INDIANA GAMING COMMISSION BUSINESS MEETING SEPTEMBER 26, 2024

The Indiana Gaming Commission Business Meeting was stenographically taken down by me, Tonya Esparza, RPR, a Notary Public in and for the County of Hamilton, State of Indiana, in the Auditorium of the Indiana Government Center South, 302 West Washington Street, Indianapolis, Indiana, commencing at the hour of 11:01 a.m., September 26, 2024. The following transcript is a true and accurate transcript of the proceedings held.

> CIRCLE CITY REPORTING 1099 North Meridian Street Suite 920 Indianapolis, IN 46204 (317) 635-7857

APPEARANCES
ON BEHALF OF THE GAMING COMMISSION:
Milton Thompson, Chairman
Michael E. Williams, Commissioner
Daniel Housman, Commissioner
Adam L. Hill, Commissioner
Dennis Mullen, Executive Director
Jennifer Reske, Deputy Director

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1 CHAIRMAN THOMPSON: Good morning. It is now 2 11:01. We apologize for being one minute late. 3 We'll make it up, as they say. My pilot, last night on the way back from New York said we'll 4 5 make it up. I said okay, you make it up while I 6 wake up. 7 My name is Milton Thompson. I would like to 8 call to order our Gaming Commission meeting here on September 26, 19 -- 1924 -- 2024. 9 EXECUTIVE DIRECTOR MULLEN: Back in time. 10 11 CHAIRMAN THOMPSON: Call our roll call. Our 12 new executive director, Dennis Mullen. 13 EXECUTIVE DIRECTOR MULLEN: My pleasure. 14 Chairman Thompson. 15 I'm here. CHAIRMAN THOMPSON: 16 EXECUTIVE DIRECTOR MULLEN: Commissioner 17 Hill. 18 COMMISSIONER HILL: Here. EXECUTIVE DIRECTOR MULLEN: Commissioner 19 20 Housman. 21 COMMISSIONER HOUSMAN: Here. EXECUTIVE DIRECTOR MULLEN: Commissioner 2.2 23 Williams. COMMISSIONER WILLIAMS: 24 Here. 25 EXECUTIVE DIRECTOR MULLEN: We have a

1	quorum.
2	CHAIRMAN THOMPSON: Thank you. We have a
3	quorum established, and with that, I would like
4	to see if we consider approval of the minutes.
5	And Commissioners have you reviewed the
6	minutes from June 20th, 2024.
7	And are there any additions or corrections?
8	Is there a motion to consider to approve
9	them?
10	COMMISSIONER WILLIAMS: I make that motion
11	to approve.
12	CHAIRMAN THOMPSON: Is there a second?
13	COMMISSIONER HILL: I'll second.
14	CHAIRMAN THOMPSON: Motion and second to
15	approve the minutes.
16	Hearing no other comments or discussion, all
17	those in favor signify by stating aye.
18	(Chorus of ayes.)
19	The ayes have it.
20	Mr. Mullen, we would like to have a report
21	of executive director.
22	EXECUTIVE DIRECTOR MULLEN: My pleasure,
23	Chair. I'll take the obvious one first since
24	we're missing someone on the dais that's usually
25	here. I want to take a moment to acknowledge and
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thank Former Executive Director Greq Small for his contributions to the IGC and the State. His accomplishments are too many to name, but to name a few, during his tenure with the Commission, he was in integral parts of creating the framework to allow casinos to move inland; the successful launches in paid fantasy sports and sports wagering, of which the state of Indiana was the first to maneuver; and as executive director he oversaw the first competitive casino license grant in over a decade leading to the opening of the state's 13th casino, the Terre Haute Casino In addition, he made sure the IGC and Resort. has the internal systems in place to be able to be successful in fulfilling its mission well into the future. We thank Greg for his service, and we wish him all the best in his new role.

