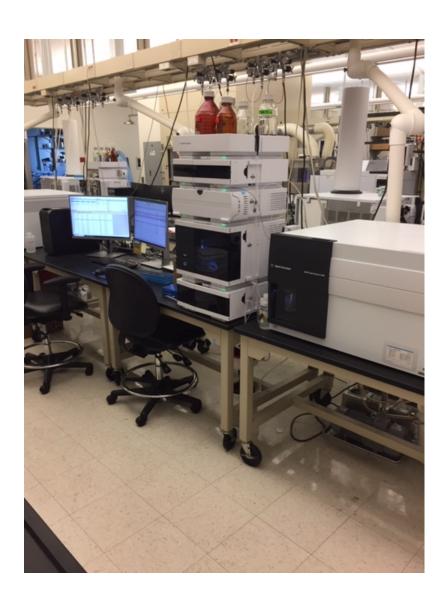
# **Indiana State Department of Toxicology**

# **2020 Annual Report**



#### Cover photo:

The front cover shows one of the two Liquid Chromatograph Mass Spectrometers (LC/QQQ) at the State Department of Toxicology. The Department uses these instruments to perform confirmation testing of blood samples for benzodiazepines, stimulants, and opioids\*. Visit <a href="https://www.in.gov/isdt/">https://www.in.gov/isdt/</a> for a complete list of the drug and metabolite screening and confirmation testing performed by ISDT.

\*The Department has performed screening for opioids since 2017 and added opioids confirmation testing to its capabilities in July of 2020, increasing the number of drugs and metabolites it confirms from 26 to 43, not including alcohol analysis.

## **Overview**

The Indiana State Department of Toxicology (ISDT) is divided into the two primary areas analytical laboratory services and the breath test program. Both areas provide forensic toxicological services for the state of Indiana. ISDT continued its ongoing accreditation by ANAB in 2020. The audit held in April of 2020 resulted in no findings in either the analytical laboratory services or the breath test program.

The mission of ISDT is to provide quality forensic toxicological services and education for the state of Indiana. The Department's objectives are to provide an accurate and reliable alcohol breath test program, produce quality toxicology analyses of blood samples for alcohol and selected drugs, supply expert testimony, and provide education on the science of forensic toxicology.

ISDT management and staff understand that quality results are obtained through professional, ethical, and unbiased analyses of evidentiary specimens entrusted to the Department for testing. ISDT's policy of open communication and ability to provide instruction on the science of forensic toxicology facilitates the interpretation and understanding of test results.

#### **Budget**

The Department budget is comprised of general fund appropriations, limited breath test program fees, and, when awarded, federal grants. In 2020 the Indiana Criminal Justice Institute (ICJI) awarded ISDT \$281,201 from unspent 2019 funds and \$373,244 in new funds, for a total award of \$654,445 in National Highway Traffic Safety Administration grant funds. These funds will be used for reduction of ISDT's analytical drug case backlog/turnaround times, the purchase of supplies and equipment/instrumentation to support the validation and analysis of barbiturate confirmation testing, and expansion of the current benzodiazepines confirmation panel. It is ISDT's goal to discontinue outsourcing barbiturate confirmation testing and to provide a more extensive benzodiazepines panel in 2021.

# **Staffing**

ISDT ended 2020 with 21 of its 24 positions filled, as detailed in Table 1. Staffing has remained the same from 2019. The Department contracts with the Indiana Office of Technology, the State Budget Agency, and the State Personnel Department for computer support, accounting services, and human resource matters, respectively. The organization chart and contact information for ISDT are provided in the last two pages of this report.

