4 3104	8 76%	3 45%	5.51%				
IS SI	0. <i>337</i> 0 11.27%	4.31%	0.70% 11.87%	1.45% 1.66%	5 53%				
16	11.2770	5.0070	11.0770	1.0070	5.5570				
17 Total	3.41%	3.41%	3.41%	3.41%	3.41%				
18									
19									
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21									
22									
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1										
2		TABLE 8           Comparison of Class Indexed POPs Under Alternative Allocation Methods								
_		I&M	OUCC							
3		6-CP Gen	P&A Gen	12-CP Gen	BIP Gen	Average				
4	Rate Class	6-CP Trans	12-CP Trans	12-CP Trans	12-CP Trans	All Methods				
5	PS	03%	131%	11/06	1/0%	128%				
	GS-SEC	128%	174%	120%	14070	120%				
6	GS-PRI	167%	232%	130%	237%	203%				
0	GS-SUB	190%	252%	68%	214%	180%				
7	LGS-SEC	102%	70%	84%	67%	74%				
8	LGS-PRI	94%	65%	73%	59%	66%				
	LGS-SUB	89%	80%	60%	66%	69%				
9	LGS-TRAN	40%	-20%	25%	-15%	-3%				
	IP-SEC	89%	53%	71%	44%	56%				
10	IP-PRI	94%	33%	71%	21%	42%				
10	IP-SUB	72%	15%	52%	0%	22%				
11	IP-TRAN	64%	-48%	27%	-76%	-32%				
12	MS	104%	141%	77%	143%	120%				
	WSS-SEC	122%	32%	86%	14%	44%				
13	WSS-PRI	105%	12%	76%	-7%	27%				
	WSS-SUB	136%	27%	98%	8%	44%				
14	EHG	158%	214%	146%	213%	191%				
	IS	333%	319%	374%	283%	325%				
15	OL	250%	126%	257%	101%	161%				
16	SL	330%	90%	348%	49%	162%				
17	Total	100%	100%	100%	100%	100%				

## 18 Q. WHAT ARE YOUR CONCLUSIONS REGARDING THE PROPER CLASS 19 ALLOCATION OF I&M'S COST OF SERVICE?

A. The P&A, 12-CP, and BIP methods recognize the fact that I&M's generation resources are
 utilized to meet energy requirements throughout the year, yet, also places some cost
 responsibility on class peak demands. Furthermore, the allocation of transmission costs
 based on 12-CP demands strikes a reasonable balance between varying theories concerning
 cost causation for transmission-related costs. It is my opinion that each of these three
 methods should be considered in evaluating class profitability.

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#### IV. <u>CLASS REVENUE ALLOCATION</u>

## Q. WHAT ARE THE GENERAL CRITERIA THAT SHOULD BE CONSIDERED IN ESTABLISHING CLASS REVENUE RESPONSIBILITY FOR ELECTRIC UTILITY RATES?
1 A. There are several criteria that should be considered in evaluating class or rate schedule 2 revenue responsibility. Class cost allocation results should be considered, but as discussed 3 in detail earlier in my testimony, are not surgically precise. As such, they should only be 4 used as a guide and used as one of many tools in evaluating class revenue responsibility. 5 Other criteria that should be considered include: gradualism, wherein rates should not 6 drastically change instantaneously; rate stability, which is similar in concept to gradualism 7 but relates to specific rate elements within a given rate structure; affordability of electricity 8 across various classes as well as a relative comparison of electricity prices across classes; 9 and, public policy concerning current economic conditions as well as economic 10 development.

11 Because embedded class cost allocations cannot be considered surgically precise 12 and the fact that other criteria that should be considered in evaluating class revenue 13 responsibility are clearly subjective in nature, proper class revenue distribution can be deemed more of an art than a science. In this regard, there is no universal mathematical 14 15 methodology that can be applied across all utilities or across all rate classes. However, 16 most experts and regulatory commissions agree on certain broad parameters regarding class revenue increases. These include: some movement towards allocated cost of service; and, 17 18 maximum/minimum percentage changes across individual rate classes.

# Q. DOES I&M WITNESS NOLLENBERGER CLAIM TO HAVE CONSIDERED THE VARIOUS SUBJECTIVE CRITERIA AS WELL AS THE BROAD PARAMETERS DISCUSSED ABOVE WITHIN HIS CLASS REVENUE DISTRIBUTION PROPOSAL?

23 A. In general, yes. Although Mr. Nollenberger utilized a purely mathematical approach to 24 develop his proposed class revenue increases to base rates, his approach was to provide 25 above average increases to those classes with rates of return below the total retail current 26 rate of return and below average increases to those classes with rates of return in excess of 27 the total retail current rate of return. Moreover, Mr. Nollenberger indicates that he 28 considered gradualism in his method by only eliminating 25% of each class's so-called subsidy"<sup>12</sup> with a constraint that no class should receive a rate decrease. 29 Mr.

<sup>&</sup>lt;sup>12</sup> Mr. Nollenberger's "subsidy" calculations are based on Mr. Spaeth's 6-CP CCOSS results wherein each class's allocated required rate of return is compared to the earned rate of return at current rates.

1 Nollenberger's recommended class revenue increases to base rates are provided in his Attachment MWN-2, page 4. In this regard, it should be understood that the class increases 2 3 shown in Attachment MWN-2, page 4 do not reflect the "all in" revenues or revenue 4 increases proposed in this case, but rather, only reflect the Company's proposed changes 5 to base rates net of the change to those riders that are now proposed to be reflected in base 6 rates. I&M witness Duncan provides I&M's proposed "all in" revenue increases that 7 reflect the impacts of base rates as well as all proposed riders. These "all in" increases are 8 provided in Ms. Duncan's Attachment JCD-2, page 1.

## 9 Q. PLEASE PROVIDE A SUMMARY OF THE COMPANY'S PROPOSED CLASS 10 REVENUE INCREASES TO BASE RATES AS WELL AS ITS PROPOSED "ALL 11 IN" REVENUE INCREASES.

A. The following two tables provide a summary of current and proposed class revenueincreases both on a base rate and "all in" basis:

		TABL	Ξ9										
15	I&M (Witness Nollenberger)												
16	Proposed Base Rate Revenue Distribution <sup>13</sup>												
10		(\$000	)										
17		Current Base	I&M Proposed	I&M Percent									
17	Class	Rate Revenues	Increase	Increase									
18													
	RS	\$500,723	\$81,246	16.23%									
19	GS-SEC	\$147,100	\$17,729	12.05%									
• •	GS-PRI	\$2,501	\$99	3.95%									
20	GS-SUB	\$59	\$0	-0.09%									
<b>h</b> 1	LGS-SEC	\$222,374	\$30,910	13.90%									
21	LGS-PRI	\$11,029	\$1,671	15.15%									
<b>1</b> 7	LGS-SUB	\$391	\$62	15.74%									
	LGS-TRAN	\$17	\$4	24.92%									
23	IP-SEC	\$43,408	\$6,389	14.72%									
	IP-PRI	\$122,933	\$15,890	12.93%									
24	IP-SUB	\$42,746	\$7,377	17.26%									
	IP-TRAN	\$30,665	\$4,686	15.28%									
25	MS	\$3,059	\$431	14.10%									
24	WSS-SEC	\$5,579	\$644	11.54%									
26	WSS-PRI	\$3,007	\$426	14.17%									
77	WSS-SUB	\$636	\$49	7.74%									
21	EHG	\$701	\$66	9.37%									
28	IS	\$138	\$12	8.85%									
20	OL	\$6,169	\$411	6.66%									
	SL	\$5,442	\$380	6.98%									
	Total Firm	\$1,148,678	\$168,480	14.67%									

<sup>&</sup>lt;sup>13</sup> Per Attachment MWN-2, page 4.

1			TABLE 10		
2		Ι	&M (Witness Dun	ican)	
3		Proposed "All In" Ra	te Revenue Distrib	oution Including Rid	ers <sup>14</sup>
4			(\$000)		
4			Current	I&M Proposed	I&M Percent
5		Class	Revenues	Increase	Increase
6		Residential	\$595,757	\$82,681	13.88%
7		Total GS	\$182,483	\$18,115	9.93%
,		Total LGS	\$274,116	\$33,119	12.08%
8		Total IP Incl. Firm IRP	\$287,126	\$33,365	11.62%
9		MS	\$3,657	\$379	10.36%
,		Total WSS	\$10,792	\$961	8.91%
10		EHG	\$849	\$53	6.28%
11		IS	\$162	\$0	0.00%
		OL	\$6,364	\$159	2.50%
12		SL	\$5,751	\$0	0.00%
13		Total Firm	¢1 267 059	¢160.022	12 250/
14		Interruptible Juris	\$1,307,038 \$07,350	\$100,055 \$2,166	12.33%
		Total	<u>\$97,339</u> \$1.464.416	$\frac{33,100}{171,008}$	<u>3.23%</u> 11.75%
15		Rate Design Rounding Difference	\$1,404,410	\$171,998 \$6 107	11./370
16		Grand Total	\$1.464.416	\$172.005	11 75%
17		Grand Total	\$1,404,410	$\phi_{172,003}$	11.7570
10	0	ADE THE COMDANY'S D	DODOSED CLA	ACC DEVENUE	
10	Q.	ARE THE COMPANY S F	RUFUSED CLA	ASS REVENUE	ALLOCATIONS
19		REASONABLE?			
20	A.	No. Mr. Nollenberger's proposed	l class base rate rev	venue increases are p	predicated entirely
21		upon the results of Mr. Spaeth's 6	-CP CCOSS, whic	ch does not fairly ref.	lect cost causation
22		nor produce reasonable class rate	s of return. Simila	arly, the Company's	proposed "all in"
23		revenue increases are also predica	ated upon Mr. Space	eth's 6-CP CCOSS.	
24	Q.	DO YOU RECOMMEND	AN ALTEI	RNATIVE CLAS	SS REVENUE
25		ALLOCATION?			
26	A.	Yes. In order to provide an	apples-to-apples	comparison of M	r. Nollenberger's
27		recommended class revenue inci	reases to base rate	es I have developed	d a class revenue
-, 78		allocation utilizing LeM's room	ested increase to	has rates of $160$	480 million In
20		anocation utilizing town's reque	esteu merease lo	Uase rates 01 \$108	.400 111111011. 111
29		addition, I have also carried my re	commendations th	rough to include Pet	itioner's proposed

<sup>&</sup>lt;sup>14</sup> Per Attachment JCD-2, page 1.

rider revenues and rider increases consistent with the "all in" revenue allocation shown in Ms. Duncan's Attachment JCD-2.

In developing my proposed base rate class revenue allocation, I have considered the results of my recommended class cost of service studies utilizing the P&A, 12-CP, and BIP methods. I then required that all classes move closer to rate parity, considered gradualism, limited all firm class increases to no more than 1.50 times the system-wide average firm percentage increase, and required that all classes receive at least half of the system-wide average firm percentage increase. The development of my recommended base rate class revenue allocation is provided in my Attachment GAW-6.

10 To illustrate how each firm class' increase was determined and as shown in my 11 Attachment GAW-6, consider Rate GS-Secondary. This class exhibits a current rate of 12 return somewhat above the system average rate of return such that I have assigned this class 80% of the system average percentage increase to firm base rate revenues; i.e., a 13 14 11.73% increase compared to a total firm increase of 14.67%. To further explain, consider 15 Rate IP-Transmission. All cost of service methods show that this class' rate of return is 16 substantially lower than the system average rate of return. As a result, I have increased 17 this class' base rate revenues at 150% of the system average percent increase to base rate 18 firm revenues; i.e., 22.00%. Each class was evaluated separately wherein the Residential 19 class was treated as the residual in order to achieve an increase of \$168.480 million in firm 20 base rate revenues.