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Next, I want to also recognize Commissioner Jason Dudich for his time serving on the Commission. Commissioner Dudich has informed us that based upon his July 1st appointment of vice president of finance in administration, NCFO for Indiana University, that he needed to step down from his role as Commissioner at the Gaming Commission. Jason served as Commissioner for

five years and always contributed meaningfully to the Gaming Commission and the State during his tenure. I know I speak for both Commissioners and staff and likely the State as a whole in thanking Jason for his service, and we wish him the best of luck in his future endeavors as well.

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CHAIRMAN THOMPSON: I had fine experiences with both of those men, spent time with Greg in our former lives. He's an attorney. He's also served on the board of directors of the baseball organization that I founded here in Indiana, now called RBI of Indiana, Reviving Baseball in Inner Cities, but he was on that board of directors.

And we later spent some time in his law firm that advised our Indianapolis Indians of which I'm also board of directors. So Greg and I go way back. So we got together here and spent considerable amount of talent -- time talking about those old good times as well as a lot of legal issues that are germane and link to -- to here.

I also go back with Mr. Dudich when he was serving as a deputy mayor in the City of Indianapolis and spent time there consulting with them and some of the best practices that he

created. Spent time with our lottery commission, and he was also an advisor for meeting on some of the financial matters that pertain to that.

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So I've had fond memories of both of those men, and I want to also make publicly known that I will thank them for their continued service.

At the same time, I want to welcome Dennis. 7 8 As you guys know, Dennis has been serving the 9 role of general counsel for this organization as a good -- good job and is probably as experienced 10 11 as anyone who has ever sat in this chair. As he 12 was serving general counsel, we would have 13 regular conversations, not only with Greg and 14 with our deputy director Jenn, we would spend a 15 lot of time going through the fundamentals and foundations of what has really made the sports 16 gambling piece a nice tradition. Dennis was the 17 architect of that. So let's go to lunch and you 18 tell me a little bit more about it. 19 And from 20 that led to my suggestion to Greg and rest of staff is that we have a prominent part of the 21 22 agency to speak publicly, and we've had that for 23 the last year of our tenure, and I've learned a lot, and I think the public has learned a lot for 24 25 us in terms of full transparency. We're going to

1 do that later on in this meeting here with their 2 Integrity Division. 3 So I wanted to thank you and welcome you, 4 Dennis. 5 Now would you take the time to finish your 6 report. 7 EXECUTIVE DIRECTOR MULLEN: Yes, I would be 8 glad to. 9 CHAIRMAN THOMPSON: Take time to read the roll. 10 11 EXECUTIVE DIRECTOR MULLEN: Yes. And thank 12 you for the kind words. We appreciate it very much. 13 14 Next, I want to acknowledge our new hires, 15 and if you don't mind, please, standing as I 16 announce you. First, I want to welcome two hires in our 17 18 Charity Gaming Division. Megan Matyi is a clerical assistant. 19 20 Welcome, Megan. 21 Covering the reception desk at the IGC 22 office. Along with being receptionist, Megan 23 will be assisting the Charity Gaming Division with administrative duties. Megan is a recent 24 25 graduate of Indiana State University where she

earned a bachelor of fine arts with a minor in business administration. Along with being a talented artist, while in school she was the vice president of Foundation and Community Service for Delta Gamma Fraternity, and continues to support and be active with that organization.

> Next, we have Carla Mascari [phonetic]. MS. MASCARI: Mascari.

EXECUTIVE DIRECTOR MULLEN: Mascari, excuse 9 Thank you. Is also a clerical assistant 10 me. 11 covering the receptionist desk. Along with her 12 other duties, Carla will be assisting other divisions with administrative duties as needed. 13 14 Carla has several years of experience in customer service and administration. Carla is new to 15 16 state government.

Welcome.

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And is looking forward to settling in and then completing her bachelor's degree at Indiana University Indianapolis.

In our compliance division, Thomas Biddle is an assistant director. I don't see Thomas in 2.2 23 attendance today. Thomas is a recent graduate 24 from Huntington University with a bachelor's degree in sports management as well as a master's of business administration. He recently moved to the Indianapolis area a little under a year ago and is loving it so far. He's excited to step into his new role with the IGC to see how he can make an impact and contribute to building on a great work environment here.