Table 1: Department of Toxicology Staffing as of 12/31/20

Position	Staff
Director	1
Assistant Director	1
Toxicologist/QC Coordinator	1
General Counsel	1
Program Coordinator	1 (1 vacant)
Administrative Assistant	1 (1 vacant)

Position	Staff
Analytical Lab Supervisor	1
Forensic Scientist	10
Evidence Control Specialist	2
Breath Test Program Supervisor	1
Breath Test Instrument Inspector	4 (1 vacant)

## **Training**

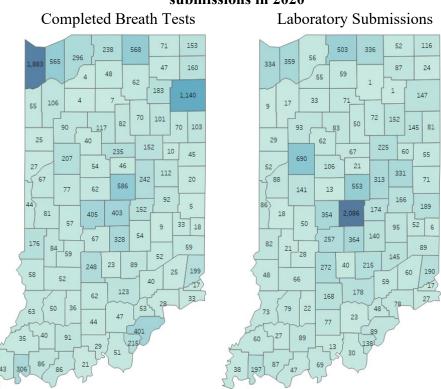
In furtherance of ISDT's objective of providing education on the science of forensic toxicology, Department personnel provided training on numerous occasions in 2020. The Department toxicologist provided training at two Drug Recognition Expert schools and one Indiana Law Enforcement Academy Police Basic Training school. The toxicologist also provided training for the Marion County Prosecutor's office, the Laporte-Starke Regional SART meeting, and the DFSA meeting for the Academy of Forensic Nurses. The assistant director was a guest lecturer at Purdue University.

Several ISDT staff members received training in 2020. Two forensic scientists became proficient in opioid confirmation testing as part of the opioid confirmation panel validation process, and another scientist was trained in THC analysis. One forensic scientist attended the ANAB Assessor training, bringing the number of staff who have received this training to four. The ANAB training allows ISDT staff to participate in accreditation audits of other forensic laboratories, which provides opportunities to observe other forensic programs. The information gained from these audits helps ISDT strengthen its own analytical and breath test programs. Finally, the department toxicologist attended several online trainings, and the general counsel attended the annual OVWI defense seminar and the Legal and Ethics Conference of the Indiana Office of Inspector General.

#### **Customers**

The following maps depict by county the numbers of completed evidentiary breath tests administered (see map on left) and the number of cases submitted to ISDT for laboratory analysis (see map on right) in 2020. By statute all evidentiary breath tests are required to be performed on instruments certified by ISDT, so the numbers of breath tests provided here account for all evidentiary breath tests conducted in the state last year. The numbers of laboratory submissions provided here, however, only account for those cases submitted to ISDT and do not account for all 2020 Indiana law enforcement

Figure 1: Maps of breath test completions and laboratory submissions in 2020



laboratory submissions, as law enforcement agencies may choose to use laboratories other than ISDT's (e.g., private laboratories, other public laboratories, hospitals) for their analysis.

## **Testimony**

The Department received approximately 1,040 subpoenas in 2020, which is an increase of 32% compared to 2019. Despite this increase, actual testimony was provided 56 times in 2020 as compared to 58 times in 2019. Testimony was provided twenty times by forensic scientists, seven times by the assistant director, three times by the breath test program supervisor, and twenty-six times by the forensic toxicologist. Testimony includes depositions and court appearances related to laboratory testing, breath test procedures, and interpretation of laboratory and breath test results. Sixteen times in 2020 ISDT personnel appeared at courts in response to subpoenas but did not testify due to plea agreements, continuances, or other case resolutions.

## **Blood Analysis**

ISDT analyzed blood specimens submitted by 407 agencies in 2020 compared to 392 agencies in 2019. Submissions were received from coroners, town marshals, municipal and county departments, and state law enforcement agencies. ISDT received cases from sixteen agencies that had not previously submitted cases to ISDT and from 53 agencies that did not submit cases in 2019 but had submitted cases in previous years. Most agencies submit specimens for analysis in evidence collection kits provided by the Department. ISDT encourages agencies to return expired ISDT-furnished evidence collection kits for refurbishment and redistribution. Each expired kit returned to the agency results in cost savings to the Department of approximately \$3.00 per kit.

ISDT continued to see an increase in case submissions in 2020 as compared to previous years, as shown in Chart 1. The Department received 12,838 submissions in 2020, which is 345 more submissions than were received in 2019, or an increase of approximately 2.8%. This equates to a 115% increase in case submissions since 2012.