### Q. PLEASE PROVIDE A COMPARISON OF YOUR BASE RATE REVENUE ALLOCATION TO THAT PROPOSED BY I&M WITNESS NOLLENBERGER.

A. The following table provides a comparison of base rate revenue increases under Mr.
Nollenberger's and my proposed revenue allocations:

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		Comparison	TABLE 11	venue Allocati	one		
		Comparison	(\$000)		5115		
		Current	I&M Propos	ed Increase	OUCC Proposed Increase		
	Class	Revenue	\$	%	\$	%	
RS		\$500,723	\$81,246	16.23%	\$62,827	12.55%	
GS-	SEC	\$147,100	\$17,729	12.05%	\$17,260	11.73%	
GS-	PRI	\$2,501	\$99	3.95%	\$275	11.00%	
GS-	SUB	\$59	\$0	-0.09%	\$6	11.00%	
LG	S-SEC	\$222,374	\$30,910	13.90%	\$35,878	16.13%	
LG	S-PRI	\$11,029	\$1,671	15.15%	\$1,860	16.87%	
LG	S-SUB	\$391	\$62	15.74%	\$66	16.87%	
LG	S-TRAN	\$17	\$4	24.92%	\$4	22.00%	
IP-S	SEC	\$43,408	\$6,389	14.72%	\$7,959	18.33%	
IP-I	PRI	\$122,933	\$15,890	12.93%	\$22,539	18.33%	
IP-S	SUB	\$42,746	\$7,377	17.26%	\$9,405	22.00%	
IP-7	ΓRAN	\$30,665	\$4,686	15.28%	\$6,747	22.00%	
MS		\$3,059	\$431	14.10%	\$404	13.20%	
WS	S-SEC	\$5,579	\$644	11.54%	\$1,023	18.33%	
WS	S-PRI	\$3,007	\$426	14.17%	\$662	22.00%	
WS	S-SUB	\$636	\$49	7.74%	\$117	18.33%	
EH	G	\$701	\$66	9.37%	\$77	11.00%	
IS		\$138	\$12	8.85%	\$10	7.33%	
OL		\$6,169	\$411	6.66%	\$724	11.73%	
SL		\$5,442	\$380	6.98%	\$639	11.73%	
Tot	al Firm	\$1,148,678	\$168,480	14.67%	\$168,480	14.67%	
Inte	rruptible-Juris.	\$94,345	\$0	0%	\$0	0%	
Tot	al Juris.	\$1,243,023	\$168,480	13.55%	\$168,480	13.55%	

### 20Q.PLEASE PROVIDE A COMPARISON OF YOUR "ALL IN" REVENUE21ALLOCATION TO THAT PROPOSED BY I&M.

A. As mentioned earlier, I&M is proposing changes to several of its existing riders as well as new riders. For comparison purposes, I have incorporated my recommended base rate revenue increases to the changes in rider revenues proposed by I&M in order to provide an "all in" rate comparison to that of Petitioner. The following table provides a comparison of the "all in" increases by major rate class:

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1				TADLE 12					
2		Comr	parison of Total "	All In" Revenue	e Allocations (	\$000)			
-			Total	I&M Pr	oposed	OUCC P	roposed		
3			Current	Total Inc	crease <sup>15</sup>	Total Increase <sup>16</sup>			
4		Class	Revenues <sup>17</sup>	\$	%	\$	%		
5		Pasidantial	\$505 757	¢ 97 697	12 8804	\$61 768	10 70%		
C.		Total GS	\$182.483	\$02,007 \$18,115	0 03%	\$04,208 \$17,829	0 77%		
6		Total LGS	\$182,485 \$274,116	\$33,119	12 08%	\$38,282	13 97%		
7		Total IP Incl Firm IRP	\$287,126	\$33 365	11.62%	\$45,671	15.91%		
,		MS	\$3 657	\$379	10.36%	\$352	9.61%		
8		Total WSS	\$10,792	\$961	8 91%	\$1 643	15 23%		
0		EHG	\$849	\$53	6.28%	\$65	7.63%		
9		IS	\$162	\$0	0.00%	-\$2	-1.29%		
10		OL.	\$6.364	\$159	2.50%	\$472	7.42%		
11		SL	\$5,751	\$0	0.00%	\$259	4.50%		
11									
12		Total Firm	\$1,367,058	\$168,839	12.35%	\$168,839	12.35%		
10		Interruptible-Juris.	\$97,359	\$3,166	3.25%	\$3,166	3.25%		
13		Total	\$1,464,416	\$172,005	11.75%	\$172,005	11.75%		
14									
15	Q.	IN THE EVENT THE (	COMMISSION	AUTHORIZ	ES AN OVE	CRALL BASE	RATE		
16		<b>REVENUE INCREASI</b>	E LESS THAN	THE \$168.4	80 MILLIO	N REQUEST	ED BY		
17		I&M. HOW SHOULD	THE ULTIMA	<b>FE INCREAS</b>	SE TO BASE	C RATE REV	ENUES		
18		<b>RE DISTRIBUTED AC</b>	ROSS RATE S	CHEDULES	\?				
10	٨	L recommend that any of		o distributed t	to rata alagga	a in proportio	n to the		
19	А.	Trecommend that any 0	verall increase b		to fate classe	s in proportio	II to the		
20		class revenue increases I	propose above.						
21		V	DESIDENTI		FSICN				
21		۷.	RESIDENTI		LSIGN				
22	0.	PLEASE EXPLAIN	THE COM	PANY'S C	URRENT	AND PRO	POSED		
 73	×.	DESIDENTIAL DATE	STDUCTUDE	c	011111111	1112 1110	0.222		
23			SIRUCIURE		• •				
24	A.	I&M offers three separat	te rate schedules	s for Resident	al customers	: Rate RS; R	ate RS-		
25		TOD; and, an experiment	ntal Rate RS-TC	DD2. Althoug	gh the vast m	ajority of Res	sidential		
26		customers take service ur	nder Rate RS, ap	proximately 1	,428 custome	ers have elected	d for the		

 <sup>&</sup>lt;sup>15</sup> Per Attachment JCD-2, page 1, includes rate design rounding (per Reconciliation tab of Attachment JCD-2 Workpaper).
 <sup>16</sup> OUCC base rate revenue increase applied to I&M's proposed riders provided in Attachment JCD-2.
 <sup>17</sup> Per Attachment JCD-2, page 1.

1 optional RS-TOD Rate and approximately 131 customers participate in the optional RS-2 TOD2 Rate. With regard to Rate RS, the rate structure is currently comprised of a fixed 3 monthly customer charge of \$10.50 and a flat base energy charge per KWH. The Company proposes to increase the fixed monthly customer charge by 43% to \$15.00 and change the 4 5 rate structure to a declining-block energy charge. With regard to Rate RS-TOD, the current 6 monthly customer charge is \$11.50 wherein the Company proposes to increase this fixed 7 charge to \$16.50 per month. The current Rate RS-TOD2 is \$10.50 per month and the 8 Company proposes to increase this fixed charge to \$15.00 per month.

# 9 Q. DOES MR. NOLLENBERGER OFFER HIS OPINIONS REGARDING THE 10 REASONABLENESS OF HIS PROPOSED 43% INCREASE IN THE RATE RS 11 CUSTOMER CHARGE ALONG WITH HIS PROPOSAL TO IMPLEMENT A 12 DECLINING-BLOCK RATE STRUCTURE FOR THIS RATE SCHEDULE?

13 A. Yes. Mr. Nollenberger offers several opinions in these regards. First, as a general matter, 14 Mr. Nollenberger claims on page 14 of his direct testimony that "Today's Tariff R.S. rate structure presents several challenges for both customers and the Company alike." In 15 16 response to this opinion, it is well known that a Residential rate structure comprised of a relatively low fixed monthly customer charge and a flat usage (energy or KWH) charge 17 has been used successfully for well over 100 years in the industry. The electric industry 18 19 has, and continues to, remain profitable under this historically accepted rate structure. I 20 am unaware of any new "challenges" confronting I&M or the electric industry in general 21 regarding this issue. With regard to specifics, Mr. Nollenberger provides three opinions 22 on pages 14 and 15 of his direct testimony in support of his proposed Rate RS customer 23 charge and proposed declining-block energy charge.

24 Mr. Nollenberger's first opinion is that "there is a potential for the Company to 25 significantly over- or under-collect its fixed costs when actual weather presents extreme 26 temperature deviations from the estimated Test Year weather assumptions." In response 27 to this opinion, I provide the following factual responses. First, it should be remembered 28 that I&M is utilizing a forecasted test year that incorporates normal weather conditions 29 such that the revenue requirement established in this case is not based upon any abnormal 30 weather or other abnormal usage characteristics. Second, and perhaps most important, is 31 the fact that I&M is a business enterprise and should not act as governmental taxing agency

- with guaranteed revenue recovery. Indeed, it is often said and generally agreed that for
   investor-owned utilities, regulation should serve surrogate for competition to the largest
   extent practical.
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16 17 Mr. Nollenberger's second opinion in support of his Residential rate design proposals is that "rate design does not send price signals that effectively reflect the underlying nature of the cost incurred to serve the Company's residential customers." Mr. Nollenberger's statement is based on his assertion that:

- While cost causation principles may support recovery of 100% of fixed costs through fixed charges, or a "straight fixed variable" ("SFV") rate design, that is not what the Company proposes in this case. Rather I&M's proposed declining block energy rate structure provides a compromise structure that maintains a large amount of fixed cost recovery through the volumetric kWh charge, but one that prices the higher usage block closer to the true variable cost of energy. Therefore, the Company's proposal in this proceeding improves the alignment of residential costs and rates without introducing a straight fixed variable rate design.<sup>18</sup>
- 18 What Mr. Nollenberger is saying above is that his proposed 43% increase to the 19 Residential fixed monthly customer charge along with the reduced risk associated with a 20 declining-block rate structure is cost justified due to his perception that I&M is entitled to a guaranteed recovery of fixed costs.<sup>19</sup> To this end, I will note that the Company will have 21 22 every reasonable opportunity to recover its authorized revenue requirement under the 23 existing rate structure and under lower fixed monthly customer charges. While there is no 24 denying the fact that higher customer charges along with declining-block rates reduce the 25 risk to a utility through more guaranteed revenue recovery, the reality is, Mr. 26 Nollenberger's Rate RS rate design proposals are nothing more than an attempt to further 27 reduce the Company's risk of revenue collection.
- Mr. Nollenberger's third opinion in support of his Residential rate design proposals is that "a rate design that recovers a disparate amount of fixed costs through volumetric energy charges has the potential to introduce intra-class subsidies paid by high energy users to low energy users." I strongly disagree with Mr. Nollenberger's opinion for two reasons.

<sup>&</sup>lt;sup>18</sup> Direct testimony of Mr. Nollenberger, page 16, lines 12 through 19.

<sup>&</sup>lt;sup>19</sup> Because Residential energy (KWH) usage tends to be weather sensitive, a declining-block rate reduces the risk to a utility because more revenue is collected from the higher priced first usage block (that is not weather sensitive) than the remaining lower priced usage blocks.

1	First, it should be remembered that I&M's system is constructed to serve all
2	customers. I&M's system has been in place for generations and with its poles and wires
3	installed along virtually every street and road in its service area. When a new customer
4	applies for service, but for the incremental investment required to connect that customer
5	(e.g., service drop and meter), that customer will utilize the existing system. If the new
6	customer is a low usage customer, this does not mean that he is being subsidized by other
7	large volume customers, but rather, is contributing to the overall cost of I&M's system.
8	Indeed, Mr. Nollenberger characterizes any customer that uses less energy and contributes
9	less revenue than the average is somehow being subsidized. This is incorrect in that an
10	economic subsidy only exists if the customer in question is not contributing at least the
11	short-run marginal cost to serve that customer. The second reason for my disagreement
12	relates to I&M's current approved Tariff as it relates to new customer connections.
13	Paragraph 14 of Petitioner's Tariff relating to Terms and Conditions states as follows:
14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29	The Company shall, upon proper application for service from overhead and/or underground distribution facilities, provide necessary facilities for rendering adequate service, without charge for such facilities, when the estimated total revenue for a period of two and one-half years to be realized by the Company from permanent and continuing customers on such extension is at least equal to the estimated cost of such extension. If the estimated cost of the extension required to furnish adequate service is greater than the total estimated revenue from such extension, such an extension shall be made by the Company under the following conditions: (a) Upon proper applications for such extension and adequate provision for payment to the Company by such applicants of that part of the estimated cost of such extension over and above the amount which would have qualified as provided for above, the Company shall proceed with such extension
30	As indicated, Petitioner's own Tariff already contains a provision to prevent inequities that
31	might accrue as a result of low volume customers utilizing the system. That is, new low
32	volume customers that do not generate enough revenue to justify the investment required
33	to connect a new customer are required to make a Contribution in Aid of Construction in
34	order to be connected and obtain service from I&M.
35	
36	

# Q. IS THERE AN ECONOMIC REASON WHY MR. NOLLENBERGER'S ASSERTION THAT LARGE USAGE CUSTOMERS SUBSIDIZE SMALL USAGE CUSTOMERS IS INCORRECT AND BEARS NO RESEMBLANCE TO INTRA CLASS COST INCIDENCE?

5 A. While there is no doubt that the vast majority of I&M's non-fuel costs are sunk, or fixed 6 costs in the short-run, all costs are variable in the long-run. Simply because customers that 7 use more electricity contribute more revenue than do smaller volume customers, and hence, 8 provide more recovery of the Company's total costs (which are largely fixed in nature) tells 9 us nothing about the cost incurrence between small and large customers. To illustrate these 10 points, consider the classical cost curves that are used as a foundation in economic price 11 theory:



12 As can be seen in the above graph, as quantity (volume) increases, average fixed costs per 13 unit ("AFC") decline. This is exactly what Mr. Nollenberger implies. That is, as customers' sales volumes increase, they contribute more to fixed costs such that their 14 contribution to average fixed costs are lower than those of smaller volume customers. 15 What is most important is to observe the marginal cost ("MC") curve. Marginal costs are 16 17 incremental costs in that they measure the change in costs relative to a change in quantity. 18 As shown in the above graph, as quantity (volume) increases, the marginal (incremental) 19 cost per unit of providing service also increases.