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Melanie Hebig [phonetic] recently started with the IGC's IT department. She's in the back. Hi, Melanie.

Melanie started with the State in 2017 with the Department of Workforce Development, then transferring to INDOT, and then to the IGC in August as a senior applications system analyst. Her expertise is a SharePoint and the Power Platform. She enjoys spending time outdoors with her husband and two toy Schnauzers.

> And then finally we have Sydney Moody. Hi, Sydney.

Sydney is a student extern joining our legal division. Sydney is from New Carlisle, Indiana, and went to Purdue University for undergraduate degree where she majored in political science and law and society. She decided to pursue a legal career after interning at the Indiana House of Representatives and the local public affairs

group. She's currently in her second year at the IU McKinney School of Law, and she decided to join the IGC to merge her passion with public policy with her interest in gaming regulation.

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As for reinvestigations, our investigations division has completed reinvestigations for licensees BetMGM, Novomatic, and Galaxy Gaming. The confidential reports are in your materials. Directors Leek and Brown are present should you have any questions.

Exclusions. Since the March business meeting, Commission staff has added 19 individuals to the exclusion list which now totals 1,072 individuals.

Waivers. The IGC has granted 12 wager -waivers, excuse me, to the Indiana casinos since the previous meeting. This information is included with your Commission packet and will also be posted on the Commission's website.

Finally, I wanted to bring a couple items on our agenda to your attention before we -- before we roll into those items.

First, we'll have for presentation today our rules packet and pursuant to compliance of the House Enrolled Act 1623. Staff has successfully completed these rule packets and went above and beyond what is required in the law regarding these packets. We had informal comment period as our longstanding principle with industry stakeholders and received wonderful feedback and dialogue related to our rules.

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Once we commenced our formal comment period on these rule packages, we only received one comment on them, which I think speaks to how well these rules have been together and the input that has been provided previously.

12 Next, I wanted to note to Commissioners 13 regarding disciplinary actions today. You'll 14 notice we have an abbreviated disciplinary report 15 on today's agenda, and this was a decision made 16 in order to best manage personnel issues with 17 multiple staff on leave. Staff will include quarter three disciplinary actions for 18 19 presentation at our December meeting.

This concludes my report, Chairman.

21 CHAIRMAN THOMPSON: Thank you, Mr. Executive 22 Director.

Now, would you proceed with presenting the oath.

For those will be presenting, would you

1 please stand today.

2	EXECUTIVE DIRECTOR MULLEN: All right.
3	Repeat after me, please, if you plan on
4	presenting today. I, state your name, do hereby
5	solemnly swear subject to the penalties of
6	perjury to tell the truth, the whole truth, and
7	nothing but the truth. So help me God.
8	Thank you.
9	CHAIRMAN THOMPSON: Thank you.
10	Commissioners, any old business today for
11	us?
12	Hearing no old business, no old business?
13	On to new business. Any new business?
14	That's what I like. No old business, no new
15	business, meaning we have no business at all.
16	But we do have license renewals which will
17	be first up here.
18	Attorney Neal, would you present our
19	Order 2024-109 through 115.
20	Good morning.
21	MR. NEAL: Morning, Commissioners, executive
22	staff.
23	First, you have before you Order 2024-109.
24	Pursuant to Indiana Code Section 4-33-7-8 and
25	68 IAC Section 2-2-8, a supplier's license must

be renewed each year along with payment of a \$7500 renewal fee. Each of the following licensees has submitted a timely request for renewal along with the required payment.

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That includes Geocomply Solutions, Incorporated; Gaming Partners International USA, Incorporated; Aces Up Gaming, Incorporated; EDF Compliance LLC doing business as Odds on Compliance; Everi Games, Incorporated; GLP Capital, LP; Galaxy Gaming; NYX Digital; Global Surveillance Associates; and AGS LLC.

Approving Order 2024-109 would have the effect of renewing the license of each of the respective licensees for a period of one year. Thank you.

