INDIANA GAMING COMMISSION<br>BUSINESS MEETING<br>DECEMBER 23, 2020

The Indiana Gaming Commission Business Meeting was stenographically taken down by me, Dianne Lockhart, RMR, CRR, a Notary Public in and for the County of Marion, State of Indiana, virtually via Microsoft Teams in Indianapolis, Indiana, commencing at the hour of 12:39 p.m., December 23, 2020. The following transcript is a true and accurate transcript of the proceedings held.

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$$ A P P E ARANCES

ON BEHALF OF THE GAMING COMMISSION:
Michael McMains, Chairman
Marc D. Fine, Commissioner
Susan Williams, Commissioner
Jason Dudich, Commissioner
Chuck Cohen, Commissioner
Sara Gonso Tait, Executive Director
Greg Small, General Counsel

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CHAIRMAN McMAINS: Good afternoon, I should say. It's about 12:39 on December 23, 2020. And this is a meeting of the Indiana Gaming Commission. It's my pleasure to call this meeting to order.

First, Sara, would you read the call, roll call of the Commissioners.

EXECUTIVE DIRECTOR TAIT: Sure.
Chairman McMains.
CHAIRMAN McMAINS: Here.
EXECUTIVE DIRECTOR TAIT: Vice Chair Fine. COMMISSIONER FINE: Present.

EXECUTIVE DIRECTOR TAIT: Commissioner Williams.

COMMISSIONER WILLIAMS: Here.
EXECUTIVE DIRECTOR TAIT: Commissioner Dudich.

Commissioner Dudich.
Okay, so we'll go ahead and go on. Commissioner Cohen.

COMMISSIONER COHEN: Present.
EXECUTIVE DIRECTOR TAIT: Okay. Well, Chairman, we have a quorum if you want to proceed.

COMMISSIONER DUDICH: Sara, I'm here.

EXECUTIVE DIRECTOR TAIT: Oh, Commissioner Dudich, okay. So you confirm you're present? COMMISSIONER DUDICH: I am present, yes. Technically and mentally and physically, yes. EXECUTIVE DIRECTOR TAIT: Okay. The gang's all here, Chairman.

CHAIRMAN McMAINS: Thank you very much. Please let the record reflect that five Commissioners are here, and that represents a quorum for today's meeting.

Hey, Josie, can you make sure that everybody is muted except the Commissioners and executive staff at this point, please.

Next, approval of the minutes of the November 23, 2020, meeting of the Indiana Gaming Commission.

Commissioners, have you had a chance to review the minutes as drafted?

COMMISSIONER FINE: I move for approval.
COMMISSIONER WILLIAMS: Second.
CHAIRMAN McMAINS: It's been moved and seconded to approve the minutes as drafted for the November 23, 2020, meeting of the Indiana Gaming Commission.

Is there any discussion on the motion?

Hearing none, all in favor of the motion, please signify by saying aye.
(Chorus of ayes.)
Opposed?
Motion carries unanimously. Thank you.
Mrs. Tait.
EXECUTIVE DIRECTOR TAIT: Sure. So did we want to go ahead and proceed with discussion of the presenters who are here today and the oaths? CHAIRMAN McMAINS: Sure. Go ahead.

EXECUTIVE DIRECTOR TAIT: Okay. So in an effort to manage technology hiccups, we in advance have obtained oaths from people who may be asked at the invitation of the Commission to -- to speak here today, so I will go ahead, Mr. Chair, and read off the following people who have submitted oaths for the purpose of this meeting.

On behalf of Spectacle Entertainment Group, we have Mr. Greg Gibson, Ms. Jahnae Erpenbach, Ms. Kay Fleming, Ms. Cathy Rossouw.

On behalf of Hard Rock, we have Mr. Jon Lucas, Mr. Sean Caffery, Mr. Ilkim Hincer, Nick Casiello, Lorne Cantor, Greg Hahn.

On behalf of Mr. Rod Ratcliff, Steve Grimes,

Dan Webb, Paul Harold.
And on behalf of Spectacle Jack, Murray Clark.

So all of those individuals that I just listed have submitted the oath and is on file with Commission staff.

CHAIRMAN McMAINS: Thank you.
Mrs. Tait, do you have an executive report for the Commission?

EXECUTIVE DIRECTOR TAIT: Sure, I am happy to.

So, Commissioners, at the meeting in March, Commissioner Fine asked staff to reach out to Majestic Star's trustee-in-waiting in accordance --

CHAIRMAN MCMAINS: You mean at the November meeting; is that correct?

EXECUTIVE DIRECTOR TAIT: Oh, yeah. Sorry. Did I -- yes, at the meeting in November. In accordance with Vice Chair Fine's request, staff has conducted ongoing communications with Tom Dingman, the trustee-in-waiting, who is prepared to undertake the responsibilities of his role at any time. To date, the parties have not agreed to voluntarily install the trustee.

The IGC also, since the November meeting, has retained Mr. Mike Hile as a financial consultant. Mr. Hile has expertise regarding gaming regulatory matters and complex financial instruments, as he was our bankruptcy consultant many times. He has reviewed all of the relevant agreements in very short order and is available during the meeting should you have any questions.

Staff has also engaged in communications with both Spectacle and Hard Rock, as well as other parties who have requested calls, including attorneys for both Mr. Ratcliff and Mr. Keeler. The efforts of the parties to date have not produced satisfactory results. I'm disappointed to report that the parties have not reached agreements. Well, I guess I should rephrase that. I guess we did receive some agreements, you know, in the last 20 hours, and have not made proposals that would really provide a remedy to the uncertainties surrounding the Gary project.

I'm disappointed to report that issues of concern continue to emerge. These issues require investigation, which will take time. This has created a delay on the casino project, as the plan calls for assets to be moved from the
existing property to the construction site beginning next month.

With all of the uncertainties surrounding the license, staff has focused upon maintaining the operational -- the operations of the current profitable casino. Depriving it of its valuable assets would undermine casino operations, to the detriment of casino employees, the City of Gary and of the state.

And as you know, staff has prepared three draft orders for your consideration today. I'm happy to answer questions.

We have also offered Mr. Ratcliff, Mr. Keeler, representatives of Hard Rock, representatives of spectacle the opportunity to respond to questions at the invitation of the Commission. As you know, many of them are here today. Some -- some did not, you know, want to participate.

So with that, Mr. Chair, I'm happy to answer any questions or, you know, before you consider the orders before you, Mr. Ratcliff's counsel has properly requested a -- an opportunity to address the Commission.

He also requested a waiver since it was not
made timely. We granted that request, and we have consented to Mr. Ratcliff's counsel having five minutes.

So I will defer to you, Mr. Chair, if you'd like Mr. Ratcliff's counsel to proceed or another option that you'd like to go.

CHAIRMAN McMAINS: Thank you, Mrs. Tait.
Commissioners, any questions or comments for Mrs. Tait based on her executive summary?

Hearing none, Sara, why don't we proceed with counsel.

EXECUTIVE DIRECTOR TAIT: Sure. So,
Mr. Grimes, I will go ahead and turn it over to you. Per our discussion, we have granted you five minutes to address the Commission here today.

MR. GRIMES: Great. Thank you, Mrs. Tait. Thank you, Commissioners. I believe actually my colleague, Dan Webb, is going to address the Commission directly and then we're happy to answer any questions.

Dan, are you on the line? You may be muted, Dan, if you are. Dan, we cannot hear you if you are attempting to speak. Sorry, one second.

MR. WEBB: This is Dan Webb. Can you hear
me? This is Dan Webb.
MR. GRIMES: Hi, Dan. We can hear you now. Thanks.

MR. WEBB: Thank you, everybody. So, well, thank you everybody here in connection with the Gaming Commission for allowing me a few minutes to speak on behalf of Mr. Ratcliff. The -I'm -- Mr. Grimes is here on behalf of Mr. Ratcliff with me, and also Mr. Paul Harold, so we're counsel together for Mr. Ratcliff.

Let me just make some -- I guess some general comments regarding Mr . Ratcliff and then get more specific. I respectfully suggest to the -- to everyone connected to the Gaming Commission, Mr. Ratcliff is the epitome of a self-made man. Without a college degree, he has enjoyed an incredibly successful career in the gaming industry, and $I$ think it's fair to say that throughout his entire 30 years in the gaming industry, Mr. Ratcliff has become known as a leader, has supported the local communities, and has been well respected and well regarded by this Commission.

As the Commission knows, Mr. Ratcliff has not been accused or charged with any wrongdoing
in any criminal matters in the Eastern District of Virginia, the Southern District of Indiana or any other forum, for that matter.

In fact, $I$ can safely say over the course of his 20 years in the gaming industry, Mr. Ratcliff has never been alleged to have engaged in any wrongdoing whatsoever.

That said, we want to make it very clear here today Mr . Ratcliff is ready to step away and remove himself from the Indiana Gaming Commission. He believes that his stepping away from the Indiana gaming business is in the best interests of all parties.

And I think as maybe most of you know based on recent developments, to that end, Mr. Ratcliff and Spectacle Entertainment Group have been working very diligently so Mr. Ratcliff can divest his ownership interest in Spectacle.