1 Indeed, these classical cost curves serve as the foundation not only for price theory 2 but also as the cornerstone for various Demand-Side Management ("DSM") programs in 3 place throughout the country. That is, by implementing programs to reduce peak demand 4 (which costs are generally fixed in the short-run but variable in the long-run), long-run 5 marginal costs are reduced as are long-run total costs. As a parallel, to accept Mr. 6 Nollenberger's assertion that as consumers use more electricity, average total fixed costs 7 decline, would necessarily mean there is no economic or public policy need for any DSM 8 programs for any utility in the country.

## 9 Q. ARE I&M'S PROPOSED RATE RS FIXED CUSTOMER CHARGES AND 10 PROPOSED IMPLEMENTATION OF A DECLINING-BLOCK ENERGY RATE 11 CONTRARY TO EFFECTIVE CONSERVATION EFFORTS?

12 A. Yes. High fixed charge and declining-block rate structures actually promote additional consumption because a consumer's price of incremental consumption is less than what an 13 efficient price structure would otherwise be. A clear example of this principle is exhibited 14 in the natural gas transmission pipeline industry. As discussed in its well-known Order 15 636, the FERC's adoption of a SFV pricing method<sup>20</sup> was a result of national policy 16 (primarily that of Congress) to encourage increased use of domestic natural gas by 17 promoting additional interruptible (and incremental firm) gas usage. The FERC's SFV 18 pricing mechanism greatly reduced the price of incremental (additional) natural gas 19 20 consumption. This resulted in significantly increasing the demand for, and use of, natural 21 gas in the United States after Order 636 was issued in 1992.

FERC Order 636 had two primary goals. The first goal was to enhance gas competition at the wellhead by completely unbundling the merchant and transportation functions of pipelines.<sup>21</sup> The second goal was to encourage the increased consumption of natural gas in the United States. In the introductory statement of the Order, FERC stated:

<sup>&</sup>lt;sup>20</sup> Under Straight Fixed Variable pricing, customers pay a fixed charge that is designed to recover all of the utility's fixed costs.

<sup>&</sup>lt;sup>21</sup> Federal Energy Regulatory Commission, Docket Nos. RM91-11-001 and RM87-34-065, Order No. 636 (Apr. 9, 1992), p. 7.

<sup>&</sup>lt;sup>22</sup> *Id.* p. 8 (alteration in original).

With specific regard to the SFV rate design adopted in Order 636, FERC stated:

7 8

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Moreover, the Commission's adoption of SFV should maximize pipeline throughput over time by allowing gas to compete with alternate fuels on a timely basis as the prices of alternate fuels change. The Commission believes it is beyond doubt that it is in the national interest to promote the use of clean and abundant gas over alternate fuels such as foreign oil. SFV is the best method for doing that.<sup>23</sup>

9 Recently, some public utilities have begun to advocate SFV Residential pricing. The 10 companies claim a need for enhanced fixed charge revenues. To support their claim, the 11 companies argue that because retail rates have been historically volumetric based, there 12 has been a disincentive for utilities to promote conservation, or encourage reduced consumption. However, the FERC's objective in adopting SFV pricing suggests the exact 13 14 opposite. The price signal that results from SFV pricing is meant to promote additional consumption, not reduce consumption. Thus, a rate structure that is heavily based on a 15 16 fixed monthly customer charge coupled with a declining-block volumetric energy charge 17 sends an even stronger price signal to consumers to use more energy.

# 18 Q. AS A PUBLIC POLICY MATTER, WHAT IS THE MOST EFFECTIVE TOOL 19 THAT REGULATORS HAVE TO PROMOTE COST EFFECTIVE 20 CONSERVATION AND THE EFFICIENT UTILIZATION OF RESOURCES?

21 A. Unquestionably, one of the most important and effective tools that this, or any, regulatory 22 Commission has to promote conservation is by developing rates that send proper pricing 23 signals to conserve and utilize resources efficiently. A pricing structure that is largely fixed, such that customers' effective prices do not properly vary with consumption, 24 25 promotes the inefficient utilization of resources. Pricing structures that are weighted 26 heavily on fixed charges are much more inferior from a conservation and efficiency 27 standpoint than pricing structures that require consumers to incur more cost with additional 28 consumption.

## Q. AS IT RELATES TO PUBLIC POLICY, DO YOU HAVE ANY GENERAL COMMENTS CONCERNING THE ESTABLISHMENT OF FIXED MONTHLY CUSTOMER CHARGES?

<sup>&</sup>lt;sup>23</sup> *Id.* pp. 128-129.

Yes. Several Commissions in the Country have a policy of maintaining relatively low fixed 1 A. 2 monthly customer charges primarily due to the reasoning that customers should have 3 greater flexibility in controlling their energy bills with revenues collected primarily through 4 volumetric rates as well as concerns over the affordability of energy by low income and 5 low usage customers. Examples of States with this policy include: Maryland, Washington 6 State, Virginia, Montana, Oregon, and South Carolina. Other State Commissions have 7 allowed and established very high fixed monthly customer charges primarily due to the 8 reasoning that fixed costs should be recovered from fixed charges and that fixed charges 9 promote a greater level of revenue stability to utilities. Examples of this high customer 10 charge policy States include: Ohio and New York.

11 My philosophy and opinions align with those States that have a policy of maintaining relatively low fixed monthly customer charges. I&M is in the business of 12 providing electricity to its customers such that the most equitable method of collecting 13 14 revenues from its customers should be based upon the utilization of the Company's 15 facilities and resources. Furthermore, as a matter of conservation as well as equity, the 16 establishment of relatively low fixed charges enables customers to more easily control their 17 energy bills. In these regards, the ratemaking process is such that rates are developed with 18 the best expectation that the company will have an opportunity to recover its costs and 19 collects its authorized revenue requirement. This is true even with relatively low customer 20 charges.

21 My philosophy is particularly relevant within Indiana's ratemaking process given 22 the fact that I&M is entitled to use a fully projected future test year for ratemaking as well 23 as the numerous guaranteed cost recovery riders that are in place within I&M's tariff.

## Q. HAVE YOU CONDUCTED ANY STUDIES OR ANALYSES TO INDICATE THE LEVELS AT WHICH I&M'S RESIDENTIAL CUSTOMER CHARGES SHOULD BE ESTABLISHED?

A. Yes. In designing public utility rates, there is a method that produces maximum fixed
 monthly customer charges and is consistent with efficient pricing theory and practice. This
 technique considers only those costs that vary as a result of connecting a new customer and
 which are required in order to maintain a customer's account. This technique is a direct
 customer cost analysis and uses a traditional revenue requirement approach. Under this

1 method, capital cost provisions include an equity return, interest, income taxes, and 2 depreciation expense associated with the investment in service lines and meters. In 3 addition, operating and maintenance provisions are included for customer metering, 4 records, and billing.

5 Under this direct customer cost approach, there is no provision for corporate 6 overhead expenses or any other indirect costs as these costs are more appropriately 7 recovered through energy (KWH) charges.

### 8 Q. HAVE YOU CONDUCTED A DIRECT CUSTOMER COST ANALYSIS 9 APPLICABLE TO I&M'S RESIDENTIAL CLASS?

10 A. Yes. I conducted a direct customer cost analysis of I&M's Residential class. The details 11 of this analysis are provided in my Attachment GAW-7. As indicated in this Attachment, 12 the Residential direct customer cost is calculated to be between \$8.77 and \$9.27 per month. The lower cost of \$8.77 is based on a 9.10% return on equity as recommended by OUCC 13 14 witness David Garrett, while the higher cost of \$9.27 is based on the Company's requested 15 return on equity of 10.50%. In this regard, a cost of equity of even 9.10% overstates the 16 risks associated with fixed monthly customer charges. This is because customer charges 17 are "fixed" charges such that there is virtually no risk associated with this charge.

## Q. WHY IS IT APPROPRIATE TO EXCLUDE CORPORATE OVERHEAD AND OTHER INDIRECT COSTS IN DEVELOPING RESIDENTIAL CUSTOMER CHARGES?

A. Like all electric utilities, I&M is in the business of providing electricity to meet the energy
 needs of its customers. Because of this and the fact that customers do not subscribe to
 I&M's services simply to be "connected," overhead and indirect costs are most
 appropriately recovered through volumetric energy charges.

# Q. BASED ON YOUR OVERALL EXPERIENCE AS WELL AS THE STUDIES AND ANALYSES YOU HAVE CONDUCTED FOR THIS CASE, WHAT ARE YOUR RECOMMENDATIONS REGARDING RESIDENTIAL RATE DESIGN FOR THIS CASE?

A. Although my customer cost analysis indicates that a customer charge of no more than \$8.77
to \$9.27 is warranted, I recommend that the current Residential monthly customer charges
(\$10.50 for Rate RS, \$11.50 for Rate RS-TOD and \$10.50 RS-TOD2) be maintained at

their current levels. This maintaining of the current Residential customer charges will
 promote rate continuity as well as promoting conservation as any increase authorized in
 this case will be collected from the Residential energy charges thereby, sending a more
 appropriate price signal for customers to conserve and use energy more efficiently.

5 6

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With regard to Rate RS energy charges, I recommend the rejection of the Company's proposed declining-block rate structure and maintaining the current flat energy charge per KWH.

### 8 Q. PLEASE BRIEFLY SUMMARIZE WHY YOUR RECOMMENDED 9 RESIDENTIAL RATE DESIGN IS APPROPRIATE.

10 A. It must be remembered that my proposed rate design will allow I&M a reasonable 11 opportunity to recover all of its costs and earn a fair rate of return. Utilities advocate higher Residential fixed customer charges and declining-block rates structures in order to 12 minimize their risks by guaranteeing revenue recovery through fixed or largely 13 unavoidable charges. Whether electricity rates are largely volumetric priced or largely 14 based on fixed charges, the reality is that the utility will collect its required revenues. This 15 16 is particularly relevant in this case since the Company is using a forecasted test year that 17 incorporates energy usage (KWH) under normal weather conditions. Rate designs 18 structured largely based on flat volumetric charges promote conservation, are efficient, and 19 allow customers to better manage their total electric bills by varying their energy usage. 20 Rate designs structured with large fixed monthly customer charges or declining-block 21 energy charges are contrary to conservation, are inefficient, and stifle customers' abilities 22 to manage their electric bills.

## Q. DO YOU HAVE ANY COMMENTS OR RECOMMENDATIONS RELATING TO THE COMPANY'S PROPOSED OPTIONAL RESIDENTIAL DEMAND METERED TARIFF?

A. Yes. I&M is proposing an optional pilot rate entitled "Residential Service – Demand
Metered (Tariff RSD). This experimental rate will be limited to 4,000 customers and can
be referred to as a three-part rate schedule which consists of a fixed monthly customer
charge, a demand charge (per KW) and a flat energy charge (per KWH). Because this
proposed rate schedule is optional in that it will provide customers with another service
alternative, I do not object to this proposed pilot rate. However, the purpose of every pilot,

or experimental, program is to gather and obtain information. As such, if the Pilot Rate RSD is approved, I recommend that the Commission direct I&M to keep and maintain specific records on a customer by customer basis that compares each customer's actual RSD bills (and billing determinants) to those that would have resulted under Rate RS and Rate RS-TOD. Furthermore, the Company should be required to submit detailed reports, data, and workpapers to the Commission, OUCC, and other interested parties on at least an annual basis.

8

#### VI. <u>BILLING DETERMINANTS</u>

### 9 Q. HAVE YOU EXAMINED THE COMPANY'S FORECASTED TEST YEAR 10 BILLING DETERMINANTS BY RATE SCHEDULE?

11 A. Yes.

#### 12 Q. DID YOUR EXAMINATION REVEAL APPARENT ANOMALIES?

13 A. Yes. As part of my investigation, I compared the Company's customer and energy 14 forecasts sponsored by Chad Burnett (summarized in Attachment CMB-1) to the customer 15 and energy billing determinants used to project forecasted test year revenues at current 16 rates as well as to design rates (provided in Attachment JCD-2). In conducting my 17 investigation, I determined that Mr. Burnett's forecasted energy (KWH) sales were 18 consistent with the energy billing determinants contained in Attachment JCD-2. However, 19 there was a significant difference in the number of customers (and corresponding bills) 20 between Mr. Burnett's forecast and those used to estimate forecasted test year revenues 21 and design rates. Based on informal discussions with the Company, it was determined 22 there was an error in developing the forecasted test year billing determinants as it relates 23 to number of customers and number of bills. As a result, OUCC propounded data request 24 number OUCC-36-01 that inquired about this apparent discrepancy. The Company's response (with attachment) is provided in my Attachment GAW-8. 25

In response to OUCC-36-01, the Company corrected its forecasted billing determinants by rate schedule which has the effect of increasing the number of customer bills for most rate schedules, which in turn, increases customer charge revenue at current rates. As a result, I have applied the Company's corrected number of customer bills by rate schedule originally provided in Attachment JCD-2. My corrected revenues are

provided by rate schedule in my Attachment GAW-9 which results in an increase to 1 2 forecasted test year revenues at current rates of \$3,758,305.<sup>24</sup> 3 VI. **FUTURE SDI CONTRACT NEGOTIATIONS** 4 **Q**. DOES I&M HAVE ANY SPECIAL OR NEGOTIATED CONTRACT RATES? 5 A. I&M has one special contract customer which is Steel Dynamics, Incorporated ("SDI"). 6 This special contract was approved by the Commission in Cause No. 45120, which was the 7 Fourth Amendment to the existing contract between I&M and SDI. 8 Q. WAS THERE A SIGNIFICANT CHANGE IN THE TERMS OF SERVICE AS A 9 **RESULT OF THE FOURTH AMENDMENT TO THE SDI CONTRACT?** 10 A. Yes. Prior to the Fourth Amendment to the SDI contract approved in Cause No. 45120, SDI's service was considered [BEGIN CONFIDENTIAL] 11 12 <sup>25</sup> [END CONFIDENTIAL]. 13 IS I&M PROPOSING ANY CHANGES OR INCREASES TO SDI'S RATE IN THIS 14 Q. **RATE CASE?** 15 16 No. The Commission approved the contract rates for SDI in Cause No. 45120 such that A. 17 no increase is proposed as a result of I&M's application in this case. 18 ARE YOU PROPOSING OR RECOMMENDING ANY CHANGE IN SDI'S RATES Q. 19 AS A DIRECT RESULT OF THIS RATE CASE? 20 No. This portion of my testimony is to assist the Commission in evaluating any future A. proposed contracts between I&M and SDI. This information is particularly relevant 21 22 because in prior applications for a special contract with SDI, there has been little to no cost 23 information available to the Commission or parties in evaluating the reasonableness of the 24 proposed contracts. As a result, I have conducted studies of the cost to serve SDI that can 25 then be used by the Commission and other parties in evaluating the reasonableness of future 26 proposed special contracts applicable to SDI.