And next on the agenda we have before you Orders 2024-110, 2024-111, and 2024-112 regarding the renewal of Blue Chip, Rising Star, and Belterra's casino owner's license respectively.

Blue Chip, Rising Star, and Belterra have all filed the proper paperwork and paid their renewal fee.

Previously by Orders 2023-114, 2023-115, and 2023-164, the Commission had approved the written power of attorney for Blue Chip, Rising Star, and

1 Belterra respectively.

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These approvals expired upon the renewal of the casino owner's license, and for that reason, all casinos must request renewal of the Commission's approval of the written power of attorney concurrently with the request for renewal or present the Commission with a new written power of attorney naming a new trustee-in-waiting. Blue Chip, Rising Star, and Belterra have all stated their intent to maintain their existing trustees-in-waiting and have not presented the Commission with any modifications.

Approving Orders 2024-110, 2024-111, and 2024-112 would have the effect of renewing the license and approving the power of attorney for Blue Chip, Rising Star, and Belterra respectively for a period of one year.

And next you have before you Order 2024-113. Pursuant to Indiana Code Section 4-38-8-1, a certificate of authority must be renewed each year along with payment of a \$50,000 renewal fee. Each of the following certificate holders has submitted a timely request for renewal along with the required payment.

Ameristar East Chicago LLC; Centaur

Acquisition LLC doing business as Horseshoe Indianapolis; Indiana Gaming Company LLC doing business as Hollywood; Hoosier Park LLC doing business as Caesars Race and Sportsbook Indianapolis; Horseshoe Hammond LLC; Blue Chip LLC; Blue Sky Casino LLC doing business as French Lick Resort; Belterra Resort Indiana LLC; Aztar Indiana Gaming Company LLC doing business as Bally's Evansville; CSI Operating Company LLC doing business as Caesars Southern Indiana; Centaur Acquisition LLC doing business as Caesars Race and Sportsbook Clarksville; Hoosier Park LLC doing business as Harrah's Hoosier Park; Hoosier Park LLC doing business as Caesars Race and Sportsbook New Haven; and CDITH LLC doing business as Terre Haute Casino Resort.

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Approving Order 2024-113 would have the effect of renewing the certificates of the respective licensees for a period of one year.

And now you have before you Order 2024-114. Pursuant to Indiana Code Section 4-38-6-6, a vendor's license must be renewed each year along with payment of \$50,000 renewal fee. Each of the following licensees has submitted a timely request for renewal along with the required payment.

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American Wagering, Incorporated, doing 2 3 business as Caesars Sportsbook, a vendor for 4 Hoosier Park; Betfair Interactive US doing business as FanDuel for Blue Chip; Betfair 5 Interactive US doing business as FanDuel for 6 7 Belterra; Crown Indiana Gaming LLC doing business as DraftKings for Ameristar; Rush Street 8 9 Interactive, LP, doing business as BetRivers for 10 French Lick; American Wagering, Incorporated, 11 doing business as Caesars Sportsbook for 12 Horseshoe Hammond; and American Wagering, 13 Incorporated, doing business as Caesars 14 Sportsbook for Caesars Southern. 15 Approving Order 2024-114 would have the 16 effect of renewal the license of each of the 17 respective licensees for a period of one year.

And, finally, you have before you Order 2024-115. Pursuant to Indiana Code Section 4-33-24-15 and 68 IAC Section 26-3-10, a paid fantasy sports operator license must be renewed each year along with payment of a \$5,000 renewal fee. The following licensees have submitted a timely request for renewal along with that required payment.