And, therefore, I -- to make it very clear, the agreement has been presented I believe to all of you, but Mr. Ratcliff has entered into an agreement whereby he will sell all of his shares of Spectacle to Greg Gibson. This agreement is signed. It's final. It's subject only to the approval of this Commission and the consent of

Hard Rock.
And so just to be absolutely certain about this, while awaiting these final approvals, Mr. Ratcliff's shares have been put into an escrow account with a law firm. They are controlled by Mr. Gibson. And so I think it vastly -- I believe it's extremely clear as of this moment as we sit here today, Mr. Ratcliff has no control over any aspect of any gaming operations in the state of Indiana.

Now, as far as the agenda item regarding the emergency suspension of the occupational gaming license of Mr. Ratcliff, I would likely respectfully suggest to the Commission that based on these developments, there is no longer any emergency suspension basis under Indiana law to suspend his license. There is no possible emergency. His shares are completely gone from his control. They're in escrow. This agreement is final except for the -- the approvals that I indicated, and, therefore, we respectfully suggest to the Commission that there just is no basis right now for the Commission to rely on its emergency powers to temporarily suspend Mr. Ratcliff's gaming license, and, therefore, we
just don't believe there's any basis to do so. I think I've probably taken up my five minutes, and so $I$ want to thank all of you for giving me the opportunity to address you. I'm very grateful for that.

Steve Grimes, do you have other issues that you want to add on top of what $I$ just said? EXECUTIVE DIRECTOR TAIT: You're muted, Steve.

MR. GRIMES: Oh, thank you. Thank you, Sara. Thanks, Dan.

The only thing I would ask, and maybe this is something the Commission will get to in -- in its due course and so we could address it then, but, you know, we -- we, of course, have worked hard over the last several weeks to try to get an agreement that we hoped would be satisfactory to the Commission around Rod's departure from the gaming industry, and so we would certainly be interested in any feedback that the Commission may have as to any issues they might have or could foresee or potentially would -- would serve as any obstacles to Mr. Ratcliff sort of divesting his interests in the way that's been proposed to the Commission. And so whether
that's an appropriate question for this time or later, we would like to ask that of the Commission.

EXECUTIVE DIRECTOR TAIT: Thank you.
Well, the five minutes are up, Mr. Chairman.
CHAIRMAN McMAINS: Commissioners, any -- any questions for Mr. Grimes or Mr. Webb?

I have a couple questions. Gentlemen, as I understood the presentation and my review of the document briefly that you presented last night -or yesterday afternoon, it is a contingent agreement; is that correct?

MR. GRIMES: I'm sorry, Chairman, could you -- could you rephrase that?

CHAIRMAN MCMAINS: The agreement is contingent upon Hard Rock's approval and obviously of the Indiana Gaming Commission; would that be fair to say?

MR. GRIMES: That is fair, Commissioner -Chairman, with one caveat, that -- that during this contingency period, Mr. Ratcliff has already moved his shares. Regardless of the contingency, he's -- he's parted with his shares and that they are currently sitting in an escrow account that's controlled by Mr. Gibson, but the entire
agreement itself, yes, is contingent upon the approval and the consent.

CHAIRMAN McMAINS: And Hard Rock has not provided a consent; is that correct?

MR. GRIMES: Correct, as of -- as of today, and we don't -- yes, that is correct.

CHAIRMAN McMAINS: And I -- I understand your points about there not being an emergency, and I appreciate you both coming today and your excellent representation of Mr . Ratcliff.

This Commission obviously has been contemplating an emergency suspension, as you know from our agenda today.

If Mr. Ratcliff is no longer in the gaming business, would he instead be willing to voluntarily consent to surrender his gaming license in Indiana today?

MR. GRIMES: Chairman, I would have to talk with Mr. Ratcliff. I think we have proposed that Mr. Ratcliff would generally be open to that idea on a temporary basis while this deal is resolved. That is something we would certainly be open to, so generally yes, we would be open to that idea subject to some further discussion on the details.

CHAIRMAN McMAINS: But I think what I hear you saying is right now you're not willing to do that, or Mr. Ratcliff's not willing to do that?

MR. GRIMES: At this very moment, without further details, that would be correct, Chairman.

CHAIRMAN McMAINS: Is Mr. Ratcliff available to speak with us today? We've been trying to talk with him.

MR. GRIMES: Mr. Ratcliff is not present at the meeting today. He is certainly willing and able and interested in further cooperating. My understanding, he has been providing documentations, and there was a meeting that was scheduled that he did not attend as he sort of started to focus his attention on his divestment, and so he is willing to further cooperate with the Commission, absolutely.

CHAIRMAN McMAINS: Okay. Thank you.
MR. WEBB: This is Dan Webb, Mr. Chairman. So, in light of your question about surrendering his shares, if -- if there's some issue about whether that is something that you would like some kind of final answer on, I don't know whether we'd be given a brief chance to consult with our client, if that's possible, or whether
that's necessarily necessary right now, but I don't want to foreclose anything.

CHAIRMAN MCMAINS: Well, the Commission is going to consider, as you know, an emergency suspension today. It seems to me that if your client was willing to voluntarily permanently surrender his license today, the Commission wouldn't have to enter into that -- that consideration.

MR. GRIMES: Chairman, I think -- I think that if the condition is a permanent surrender today, at this point Mr. Ratcliff would not -would not be in a position to do that today, although as we indicated, he would be interested in a temporary voluntary suspension while these issues are publicly -- or privately sort of developed.

CHAIRMAN McMAINS: Thank you, Counsel.
COMMISSIONER DUDICH: Mr. Chairman, do you mind if I ask a couple questions? Thank you.

Mr. Grimes, when did Hard Rock receive the agreement that you mentioned that they need to consent to?

MR. GRIMES: Commissioner, I apologize, I don't have that detail. I don't know the answer
to that question. If they did, it would be recently, as it was only inked yesterday, but I don't know the answer to that question.

COMMISSIONER DUDICH: And are there any stipulations in the agreement that Mr. Ratcliff would have any involvement in any gaming operations or decisions or anything regarding gaming in Indiana pursuant to that agreement?

MR. GRIMES: Commissioner, if I understand your question correctly, no. Under the current agreement that was signed yesterday, he has no involvement whatsoever in Indiana gaming as of today. That's -- if that answers your question.

COMMISSIONER DUDICH: And moving forward under that agreement, you would say that he would not be involved in any decision-making, have any ownership stake in the future if something were to happen. This would basically clear the slate that Mr. Ratcliff would have no interaction whatsoever, no financial interest, no ability to involve himself in any of the operations whatsoever? I just want to make sure I'm absolutely clear, Mr. Grimes.

MR. GRIMES: Sure. Yeah, so if the agreement is finalized, as the chairman noted,
there is a contingency, but assuming that that contingency is met, then, correct, Mr. Ratcliff would have no future interest or involvement in gaming in Indiana.

COMMISSIONER DUDICH: And then my final question, Mr. Grimes, in the event that Hard Rock does not consent, what happens?

MR. GRIMES: So, Chairman, I think -- again, with the caveat I have not had any discussions with Hard Rock on this, I can say that Mr. Ratcliff's view is that as a -- as an owner in Spectacle Gary, Hard Rock has a fiduciary duty to that entity and which would require -- consent would be required because that would be in the best interests of Spectacle Gary, of which Hard Rock is a member, so I'll say that.

But in the event that that issue is not resolved either amicably or through the courts, then the -- the agreement contingency would not be met, and at that point Mr. Ratcliff's shares would immediately and automatically transfer into an irrevocable trust over which a trustee would operate, with that trustee having to be consented to by the Commission. That's how the agreement is structured.

COMMISSIONER DUDICH: But as of today -- as of today, no -- no response from Hard Rock whatsoever, and you're not aware of when Hard Rock received the agreement seeking their consent?

MR. GRIMES: Commissioner, that is correct, with the caveat that $I$ am so not the deal guy, if you will, on the legal team, and so I know there have been communications. I personally am not aware of them. Maybe others on the Spectacle team or the Hard Rock team, for that matter, could weigh in. I personally just don't have those details.

COMMISSIONER DUDICH: Okay. Well, I would say in the questions that the Chair asked and the requests being made, it would be very good to know at this meeting from somebody whether Hard Rock has received it and whether Hard Rock is willing to consent or needs time, but it would be helpful from either Spectacle or someone to answer that question. If it comes up during the course of the meeting, that's fine, but $I$ find it interesting as there's been no response heading into this meeting.

Thank you, Mr. Grimes. Thank you,

Mr. Chairman.
MR. GRIMES: Thank you.
CHAIRMAN McMAINS: Any other questions or comments?

EXECUTIVE DIRECTOR TAIT: Mr. Chair, you know, as counsel's represented that this agreement's not finalized until consent has been received by Hard Rock, Hard Rock representatives are available if we'd like to pose the question to them as to whether they've seen this agreement or whether they consent to it, if it would be helpful to the Commission.

CHAIRMAN McMAINS: I'll ask counsel one more question. I'm trying to be creative here and find some common ground, and then, Mrs. Tait, I think we should do that.

Mr. Grimes, would your client agree to an -to a voluntary indefinite suspension of his gaming license today?