Cases may be submitted to ISDT for alcohol analysis, drug analysis, or both. Cases submitted in 2020 included 9,209 requests for alcohol analysis and 8,798 requests for drug analysis. In total, the Department received 18,007 requests for analysis in 2020 compared to 17,225 in 2019, or a 4.5% overall increase in analysis requests. Of the cases submitted, 5,061, or 39.4%, had requests for both alcohol and drug analyses, while 60.6% of the cases submitted had requests for either alcohol or drug analysis.

From January 1, 2020, to December 31, 2020, the average time from receipt of a case specimen to entry of the analysis request into the Department's Laboratory Management Information System (LIMS) was one and a half days. The average time from entry of a request for alcohol analysis to issuance of the laboratory report was 17.54 days. For a drug analysis request, the average time from request entry to report issuance was 43.25 days. The time between entering the request to issuing a report varied in individual cases depending if the case was positive or negative and for drug cases whether a positive case had only one drug present or multiple drugs.

14,000 12,493 12,838 11,246 11,578 12,000 10,394 10,000 Number of Cases 8,980 8,000 7,292 6,690 5,960 6,000 4,000 2,000 0 2012 2013

2015

**Chart 1: Department of Toxicology Submissions** 

ISDT completed 9,045 requests for alcohol analysis in 2020, compared to 10,493 completed requests in 2019, as shown in Chart 2. The number of pending cases in queue for alcohol analysis at the end of 2020 was higher than in 2019 but still lower than the previous seven years prior to 2019. While outsourcing has been used for some drug analysis over the past nine years, all alcohol analysis has been completed in-house by ISDT.

2016

2017

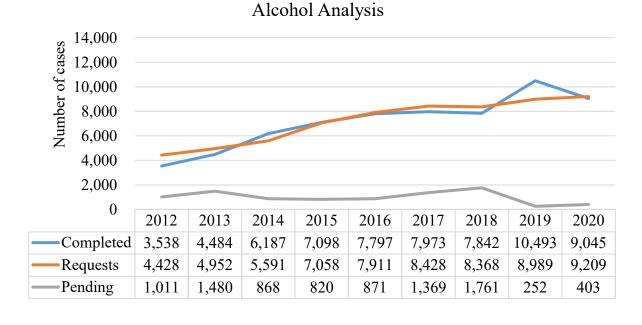
2018

2019

2020

Chart 2: Alcohol Analyses Completed, Requests, and Pending

2014



The number of cases pending drug analysis at the end 2020 was the lowest in ISDT's history as a state agency, as shown in Chart 3. Several factors contributed to this success, including grant funding for outsourcing provided by ICJI, the hiring of a tenth scientist in 2019, and ISDT's doubling its drug screening capabilities by adding a second drug screening instrument and training two additional scientists in drug screening in 2019.

**Drug Analysis** 14,000 Number of cases 12,000 10,000 8,000 6,000 4,000 2,000 0 2012 2013 2014 2015 2016 2017 2018 2019 2020 12,31 Completed 4,003 5,153 5,739 6,475 6,185 9,473 4,812 9,078 Requests 5,316 5,493 5,686 6,849 7,962 8,406 8,201 8,236 8,798 Pending 2,061 2,412 2,361 2,721 4,438 3,408 6,074 1,056 872

Chart 3: Drug Analyses Completed, Requests, and Pending

Of cases ISDT screened for drugs in 2020, 70.7% screened positive for one or more drugs or drug metabolites, compared to 72% in 2019 and 68% in 2018. Of the cases that screened positive, 28.4% were positive for opioids, which was an increase from the 20.6% positive for opioids in 2019. From 2019 to 2020, positive screens for benzodiazepines/z-drugs decreased from 21.4% to 20.8%, while positive screens for stimulants increased from 30.5% to 37.3%. Positive screens for barbiturates dropped from 1.3% in 2019 to 0.8% in 2020. Positive screens for drugs from the cannabinoids class increased from 40.4% in 2019 to 52.1% in 2020.