1 SidePrize LLC doing business as PrizePicks; 2 SportsHub Regulatory LLC; Yahoo Fantasy Sports 3 LTC. 4 And approving Order 2024-115 would have the 5 effect of renewing the license of each of the 6 respective licensees for a period of one year. 7 Thank you. CHAIRMAN THOMPSON: 8 Thank you. Questions for Mr. Neal, Commissioners? 9 Is there a motion for Orders 2024-109 10 11 through 2 -- 2024-115? 12 COMMISSIONER HILL: I'll make a motion to 13 approve. 14 CHAIRMAN THOMPSON: Is there a second? COMMISSIONER WILLIAMS: 15 Second. 16 CHAIRMAN THOMPSON: Motion and a second. 17 Any discussion? 18 Hearing none, all those in favor of the 19 motion, signify by stating aye, please. 20 (Chorus of ayes.) 21 Opposed, same sign? 2.2 Hearing none, the motion carries. 23 Thank you, Mr. Neal. Now we're going to have director of 24 background investigations, Garth Brown, will 25

1 present Order 2024-116 through 118. Good morning. 2 3 MR. BROWN: Morning. I like these morning 4 meetings. Thank you. 5 CHAIRMAN THOMPSON: There you go, so we can 6 be finished by the morning. 7 MR. BROWN: Well, good morning, Commissioners and executive staff. 8 9 You have before you three orders, 2024-116, 2024-117, and 2024-118, all of which reference 10 11 granting permanent licenses to three different 12 gaming entities. Order 2024-116 would grant a permanent 13 supplier's license to Score Media & Gaming which 14 15 provides its online sports betting services to 16 licensees to facilitate online sports wagering 17 operations. 18 2024-117 would grant a permanent sports wagering vendor license to Bet365 finding it 19 20 suitable to offer its online sports wagering services in Indiana. 21 2.2 Order 2024-118 would grant a permanent 23 certificate of authority to CDITH LLC doing 24 business as Terre Haute Casino Resort allowing it 25 to offer sports wagering to its patrons.

1 Commission staff conducted background and financial investigations on each of these 2 3 applicants, along with substantial owners and key 4 persons as necessary. Commission staff found no 5 material derogatory information that would affect 6 the suitability for any of the applicants. 7 Staff's final reports are included in your confidential Commission meeting documents for 8 9 your review. Approving Orders 2024-116 through 2024-118 10 11 would grant permanent licenses for the previously 12 mentioned applicants. 13 I'm happy to answer any questions. 14 CHAIRMAN THOMPSON: Questions, 15 Commissioners, for Mr. Brown? 16 Hearing none, is there a motion on Orders 2024-116 through 118? 17 18 COMMISSIONER WILLIAMS: I'll make that 19 motion to approve. Is there a second? 20 CHAIRMAN THOMPSON: 21 COMMISSIONER HILL: Second. CHAIRMAN THOMPSON: Motion and a second. 2.2 23 Any discussion? Hearing none, all those in favor of the 24 25 motion, state aye, please.

1 (Chorus of ayes.) Opposed, same sign? 2 Motion carries. 3 4 MR. BROWN: Thank you. 5 CHAIRMAN THOMPSON: Thank you very much, Mr. Brown. 6 7 Assistant director of sports wagering 8 Leia Foster will now present Order 2024 through 9 119. 10 Good morning. 11 MS. FOSTER: Good morning, Commissioners. 12 Good morning, executive staff. You have before you Order 2024-119 granting 13 14 a permanent paid fantasy sports operator license 15 to Underdog Sports LLC. The applicant has 16 submitted the required application and fees. Commission staff conducted a background and 17 financial investigation on Underdog and found no 18 derogatory information that would affect 19 suitability. Staff's final report is included in 20 21 the confidential packet that was provided to you. 22 Approving Order 2024-119 will grant a 23 permanent Paid Fantasy Sports operator license to 24 Underdog Sports LLC doing business as Underdog 25 Fantasy.

1 I'll be happy to answer any questions you 2 have. 3 CHAIRMAN THOMPSON: Ouestions of 4 Mrs. Foster? 5 Hearing none, is there a motion on 6 Order 2024 through 119? Is there a motion? 7 COMMISSIONER HOUSMAN: Motion to approve. Motion. CHAIRMAN THOMPSON: 8 Is there a second? 9 COMMISSIONER HILL: I'll second. 10 11 CHAIRMAN THOMPSON: Motion and a second. 12 Any discussion? 13 Hearing none, all those in favor, state aye, 14 please. 15 (Chorus of ayes.) 16 Opposed, same sign? Motion carries. 17 18 Disciplinary actions. 19 MR. SHELTON: Good morning, Commissioners and executive staff. 20 21 You have before you a settlement agreement 22 concerning the disciplinary action against Rush 23 Street Interactive doing business as BetRivers. Order 2024-120 is a settlement agreement 24 25 with Rush Street Interactive wherein BetRivers

violated the rules for prohibited participants.