MR. GRIMES: And are you using the word indefinite, Mr. Chairman, I apologize for parsing words here, but in -- in lieu of or replacing permanent there or is there some nuance that I'm not --

CHAIRMAN McMAINS: Yes, so, in other words,
it'd be indefinite. It would require the permission of the Gaming Commission before he could have an active license again. But it -that could potentially prevent us from needing to issue an emergency suspension today.

MR. GRIMES: Chairman, what we offered -and I am not trying to dodge your question directly, but let me answer it this way and then maybe we can go to my client if need to, but what we had offered as a potential compromise that we hoped would sort of find that middle ground that I think the Commission is looking for as well, perhaps, is that he would agree to temporary -temporarily suspend his license until the -the -- this period, this contingency period of the sales agreement, so that's March 31st, and at that point if -- if either Hard Rock has not consented or the Commission doesn't approve, at that place he sort of -- that temporary suspension stops and we are back where we are today, but in the event that those two approvals are obtained, then he will permanently on March 31, 2021, or earlier if the deal is done earlier, permanently surrender his license.

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CHAIRMAN McMAINS: Well, as Mrs. Tait
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mentioned, unfortunately the Commission feels like there is an emergency as we sit here today, and I was exploring as to whether there's some other way to deal with that, so perhaps as we slip over and talk to Hard Rock for a moment, you could -- you could check with your client and see if he might agree to a voluntary indefinite suspension of his gaming license in Indiana.

MR. GRIMES: We'll -- we'll do that Commissioner. Thank you. CHAIRMAN MCMAINS: Thank you. EXECUTIVE DIRECTOR TAIT: Chairman, did you want me to pose the questions to the Hard Rock representatives?

CHAIRMAN McMAINS: Yes, ma'am.
EXECUTIVE DIRECTOR TAIT: Okay. We've got a few of you on the line, so I'm not sure, maybe, Mr. Lucas, I'll defer to you on who you'd like to respond on behalf of Hard Rock.

MR. LUCAS: Thank you, Sara.
Good afternoon, Mr. Chairman, Commissioners
and Commission staff. Appreciate this opportunity.

To date we have not received any offer for consideration for our consent, and I think that
the presentation is a little oversimplification. I think that based on what they're proposing, there would need to be approvals from the creditors as well, but I'll let Lorne Cantor speak more specifically about that, our outside counsel.

But we have not received anything from Mr. Ratcliff or his attorneys regarding this proposal, so $I$ will pass it to Lorne Cantor.

MR. CANTOR: Thank you. Thank you, Commissioners.

CHAIRMAN McMAINS: A question, just
because we have -- we have goofiness of technology here.

So, sir, you said that Hard Rock has not received a copy of this agreement to consider; is that correct?

MR. LUCAS: That is correct.
CHAIRMAN McMAINS: Thank you, sir.
MR. CANTOR: Commissioners, thank you. It's Lorne Cantor from Jones Day, and -- on behalf of Hard Rock.

As Jon just mentioned, we have not seen a copy of the proposed agreement, but we do understand a few things.

We understand, first, that it is essentially -- it would be essentially a stopgap measure. They mentioned the date March 31st, and that it would be not until that time until Mr. Ratcliff's actions would be finalized and it would essentially kick the can down the road for Spectacle and Mr. Ratcliff to come to an agreement with Hard Rock for what it ultimately desires, which is a -- a waiver of a right that it properly bargained for in the existing agreement.

And one critical important -- one critically important point that we understand to be a part of that agreement is that -- which would be holding back Hard Rock's position to necessarily consent is that under their proposal, as we understand it, Mr. Ratcliff in fact would remain a significant stakeholder in the project. In fact, he would become its largest individual creditor potentially, and -- because we understand that Mr. Gibson would in fact be paying for those shares via a promissory note.

Now, just for the benefit of the Commission, Hard Rock believes that it has made an offer to Mr. Ratcliff and Mr. Gibson on behalf of

Spectacle Entertainment Group to make an immediate cash payment for a significant majority of Mr. Ratcliff's equity in -- indirectly into Spectacle Gary, so we believe that our -- our proposal would in fact eliminate any potential influence that Mr. Ratcliff might have over the project and would ensure that his -- any potential economic influence or governance influence that he would have would be significantly diminished.

Just to keep going on this front, Hard Rock agreed to many things in connection with the original agreement. Sorry. And, in fact, Hard Rock, in order to -- to get the lenders to close on the existing loan, agreed to guarantee up to 40 percent of the loans, they agreed to buy the entire company if the opening was delayed as a result of Spectacle's regulatory -- potential regulatory issues, and they agreed to provide a completion guarantee. All of these factors contributed to Hard Rock's willingness to take on such risk, and it included the specific consent right, which as well as many people have discussed previously, Mr. Ratcliff's ultimate desire to have Hard Rock agree to waive its -- or
ultimately change the drag-along provisions in the LLC agreement.

Hard Rock bargained for these rights and has provided a, not just workable, but a strong -- a strong option and remedy to the situation, and now we are in a position where the person putting the -- putting the project in jeopardy is making requests on the parties trying to alleviate the situation.

CHAIRMAN McMAINS: Well, given -- given that, Counsel, can you give the Commission some flavor as to whether you think your client would likely approve this agreement that was as recited by Mr. Ratcliff's counsel?

MR. CANTOR: If it is dependent upon Hard Rock waiving its rights under the LLC agreement, my client does not have any appetite to that.

Also, we believe that we've provided a superior proposal to Mr. Ratcliff for the benefit of the company's stakeholders in order to diminish any potential influence that Mr. Ratcliff may have over the project in the future, and we would disagree that he has no financial interest.

CHAIRMAN McMAINS: Thank you, sir.

MR. CANTOR: My apologies, but one final point. Many of these matters were set forth in our letter to the Commission dated December 21 st. CHAIRMAN McMAINS: Thank you, Counsel. Was there something else you wanted to speak on, team?

COMMISSIONER WILLIAMS: Mr. Chairman.
Mr. Chairman --
EXECUTIVE DIRECTOR TAIT: Commissioner Williams, it sounds like.

CHAIRMAN McMAINS: Okay.
COMMISSIONER WILLIAMS: Yeah. As I sit here
and listen to this, there are a couple of things that come to mind. The fact we have a proposal that's supposed to satisfy our concerns that Hard Rock hasn't even seen yet makes me want to just sort of erase that from my mind because I don't think it can be considered as a genuine move forward.

And, furthermore, as I sit and listen to this, I mean we -- you know, we can't really make decisions regarding the agreements until we have one in front of us that is appropriately agreed to.

In the meantime, the State's in jeopardy,
the community of Gary is in jeopardy, employees are in jeopardy because we've got a project we have to deal with, and dealing with it in the midst of this chaos makes me very uncomfortable, and I think we ought to keep that in mind as we discuss today what appropriate action would be, because I think that -- that project is not poised to go forward in my mind given all this stuff that's going on.

EXECUTIVE DIRECTOR TAIT: Mr. Chair, I know Mr. Lucas of Hard Rock was trying to talk, and then I also have received word that Spectacle Entertainment Group would like to offer some comments, too, if that's okay with the Chair. CHAIRMAN McMAINS: Mr. Lucas, please go ahead and make your comments, sir.

MR. LUCAS: I was just going to point out the letter which Lorne pointed out that we had submitted summarizing or providing an update, six-page document that we sent to Sara, who I'm sure shared it with all of you, which really summarizes our position. We put forth what we think is a fair offer to Mr. Ratcliff that would solve this problem.

I think what he is asking is unreasonable,
what he asked of us, which was the waiver of the amendment to the agreement which was negotiated fairly with counsel on both sides.

And from a business standpoint, you know, we came into Indiana with a great brand, we've been successful in numerous jurisdictions. Our intent is to be a long-term partner with the Gaming Commission, with the state of Indiana, and the communities that we serve in the state of Indiana. And their goal is really to turn around and sell this, and so we want to protect ourselves from that happening so that we can be a long-term partner.

They can certainly sell their shares if they choose to sell their shares, but that change or amendment is punitive to Hard Rock, who has come in here and abided by all of our agreements that we have and worked closely with the Commission to try to put together a great facility.

And I don't think that the people that brought the problem to the table should be rewarded with a favorable amendment to this agreement which will benefit them and be punitive to Hard Rock.

Thank you.

CHAIRMAN McMAINS: Thank you, sir.
EXECUTIVE DIRECTOR TAIT: I understand that Cathy Rossouw on behalf of Spectacle, if that's all right with you, Mr. Chair, would like to speak.

Okay, Cathy.
MS. ROSSOUW: Good afternoon, everyone. This is Cathy Rossouw at the firm of Chapman and Cutler, who is outside counsel to Spectacle Entertainment Group.

I thought it might be helpful for me to provide some clarity on the agreement that has been discussed by Mr. Cantor and others and Mr. Grimes very briefly regarding the transfer of units from Mr. Ratcliff to Mr. Gibson.

So I wanted to make it very clear -- and I think Mr. Cantor had described this agreement as a stopgap measure. I think that the -- I certainly would not describe it that way. I understand Mr. Cantor has not had the benefit of reviewing the agreement himself. I understand that the Commission may not have had the opportunity to review the agreement in detail since it was provided to you only yesterday, but I thought it would be helpful if $I$ can perhaps
give a little more color and context to what the agreement actually says.