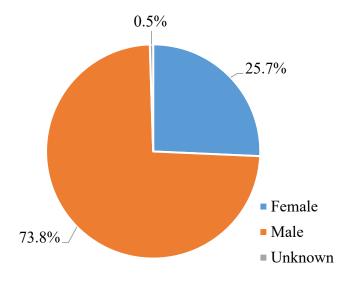
As shown in Table 2: Pending Analysis Summary, there were 1,275 pending alcohol and drug requests at the close of 2020. Most of the pending requests were for drug analysis, which is consistent with previous years. As the number of pending drug cases has decreased, so have the ages of the drug cases awaiting analysis.

**Table 2: Pending Analysis Summary** 

	2012	2013	2014	2015	2016	2017	2018	2019	2020
Alcohol Analysis	1011	1480	868	820	871	1369	1761	252	403
Drug Analysis	2061	2412	2361	2721	4438	3408	6074	1056	872
Total	3072	3892	3229	3541	5309	4777	7835	1308	1275
Over 15 Days	2012	2013	2014	2015	2016	2017	2018	2019	2020
Alcohol Analysis	856	1390	680	555	681	1062	1492	6	68
Drug Analysis	1895	2318	2165	2477	4252	3095	5823	783	556
Total	2751	3708	2845	3032	4933	4157	7315	789	624
Over 30 Days	2012	2013	2014	2015	2016	2017	2018	2019	2020
Alcohol Analysis	691	1063	461	261	396	762	1279	3	2
Drug Analysis	1688	1989	1956	2181	3944	2752	5586	483	261
Total	2379	3052	2417	2442	4340	3514	6865	486	263

When specimens are submitted to ISDT for testing, the submitting agency indicates offense information on the Toxicology Analysis Request form. In 2020, 66.5% of the requests ISDT received were related to investigations of operating a vehicle while intoxicated; 18.3% were related to personal injury crashes, including serious bodily injury; 18.9% were related to property damage crashes, and 3.5% were related to fatal crashes, with other request types accounting for the remaining 9.3%. Some officers indicate multiple offenses on the analysis request form, which pushes the total percent for all types of offenses to over 100%. Nonetheless, of the 12,838 cases received, 94.7% were traffic related.

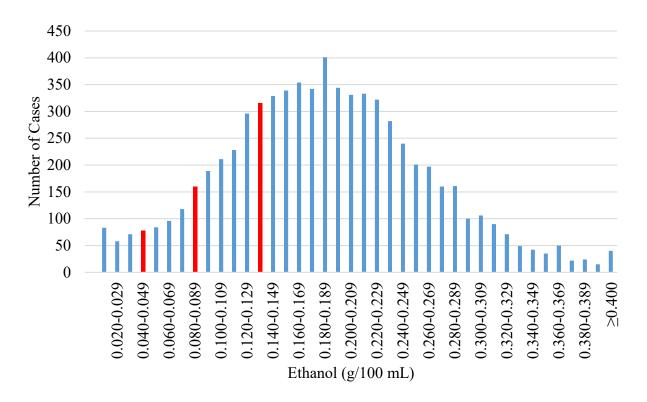
Chart 4: Blood Alcohol Analysis by Gender



As indicated by submitting agencies on Toxicology Analysis Request forms, the majority (73.8%) of specimens submitted for alcohol analysis were from male subjects, and 25.7% were from female subjects, which is consistent with 2019. (In 0.5% of cases gender was not indicated.) The male-to-female ratio for blood alcohol analyses is consistent with the ratio of male-to-female breath test subjects, 75.3% to 24.7%.