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On January 23rd, 2024, it was determined that an excluded patron had activity on the BetRivers platform. A review of the patron's account showed that over the course of 18 days, the patron deposited \$3,734.25, wagered \$13,659.56, won \$11,976.09, and withdrew \$2,054.05.

Additionally, on February 27th, 2024, it was determined that the BetRivers improperly removed 73 -- 173 active patrons from the exclusion list.

A review of the patron account show that over the course of three days dated February 9th, 2016, through February 12, 2024, 16 players deposited funds to their account, 18 players placed wagers, and three withdrew funds following the exclusion removal. The total amount deposited was \$10,564, the total amount wagered was 39,764.75, and the total amount withdrawn \$5,469.51.

The settlement agreement outlines BetRivers's acknowledgement of its errors and the measures that they have taken to prevent such incident in the future, including no longer sending automatic messages to formerly excluded

1 patrons and implementing measures to confirm accuracy of exclusion data. 2 3 Rush Street Interactive has agreed to a 4 monetary settlement of \$54,000. Relevant details 5 of this settlement agreement have been provided in your meeting materials. The settlement 6 7 agreement will also be available on the Commission's website following the meeting. 8 9 Mr. Chair, this concludes my presentation. 10 CHAIRMAN THOMPSON: Thank you. Dan Shelton 11 is director of sports wagering. 12 Think you have any questions of Mr. Shelton? Is there a motion on Order 2024 through 120? 13 14 COMMISSIONER HILL: T'll make a motion. 15 CHAIRMAN THOMPSON: Is there a second? 16 COMMISSIONER HOUSMAN: Second. CHAIRMAN THOMPSON: Motion and a second. 17 Any discussion? 18 19 All those in favor of the motion, signify by 20 stating aye, please. 21 (Chorus of ayes.) 2.2 And opposed, same sign? 23 Motion carries. 24 Then we'll have occupational licenses. 25 Staff attorney Zac Watson, present the matters

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1	concerning occupational licenses under
2	Orders 2024-121 through 130.
3	MR. WATSON: Morning, Commissioners
4	CHAIRMAN THOMPSON: Morning.
5	MR. WATSON: executive staff.
б	Commissioners, before you you have
7	Orders 2024-121 through 124 concerning
8	applications for an occupational licenses. These
9	applicants failed to disclose their complete
10	criminal history and/or had a felony conviction,
11	and therefore failed to meet the established
12	standards for licensure.
13	The applicants were given an opportunity to
14	withdraw their application from consideration but
15	have failed to do so. Detailed information
16	regarding these orders is contained in your
17	confidential Commission materials.
18	Approving Order 2024-121 through 124 would
19	have the effect of denying these applications.
20	CHAIRMAN THOMPSON: Is there a motion on
21	Orders 2024-121 through 124?
22	COMMISSIONER WILLIAMS: I'll make that
23	motion to approve.
24	CHAIRMAN THOMPSON: Is there a second?
25	COMMISSIONER HILL: I'll second.
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1 CHAIRMAN THOMPSON: Motion and a second. All those in favor of the motion, signify by 2 3 stating aye. 4 (Chorus of ayes.) 5 All right. Opposed, same sign? 6 Motion carries. 7 MR. WATSON: Next before you, you have Order 2024-125 through 130. These orders concern 8 9 settlement agreements between Commission staff and occupational licensees. 10 11 In lieu of disciplinary action, Commission 12 staff offered each of these licensees a 13 settlement agreement that would have them agree 14 to unpaid voluntary relinquishment of their 15 occupational license for a period of regularly 16 scheduled working days with no vacation or other paid time off used. 17 18 Each of these licensees have agreed to the 19 terms of the settlement agreements. Detailed 20 information regarding these matters is contained in your confidential materials. 21 2.2 Approving Order 2024-125 through 130 would 23 have the effect of ratifying these agreements with the occupational licensees. 24 25 CHAIRMAN THOMPSON: Thank you.