So the agreement, which is a final, signed agreement, transfers all of Rod's units in Spectacle Entertainment Group, all of Mr. Ratcliff's units, to Mr. Gibson. And that transfer is final subject only to receiving the consent of the Commission and the consent of Hard Rock, as we have discussed.

In the interim period, in order to address the Commission's concerns that Mr. Ratcliff would not have voting power or any other kind of discretionary power or transfer power over those shares that he has agreed to transfer to Mr. Gibson, there is an escrow arrangement where there has been an irrevocable notice of transfer given by Mr. Ratcliff saying as soon as these consents are obtained, that sale will become final on the company's books, and in the interim period, starting as of -- as of prior to this meeting, Mr. Gibson has a voting proxy with respect to all of those units.

So as we stand here today, Mr. Gibson has no voting power and no control over the transfer of those shares. He has relinquished his -- his
ability to control those shares, and the -- the power to transfer those shares is now sitting with the escrow agent, who is my partner in law, Michael Friedman, and Michael Friedman has been given the direction that as soon as those consents are obtained, then he will deliver the irrevocable notice to the company and the shares will be transferred on the company's books.

So I just wanted to make sure that that was very clear. And I'm happy to answer any questions about this interim period.

Perhaps before we get on to that, I just wanted to make one other thing clear with respect to the Hard Rock consent and the -- and the discussions as I understand that there have been between Mr. Ratcliff and Hard Rock.

It was, as far as I understand, and Hard Rock can correct me and Mr. Ratcliff's attorneys can correct me if I'm incorrect in this statement, but as far as $I$ understand, it was never a transaction that was on the table that Hard Rock would buy Mr. Ratcliff's shares.

The transaction on the table was always that Hard Rock would buy additional shares from Spectacle Gary, which is the joint venture
between, on the one hand, Hard Rock, and on the other hand, the Spectacle Entertainment Group.

So when the -- the Hard Rock team talk about the discussions that they have had so far with Mr. Ratcliff with respect to the drag-along, I wanted to make it clear that Mr. Ratcliff does not have any say-so over what the terms of the LLC agreement for the joint venture say.

The say-so over what that agreement says rests with Spectacle Entertainment Group and with Mr. Greg Gibson, who is on the phone as well and I'm sure would be happy to answer any questions that the Commission may have for Mr. Gibson.

So I just wanted to have the opportunity, and I thank you for the opportunity to hopefully clarify a couple of those points, and I'm happy to answer any questions that anyone may have. CHAIRMAN MCMAINS: Thank you, ma'am.

I saw that Mr. Grimes was trying to speak. Mr. Grimes, do you have an update for us, sir?

MR. GRIMES: Yes. Thank you, Chairman. I was going to jump in on a point, but Ms. Rossouw covered that in her eloquent discussion of the parameters of the agreement.

But to answer the question that you posed to
me a few minutes ago, sir, I have had an opportunity to confer with Mr. Ratcliff.

At this time, Chairman -- well, just to back up just a second. Mr. Ratcliff is coming to the Commission today willing to walk away from -from this situation and from Indiana gaming not because he believes he's done anything wrong; in fact, he fervently believes he has not done anything wrong, but he realizes that this situation creates -- creates chaos for his business partners and others who are -- who are here on the phone and otherwise, and so he's coming forward with a -- what he hopes is a solution that would work, but Mr. Ratcliff cannot accept a situation where he would permanently give up his license without first working through this process to -- to, on the one hand, either have his day in court or through the administrative proceeding to prove his innocence, which he fervently believes which will be done, or has come to a finalized deal where he's out of the Commission, but short of one or the other of those two happening, he cannot permanently relinquish his gaming license.

CHAIRMAN McMAINS: Thank you, sir.

Mrs. Tait.
EXECUTIVE DIRECTOR TAIT: Well,
Mr. Chairman, I guess I stand ready to proceed at the -- at the will of the Commissioners. I mean, what $I$ just heard didn't give me an extreme level of comfort, you know, especially given the tardiness of the submission of the documents and the fact that, as indicated by all counsel, they're not final since Hard Rock has not provided consent, so, you know, if the Commissioners would like staff to proceed with the orders we have prepared for today, happy -happy to do that, so stand ready to get your instruction.

CHAIRMAN McMAINS: Commissioners --
Mr. Dudich, I see you have comments.
COMMISSIONER DUDICH: Yeah. I'm sorry, I've got a few more questions.

First, Director Tait, have you had a chance to look over the proposed agreement from Mr. Ratcliff to Hard Rock?

EXECUTIVE DIRECTOR TAIT: I received it yesterday afternoon. We conducted a very cursory review. As I indicated, you know, we -- we have -- we at least identified that there were
contingencies included in the agreement, and so I very promptly sent an email communication to see if -- if Hard Rock had given its consent. It had not. I received that information late last evening, and $I$ provided that information to the Commission.

I will say, you know, the second order that is before the Commission does relate to, you know, a interim tool for Mr. Ratcliff's interests in the event the Commission suspends his license today. I'm happy to take a look at this escrow concept that the parties have proposed.

I will say given the tardiness, I can't stand before you right now at this moment and say I have a level of comfort, and, frankly, I'm not sure that this escrow concept adequately takes into consideration the fact that Mr. Ratcliff's interests are in a revocable trust, so, you know, as -- as we sit here today, you know, it seems like there's a lot of unknowns.

COMMISSIONER DUDICH: That's what I was looking for.

The next question you raised in your opening comments was that the -- the Commission had suggested that if Spectacle and Hard Rock were to
seek out a trustee and work through that in a voluntary manner, that that would be viewed favorably by the Commission, which I think all of us agree.

To date, that has not happened. Mr. Dingman is apparently ready and available, but that has not happened.

Is there -- does Hard Rock or Spectacle have comments as to why that action hasn't been taken, as the Commission was pretty clear if that step were to be taken, that would certainly help maybe remedy some of these issues, but it seems as though both parties have not come to that -- that step in the process, so that would be helpful for me as a commissioner to understand where we are in that process, and if we're not at that step, why.

EXECUTIVE DIRECTOR TAIT: Commissioner Dudich, before we kick it to the parties to respond, I'd like to just offer a little bit of context.

You're absolutely correct. Staff on three occasions has indicated to the parties that we would have a level of comfort so as not to delay this very important economic development tool for
northwest Indiana, and we would get that comfort from insuring that a trustee is there acting in the best interests of the State of Indiana.

So on three occasions we asked the parties to consider -- we understand that the imposition of a trustee is a default in -- in the agreements, and we asked them to explore that with the lenders. We gave them a deadline of Saturday to respond to the Commission.

We said if you -- if you voluntarily agree to this, we will put it on the agenda for the Commissioners' review and we'll -- we'll -- we'll get moving forward.

So, they declined. They didn't respond. So that's a little bit of background for you. So I don't know if we want to go to Spectacle or Hard Rock first about why the parties are in opposition to voluntarily turning over operations in a temporary basis to a trustee.

So does -- Hard Rock is first
alphabetically. Do you guys want to go? Or go backwards and --

MR. CASIELLO: Hi, Sara, this is --
EXECUTIVE DIRECTOR TAIT: Hi, Nick. Yeah,
go ahead, I'll turn it to you.
MR. CASIELLO: Mr. Chairman, Commissioners, staff. My name is Nick Casiello. I'm an attorney with the law firm of Fox Rothschild, and we serve as outside regulatory counsel to Hard Rock on certain matters.

We have several concerns with respect to the appointment of a trustee, voluntarily or otherwise. They fall into three buckets: A contractual concern, an operational concern and a reputational concern.

The contractual issue pertains to the credit agreement. And our reading of the credit agreement is that the appointment of a trustee results in an automatic event of default for which no notice is required, and -- and which results in the acceleration of the entire principal amount due immediately.

I'll defer to Lorne Cantor at Jones Day for the minutia of that, but that's my understanding.

Secondly, from an operational perspective, our understanding is that a trustee would be empowered to basically run the company. And that means decisions of any import that would normally go to the chair or president of the company would
need to be reviewed and approved by the trustee.
And no disrespect intended to the trustee, I'm sure he's a very capable, competent person, I've heard of his reputation, but logically there will need to be a learning curve, potential delays, and we are doing our best to finish the Gary property and open it as soon as possible.

Lastly, Hard Rock has some reputational concerns. Hard Rock is licensed in a number of jurisdictions. It prouds -- it prides itself on its reputation in its dealings with regulators. And we are concerned that the imposition of a trustee would have a detrimental impact on that reputation.

I've already received inquiries from some of the other regulators who regulate Hard Rock about what is going on in Indiana. Our compliance committee is involved in reviewing what is going on.

And we feel that the imposition of a trustee would hurt our reputation.

Thank you.
Oh, by the way, I want to apologize for my attire. I didn't realize $I$ was going to be presenting today, so I don't have a suit with me
and I'm out of town. Thanks.
CHAIRMAN McMAINS: Thank you, Counsel. We're all wearing blue jeans, so it's fine.