<sup>&</sup>lt;sup>24</sup> The details supporting my Attachment GAW-8 are provided in my Confidential workpapers.

<sup>&</sup>lt;sup>25</sup> [BEGIN CONFIDENTIAL]



<sup>&</sup>lt;sup>26</sup> Reflects the Indiana jurisdictional portion of total SDI which is 69.4520% per Attachment JCD-1.



#### Attachment GAW-1 Page 1 of 3

#### BACKGROUND & EXPERIENCE PROFILE GLENN A. WATKINS PRESIDENT/SENIOR ECONOMIST TECHNICAL ASSOCIATES, INC.

#### **EDUCATION**

1982 - 1988	M.B.A., Virginia Commonwealth University, Richmond, Virginia
1980 - 1982	B.S., Economics; Virginia Commonwealth University
1976 - 1980	A.A., Economics; Richard Bland College of The College of William and Mary,
	Petersburg, Virginia

#### POSITIONS

Jan. 2017-Present	President/Senior Economist, Technical Associates, Inc.
Mar. 1993-Dec. 2016	Vice President/Senior Economist, Technical Associates, Inc. (Mar. 1993-June
	1995 Traded as C. W. Amos of Virginia)
Apr. 1990-Mar. 1993	Principal/Senior Economist, Technical Associates, Inc.
Aug. 1987-Apr. 1990	Staff Economist, Technical Associates, Inc., Richmond, Virginia
Feb. 1987-Aug. 1987	Economist, Old Dominion Electric Cooperative, Richmond, Virginia
May 1984-Jan. 1987	Staff Economist, Technical Associates, Inc.
May 1982-May 1984	Economic Analyst, Technical Associates, Inc.
Sep. 1980-May 1982	Research Assistant, Technical Associates, Inc.

#### EXPERIENCE

#### I. <u>Public Utility Regulation</u>

A. <u>Costing Studies</u> -- Conducted, and presented as expert testimony, numerous embedded and marginal cost of service studies. Cost studies have been conducted for electric, gas, telecommunications, water, and wastewater utilities. Analyses and issues have included the evaluation and development of alternative cost allocation methods with particular emphasis on ratemaking implications of distribution plant classification and capacity cost allocation methodologies. Distribution plant classifications have been conducted using the minimum system and zero-intercept methods. Capacity cost allocations have been evaluated using virtually every recognized method of allocating demand related costs (e.g., single and multiple coincident peaks, non-coincident peaks, probability of loss of load, average and excess, and peak and average).

Embedded and marginal cost studies have been analyzed with respect to the seasonal and diurnal distribution of system energy and demand costs, as well as cost effective approaches to incorporating energy and demand losses for rate design purposes. Economic dispatch models have been evaluated to determine long range capacity requirements as well as system marginal energy costs for ratemaking purposes.

B. <u>Rate Design Studies</u> -- Analyzed, designed and provided expert testimony relating to rate structures for all retail rate classes, employing embedded and marginal cost studies. These rate structures have included flat rates, declining block rates, inverted block rates, hours use of demand blocking, lighting rates, and interruptible rates. Economic development and special industrial rates have been developed in recognition of the competitive environment for specific customers. Assessed alternative time differentiated rates with diurnal and seasonal pricing structures. Applied Ramsey (Inverse Elasticity) Pricing to marginal costs in order to adjust for embedded revenue requirement constraints.

#### Attachment GAW-1 Page 2 of 3

#### **GLENN A. WATKINS**

- C. <u>Forecasting and System Profile Studies</u> -- Development of long range energy (Kwh or Mcf) and demand forecasts for rural electric cooperatives and investor owned utilities. Analysis of electric plant operating characteristics for the determination of the most efficient dispatch of generating units on a system-wide basis. Factors analyzed include system load requirements, unit generating capacities, planned and unplanned outages, marginal energy costs, long term purchased capacity and energy costs, and short term power interchange agreements.
- D. Cost of Capital Studies -- Analyzed and provided expert testimony on the costs of capital and proper capital structures for ratemaking purposes, for electric, gas, telephone, water, and wastewater utilities. Costs of capital have been applied to both actual and hypothetical capital structures. Cost of equity studies have employed comparable earnings, DCF, and CAPM analyses. Econometric analyses of adjustments required to electric utilities cost of equity due to the reduced risks of completing and placing new nuclear generating units into service.
- E. <u>Accounting Studies</u> -- Performed and provided expert testimony for numerous accounting studies relating to revenue requirements and cost of service. Assignments have included original cost studies, cost of reproduction new studies, depreciation studies, lead-lag studies, Weather normalization studies, merger and acquisition issues and other rate base and operating income adjustments.

#### II. Transportation Regulation

- A. <u>Oil and Products Pipelines</u> -- Conducted cost of service studies utilizing embedded costs, I.C.C. Valuation, and trended original cost. Development of computer models for cost of service studies utilizing the "Williams" (FERC 154-B) methodology. Performed alternative tariff designs, and dismantlement and restoration studies.
- B. <u>Railroads</u> -- Analyses of costing studies using both embedded and marginal cost methodologies. Analyses of market dominance and cross-subsidization, including the implementation of differential pricing and inverse elasticity for various railroad commodities. Analyses of capital and operation costs required to operate "stand alone" railroads. Conducted cost of capital and revenue adequacy studies of railroads.

#### III. Insurance Studies

Conducted and presented expert testimony relating to market structure, performance, and profitability by line and sub-line of business within specific geographic areas, e.g. by state. These studies have included the determination of rates of return on Statutory Surplus and GAAP Equity by line - by state using the NAIC methodology, and comparison of individual insurance company performance vis a vis industry Country-Wide performance.

Conducted and presented expert testimony relating to rate regulation of workers' compensation, automobile, and professional malpractice insurance. These studies have included the determination of a proper profit and contingency factor utilizing an internal rate of return methodology, the development of a fair investment income rate, capital structure, cost of capital.

Other insurance studies have included testimony before the Virginia Legislature regarding proper regulatory structure of Credit Life and P&C insurance; the effects on competition and prices resulting from proposed insurance company mergers, maximum and minimum expense multiplier limits, determination of specific class code rate increase limits (swing limits); and investigation of the reasonableness of NCCI's administrative assigned risk plan and pool expenses.

#### Attachment GAW-1 Page 3 of 3

#### **GLENN A. WATKINS**

#### IV. Anti-Trust and Commercial Business Damage Litigation

Analyses of alleged claims of attempts to monopolize, predatory pricing, unfair trade practices and economic losses. Assignments have involved definitions of relevant market areas(geographic and product) and performance of that market, the pricing and cost allocation practices of manufacturers, and the economic performance of manufacturers' distributors.

Performed and provided expert testimony relating to market impacts involving automobile and truck dealerships, incremental profitability, the present value of damages, diminution in value of business, market and dealer performance, future sales potential, optimal inventory levels, fair allocation of products, financial performance; and business valuations.

#### MEMBERSHIPS AND CERTIFICATIONS

Member, Association of Energy Engineers (1998) Certified Rate of Return Analyst, Society of Utility and Regulatory Financial Analysts (1992) Member, American Water Works Association National Association of Business Economists Richmond Association of Business Economists National Economics Honor Society

#### INDIANA MICHIGAN POWER COMPANY

I&M Generation Characteristics



Actual 2017												
		Rockport (1	&M Share)	Cook								
	Total	1	2	1	2	Hydro	Solar					
Max Output MW												
Total Energy MWH				3/								
Pct. of Generation												
Operational Capacity Factors <sup>1/</sup>				3/								

		Rockport (I&M Share)		Co	ook		
2-Year Average:	Total	1	2	1	2	Hvdro	Solar
Pct. of Generation							
Operational Capacity Factors <sup>1/</sup>							

<sup>1/</sup> Calculated as: annual MWH divided by number of hours in the year divided by maximum hourly output.

<sup>2/</sup> Reflects 7,027 hours instead of 8,760 hours due to refueling from March 1 through May 11, 2018.

<sup>3/</sup> Reflects 6,811 hours instead of 8,760 hours due to refueling from September 11 through December 1, 2017.

Sources: Confidential responses to OUCC-26-03, 26-04, and 26-05.

#### INDIANA MICHIGAN POWER COMPANY OUCC PEAK AND AVERAGE COST OF SERVICE STUDY

		Total Retail	RS	GS-SEC	GS-PRI	GS-SUB	LGS-SEC	LGS-PRI	LGS-SUB	LGS-TRAN	IP-SEC	IP-PRI
Operating Income												
Revenue:												
Firm Sales	\$	1,148,678,098 \$	500,722,762 \$	147,099,807 \$	2,501,480 \$	59,066 \$	222,373,945 \$	11,029,146	\$ 391,131	\$ 17,288 \$	43,408,192 \$	122,932,643
Interruptible	\$	94,345,014 \$	35,159,699 \$	10,353,868 \$	178,642 \$	3,287 \$	20,439,001 \$	1,064,828	\$ 40,178	\$ 1,973 \$	4,119,590 \$	12,614,108
Sales for Resale	\$	124,696,131 \$	42,956,925 \$	12,686,092 \$	232,251 \$	6,218 \$	27,467,570 \$	1,459,632	\$ 59,682	\$ 2,377 \$	5,825,867 \$	18,108,786
Other Operating Revenues	\$	129,987,221 \$	57,399,104 \$	15,600,535 \$	276,395 \$	9,232 \$	24,819,615 \$	1,304,298	\$ 68,623	\$ 1,428 \$	4,913,860 \$	14,151,513
Gain on Disp of Emission Const. Allow.	\$	35,671 \$	12,288 \$	3,629 \$	66 \$	2 \$	7,857 \$	418	\$ 17	\$ 1 \$	1,667 \$	5,180
Total Operating Revenue	\$	1,497,742,135 \$	636,250,779 \$	185,743,931 \$	3,188,835 \$	77,806 \$	295,107,989 \$	14,858,322	\$ 559,631	\$ 23,068 \$	58,269,176 \$	167,812,230
Expenses:												
Operating & Maintenance	\$	932,962,529 \$	360,905,687 \$	100,471,341 \$	1,688,295 \$	39,443 \$	195,864,679 \$	10,133,207	\$ 386,549	\$ 18,012 \$	40,076,722 \$	121,414,451
Depreciation & Amortization	\$	322,482,905 \$	137,695,005 \$	37,002,236 \$	559,616 \$	12,595 \$	65,110,696 \$	3,179,201	\$ 109,014	\$ 5,517 \$	12,922,179 \$	36,593,577
Regulatory Debits/Credits	\$	1,310,661 \$	488,446 \$	143,838 \$	2,482 \$	46 \$	283,943 \$	14,793	\$ 558	\$ 27 \$	57,230 \$	175,238
Taxes Other Than Income	\$	83,988,863 \$	36,913,570 \$	10,037,829 \$	155,011 \$	3,744 \$	16,500,644 \$	801,545	\$ 27,750	\$ 1,318 \$	3,249,868 \$	9,072,165
Other O&M Expenses	\$	8,458,095 \$	3,664,445 \$	1,073,301 \$	18,190 \$	426 \$	1,647,350 \$	81,815	\$ 2,906	\$ 130 \$	322,204 \$	915,460
State Income Taxes	\$	(1,295,866) \$	1,044,549 \$	877,532 \$	24,491 \$	767 \$	(975,381) \$	(52,545)	\$ (1,221)	\$ (249) \$	(266,728) \$	(995,900)
Total Federal Income Taxes (Current + Deferred)	<u>\$</u>	(19,081,043) \$	(1,924,350) \$	1,717,594 \$	68,107 \$	2,238 \$	(6,600,218) \$	(340,487)	\$ (9,649)	<u>\$ (1,164)</u> <u>\$</u>	(1,599,685) \$	(5,428,172)
Total Expenses	\$	1,328,826,145 \$	538,787,351 \$	151,323,672 \$	2,516,192 \$	59,258 \$	271,831,713 \$	13,817,527	\$ 515,906	\$ 23,591 \$	54,761,791 \$	161,746,819
Net Operating Income	\$	168,915,990 \$	97,463,427 \$	34,420,259 \$	672,643 \$	18,548 \$	23,276,276 \$	1,040,795	\$ 43,725	\$ (523) \$	3,507,386 \$	6,065,411
Rate Base:												
Gross Plant	\$	7,247,120,442 \$	3,168,816,406 \$	844,331,072 \$	12,517,197 \$	304,643 \$	1,444,531,300 \$	69,530,736	\$ 2,386,674	\$ 115,272 \$	285,523,050 \$	791,141,599
Accum. Depreciation and Amortization	\$	(2,525,787,876) \$	(1,072,017,986) \$	(290,903,660) \$	(4,455,094) \$	<u>(103,491)</u> \$	<u>(511,877,850)</u> \$	(25,097,295)	\$ (886,140)	<u>\$ (42,586)</u> <u>\$</u>	(101,605,321) \$	(288,109,451)
Net Plant	\$	4,721,332,565 \$	2,096,798,420 \$	553,427,411 \$	8,062,103 \$	201,152 \$	932,653,449 \$	44,433,441	\$ 1,500,534	\$ 72,686 \$	183,917,729 \$	503,032,148
Working Capital	\$	157,001,138 \$	59,431,644 \$	17,136,369 \$	291,081 \$	6,336 \$	33,611,925 \$	1,735,071	\$ 66,027	\$ 3,042 \$	6,842,730 \$	20,666,014
Rate Base Offsets	\$	68,628,497 \$	25,525,207 \$	7,205,749 \$	128,880 \$	2,339 \$	14,526,205 \$	786,019	\$ 31,117	<u>\$ 1,581 \$</u>	2,947,228 \$	9,448,163
Total Rate Base	\$	4,946,962,201 \$	2,181,755,271 \$	577,769,529 \$	8,482,064 \$	209,828 \$	980,791,580 \$	46,954,532	\$ 1,597,678	\$ 77,310 \$	193,707,687 \$	533,146,325
Rate of Return		3.41%	4.47%	5.96%	7.93%	8.84%	2.37%	2.22%	2.74%	-0.68%	1.81%	1.14%
INDEX ROR			131%	174%	232%	259%	70%	65%	80%	-20%	53%	33%