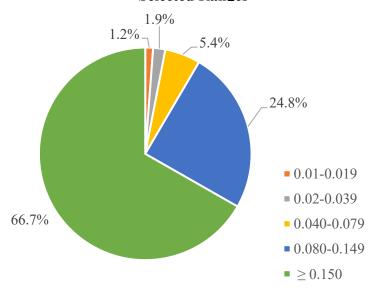
Chart 5 shows the distribution of blood alcohol analysis results by blood alcohol concentration. The red bars indicate the statutory alcohol limits for commercial driver license holders (0.040 g/100 mL of blood), and operation of a vehicle (0.080 and 0.150 g/100 mL of blood).

**Chart 5: Blood Alcohol Case Distribution by Results** 



Of the total number of blood alcohol results reported, 91.5% of the alcohol concentrations were greater than or equal to 0.080 g/100 mL of blood, which is consistent with the 92.4% of breath test subjects (Chart 9) with alcohol concentrations greater than or equal to of 0.080 g/210 L of breath. The percentage of blood test subjects with alcohol concentrations greater than or equal to 0.150 g/100 mL of blood was (Chart 66.7% 6), which significantly more than the 46.8% of breath test subjects with alcohol concentrations greater than or equal to 0.150 g/210 L of breath (Chart 9).

Chart 6: Blood Alcohol Subject Test Results by Selected Ranges



#### **Breath Test Program**

The online program for breath test operator training and recertification was modified in 2020 to allow operators access to update their email addresses and agency affiliations. Prior to this improvement, ISDT made these entries to operator profiles after notification of changes. Allowing operators to update their own profiles at any time eliminating the need of a separate notification to ISDT should improve the ongoing accuracy of operator profiles.

The online breath test operator training and recertification program can be accessed by a link on ISDT's website (<a href="www.IN.gov/isdt">www.IN.gov/isdt</a>). Additional information on the website includes directions for ordering evidence collection kits, sample submission protocols, lists of drugs included in testing, available breath test operator training, breath test program fees, a link to the database that provides free, certified copies of breath test instrument and operator certifications, as well as a list of certified ignition interlock device models with contact information for the device providers.

There are currently eight ignition interlock device models certified by ISDT.

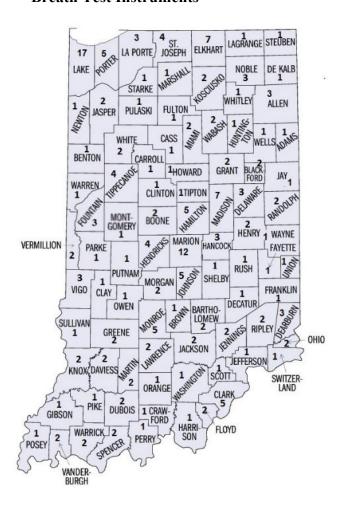
Certifications are valid for three years. One device model was recertified in 2020, maintaining its Indiana certification.

Vendors of certified device models reported that 1,541 ignition interlock devices were installed in vehicles in Indiana at the beginning of December 2020. This number is a snapshot in time and does not reflect all devices installed over the course of the entire year. The 2020 number is an increase over 2019 but is consistent with 2018 numbers.

In 2020 the number of Intox EC/IR II evidentiary breath test instruments located throughout the state was 203, as shown in Figure 2. This was the same number of deployed instruments as in 2019, but is four fewer than reported for 2018 and six fewer than reported for 2017.

New breath test rules promulgated in Title 260 of the Indiana Administrative Code went into effect in October 2020. The new rules simplify the approved method for administering breath tests and now include instructions for every status message of the Intox EC/IR breath test instrument.

Figure 2: Location of ISDT Certified Breath Test Instruments



Indiana Administrative Code Title 260 requires ISDT to inspect and certify each breath test instrument deployed for evidentiary use at least once every 180 days. All breath test instrument inspections and certifications remained current during 2020, with over 850 inspections completed by ISDT's three breath test inspectors. The measurement uncertainty for each evidentiary breath test instrument is calculated as part of each inspection and is reported on the breath test instrument certification as required by ISO/IEC 17025 accreditation standards.