EXECUTIVE DIRECTOR TAIT: So did someone on behalf of Spectacle, $I$ don't -- I don't know the -- which lawyer would like to respond on behalf of Spectacle.

MS. FLEMING: Yes, this is Kay Fleming. Are you able to hear me? We weren't able to join the Teams meeting, so we're by phone.

EXECUTIVE DIRECTOR TAIT: Yes, we can hear you, Kay.

MS. FLEMING: Thank you. Ms. Tait, the staff and Commission members, Spectacle has been reluctant to enter into a voluntary trustee arrangement due to the issues of the credit agreement, as Mr. Casiello explained the problems with that. I would defer to Cathy Rossouw on that issue.

And just to clarify one thing: Rod has not had any involvement in the company for some time. His computer access, his office access, everything was cut off. I don't have the effective date in front of me, so Rod has not been involved with the company other than he does
have ownership through a revocable trust.
We -- as to the trustee running the operations, it's our understanding that Ms. Erpenbach is doing a very good job. The company has been able to weather the COVID issues and -- I mean, obviously there are issues with COVID, but they've taken steps to make sure that they don't lose money, and the company's actually doing as well or better than can be expected with the current circumstances.

And we -- the reason for the agreement, Hard Rock and Spectacle have been trying to negotiate an agreement that worked for both parties for some time. I will leave those issues to Cathy and to the other parties that structured the deal, but there have been ongoing discussions.

Because of the issue with the trustee and the Commission's concern about Rod's continued ownership, spectacle negotiated and got signatures on the agreements yesterday.

Yes, we understand that there are two provisions that need to be -- the IGC consent and Hard Rock consent, but our main goal was to make sure those units were out of Rod's hands, and although there are some things that need to be
finalized with the agreement, it does have that effect. Those units are no longer in Rod or the trust's hands. They are in an escrow agreement. They cannot be voted by Rod. We realize it is not final, but knowing the Commission's concern for Rod's -- Rod's continued ownership, that is why those agreements were put in place. CHAIRMAN MCMAINS: Thank you. Commissioner Fine, did you have any comments, sir?

You're muted, Marc.
Commissioner Cohen.
COMMISSIONER COHEN: Actually, for Director Tait.

EXECUTIVE DIRECTOR TAIT: Sure.
COMMISSIONER COHEN: Just so we all have a consistent and clear understanding, were the Commission to make the decision to compel the appointment of trustee, what would be the steps in that process?

EXECUTIVE DIRECTOR TAIT: Sure. So statute lays out the -- the ways that a trustee can be installed over a casino owner's license. One is through the voluntary relinquishment of operations from the casino owner.

In other cases it would require the Commission to revoke the casino owner's license or fail to renew their annual license. And a bankruptcy. There's some other ones, but those would be the most relevant.

COMMISSIONER COHEN: Thank you, ma'am.
EXECUTIVE DIRECTOR TAIT: Yeah.
CHAIRMAN McMAINS: Commissioner Williams, did you have any other questions or comments?

EXECUTIVE DIRECTOR TAIT: Mr. Chair --
COMMISSIONER WILLIAMS: I just want -- I just want to reiterate my original comments, that my discomfort about the -- the parties that aren't at the table here, and that's the local community and the employees are -- are not benefiting if we allow this thing to go forward. CHAIRMAN McMAINS: Thank you. Did we lose Marc? Is he still here? COMMISSIONER FINE: I thought I was here. My camera is off. Try to adjust my camera. CHAIRMAN McMAINS: Yes, sir, there you go. COMMISSIONER FINE: Director Tait, I did have one question. Can you tell me when the potential for the suspension of Mr. Ratcliff's license was first related to him or his counsel?

EXECUTIVE DIRECTOR TAIT: So as you know, we've -- we've been engaged in a very ongoing dialogue concerning all of these matters for quite some time.

Your directive at the meeting last month was you wanted an update in 30 days. We have been in touch with the parties over the last 30 days, and until yesterday had received nothing, you know, of significance to address your concerns that were laid out at the -- at the November meeting.

Left with no choice, staff posted on Monday morning that we were going to proceed with the three actions identified in the public notice and agenda, so that is when we informed the public that those were the actions that staff was going to at least put on the table for Commissioners to consider today.

COMMISSIONER FINE: Just a brief follow-up question. Have you -- has -- has the Commission spoken directly with Mr. Ratcliff in the last 30 days, the last 60 days? Has he offered up himself for a personal presentation of where he stands?

EXECUTIVE DIRECTOR TAIT: Absolutely not. In fact, he's declined.

COMMISSIONER FINE: Thank you.
EXECUTIVE DIRECTOR TAIT: Mr. Chair, I'm sure you can imagine I've got a lot of lawyers who are pinging me. I'm sure everybody wants the very last word, so $I$ don't know what is the will of the Chair, but I think there are more people who would like to speak if you're so inclined, and if you're not, that's fine too, so let me know how you'd like to proceed.

CHAIRMAN McMAINS: Commissioner Dudich, did you have any final comments or questions, sir? COMMISSIONER DUDICH: Yeah, I apologize I'm asking so many questions, but $I$ tend to do that at these meetings.

Sorry, Executive Director Tait, I'm going to put you on the spot again. Obviously the Commission has taken the position that a voluntary transaction with a trustee would be looked upon favorably. Both Spectacle and Hard Rock have had concerns about the credit agreement and that going into default.

I don't think the Commission would suggest that if they didn't think that would be an issue. I'm assuming there's some research done that we feel that going into that voluntary step with the
trustee may, on paper, trigger that, but have we done that research, and $I$ know Mr. Hile you've been working with, that we feel that yes, that's there, but it's not as much of a risk as we think is out there in terms of from Spectacle and Hard Rock's perspective. So I don't know if that's you or Mr. Hile, but I feel like you wouldn't make that recommendation without doing your due diligence, knowing that there's those default measures in place.

So what was your interpretation or what was the Commission's staff interpretation that we could take that step without having concerns on the credit agreement?

EXECUTIVE DIRECTOR TAIT: Right. SO I certainly want to ask Mr. Hile to get prepared because he is way more of an expert than $I$ and that is why we have retained him.

I will note that you're correct, Commissioner Dudich, I mean we -- the day after we received word that the parties hadn't even approached each other, let alone the lenders to seek a forbearance, you know, we had to send a communication that staff just could not, to Commissioner Williams' point, divert resources
from an operational casino that's employing thousands of people and providing local, you know, funds to the City of Gary to -- to the land-based facility.

I -- I'm mindful that it is a -- a default in the credit agreement; however, and I'm going to butcher this, there are -- there is a provision in the credit agreement that does indicate lenders should, you know, cooperate with, you know, Gaming -- the Gaming Commission.

So, Mr. Hile, I know you weren't expecting to speak, but if you want to correct me, please do, or offer additional thoughts in response to Commissioner Dudich's comments.

MR. HILE: Yeah, no correction. Just some information. The -- it is obviously a default under the provisions of the loan agreement to have a trustee appointed after a ten-day period.

The answer there is that the lender is another party to this whole transaction. The regulators do what you need to do to fulfill your duties, and the parties will have to negotiate around that. That is the reason why the staff initially suggested that the parties ought to be speaking with their lender about these issues and
what might be a resolution that would work for everyone involved.

More importantly, Section 9.26 of the loan agreement is a provision which has the creditor and its agents, etc., recognizing that this is a regulated industry and that it is authorized to work with the Gaming Commission in ways necessary to protect the license and the value, and they have the incentive to do so here as their collateral value is bound up in a completed project and a continuing license.

So there is no guarantee that the lenders would be together, but participants in the loan arguably could be kept bound under those 9.26 provisions, and there is another party at the table and the parties need to get together and negotiate a resolution here, or the Commission needs to do what it needs to do to import the regulations and laws as they've been given them to act.

So thank you, that's it.
COMMISSIONER DUDICH: Thank you, Mr. Hile. That's exactly what $I$ wanted to hear. And it gives me comfort that, one, the Commission has done some due diligence on that credit agreement,
and, two, to your point, Director Tait, making that offer several, several weeks ago could have allowed that discussion to happen throughout the last few weeks to answer the questions that $I$ just had and the concerns raised by Hard Rock and by Spectacle, but by being silent, we weren't able to discuss that probably until today. So it gives me a level of concern that those issues were brought up, but yet we were willing to make a concession that their voluntary action to identify a trustee could help the situation, but yet silence met on the other end with no discussion, as Mr. Hile mentioned, of ways to collaborate, so it's a little frustrating that we're still talking about it, but yet there could have been some remedy there in the last 30 days. Thank you, Director Tait. Thank you, Mr. Chairman. That's all I have for now. COMMISSIONER COHEN: I do have one follow-up question for Director Tait just to make sure I fully understand your answer to Commissioner Fine's question.

Did I understand correctly that since our last public meeting, the Commissioner has reached out to Mr. Ratcliff directly or through counsel
and made overtures trying to communicate with him, again directly or through counsel, but those requests were declined?

EXECUTIVE DIRECTOR TAIT: Correct, yes. Mr. Ratcliff, upon his first time failing to cooperate with the Gaming Commission in June, assured the Commission after an apology letter that he would be available upon demand, so I believe on December 1st, on or about, we requested Mr . Ratcliff to come in for an interview, and he did not cooperate again and did not come.