#### INDIANA MICHIGAN POWER COMPANY OUCC PEAK AND AVERAGE COST OF SERVICE STUDY

		Tatal										
		Retail	IP-SUB	IP-TRA	MS	WSS SEC	WSS PRI	WSS SUB	EHG	IS	OL	SL
												-
Operating Income												
Revenue:												
Firm Sales	\$	1,148,678,098 \$	42,746,124 \$	30,664,651 \$	3,058,727 \$	5,579,327 \$	3,006,878 \$	636,376 \$	701,451 \$	137,952 \$	6,169,229 \$	5,441,923
Interruptible	\$	94,345,014 \$	4,963,583 \$	3,741,370 \$	232,376 \$	526,621 \$	315,227 \$	70,888 \$	44,708 \$	4,030 \$	181,145 \$	289,890
Sales for Resale	\$	124,696,131 \$	7,383,070 \$	5,751,746 \$	305,441 \$	800,331 \$	474,077 \$	108,126 \$	60,064 \$	7,681 \$	384,642 \$	615,552
Other Operating Revenues	\$	129,987,221 \$	7,116,463 \$	2,562,313 \$	333,514 \$	592,319 \$	339,665 \$	99,051 \$	69,661 \$	5,368 \$	169,194 \$	155,071
Gain on Disp of Emission Const. Allow.	\$	35,671 \$	2,112 \$	1,645 \$	87 \$	229 \$	136 \$	31 \$	17 \$	2 \$	110 \$	176
Total Operating Revenue	\$	1,497,742,135 \$	62,211,353 \$	42,721,725 \$	3,930,145 \$	7,498,827 \$	4,135,983 \$	914,472 \$	875,901 \$	155,033 \$	6,904,319 \$	6,502,612
Expenses:												
Operating & Maintenance	\$	932,962,529 \$	47,382,135 \$	35,820,153 \$	2,266,298 \$	5,343,005 \$	3,102,976 \$	685,806 \$	449,100 \$	57,467 \$	3,217,987 \$	3,639,216
Depreciation & Amortization	\$	322,482,905 \$	12,993,374 \$	9,053,727 \$	807,899 \$	1,706,748 \$	921,880 \$	186,287 \$	163,650 \$	26,946 \$	1,778,272 \$	1,654,487
Regulatory Debits/Credits	\$	1,310,661 \$	68,955 \$	51,976 \$	3,228 \$	7,316 \$	4,379 \$	985 \$	621 \$	56 \$	2,516 \$	4,027
Taxes Other Than Income	\$	83,988,863 \$	3,180,243 \$	2,138,711 \$	214,935 \$	427,579 \$	226,720 \$	46,074 \$	45,642 \$	8,364 \$	501,204 \$	435,948
Other O&M Expenses	\$	8,458,095 \$	320,494 \$	230,108 \$	22,414 \$	41,449 \$	22,440 \$	4,754 \$	5,090 \$	980 \$	44,419 \$	39,718
State Income Taxes	\$	(1,295,866) \$	(434,385) \$	(459,977) \$	9,333 \$	(47,626) \$	(31,865) \$	(5,383) \$	6,433 \$	2,421 \$	17,658 \$	(7,789)
Total Federal Income Taxes (Current + Deferred)	Ś	(19.081.043) \$	(2.238.612) \$	(2.151.259) \$	(975) \$	(260,863) \$	(163,424) \$	(29.012) \$	16.915 \$	7.764 \$	(23,309) \$	(122,481)
Total Expenses	\$	1,328,826,145 \$	61,272,204 \$	44,683,438 \$	3,323,132 \$	7,217,609 \$	4,083,106 \$	889,512 \$	687,453 \$	103,997 \$	5,538,748 \$	5,643,126
Net Operating Income	\$	168,915,990 \$	939,148 \$	(1,961,713) \$	607,013 \$	281,218 \$	52,877 \$	24,960 \$	188,448 \$	51,036 \$	1,365,571 \$	859,486
Rate Base:												
Gross Plant	\$	7,247,120,442 \$	278,469,970 \$	180,774,135 \$	18,405,620 \$	37,812,271 \$	19,921,144 \$	3,986,192 \$	3,765,872 \$	662,964 \$	44,283,863 \$	39,840,462
Accum. Depreciation and Amortization	\$	(2,525,787,876) \$	(104,713,094) \$	(70,300,497) \$	(6,377,211) \$	(13,343,435) \$	(7,238,710) \$	(1,497,501) \$	(1,289,679) \$	(205,115) \$	(13,207,998) \$	(12,515,763)
Net Plant	\$	4,721,332,565 \$	173,756,876 \$	110,473,638 \$	12,028,409 \$	24,468,836 \$	12,682,434 \$	2,488,691 \$	2,476,193 \$	457,849 \$	31,075,865 \$	27,324,699
Working Capital	\$	157,001,138 \$	8,080,356 \$	6,003,127 \$	389,018 \$	898,091 \$	523,947 \$	116,285 \$	76,262 \$	9,022 \$	480,431 \$	634,360
Rate Base Offsets	\$	68,628,497 \$	3,898,542 \$	3,066,229 \$	158,126 \$	375,863 \$	236,168 \$	55,844 \$	30,117 \$	1,515 \$	92,861 \$	110,745
Total Rate Base	\$	4,946,962,201 \$	185,735,774 \$	119,542,994 \$	12,575,553 \$	25,742,790 \$	13,442,549 \$	2,660,819 \$	2,582,571 \$	468,386 \$	31,649,157 \$	28,069,805
Rate of Return		3.41%	0.51%	-1.64%	4.83%	1.09%	0.39%	0.94%	7.30%	10.90%	4.31%	3.06%
INDEX ROR			15%	-48%	141%	32%	12%	27%	214%	319%	126%	90%

#### INDIANA MICHIGAN POWER COMPANY OUCC 12-CP GENERATION AND TRANSMISSION COST OF SERVICE STUDY

	Total Botoil	Be	C8 850						LCS TRAN		
	 Relaii	кə	03-3EC	03-FRI	03-30B	L03-3EC	LOS-PRI	L03-30B	LGS-TRAN	IF-SEC	IF-FRI
Operating Income											
Revenue:											
Firm Sales	\$ 1,148,678,098 \$	500,722,762 \$	147,099,807 \$	2,501,480 \$	59,066 \$	222,373,945 \$	11,029,146	\$ 391,131	\$ 17,288	\$ 43,408,192	\$ 122,932,643
Interruptible	\$ 94,345,014 \$	32,564,018 \$	9,632,001 \$	176,349 \$	4,719 \$	20,765,844 \$	1,103,540	\$ 45,119	\$ 1,798	\$ 4,401,270	\$ 13,670,506
Sales for Resale	\$ 124,696,131 \$	42,956,925 \$	12,686,092 \$	232,251 \$	6,218 \$	27,467,570 \$	1,459,632	\$ 59,682	\$ 2,377	\$ 5,825,867	\$ 18,108,786
Other Operating Revenues	\$ 129,987,221 \$	57,362,764 \$	15,566,350 \$	275,515 \$	9,179 \$	24,836,337 \$	1,304,663	\$ 68,569	\$ 1,433	\$ 4,917,445	\$ 14,173,743
Gain on Disp of Emission Const. Allow.	\$ 35,671 \$	12,288 \$	3,629 \$	66 \$	2 \$	7,857 \$	418	\$ 17	\$ 1	\$ 1,667	\$ 5,180
Total Operating Revenue	\$ 1,497,742,135 \$	633,618,757 \$	184,987,880 \$	3,185,662 \$	79,184 \$	295,451,553 \$	14,897,398	\$ 564,518	\$ 22,897	\$ 58,554,441	\$ 168,890,858
Expenses:											
Operating & Maintenance	\$ 932,962,529 \$	369,373,772 \$	108,437,082 \$	1,893,372 \$	51,918 \$	191,968,204 \$	10,048,250	\$ 398,964	\$ 16,831	\$ 39,241,270	\$ 116,234,273
Depreciation & Amortization	\$ 322,482,905 \$	141,351,787 \$	40,442,091 \$	648,174 \$	17,982 \$	63,428,077 \$	3,142,513	\$ 114,375	\$ 5,007	\$ 12,561,405	\$ 34,356,615
Regulatory Debits/Credits	\$ 1,310,661 \$	511,502 \$	165,526 \$	3,040 \$	80 \$	273,334 \$	14,562	\$ 592	\$ 24	\$ 54,956	\$ 161,134
Taxes Other Than Income	\$ 83,988,863 \$	37,466,119 \$	10,557,599 \$	168,392 \$	4,558 \$	16,246,396 \$	796,001	\$ 28,560	\$ 1,241	\$ 3,195,355	\$ 8,734,155
Other O&M Expenses	\$ 8,458,095 \$	3,673,429 \$	1,081,753 \$	18,408 \$	439 \$	1,643,216 \$	81,725	\$ 2,919	\$ 128	\$ 321,318	\$ 909,964
State Income Taxes	\$ (1,295,866) \$	131,914 \$	109,431 \$	5,573 \$	(301) \$	(601,041) \$	(42,723)	\$ (2,099)	\$ (150)	\$ (175,343)	\$ (465,548)
Total Federal Income Taxes (Current + Deferred)	\$ (19,081,043) \$	(5,417,812) \$	(1,226,447) \$	(4,446) \$	(1,863) \$	(5,165,353) \$	(302,918)	\$ (13,031)	\$ (783)	\$ (1,249,932)	\$ (3,396,857)
Total Expenses	\$ 1,328,826,145 \$	547,090,711 \$	159,567,036 \$	2,732,513 \$	72,812 \$	267,792,832 \$	13,737,410	\$ 530,280	\$ 22,298	\$ 53,949,028	\$ 156,533,735
Net Operating Income	\$ 168,915,990 \$	86,528,046 \$	25,420,843 \$	453,149 \$	6,372 \$	27,658,721 \$	1,159,989	\$ 34,239	\$ 599	\$ 4,605,413	\$ 12,357,123
Rate Base:											
Gross Plant	\$ 7,247,120,442 \$	3,236,132,107 \$	907,653,468 \$	5 14,147,420 \$	403,813 \$	1,413,556,889 \$	68,855,383	\$ 2,485,367	\$ 105,885	\$ 278,881,762	\$ 749,962,597
Accum. Depreciation and Amortization	\$ (2,525,787,876) <u>\$</u>	(1,099,369,004) \$	(316,632,161) \$	<u>(5,117,469)</u> \$	(143,785) \$	(499,292,649) \$	(24,822,892)	\$ (926,240)	<u>\$ (38,772)</u>	<u>\$ (98,906,902)</u>	<u>\$ (271,378,025)</u>
Net Plant	\$ 4,721,332,565 \$	2,136,763,103 \$	591,021,307 \$	9,029,951 \$	260,028 \$	914,264,241 \$	44,032,491	\$ 1,559,127	\$ 67,113	\$ 179,974,860	\$ 478,584,572
Working Capital	\$ 157,001,138 \$	61,208,867 \$	18,808,163 \$	334,121 \$	8,955 \$	32,794,160 \$	1,717,241	\$ 68,632	\$ 2,795	\$ 6,667,391	\$ 19,578,834
Rate Base Offsets	\$ 68,628,497 \$	26,875,146 \$	8,475,606 \$	<u>161,572 \$</u>	4,328 \$	13,905,049 \$	772,476	\$ 33,096	\$ 1,393	\$ 2,814,045	\$ 8,622,366
Total Rate Base	\$ 4,946,962,201 \$	2,224,847,115 \$	618,305,076 \$	9,525,644 \$	273,311 \$	960,963,450 \$	46,522,208	\$ 1,660,855	\$ 71,300	\$ 189,456,296	\$ 506,785,772
Rate of Return	 3.41%	3.89%	4.11%	4.76%	2.33%	2.88%	2.49%	2.06%	0.84%	2.43%	2.44%