ISDT conducted 11 breath test operator classes at the Indiana Law Enforcement Academy in 2020, despite having to cancel four classes scheduled March through June. Enrollment for each class was limited to 40 students. A total of 425 law enforcement officers were trained and certified as breath test operators in 2020.

In 2020 the breath test program included 4,492 certified breath test operators employed by 417 law enforcement agencies. While the number of agencies with trained breath test operators increased from the 2019 number of 392, the total number of certified operators decreased from the 2019 total of 4,970.

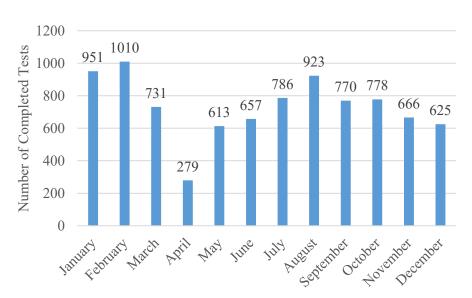
To maintain certification, a breath test operator must be recertified at least every two years from the month of the last certification or recertification. The number of recertifications per year is determined by the number of certifications that expire during that year. Upon deployment of the Intox EC/IR II breath test instrument in 2014, all certified breath test operators were trained and recertified, which has resulted in most breath test operators being recertified in even numbered years: 2,825 operators were recertified in 2020, compared to 802 in 2019; 3,269 operators were recertified in 2018, compared to 549 in 2017.

There were 13,102 attempted breath tests in 2020, with 8,789 tests (67%) completed. A breath test is "completed" when the subject delivers two breath samples with measurable results that agree with each other within 0.020 g/210L. In 2019 there were 16,680 attempted breath tests with 11,990 tests

completed.

The number of tests completed each month during 2020 is shown in Chart 7. The least number of completed breath tests was in April, while the highest number was in February. (Number of tests attempted is shown in Table 3).

**Chart 7: Number of Completed Breath Tests by Month** 

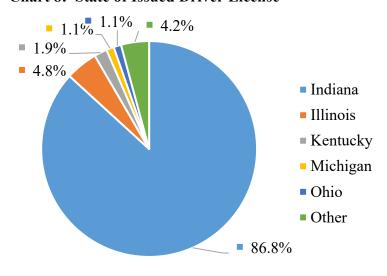


The six counties with the greatest number of attempted breath tests have remained consistent, with few exceptions, over the last six years. For each of the last five years, Lake County has had the highest number of attempted breath tests. Marion County had the highest number of attempted breath tests in 2015, but the numbers of attempted tests in Marion County have decreased each year since then. The ten counties with the most attempted breath tests in 2020 account for approximately 50% of all 2020 attempted breath tests.

Table 3: County and Number of Subject Tests Attempted

Lake	1883	Hancock	152	Boone	62	Carroll	40
Allen	1140	Jackson	123	Kosciusko	62	Jennings	40
Hamilton	586	Cass	117	Lawrence	62	Pike	40
Elkhart	568	Delaware	112	Franklin	59	Martin	36
Porter	565	Jasper	106	Owen	59	Gibson	35
Hendricks	405	Adams	103	Sullivan	58	Fayette	33
Marion	403	Huntington	101	Putnam	57	Switzerland	33
Clark	401	Henry	92	Newton	55	Crawford	29
Johnson	328	Dubois	91	Clinton	54	Jefferson	28
Vanderburgh	306	White	90	Shelby	54	Warren	27
LaPorte	296	Bartholomew	89	Scott	53	Benton	25
Monroe	248	Spencer	86	Decatur	52	Ripley	25
Madison	242	Warrick	86	Greene	52	Brown	23
St. Joseph	238	Clay	84	Harrison	51	Perry	21
Howard	235	Miami	82	Daviess	50	Randolph	20
Floyd	215	Parke	81	Marshall	48	Union	18
Tippecanoe	207	Montgomery	77	Noble	47	Ohio	17
Dearborn	199	La Grange	71	Washington	47	Blackford	10
Whitley	183	Wabash	70	Tipton	46	Rush	9
Vigo	176	Wells	70	Jay	45	Fulton	7
De Kalb	160	Fountain	67	Orange	44	Wayne	5
Steuben	153	Morgan	67	Vermillion	44	Pulaski	4
Grant	152	Knox	63	Posey	43	Starke	4