COMMISSIONER COHEN: Thank you, ma'am. EXECUTIVE DIRECTOR TAIT: Yep.

MR. GRIMES: Mr. Chairman, I -- this is Steve Grimes on behalf of Mr. Ratcliff. May I have one -- just one last minute?

CHAIRMAN McMAINS: Thank you, sir, we're going to move on.

MR. GRIMES: Thank you, I -- I am sorry, I didn't hear, Mr. Chairman. Did you say yes or no?

CHAIRMAN McMAINS: One minute, sir.
MR. GRIMES: Thank you. Thank you. Just very quickly on that point raised by Commissioner

Cohen. Rod remains committed to cooperating. He -- he said he would come in, and then when this divestiture opportunity came up, he politely declined, but said he will make himself available to come in. That's -- that's an ongoing issue. We've communicated with the staff on that.

And just in 30 seconds, I just want to turn one last time and put perhaps a finer point on some of the topics that been have discussed around a potential emergency suspension.

On behalf of Mr. Ratcliff, we firmly believe that putting the penalty before the process in a situation where Mr. Ratcliff has zero control under -- over any gaming authority in Indiana would be a violation of Indiana law. We don't believe that's appropriate.

We are obviously willing to go through the normal course under American jurisprudence where somebody is accused and then a penalty at the end of the day, that's the ultimate outcome, but to put a penalty in an emergency fashion before any due process administrative hearing we think would be improper, especially given that he no longer controls a casino in Indiana in any form or fashion.

Thank you.
CHAIRMAN McMAINS: Counsel, I'd like to just respond to your thoughts here, let you know what I'm thinking.

The license, the gaming license in Indiana is a privilege. And one thing that really struck me was a question $I$ think by Commissioner Cohen a moment ago. At least twice this year we've asked Mr. Ratcliff to come in and meet with our staff, and he's refused to do so. That in itself seems like a very troubling fact to me. I mean, all these other things set aside, that in itself is a real concern for me.

And that's -- and we've had a lot of experience with Mr. Ratcliff, good experiences, and that's why I was hopeful that we could resolve this with a voluntary surrender and not force us to make a decision on an emergency basis, but I -- I respect and understand his perspective and your counsel and -- but I wanted to be candid with you and tell you what my thoughts are.

MR. GRIMES: Thank you, Chair.
CHAIRMAN McMAINS: Mrs. Tait, may I ask you a question?

Given the comments and questions from the other commissioners, particularly from Commissioner Williams, what is -- what is the next thing or best thing we can do to protect the interests of the state of Indiana, of the community of Gary and of those employees of the current gaming operations since we can't get the parties to agree to a voluntary trustee?

EXECUTIVE DIRECTOR TAIT: Well, you know, Mr. Chair, obviously the -- the current facility is profitable. It is providing jobs to northwest Indiana. It is providing local revenues, and, you know, so I think to echo what Commissioner Williams said, you know, while there's all this uncertainty, which, frankly, I feel more uncertain right now than $I$ did coming into this meeting, which is disappointing, you know, I -staff has already indicated that we're not going to divert resources or allow machines to be removed from the current facility to the new facility, so, you know, happy to -- to hear the thoughts of the Commissioners or, you know, heed your directive on -- on appropriate next steps, but, you know, I feel firmly that our job is to protect the state and protect the local
community.
CHAIRMAN McMAINS: Commissioners, any other questions or comments before we proceed?

Hearing none, what --
COMMISSIONER WILLIAMS: Yeah, I have a -wait, I have a question just for -- to clarify what Sara just said.

So do we have a mechanism to put this new project on hold?

EXECUTIVE DIRECTOR TAIT: So, Commissioner Williams, if you'll recall when we -- when the Commission approved of the land-based move, you delegated to me approval and kind of oversight of the plan, so, you know, $I$ certainly hear you and hear your comments, so, yeah, I mean if it's the view of the Commission that that plan needs to be paused, that is something that $I$ can do at the staff level.

MR. HINCER: May I jump in? Don't mean to interrupt, but on behalf of Hard Rock, may I have a minute to stress a couple of points, if I may?

It's Ilkim Hincer with Hard Rock.
CHAIRMAN MCMAINS: Yes, sir. Would you
please state your name for the record?
MR. HINCER: Yes, sir. Thank you. My name
is Ilkim Hincer, I-L-K-I-M H-I-N-C-E-R. I'm the executive vice president and CLO of Hard Rock International. And thank you for this opportunity to -- to chime in.

I think it's important to stress one thing here. It's all interconnected, it's very complicated. We're obviously very concerned about the future of the project, and as Jon pointed out, that we have invested considerable resources to making this project successful, and we intend to make it successful, and that's what we do in other jurisdictions.

And before $I$ joined the organization last year, the organization bargained for, negotiated for and entered into contracts that various folks here today have mentioned in various forms.

And -- and we've mentioned certain provisions related to those, and representatives for Mr. Ratcliff and Spectacle have talked about a couple of aspects of these as well, but I think it's important to also stress that one of the reasons that the trustee-in-waiting concept was not something that we immediately rushed to embrace, if $I$ can put it that way, was that the contract contemplates -- the existing contracts
contemplate a number of regulatory challenges. This is how contracts work. They were negotiated, they were figured out, bargained for once upon a time, again, predating me, and but certainly Jon and Lorne Cantor and Nick Casiello and Sean Caffery and others were part of this. The contracts have a series of very robust provisions on what happens in complicated regulatory circumstances.

None of this is anything anyone would have wanted to happen, where we find ourselves today, but the contracts do contemplate how to deal with those scenarios. They were bargained for holistically. There is no reason to amend any of those contracts. Those were specifically negotiated for to ultimately not create any delays in the project; to create certainty with the lenders, to create certainty with the operators, to create certainty with the stakeholders.

Those contracts, as complicated as they may be and as interconnected as they may be, they were bargained for and contemplate these scenarios.

And one of the complications of a trustee
scenario, be it voluntary or not, is an accelerated default provision that we talked about, various folks today have mentioned. It is not the only provision that is at issue here, that is relevant here. There are other divestiture provisions, there are -- there's something called a gaming trigger event that we had actually specifically also referenced in our conversations with the Commission. And we encapsulated our -- our thoughts on all of that in the narrative that we put together that we submitted on December 21st.

But essentially we believe that a trustee-in-waiting would be not in the best interests of the project. We believe that the contracts contracted for, negotiated for were robust enough to deal with these very complicated regulatory issues that we find ourselves in, so when we engaged with Spectacle, we actually presented an offer to Mr. -- well, actually it was to Mr. Gibson, we did not directly talk to Mr. Ratcliff, but we talked to spectacle representatives and Mr. Gibson to try to figure out a path that honored the spirit and the letter of the project and of the various contracts
everyone negotiated and bargained for a couple of years ago.

And that -- that agreement that we proposed would not necessitate any delays, would not lead to any delays, would not lead to any complications, frankly, from the project's perspective. It would simply be a transaction that would fall within the four corners of the existing contract that would maintain stability and certainty for everyone, including the various stakeholders, the -- the many jobs and construction-related jobs and direct jobs that this project is designed to -- to spur in northern Indiana. The certainty was built into these contracts. We're simply trying to work within existing rights and obligations.

Mr. Ratcliff, through his representatives, declined our offer, and, frankly, asked for a better offer. And we, looking at this holistically, with a commitment to the project and the people of Indiana and the stakeholders and our commitment to excellence across multiple jurisdictions, we went back to Mr. Ratcliff through his representatives and in fact agreed to pay a higher amount, despite the fact that we
didn't necessarily agree with the valuation that was being presented to us. Mr. Ratcliff asked for more money, and we said fine, we will pay you more money, but this is within the confines of the contract. We will not agree to give up rights that we bargained for years ago holistically. One is interdependent on the other. One can't pull on a thread and expect it to -- to not crumble other threads and pull on other threads.

And Mr. Ratcliff came back to us through his representatives and said well, I will agree to your better, improved offer if you amend the existing contracts.

Well, again, the contracts were robust enough to contemplate dealing with these scenarios and did not necessitate any action that would lead to default.

What Mr. Ratcliff proposes that happen now is essentially some scenario whereby, be it through a promissory note or some other construct that we don't have the specific details on and hopefully we will get to understand the details on one day, but he's asking for a renegotiation of a deal that leads to challenges and delays.

And, in fact, as -- as the Commission stated or as Mrs. Tait stated, that delays are now inevitable. Delays have been -- on the record, they have been stated as being something that is now crystallized.

The contract contemplates what that means. The contracts were negotiated for. The contracts are clear. They are not ambiguous. There is no need to amend the existing agreement to accede to some other scenario that actually puts the project in jeopardy.

The contracts, if we follow the contracts that we all bargained for once upon a time not that long ago, allow the project to continue without delays, without challenges, hopefully, any new challenges, and allow the parties to meet their obligations and proceed and make sure this project gets off the ground as it should and becomes successful, builds a foundation for that.