#### INDIANA MICHIGAN POWER COMPANY OUCC 12-CP GENERATION AND TRANSMISSION COST OF SERVICE STUDY

		Total																				
		Retail		IP-SUB		IP-TRA		MS	V	/SS_SEC	V	NSS_PRI	WS	SS_SUB		EHG		IS		OL		SL
Operating Income																						
Revenue:																						
Firm Sales	Ş	1,148,678,098	Ş	42,746,124	Ş	30,664,651	Ş	3,058,727	Ş	5,579,327	Ş	3,006,878	Ş	636,376	Ş	701,451	Ş	137,952	Ş	6,169,229	Ş	5,441,923
Interruptible	Ş	94,345,014	Ş	5,572,220	Ş	4,336,119	Ş	231,777	Ş	603,394	Ş	357,427	Ş	81,519	Ş	45,564	Ş	5,773	Ş	286,907	Ş	459,152
Sales for Resale	Ş	124,696,131	Ş	7,383,070	Ş	5,751,746	Ş	305,441	Ş	800,331	Ş	474,077	Ş	108,126	Ş	60,064	Ş	7,681	Ş	384,642	Ş	615,552
Other Operating Revenues	\$	129,987,221	\$	7,123,609	\$	2,572,493	\$	332,518	\$	593,806	\$	340,609	\$	99,247	\$	69,464	\$	5,387	\$	172,976	\$	161,113
Gain on Disp of Emission Const. Allow.	\$	35,671	Ş	2,112	Ş	1,645	\$	87	Ş	229	Ş	136	<u>\$</u>	31	Ş	17	Ş	2	Ş	110	<u>\$</u>	176
Total Operating Revenue	\$	1,497,742,135	\$	62,827,135	\$	43,326,655	\$	3,928,551	\$	7,577,087	\$	4,179,126	\$	925,298	\$	876,560	\$	156,795	\$	7,013,864	\$	6,677,916
Expenses:																						
Operating & Maintenance	\$	932,962,529	\$	45,716,875	\$	33,447,824	\$	2,498,306	\$	4,996,435	\$	2,883,050	\$	640,152	\$	494,959	\$	53,114	\$	2,336,558	\$	2,231,320
Depreciation & Amortization	\$	322,482,905	\$	12,274,263	\$	8,029,281	\$	908,087	\$	1,557,089	\$	826,909	\$	166,572	\$	183,453	\$	25,066	\$	1,397,643	\$	1,046,514
Regulatory Debits/Credits	\$	1,310,661	\$	64,421	\$	45,517	\$	3,860	\$	6,372	\$	3,780	\$	860	\$	746	\$	44	\$	117	\$	194
Taxes Other Than Income	\$	83,988,863	\$	3,071,584	\$	1,983,915	\$	230,073	\$	404,965	\$	212,369	\$	43,095	\$	48,634	\$	8,080	\$	443,690	\$	344,082
Other O&M Expenses	\$	8,458,095	\$	318,727	\$	227,591	\$	22,661	\$	41,082	\$	22,207	\$	4,706	\$	5,139	\$	976	\$	43,484	\$	38,224
State Income Taxes	\$	(1,295,866)	\$	(249,754)	\$	(211,264)	\$	(11,965)	\$	(11,823)	\$	(9,488)	\$	(639)	\$	2,275	\$	2,911	\$	104,011	\$	130,158
Total Federal Income Taxes (Current + Deferred)	\$	(19,081,043)	\$	(1,532,082)	\$	(1,198,916)	\$	(82,658)	\$	(123,749)	\$	(77,711)	<b>\$</b>	(10,847)	\$	964	\$	9,640	\$	307,607	\$	406,153
Total Expenses	\$	1,328,826,145	\$	59,664,036	\$	42,323,948	\$	3,568,364	\$	6,870,371	\$	3,861,115	\$	843,900	\$	736,170	\$	99,833	\$	4,633,110	\$	4,196,644
Net Operating Income	\$	168,915,990	\$	3,163,100	\$	1,002,707	\$	360,187	\$	706,716	\$	318,011	\$	81,398	\$	140,390	\$	56,962	\$	2,380,754	\$	2,481,273
Rate Base:																						
Gross Plant	\$	7,247,120,442	\$	265,232,252	\$	161,915,683	\$	20,249,930	\$	35,057,267	\$	18,172,872	\$ 3	3,623,271	\$	4,130,417	\$	628,367	\$	37,277,082	\$	28,648,611
Accum. Depreciation and Amortization	\$	(2,525,787,876)	<u>\$</u>	(99,334,482)	\$	(62,638,126)	\$	(7,126,572)	<u>\$(</u>	<u>12,224,050)</u>	\$	(6,528,370)	\$ (1	L,350,043)	<u>\$ (</u>	1,437,797)	\$	(191,058)	<u>\$</u>	(10,361,075)	\$	(7,968,406)
Net Plant	\$	4,721,332,565	\$	165,897,770	\$	99,277,557	\$	13,123,359	\$	22,833,217	\$ :	11,644,502	\$ 2	2,273,228	\$	2,692,620	\$	437,309	\$	26,916,006	\$	20,680,206
Working Capital	\$	157,001,138	\$	7,730,863	\$	5,505,240	\$	437,711	\$	825,355	\$	477,791	\$	106,703	\$	85,886	\$	8,109	\$	295,442	\$	338,881
Rate Base Offsets	\$	68,628,497	\$	3,633,075	\$	2,688,044	\$	195,111	\$	320,615	\$	201,108	\$	48,566	\$	37,427	\$	821	\$	(47,652)	\$	(113,695)
Total Rate Base	\$	4,946,962,201	\$	177,261,708	\$	107,470,841	\$	13,756,180	\$	23,979,186	\$	12,323,401	\$ 2	2,428,497	\$	2,815,933	\$	446,239	\$	27,163,797	\$	20,905,392
Rate of Return		3.41%		1.78%		0.93%		2.62%		2.95%		2.58%		3.35%		4.99%		12.76%	—	8.76%		11.87%

#### INDIANA MICHIGAN POWER COMPANY OUCC BASE-INTERMEDIATE-PEAK COST OF SERVICE STUDY

	Total										
	Retail	RS	GS-SEC	GS-PRI	GS-SUB	LGS-SEC	LGS-PRI	LGS-SUB	LGS-TRAN	IP-SEC	IP-PRI
Operating Income											
Revenue:											
Firm Sales	\$ 1,148,678,098 \$	500,722,762 \$	147,099,807 \$	2,501,480 \$	59,066 \$	222,373,945 \$	11,029,146	\$ 391,133	\$ 17,288	\$ 43,408,192	\$ 122,932,643
Interruptible	\$ 94,345,014 \$	34,786,404 \$	10,303,708 \$	185,004 \$	4,887 \$	20,293,734 \$	1,071,787	\$ 45,924	\$ 1,693	\$ 4,167,092	\$ 12,726,201
Sales for Resale	\$ 124,696,131 \$	42,956,925 \$	12,686,092 \$	232,251 \$	6,218 \$	27,467,570 \$	1,459,632	\$ 59,682	\$ 2,377	\$ 5,825,867	\$ 18,108,786
Other Operating Revenues	\$ 129,987,221 \$	57,430,766 \$	15,609,534 \$	276,430 \$	9,216 \$	24,815,531 \$	1,303,827	\$ 68,563	\$\$ 1,430	\$ 4,910,427	\$ 14,138,567
Gain on Disp of Emission Const. Allow.	\$ 35,671 \$	12,288 \$	3,629 \$	66 \$	2 \$	7,857 \$	418	\$ 17	\$ 1	\$ 1,667	\$ 5,180
Total Operating Revenue	\$ 1,497,742,135 \$	635,909,146 \$	185,702,769 \$	3,195,232 \$	79,389 \$	294,958,637 \$	14,864,810	\$ 565,318	\$ \$ 22,790	\$ 58,313,245	\$ 167,911,377
Expenses:											
Operating & Maintenance	\$ 932,962,529 \$	355,854,319 \$	99,035,689 \$	1,682,746 \$	42,136 \$	196,516,298 \$	10,208,314	\$ 396,008	\$ \$ 17,680	\$ 40,624,430	\$ 123,479,804
Depreciation & Amortization	\$ 322,482,905 \$	135,369,966 \$	36,341,436 \$	557,061 \$	13,834 \$	65,410,623 \$	3,213,771	\$ 113,36	\$ 5,364	\$ 13,174,278	\$ 37,544,216
Regulatory Debits/Credits	\$ 1,310,661 \$	459,220 \$	135,532 \$	2,450 \$	61 \$	287,713 \$	15,227	\$ 613	\$ 25	\$ 60,399	\$ 187,188
Taxes Other Than Income	\$ 83,988,863 \$	36,428,896 \$	9,900,079 \$	154,478 \$	4,002 \$	16,563,166 \$	808,751	\$ 28,65	\$ 1,286	\$ 3,302,421	\$ 9,270,334
Other O&M Expenses	\$ 8,458,095 \$	3,656,596 \$	1,071,070 \$	18,182 \$	430 \$	1,648,363 \$	81,931	\$ 2,923	\$ 129	\$ 323,055	\$ 918,669
State Income Taxes	\$ (1,295,866) \$	1,536,244 \$	1,020,217 \$	25,388 \$	578 \$	(1,048,975) \$	(59,782)	\$ (1,87)	')\$ (230)	\$ (319,672)	\$ (1,199,070)
Total Federal Income Taxes (Current + Deferred)	\$ (19,081,043) \$	(29,099) \$	2,267,374 \$	71,536 \$	1,506 \$	(6,883,186) \$	(368,387)	\$ (12,194	<u>) \$ (1,090)</u>	<u>\$ (1,803,785)</u>	\$ (6,211,148)
Total Expenses	\$ 1,328,826,145 \$	533,276,142 \$	149,771,397 \$	2,511,840 \$	62,548 \$	272,494,001 \$	13,899,826	\$ 527,495	\$ 23,164	\$ 55,361,126	\$ 163,989,992
Net Operating Income	\$ 168,915,990 \$	102,633,004 \$	35,931,373 \$	683,392 \$	16,840 \$	22,464,636 \$	964,984	\$ 37,823	\$ \$ (374)	\$ 2,952,119	\$ 3,921,385
Rate Base:											
Gross Plant	\$ 7,247,120,442 \$	3,110,165,733 \$	827,661,925 \$	12,452,765 \$	335,910 \$	1,452,097,152 \$	70,402,794	\$ 2,496,496	\$ \$ 111,415	\$ 291,882,409	\$ 815,122,111
Accum. Depreciation and Amortization	\$ (2,525,787,876) \$	(1,048,495,254) \$	(284,218,249) \$	(4,429,253) \$	<u>(116,031)</u> \$	(514,912,249) \$	(25,447,047)	<u>\$ (930,186</u>	<u>5) \$ (41,039)</u>	<u>\$ (104,155,837)</u>	<u>\$ (297,727,195)</u>
Net Plant	\$ 4,721,332,565 \$	2,061,670,479 \$	543,443,676 \$	8,023,512 \$	219,879 \$	937,184,903 \$	44,955,747	\$ 1,566,31	\$ 70,376	\$ 187,726,571	\$ 517,394,916
Working Capital	\$ 157,001,138 \$	57,883,190 \$	16,696,282 \$	289,380 \$	7,162 \$	33,811,674 \$	1,758,095	\$ 68,920	5 \$ 2,941	\$ 7,010,625	\$ 21,299,131
Rate Base Offsets	\$ 68,628,497 \$	24,178,591 \$	6,823,026 \$	127,401 \$	3,057 \$	14,699,917 \$	806,042	<u>\$ 33,638</u>	<u>\$ 1,492</u>	<u>\$ 3,093,239</u>	<u>\$ 9,998,754</u>
Total Rate Base	\$ 4,946,962,201 \$	2,143,732,260 \$	566,962,984 \$	8,440,292 \$	230,098 \$	985,696,494 \$	47,519,884	\$ 1,668,875	\$ 74,809	\$ 197,830,435	\$ 548,692,801
Rate of Return	3.41%	4.79%	6.34%	8.10%	7.32%	2.28%	2.03%	2.27	% -0.50%	1.49%	0.71%
INDEX ROR		140%	186%	237%	214%	67%	59%	66	% -15%	44%	21%