**Chart 8: State of Issued Driver License** 

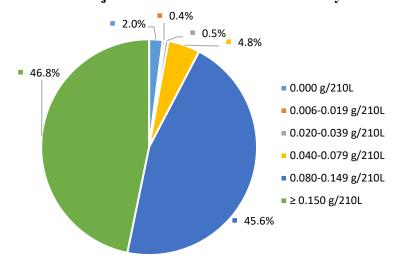


Of the subjects tested in 2020, 86.8% had licenses from Indiana, 4.8% from Illinois, 1.9% from Kentucky, 1.1% each from Michigan and Ohio, and the remaining 4.2% were from other states and countries. These numbers are consistent with those reported since 2016, when tracking of this information began.

Of the subjects whose breath tests resulted in at least two reported breath alcohol concentrations, approximately 7.7% had results between 0.000 and 0.079 g/210 L of

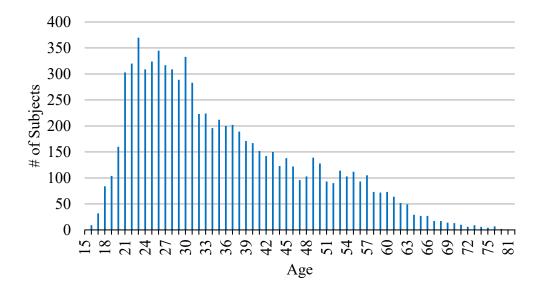
breath; 45.6% had results between 0.080 and 0.149 g/210 L of breath, and 46.8 % had results greater than or equal to 0.150 g/210 L of breath, as indicated in Chart 9. The number of subjects with breath alcohol concentrations greater than 0.150 g/210 L of breath was slightly higher in 2020 than in 2019, while the number of subjects with breath alcohol concentrations between 0.080 and 0.149 g/210 L of breath is slightly lower. The number of subjects with a 0.00 breath alcohol concentration was consistent with 2019.

Chart 9: Subject Breath Alcohol Test Results by Selected Ranges

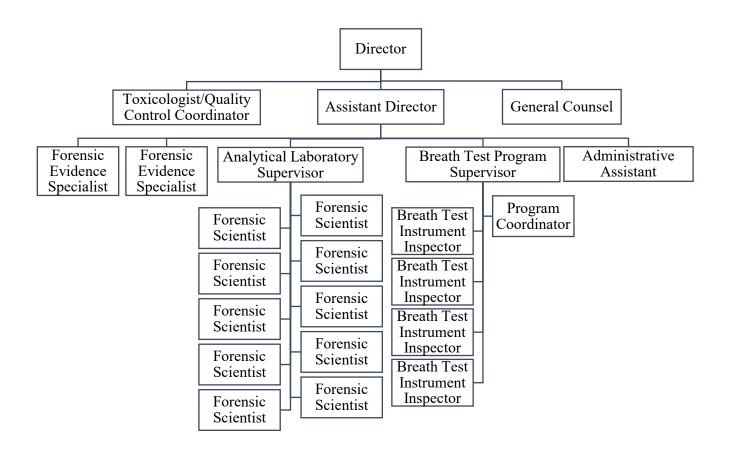


As shown in Chart 10, the subjects tested on the Intox EC/IR II evidentiary breath test instrument were between 15 and 82 years of age, with the greatest number of subjects at 23 years of age. Subjects under age 21 constituted approximately 5% of all subjects tested in the 2020 distribution, as compared to 3.8% in 2019, 4.4% in 2018, and 4.6% in 2017.

Chart 10: Number of Breath Alcohol Test Subjects by Age



# **Organizational Chart**



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