We did not believe a trustee was necessary because we were -- in the context of what I've just described, we were negotiating with the various parties to actually work within the confines of the contract and have a deal.

It wasn't necessary because we proposed
twice very reasonable offers that were both times rejected. And their rebuttal to us was well, amend a fundamental right, a protection, Hard Rock, that you bargained for years ago, not that long ago, a couple of years ago, and then $I$ may agree.

Well, essentially that is a renegotiation of a deal that if we stick to, as we should, because it's an existing contract and if we don't spurt accelerated default provisions with lenders, that's always a good thing. Now we are being asked to take on a burden of that desired amendment by -- by Mr. Ratcliff and his representatives, when we're not doing anything but trying to live within the corners of our contract that contemplate these scenarios and allow us to commit to this project in a way that benefits all our stakeholders, and, in fact, Indiana itself, if I may.

In any instance, I just wanted to make sure that -- that we clarified to you that we weren't ignoring the trustee-in-waiting concept. We were analyzing it in extreme detail with help from Lorne Cantor, Nick Casiello and others and folks who helped negotiate it, but at the end of the
day, we were trying to work within a -- within a construct that did not necessitate disruption, that did not necessitate delays, that did not necessitate accelerated default provisions that would cause nothing but problems. We want to make sure this works with as much stability as the contracts allow. And the contracts don't need to be amended.

CHAIRMAN McMAINS: Counsel, thank you for your comments. They're helpful and they're -you are articulate. I understand your points and makes sense to me.

Commissioners, any other questions?
MS. FLEMING: Chairman McMains, this is Kay Fleming. May $I$ respond very briefly on behalf of Spectacle?

CHAIRMAN McMAINS: Respectfully, ma'am, you're out of order.

Commissioners, are there any other questions or comments?

I think -- Greg Small, I think you're next on the agenda, sir.

MR. SMALL: Thank you, Mr. Chair. Thank
you, Commissioners. Good afternoon.
Before you is Emergency Order 2020-MS-03
concerning the suspension of Roderick J. Ratcliff's occupational license with the IGC.

This differs from normal course Commission orders as it is brought as an emergency order under the Indiana Administrative Orders and Procedures Act.

An agency may conduct proceedings under IC 4-21.5-4 if an emergency exists.

An order issued under that section may be issued by the Commission without notice or evidentiary hearing.

An order issued under that section is effective when issued.

The Commission has broad powers under the Riverboat Gaming Act to ensure the integrity of gaming in the state of Indiana.

Among those powers are to investigate and reinvestigate applicants and license holders; take appropriate administrative enforcement or disciplinary action against the licensee; investigate alleged violations; and revoke or suspend licenses issued under IC 4-33.

An occupational licensee of the IGC is held to a very high standard of suitability. All occupational licensees have a continuing duty to
maintain suitability for licensure.
An occupational license does not create a property right, but it is a revocable privilege granted by the state contingent upon continuing suitability.

A Level 1 license is the highest level of licensure under IGC regulation. It is subject to the utmost scrutiny.

The Commission may initiate an investigation or disciplinary action against a licensee if the Commission has reason to believe the licensee is not acting in accordance with licensure conditions.

Occupational licensees must cooperate with and provide truthful information to enforcement agents and IGC staff during an investigation.

The order before you in paragraphs 6 through 27 list numerous IGC code and regulation citations applicable to this matter.

Mr. Ratcliff filed his Level 1 occupational license application related to the Majestic Star Casino on December 10, 2018. He received his permanent Level 1 license on March 14, 2019.

At that time, he was Spectacle Gary's CEO and chairman of the Board of Managers.

Mr. Ratcliff is also a substantial owner of the Majestic Star Casino, meaning he owns a greater than 5 percent interest in the license.

Under IGC regulations, an individual's employment or ownership interests can trigger licensure. Here, Mr. Ratcliff required licensure for both his positions with the company, as well as his ownership in the company.

On or about June 23, 2020, Mr. Ratcliff resigned as chairman and chief executive officer.

Subsequently, Mr. Ratcliff was approved to act in a new role as financial advisor and investor relations, which also required a Level 1 license.

On December 3, 2020, Respondent was terminated from the financial advisor and investor relations position.

However, as previously noted, Mr. Ratcliff continues his Level 1 occupational license due to his continuing ownership interest in the license.

As you may recall, on January 23, 2020, a criminal investigation was filed in the case of United States of America v. Charles O'Neil in the Eastern District of Virginia District Court.

The Criminal Information alleged that the
vice president and general counsel of a gaming company formed in Delaware and based in Indianapolis, Indiana, during the year 2015 conspired with Defendant O'Neil to violate federal election laws by using a conduit scheme to exceed campaign contribution limits.

New Centaur Gaming, LLC, was the only Indianapolis-based gaming company in 2015.

During that time, Mr. Ratcliff was the CEO of Centaur Gaming.

The IGC launched an in-depth investigation into both Spectacle and Centaur, including associated individuals.

The IGC has uncovered numerous pieces of derogatory information related to Mr. Ratcliff, including the following:

Mr. Ratcliff, upon information and belief, was identified in the September 24, 2020, indictment in the matter of United States of America versus Darryl Brent Waltz and John S. Keeler as the Centaur executive.

Mr. Ratcliff has failed to cooperate with
the IGC investigation by twice refusing to appear for an interview. It is believed that Mr. Ratcliff is the only Level 1 licensee to
refuse to appear for an interview in the IGC's history. The latest refusal to appear occurred on December 10, 2020.

Mr. Ratcliff has association with three other individuals who have refused to participate in IGC interviews, including two who have pleaded the Fifth Amendment.

Mr. Ratcliff failed to update the IGC on significant changes to his trust agreement, specifically naming a new trustee.

Mr. Ratcliff has failed to report to the IGC that he made equity transfers of interest in Majestic Star to various individuals.

Mr. Ratcliff also failed to notify the IGC about a significant contract that contained a large monetary settlement amount.

Finally, despite his December 3, 2020, termination from the financial advisor and investor relations position, Mr. Ratcliff -Mr. Ratcliff continues to exert control over the casino owner's licensee by acting as if he is still in that role.

Each of the aforementioned represents serious issues that call into question Mr. Ratcliff's suitability to hold a Level 1
license. Taken as a whole, they establish that his license should be suspended, at a minimum.

An emergency is warranted as Mr. Ratcliff is continuing to function and exert control and influence on behalf of the casino owner's licensee.

His continuing actions thwart and undermine the IGC's investigation into these serious matters: Specifically, his refusal to participate in the investigation and answer IGC questions.

The actions further undermine the ability of the remaining parties in good standing to identify solutions related to the ongoing suitability review of Spectacle, the company.

Resolving these serious issues is even more important considering Spectacle Gary hopes to move gaming operations from the vessel located at Buffington Harbor to an inland facility that is currently under construction.

While you've heard testimony here today and been provided materials that argue an emergency is not present, the agreement prepared does not cure the emergency and needed action as it contains contingencies which have not been
obtained.
The agreement is not ripe relative to today's actions, especially in light of the fact that the agreement was provided to the Commission just yesterday afternoon.

Commissioners, the order before you, if approved, would suspend Mr. Ratcliff's Level 1 occupational license immediately. Per -- per AOPA, the emergency suspension would be in effect for up to 90 days. At that time the IGC could seek to revoke the license.

I'm happy to answer any questions the Commissioners may have.

Thank you.
CHAIRMAN McMAINS: Thank you, Counsel.
Commissioners, any questions for Counselor Small?

Hearing none, Commissioners, what is your pleasure?

COMMISSIONER FINE: Move for approval. COMMISSIONER DUDICH: Sorry. Sorry. Second.

CHAIRMAN McMAINS: Thank you, Commissioners.
It's been properly moved and seconded to approve Order 2020-MS-03.

Is there any discussion on the motion?
Hearing none, all in favor of the motion, please signify by saying aye.
(Chorus of ayes.)
Opposed say nay. Motion carries unanimously.

Thank you, Mr. Small. Please proceed.
MR. SMALL: Thank you, Chair.
EXECUTIVE DIRECTOR TAIT: Actually I'm going to pretend that I'm general counsel again and take -- take the last two Orders, Chairman, if that's okay.

So the next order before the Commission is Order 2020-168 regarding an equity interest in a casino owner's license.

On July 6, 2020, Mr. Ratcliff and Spectacle Gary both executed and submitted letters of assurance to the Commission regarding actions both agreed to take in the event certain actions occurred. A copy of the letters of assurance have been provided to you in your materials and will also be attached to this order as Exhibits A and $B$.

With the emergency action just taken, the Commission has instituted an -- an administrative
action regarding Mr. Ratcliff's occupational license. Mr. Ratcliff agreed in his letter of assurance to replace himself as trustee of the Roderick J. Ratcliff Revocable Trust Agreement, the instrument which holds the equity interest in the casino owner's license, with a person acceptable to the Commission to serve as the sole trustee during the pendency of any criminal action or any administrative action. Spectacle Gary further assured the Commission that during the pendency of an action against Mr. Ratcliff, it would ensure that Mr. Ratcliff would not exercise any responsibilities or duties on behalf of the company. Spectacle Gary further assured the Commission that it understood failure to do so could result in the imposition of a trustee-in-waiting.