#### INDIANA MICHIGAN POWER COMPANY OUCC BASE-INTERMEDIATE-PEAK COST OF SERVICE STUDY

		Total																
Label		Retail	IP-SUB	IP-TRA		MS	V	VSS_SEC	۷	VSS_PRI	WS	SS_SUB		EHG	 IS	 OL		SL
Operating Income																		
Revenue:																		
Firm Sales	\$	1,148,678,098	\$ 42,746,124	\$ 30,664,651	\$	3,058,727	\$	5,579,327	\$	3,006,878	\$	636,376	\$	701,451	\$ 137,952	\$ 6,169,229	\$	5,441,923
Interruptible	\$	94,345,014	\$ 5,447,015	\$ 3,589,989	\$	238,653	\$	541,146	\$	321,843	\$	78,058	\$	46,788	\$ 4,542	\$ 188,575	\$	301,969
Sales for Resale	\$	124,696,131	\$ 7,383,070	\$ 5,751,746	\$	305,441	\$	800,331	\$	474,077	\$	108,126	\$	60,064	\$ 7,681	\$ 384,642	\$	615,552
Other Operating Revenues	\$	129,987,221	\$ 7,109,050	\$ 2,555,043	\$	333,529	\$	591,379	\$	339,148	\$	98,921	\$	69,652	\$ 5,347	\$ 167,885	\$	152,977
Gain on Disp of Emission Const. Allow.	\$	35,671	\$ 2,112	\$ 1,645	\$	87	\$	229	\$	136	\$	31	\$	17	\$ 2	\$ 110	\$	176
Total Operating Revenue	\$	1,497,742,135	\$ 62,687,371	\$ 42,563,074	\$	3,936,438	\$	7,512,412	\$	4,142,081	\$	921,512	\$	877,972	\$ 155,524	\$ 6,910,441	\$	6,512,597
Expenses:																		
Operating & Maintenance	\$	932,962,529	\$ 48,564,820	\$ 36,979,950	\$	2,263,868	\$	5,492,937	\$	3,185,551	\$	706,554	\$	450,499	\$ 60,851	\$ 3,426,758	\$	3,973,317
Depreciation & Amortization	\$	322,482,905	\$ 13,537,739	\$ 9,587,557	\$	806,780	\$	1,775,759	\$	959,888	\$	195,837	\$	164,294	\$ 28,504	\$ 1,874,365	\$	1,808,267
Regulatory Debits/Credits	\$	1,310,661	\$ 75,798	\$ 58,686	\$	3,214	\$	8,183	\$	4,857	\$	1,105	\$	629	\$ 76	\$ 3,724	\$	5,960
Taxes Other Than Income	\$	83,988,863	\$ 3,293,721	\$ 2,249,992	\$	214,701	\$	441,965	\$	234,643	\$	48,065	\$	45,776	\$ 8,689	\$ 521,235	\$	468,004
Other O&M Expenses	\$	8,458,095	\$ 322,332	\$ 231,910	\$	22,411	\$	41,682	\$	22,569	\$	4,786	\$	5,093	\$ 986	\$ 44,744	\$	40,237
State Income Taxes	\$	(1,295,866)	\$ (528,691)	\$ (585,333)	\$	9,909	\$	(62,039)	\$	(39,876)	\$	(7,106)	\$	6,401	\$ 2,105	\$ (3,084)	\$	(40,973)
Total Federal Income Taxes (Current + Deferred)	\$	(19,081,043)	\$ (2,603,555)	\$ (2,633,582)	\$	1,221	\$	(316,431)	\$	(194,304)	\$	(35,675)	\$	16,784	\$ 6,546	\$ (103,230)	\$	(250,343)
Total Expenses	\$	1,328,826,145	\$ 62,662,163	\$ 45,889,182	\$	3,322,105	\$	7,382,056	\$	4,173,327	\$	913,566	\$	689,476	\$ 107,756	\$ 5,764,512	\$	6,004,469
Net Operating Income	\$	168,915,990	\$ 25,208	\$ (3,326,108)	\$	614,333	\$	130,356	\$	(31,246)	\$	7,945	\$	188,496	\$ 47,768	\$ 1,145,928	\$	508,128
Rate Base:																		
Gross Plant	\$	7,247,120,442	\$ 292,201,945	\$ 194,240,369	\$ :	18,377,403	\$	39,553,110	\$2	20,879,912	\$ 4	1,227,091	\$	3,782,115	\$ 702,265	\$ 46,707,866	\$	43,719,656
Accum. Depreciation and Amortization	<u>\$</u>	(2,525,787,876)	\$ (110,220,509)	\$ (75,701,332)	\$	(6,365,894)	<u>\$(</u>	14,041,624)	\$	<u>(7,623,238)</u>	<u>\$ (1</u>	L,594,117)	\$(	<u>1,296,193)</u>	\$ (220,877)	\$ (14,180,181)	\$	(14,071,572)
Net Plant	\$	4,721,332,565	\$ 181,981,436	\$ 118,539,037	\$	12,011,509	\$	25,511,486	\$1	13,256,674	\$ 2	2,632,974	\$	2,485,922	\$ 481,388	\$ 32,527,685	\$	29,648,085
Working Capital	\$	157,001,138	\$ 8,442,898	\$ 6,358,653	\$	388,274	\$	944,051	\$	549,260	\$	122,645	\$	76,690	\$ 10,060	\$ 544,428	\$	736,776
Rate Base Offsets	\$	68,628,497	\$ 4,213,828	\$ 3,375,413	\$	157,478	\$	415,833	\$	258,181	\$	61,375	\$	30,490	\$ 2,417	\$ 148,516	\$	199,811
Total Rate Base	\$	4,946,962,201	\$ 194,638,162	\$ 128,273,103	\$	12,557,260	\$	26,871,369	\$ 1	14,064,114	\$2	2,816,993	\$	2,593,102	\$ 493,865	\$ 33,220,629	\$	30,584,672
Rate of Return		3.41%	0.01%	 -2.59%		4.89%		0.49%		-0.22%		0.28%		7.27%	 9.67%	 3.45%		1.66%
INDEX ROR			0%	-76%		143%		14%		-7%		8%		213%	283%	101%	,	49%

#### INDIANA MICHIGAN POWER COMPANY

#### **OUCC Base Rate Revenue Distribution**

				IMP	IMP		OUCC		OUCC		
		OUCC Inde	xed ROR		<b>Base Rate</b>	Percent of	Present	Percent of	OUCC	Proposed	OUCC
	P&A Gen	12-CP Gen	BIP Gen	Average	Percent	Firm %	Base	Firm %	Revenue	Base	Percent
Class	12-CP Trans.	12-CP Trans.	12-CP Trans.	All Methods	Increase 1/	Increase	Revenue 1/	Increase	Increase	Revenue	Increase
RS	131%	114%	140%	128%	27 31%	103%	\$500 723	86%	\$62 827	\$563 550	12 55%
GS-SEC	174%	120%	186%	160%	27.07%	102%	\$147,100	80%	\$17,260	\$164 360	11 73%
GS-PRI	232%	139%	237%	203%	15.63%	59%	\$2,501	75%	\$275	\$2,777	11.00%
GS-SUB	259%	68%	214%	180%	70.77%	267%	\$59	75%	\$6	\$66	11.00%
LGS-SEC	70%	84%	67%	74%	26.24%	99%	\$222.374	110%	\$35,878	\$258,252	16.13%
LGS-PRI	65%	73%	59%	66%	20.15%	76%	\$11.029	115%	\$1,860	\$12,889	16.87%
LGS-SUB	80%	60%	66%	69%	29.95%	113%	\$391	115%	\$66	\$457	16.87%
LGS-TRAN	-20%	25%	-15%	-3%	29.15%	110%	\$17	150%	\$4	\$21	22.00%
IP-SEC	53%	71%	44%	56%	24.99%	94%	\$43,408	125%	\$7,959	\$51,367	18.33%
IP-PRI	33%	71%	21%	42%	26.64%	100%	\$122,933	125%	\$22,539	\$145,471	18.33%
IP-SUB	15%	52%	0%	22%	24.99%	94%	\$42,746	150%	\$9,405	\$52,151	22.00%
IP-TRA	-48%	27%	-76%	-32%	25.83%	97%	\$30,665	150%	\$6,747	\$37,411	22.00%
MS	141%	77%	143%	120%	30.00%	113%	\$3,059	90%	\$404	\$3,462	13.20%
WSS_SEC	32%	86%	14%	44%	24.24%	91%	\$5,579	125%	\$1,023	\$6,602	18.33%
WSS_PRI	12%	76%	-7%	27%	20.94%	79%	\$3,007	150%	\$662	\$3,668	22.00%
WSS_SUB	27%	98%	8%	44%	13.79%	52%	\$636	125%	\$117	\$753	18.33%
EHG	214%	146%	213%	191%	23.07%	87%	\$701	75%	\$77	\$779	11.00%
IS	319%	374%	283%	325%	30.00%	113%	\$138	50%	\$10	\$148	7.33%
OL	126%	257%	101%	161%	12.02%	45%	\$6,169	80%	\$724	\$6,893	11.73%
SL	90%	348%	49%	162%	23.73%	89%	\$5,442	80%	\$639	\$6,080	11.73%
TOTAL FIRM	100%	100%	100%	100%	26.55%	100%	\$1,148,678		\$168,480	\$1,317,158	14.67%

1/ Per MWN-2, page 1 workpaper.

#### INDIANA MICHIGAN POWER Residenial Customer Cost Analysis

	ROE @ 9.10%	ROE @ 10.50%
Gross Plant		
369 Services	\$155,440,720	\$155,440,720
370 Meters	\$47,155,470	\$47,155,470
Total Gross Plant	\$202,596,190	\$202,596,190
Depreciation Reserve		
Services 1/	\$54,095,162	\$54,095,162
Meters 1/	\$21,946,473	\$21,946,473
Total Depreciation Reserve	\$76,041,634	\$76,041,634
Total Net Plant	\$278,637,824	\$278,637,824
Operation & Maintenance Expenses		
586 Dist Oper - Meter	\$1,386,241	\$1,386,241
597 Maintenance of Meters	\$37,383	\$37,383
902 Meter Reading	\$822,614	\$822,614
903 Customer Records	\$7,432,310	\$7,432,310
Total O & M Expenses	\$9,678,548	\$9,678,548
Depreciation Expense		
Services 2/	\$4,616,589	\$4,616,589
Meters 3/	\$4,371,312	\$4,371,312
Total Depreciation Expense	\$8,987,901	\$8,987,901
Revenue Requirement		
Interest	\$6,826,627	\$6,826,627
Equity return	\$11,630,816	\$13,420,173
State Income Taxes	\$645,255	\$744,525
Income Tax	\$2,920,213	\$3,369,476
Revenue For Return	22,022,911	24,360,800
O & M Expenses	\$9,678,548	\$9,678,548
Depreciation Expense	\$8,987,901	\$8,987,901
Subtotal Customer Revenue Requirement	\$40,689,360	\$43,027,250
Total Revenue Requirement	\$40,689,360	\$43,027,250
Number of Bills	4,723,320	4,723,320
Monthly Cost Before Bad Debts & Utility Receipts Tax	\$8.61	\$9.11
Bad Debts + Utility Receipts Tax Rate	1.7634%	1.7634%
TOTAL MONTHLY CUSTOMER COST	\$8.77	\$9.27

1/ Calculated based on the relationship of total Company reserve to total gross plant per testimony of Company witness Cash, Attachment JAC-1, page 26.

2/ Calculated based on an accrual rate of 2.97% per testimony of Company witness Cash, Attachment JAC-1, page 26.

3/ Calculated based on an accrual rate of 9.27% per testimony of Company witness Cash, Attachment JAC-1 page 26.

#### INDIANA MICHIGAN POWER COMPANY INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR DATA REQUEST SET NO. OUCC DR 36 IURC CAUSE NO. 45235

#### DATA REQUEST NO OUCC 36-01

#### REQUEST

There appears to be significant discrepancies between the forecasted test year Residential customer charge billing determinants utilized in Attachment JCD-2 (Revenue Proof) and Mr. Burnett's forecasted test year Residential number of customers. The Residential customer charge billing determinants in Attachment JCD-2 are as follows:

Rate Schedule	No. of Bills	Bills ÷ 12
RS	4,648,110	387,343
RS-TOD	17,012	1,418
RS-TOD-2	1,558	130
Total	4,666,680	388,890
Desidential		

Residential

The forecasted test year Residential number of customers per Attachment CMB-1 are 407,911 (EOY) and 407,109 (average year). Note, it is understood that there is a slight difference between number of customers and bills as shown in the Attachment JCD-2.