Consistent with these voluntary assurances provided to the Commission by Mr. Ratcliff and Spectacle, it is the intention of the action before you to remove Mr. Ratcliff from any ability to exercise control, management, or voting related to Spectacle.

The order would, by January 8th, order

Spectacle and Mr. Ratcliff to remove Mr. Ratcliff individually and/or as trustee of his trust, from any ability to exercise control, management, or voting related to Spectacle Gary or Spectacle Entertainment, including, but not limited to, amending and restating the Roderick J. Ratcliff Trust Agreement by replacing the current trustee with a person acceptable to the Commission to serve as trustee during the pendency of the administrative action against Mr. Ratcliff.

It would further order Spectacle and Mr. Ratcliff to immediately advise the Commission of notice of Mr. Ratcliff's revocation of the trust agreement.

It would further order Spectacle to ensure that Mr. Ratcliff ceases to exercise any responsibilities or duties on behalf of the company. And failure for Spectacle to do so will result in disciplinary action.

Lastly, it delegates to me, the Executive Director, the authority to approve or disapprove of the trustee, the methods selected by Spectacle and Mr. Ratcliff to effectuate this order, the implementation of methods selected, and to approve of alternative legal instruments proposed
in order to more efficiently comply with the intentions of the order I had outlined above. There would also be some conditions. An acceptable trustee to the Commission must be independent from Spectacle and Mr. Ratcliff and cannot have a current or past interest in Spectacle-related entities or affiliates thereof.

Spectacle and Mr. Ratcliff shall, in good faith, do whatever is necessary to indemnify and protect the Commission-approved trustee from any negative legal action resulting from this appointment.

Mr. Ratcliff's voting rights must be vested in the Commission-approved trustee.

And revocation of the trust agreement during the pending administrative action is prohibited.

Now, as we have talked about, the Commission received less than 24 hours ago an escrow concept which may or may not satisfy the directives of this order. We are happy to work with the parties and we will conduct a prompt review, but given the tardiness of this submission, we do not have a level of comfort that the escrow concept adequately removes control, management and influence of Mr. Ratcliff, especially in light of
the intricacies associated with the fact that Mr. Ratcliff's shares are held in the revocable trust.

Furthermore, as indicated in Mr. Small's presentation previously, you know, Mr. Ratcliff has continued, despite representations otherwise, to exert influence and control over the casino owner's license.

So that concludes my presentation. And I'm happy to answer any questions.

CHAIRMAN MCMAINS: Thank you, Mrs. Tait.
Commissioners, any questions for Mrs. Tait?
Commissioners, what's your pleasure concerning proposed Order 2020-168?

COMMISSIONER DUDICH: Mr. Chairman, I'd make a motion to approve the Order 2020-168 as presented.

COMMISSIONER WILLIAMS: Second.
CHAIRMAN McMAINS: Thank you, Commissioners.
It's been properly moved and seconded to approve Order 2020-168.

Is there any discussion on the motion?
Hearing none, all in favor of the motion, please signify by saying aye.
(Chorus of ayes.)

Opposed?
Hearing none, the motion carries unanimously.

Mrs. Tait.
EXECUTIVE DIRECTOR TAIT: Sorry for the dog barking incident. Okay. I've moved locations, but I am ready to proceed, Mr. Chair, with the last order before you, which is Order 2020-169 regarding the disassociation of an equity interest in a casino owner's license.

On or about September 24, 2020, an indictment was filed in the matter of the United States of America versus Darryl Brent Waltz and John S. Keeler charging that John Keeler engaged in a conspiracy to make and receive corporate campaign contributions in violation of federal election laws, made false statements and obstructed justice.

On September 29, 2020, the Commission issued an emergency order suspending the Level 1 occupational license of Mr. Keeler. At the time, Mr. Keeler served as the vice president and general counsel for Spectacle and also the secretary of the Board of Managers.

On December 3, 2020, paperwork was filed
with the Commission denoting that Mr. Keeler had been terminated from Spectacle; however, Mr. Keeler continues to hold Class A units in Spectacle Gary, the ultimate parent company of the Majestic Star Casino, and related entity, Spectacle Entertainment.

On December 1, 2020, the Commission requested an interview with Mr. Keeler, and he refused.

The public's confidence and trust can only be maintained through the strict regulation of facilities, persons and associations.

The order before you would require Spectacle and Mr. Keeler to disassociate by January 15, 2021, which shall include a disposition of all of Mr. Keeler's units and interests in spectacle and affiliated entities.

It would further delegate to me, the Executive Director, the ability to approve or disapprove of Spectacle's proposed method to accomplish and implement the terms of this order, including the authority to approve or disapprove any purchaser of Mr. Keeler's units.

It would further be conditioned on the following: The disposition of the equity
interests must be commercially reasonable. The burden is upon Spectacle to demonstrate reasonableness to the Commission, but in conducting its review, the Commission will consider market price, the purchase price and any formulas contained within relevant documents.

Any ongoing association with Mr. Keeler, whether it be trust or familial relations, is expressly prohibited and does not constitute compliance with the order.

And, in addition, any disposition of Mr. Keeler's equity shall not be contingent on future events or subject to promissory notes, security agreements or proxy agreements of any kind.

Now, again, the Commission received at 8 p.m. last night an agreement between Spectacle and Mr. Keeler which may or may not satisfy the actions outlined in this order. The staff will promptly conduct an analysis and work with the parties. However, you know, adoption of this order we believe is still merited.

So at this point that concludes my presentation. I'm happy to answer any questions. CHAIRMAN McMAINS: Thank you, Mrs. Tait.

Commissioners, any questions for Mrs. Tait? Hearing none, what is your pleasure? COMMISSIONER FINE: Move for approval. COMMISSIONER COHEN: I second. CHAIRMAN MCMAINS: Thank you, gentlemen. It's been properly moved and seconded to approve Order 2020-169.

Any discussion on the motion?
Hearing none, all in favor of the motion, please signify by saying aye.
(Chorus of ayes.)
Opposed?
Hearing none, the motion carries unanimously.

The next item on the agenda is the next meeting. The next meeting will be announced at a future date.

COMMISSIONER WILLIAMS: Mr. Chairman.
Mr. Chairman.
CHAIRMAN McMAINS: Yes.
COMMISSIONER WILLIAMS: With all due
respect, I really would like to have some conversation around the project as it stands now and the ability to move forward.

CHAIRMAN McMAINS: Thank you, Commissioner

Williams.
Mrs. Tait, would you care to comment on that?

EXECUTIVE DIRECTOR TAIT: Sure. So as I indicated previously, a couple weeks ago staff communicated to the relevant parties that given the uncertainty surrounding all of these matters, and, like I said, I almost feel more uncertain today, which I didn't think was possible, that staff would not be diverting resources from the current docked riverboat to the land-based facility, again, in an effort to protect the state's interests and to protect the workers of Majestic Star Casino.

So, you know, certainly if it is the intention of -- of the Commissioners for that directive to be more clear or further expounded upon, I'm happy to do so. As I indicated, that is something that can be done at the staff level, but would appreciate any insight or direction that you have for staff.

COMMISSIONER WILLIAMS: Well, that satisfies my immediate concern, and $I$ just, as one commissioner, would support and applaud the staff's action and would be happy to receive
updates periodically even ahead of the next meeting to just assure us that things are -- are paused until it's appropriate to move forward. Thank you.

EXECUTIVE DIRECTOR TAIT: Yeah. No, certainly -- certainly happy to -- to keep you posted and updated as we move along navigating this -- this issue.

COMMISSIONER COHEN: I share Commissioner Williams' concern that a pause may be appropriate at this time as we work through some of these very complicated issues.

CHAIRMAN McMAINS: Any other comments, Commissioners?

Hearing none, is there a motion to adjourn? COMMISSIONER DUDICH: So moved,

Mr. Chairman.
COMMISSIONER FINE: Second.
CHAIRMAN McMAINS: It's been properly moved and seconded to adjourn our meeting today.

Any discussion on the motion?
Hearing none, all in favor of the motion, please signify by saying aye.
(Chorus of ayes.)
Thank you. Thank you, ladies and gentlemen.

Thank you, Commissioners and members of our staff, for working so hard and getting together in the middle of the holidays here to resolve these matters.

This meeting is now adjourned.
(At 2:19 p.m., December 23, 2020, this meeting of the Indiana Gaming Commission was adjourned.)

STATE OF INDIANA ) SS:
COUNTY OF MARION )

I, Dianne D. Lockhart, a Notary Public and Stenographic Reporter within and for the County of Marion, State of Indiana at large, do hereby certify that the Indiana Gaming Commission Business Meeting held on December 23, 2020, commencing at 12:39 p.m. virtually over Microsoft Teams in Indianapolis, Indiana, was taken down in stenograph notes and afterwards reduced to typewriting under my direction, and that the typewritten transcript is a true record of the proceedings had.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal this $\qquad$ day of January, 2021.

$$
\mathrm{N} O \mathrm{~T} A \mathrm{R} \mathrm{Y} \quad \mathrm{P} \text { U B L I C }
$$

My Commission Expires:
June 4, 2023
County of Residence:
Marion County

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