Please provide a reconciliation of test year Residential class customer counts (bills) found in Attachment JCD-2 and Attachment CMB-1.

#### **RESPONSE**

In responding to this data request, I&M determined that during the development of test year billing determinants, the total forecasted level of customers provided in Attachment CMB-1 was allocated to the Company's outdoor lighting (OL) class, as well as to all non-lighting classes. However, the total forecasted level of customers should have been allocated only to non-OL classes since the Company's records do not recognize OL accounts as unique "customers". Instead, OL accounts are most often associated with other non-OL accounts (e.g. RS, GS, LGS, etc.). The Company's allocation of forecasted customers to the OL class resulted in an understatement of the number of customers for the test period in the Company's non-outdoor lighting rate classes, including residential. Updated test year customer count and number of bill values for the Company's residential rate schedules are shown in Table OUCC 36-01 below and in "OUCC 36-01.xlsx."

#### INDIANA MICHIGAN POWER COMPANY INDIANA OFFICE OF UTILITY CONSUMER COUNSELOR DATA REQUEST SET NO. OUCC DR 36 IURC CAUSE NO. 45235

#### TABLE OUCC 36-01

	Attachment	JCD-2	Corrected	Attachment CMB-1 *	
RS-TOD Residential RS-TOD2	<u>Customer</u> <u>Count</u> 17,147 4,704,596 1,575	<u>Bills</u> 17,012 4,648,110 1,558	<u>Customer</u> <u>Count</u> 17,735 4,865,952 1,629	<u>Bills</u> 17,595 4,807,530 1,611	<u>Customer</u> <u>Count</u>
Total RS	4,723,318	4,666,680	4,885,316	4,826,736	4,885,310

\* Sum of twelve monthly values.

Att. J	CD-2	Updated	- OUCC 36-01
_		_	
Customer		Custome	er
<u>Count</u>	Bills	<u>Count</u>	Bills
17,147	17,012	17,7	35 17,595
464	464	4	80 480
4,704,596	4,648,110	4,865,9	52 4,807,530
13,819	13,779	14,2	93 14,251
1,575	1,558	1,6	29 1,611
14	14		15 15
2,139	2,587	2,3	84 2,858
48	48		55 55
516,969	514,542	598,5	69 595,758
462	460	5	67 563
33	33		41 41
45,432	45,361	53,5	20 53,437
773	771	9	53 951
18	18		23 23
9	9		10 10
1.170	1.168	1.3	58 1.355
14,488	14.455	16.7	07 16.669
10	10	,.	12 12
433	431	5	04 502
5 299	5 294	61	22 6 1 17
16	16	0,1	20 20
1 370	1 368	16	93 1 691
894	893	1,0	1,001
195	195	2	48 248
56	56	2	72 72
1 /71	1 /71	1 7	05 1705
344	344	1,7	03 1,703
3 427	3 4 27	30	JI JJI
3,427	3,427	3,9	10 0,914
4,173	4,109	4,0	24 4,019
140	140	I	09 109
52	52		60 60 FC
48	48		00 00
258,834	0.040		
6,955	6,948	7,7	22 7,714
12	12		12 12
1,473	1,473	1,5	92 1,592
12	12		12 12
1,310		1,3	82
1,227		1,3	83
455		4	78
24	12		24 12
72	72		72 72
5,593,071	5,272,581	5,593,07	76 5,528,750
	Att. J Customer Count 17,147 464 4,704,596 13,819 1,575 14 2,139 48 516,969 462 33 45,432 773 18 9 1,170 14,488 10 433 5,299 16 1,370 894 195 566 1,471 344 3,427 4,173 146 52 48 258,834 6,955 12 1,473 12 1,310 1,227 455 24 72 5,593,071	Att. JCD-2CustomerBills17,14717,0124644644,704,5964,648,11013,81913,7791,5751,55814142,1392,5874848516,969514,542462460333345,43245,36177377111818991,1701,16814,48814,45510104334315,2995,29416161,3701,36889489319519556561,4711,4713443443,4273,4274,1734,16914614652524848258,8346,9556,9556,94812121,3101,22745524241272725,593,0715,272,581	Att. JCD-2UpdatedCustomerCustomerCustomer $\underline{Count}$ BillsCount17,14717,01217,746446444,704,5964,648,1104,865,913,81913,77914,21,5751,5581,61414142,1392,5872,348485516,969514,542598,5462460533333345,43245,36153,5773771918181314,48814,45516,710101043343155,2995,2946,11,3701,3681,68948931,01951952565611,4711,773443443,4273,4273,4273,4274,1734,1694,848258,8346,9556,9556,9487,7121,3101,31,2271,34554241272725,593,0715,272,5815,593,0715,573,071

**Total Residential** 

4,723,318 4,666,680

4,885,316 4,826,736

Note:

Residential employee billing data is included in non-employee RS totals

#### INDIANA MICHIGAN POWER COMPANY - INDIANA TEST YEAR ENDED DECEMBER 31, 2020 PROFORMA RATE SUMMARY

	Test Year	Proposed			9/		Total
Tariff	Revenue	Revenue		Difference	70 Difference		Revenue
RS (011,012,013,014,015,016,017,038,039,051,052,053,054, 063)	\$ 470,364,394	\$ 580,931,764	\$	110,567,370	23.51%	\$	593,794,451
RS TOD/OPES (030, 032, 034, 036)	\$ 2,656,741	\$ 3,268,558	\$	611,818	23.03%	\$	3,476,082
RS TOD2 (021)	\$ 132,982	\$ 164,701	\$	31,719	23.85%	\$	167,163
GS Sec (211, 212, 215, 218, 281)	\$ 132,494,559	\$ 160,717,662	\$	28,223,104	21.30%	\$	174,440,251
GS LMTOD (223, 225)	\$ 354,528	\$ 426,406	\$	71,878	20.27%	\$	500,464
GS TOD 2 (221, 282)	\$ 12,119	\$ 13,716	\$	1,597	13.18%	\$	14,262
GS Unmetered (204, 214)	\$ 64,882	\$ 76,589	\$	11,707	18.04%	\$	75,354
GS TOD Sec (229)	\$ 4,228,513	\$ 5,083,841	\$	855,328	20.23%	\$	5,786,360
GS TOD Pri (227)	\$ 3,349	\$ 4,103	\$	754	22.50%	\$	4,495
GS Pri (217)	\$ 2,241,181	\$ 2,707,811	\$	466,631	20.82%	\$	3,186,773
GS Sub (236)	\$ 52,215	\$ 64,095	\$	11,881	22.75%	\$	79,051
LGS Sec (240, 242)	\$ 204,124,263	\$ 244,288,223	\$	40,163,960	19.68%	\$	251,429,812
LGS LMTOD (251)	\$ 802,606	\$ 974,202	\$	171,595	21.38%	\$	993,491
LGS TOD Sec (253)	\$ 7,180,360	\$ 8,397,765	\$	1,217,405	16.95%	\$	8,423,680
LGS TOD Pri (255)	\$ 207,255	\$ 255,661	\$	48,406	23.36%	\$	243,845
LGS Pri (244, 246)	\$ 10,272,998	\$ 12,415,251	\$	2,142,252	20.85%	\$	12,884,008
LGS Sub (248)	\$ 370,110	\$ 452,445	\$	82,335	22.25%	\$	466,261
LGS Tran (250)	\$ 16,393	\$ 19,960	\$	3,567	21.76%	\$	21,377
IP Sec (327)	\$ 41,346,364	\$ 49,618,168	\$	8,271,804	20.01%	\$	51,241,182
IP Pri (322)	\$ 115,859,164	\$ 140,066,179	\$	24,207,015	20.89%	\$	146,288,616
IP Sub (323)	\$ 40,242,145	\$ 48,910,923	\$	8,668,779	21.54%	\$	51,729,228
IP Tran (324)	\$ 13,447,627	\$ 16,413,085	\$	2,965,458	22.05%	\$	18,069,645
FW SL (525)	\$ 724,717	\$ 935,549	\$	210,832	29.09%	\$	908,356
ECLS (530)	\$ 3,538,292	\$ 3,714,647	\$	176,355	4.98%	\$	3,682,107
SLC (531)	\$ 159,474	\$ 185,933	\$	26,459	16.59%	\$	181,358
SLS (533)	\$ 461,637	\$ 483,038	\$	21,401	4.64%	\$	487,841
SLCM (733, 734, 735)	\$ 427,649	\$ 510,134	\$	82,485	19.29%	\$	499,177
OL (090 - 121)	\$ 6,093,601	\$ 6,580,063	\$	486,462	7.98%	\$	6,363,649
WSS Sec (545)	\$ 4,847,210	\$ 5,796,325	\$	949,115	19.58%	\$	5,908,083
WSS TOD (547)	\$ 468,843	\$ 550,673	\$	81,830	17.45%	\$	581,966
WSS Pri (546)	\$ 2,843,439	\$ 3,323,499	\$	480,060	16.88%	\$	3,553,254
WSS Sub (542)	\$ 598,856	\$ 692,831	\$	93,975	15.69%	\$	762,823
EHG (208)	\$ 656,706	\$ 772,015	\$	115,309	17.56%	\$	852,640
IS (213)	\$ 130,044	\$ 150,154	\$	20,110	15.46%	\$	162,445
MS (543, 544)	\$ 2,917,657	\$ 3,500,603	\$	582,947	19.98%	\$	3,667,870
Interruptible - Firm Portion	\$ 15,974,029	\$ 19,178,715	\$	3,204,686	20.06%	\$	19,888,417
Total Indiana Firm Revenues	\$ 1,086,316,899	\$ 1,321,645,289	\$2	235,328,390	21.66%	\$	,370,815,836
Interruptible - Jurisdictional	\$ 93,234,072	\$ 97,615,768	\$	4,381,697	4.70%	\$	97,358,899
Total	\$ 1,179,550,971	\$ 1,419,261,057	\$2	239,710,086	20.32%	\$	,468,174,735
Revenue Verification Difference		\$ (4,486,819)					
Total	\$ 1,179,550,971	\$ 1,414,774,238	\$2	235,223,267	19.94%	\$	1,468,174,735
Adjustment	\$ 3,758,305					\$ \$	3,758,304

#### STEEL DYNAMICS, INC - AS A SEPARATE CLASS 6-CP CCOSS

	Total	
	Retail	SDI
Operating Income		
Revenue:		
Firm Sales		
Interruptible		
Sales for Resale		
Other Operating Revenues		
Gain on Disp of Emission Const. Allow.		
Total Operating Revenue		
Expenses:		
Operating & Maintenance		
Depreciation & Amortization		
Regulatory Debits/Credits		
Taxes Other Than Income		
Other O&M Expenses		
State Income Taxes		
Total Federal Income Taxes ( Current + Deferred)		
Total Expenses		
Net Operating Income		
Rate Base:		
Gross Plant		
Accum. Depreciation and Amortization		
Net Plant		
Working Capital		
Rate Base Offsets		
Total Rate Base		
Rate of Return		
Required Rate of Return		
Required Income		
Loss Current Operating Income		
Less current Operating income		
Income Denciency Revenue Conversion Factor		
Revenue Deficiency Refere Transmission Owner Cost (nor Evbibit 4.4)		
Revenue Denciency Before Transmission Owner Cost (per Exhibit A-1).		
Transmission Owner Costs, Revenues		
Total Required Rate Increase		
**Competitively Sensitive and Confidential Attachment** GAW-10 Page 2 of 2 STEEL DYNAMICS, INC - AS A SEPARATE CLASS

# 12-CP CCOSS

	Total	
	Retail	SDI
Operating Income		
Revenue:		
Firm Sales		
Interruptible		
Sales for Resale		
Other Operating Revenues		
Gain on Disp of Emission Const. Allow.		
Total Operating Revenue		
Expenses:		
Operating & Maintenance		
Depreciation & Amortization		
Regulatory Debits/Credits		
Taxes Other Than Income		
Other O&M Expenses		
State Income Taxes		
Total Federal Income Taxes (Current + Deferred)		
Total Expenses		
Net Operating Income		
Rate Base:		
Gross Plant		
Accum. Depreciation and Amortization		
Net Plant		
Working Capital		
Rate Base Offsets		
Total Rate Base		
Rate of Return		
Required Rate of Return		
Required Income		
Less Current Operating Income		
Income Deficiency		
Revenue Conversion Factor		
Revenue Deficiency Before Transmission Owner Cost (per Exhibit A-1).		
Transmission Owner Costs, Revenues		
Total Required Rate Increase		

# **AFFIRMATION**

I affirm, under the penalties for perjury, that the foregoing representations are true.

Glenn A. Watkins President & Senior Economist of Technical Associates, Inc. Indiana Office of Utility Consumer Counselor Cause No. 45235 Indiana Michigan Power Company

August 19, 2019

Date

# **CERTIFICATE OF SERVICE**

# Indiana Office of Utility Consumer Counselor Public's Exhibit No. 12 Public (Redacted)

Testimony of OUCC Witness Glenn A. Watkins has been served upon the following parties of

record in the captioned proceeding by electronic service on August 20, 2019.

Tiffany T. Murray Deputy Consumer Counselor Tiffany

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