1 Is there a motion on Orders 2024-125 through 2 130? 3 COMMISSIONER HILL: I'll make a motion to 4 approve. 5 CHAIRMAN THOMPSON: Is there a second? 6 COMMISSIONER WILLIAMS: I'll second. CHAIRMAN THOMPSON: Motion and a second. 7 8 Any discussion? Or questions of Mr. Watson? All those in favor, signify by stating aye. 9 (Chorus of ayes.) 10 11 Opposed, same sign? 12 Hearing none, the motion carries. 13 MR. WATSON: Thank you. 14 CHAIRMAN THOMPSON: Thank you. 15 Now we're going to have a readoption of the 16 rules and hear a little bit from our director about those rules, and we're actually pretty 17 18 proud of staff about how it is we've been able to 19 maintain the kind of scrutiny that's necessary 20 from our executive branch and the scrutiny of our 21 legislative branch as well. 2.2 And attorney Chris Neal, will you now 23 present the Resolution 2024 --24 EXECUTIVE DIRECTOR MULLEN: Chair, if I 25 may --

1 CHAIRMAN THOMPSON: Yes, please. 2 EXECUTIVE DIRECTOR MULLEN: -- to those 3 comments, one thing I forgot to mention that I 4 wanted to is that, you know, staff celebrate the fact that the governor's office held out our 5 process and rule framework as sort of a model for 6 7 other agencies to adopt as they go through this process as well. 8 So I would be remiss if I didn't mention 9 that when you read it initially. Thank you. 10 11 CHAIRMAN THOMPSON: We've grown to accept 12 nothing less. So congratulations. And we are a model because of your hard work. 13 So continue on, Mr. Neal. 14 15 MR. NEAL: Commissioners, you have before 16 you Resolution 2024-131. Resolution 2024-131 concerns the readoption of administrative rules 17 18 that are set to expire on January 1st of this 19 coming year.

Administrative rules adopted under Indiana Code Chapter 4-22-2 expire on January 1st of the fifth year after the year in which the rule takes effect unless the rule is readopted.

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Commission staff has filed the required notices and completed the readoption review as

1 well as the required public comment period. Accordingly, Resolution 2024-131, if 2 3 approved, will readopt the sections identified in 4 the notice of intent without any changes or The readopted final rule will then be 5 edits. filled with the Indiana Register. 6 7 And next, I would like to turn your attention to those new -- those resolutions 8 involving the new promulgation of administrative 9 10 rules, and you have before you Resolutions 2024-132, 2024-133, 2024-134, and 2024-135 on 11 12 fines, fees, and penalties regarding fighting 13 sports, paid fantasy sports, casinos, suppliers, 14 and sports wagering vendors, and charity gaming 15 respectively. 16 As you know, we have been operating under

the safe harbor provision of Indiana Code 4-22-2-19.6 regarding certain fines assessed by the Commission. The rules before you today have all satisfied Indiana's rule promulgation process.

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Specifically, the following steps have been completed leading up to today, and I know Dennis mentioned most of them, but I'll repeat here. Before beginning the process, Commission

staff reached out to stakeholders for their input. In December of last year, Commission staff brought the rules before the State budget committee as required for any rules regarding fines, fees, and civil penalties per Indiana Code 4-22-2-19.6.

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In March of this year, the Office of Management and Budget approved the Commission staff's request to promulgate each of the rules.

On April 3rd, 2024, the Legislative Services Agency posted first notices of public comment period and notices of public hearing in the Indiana Register for each rule individually.

Commission staff held the public hearings, responded to any comments received, and some comments have been addressed through certain changes to the initial proposed rule. Public comments are available by request.

The notice and second public comment period and hearing is posted for each rule that received substantive comments per Indiana code. No comments were received during that second public comment periods or at the second public hearings.

Should the rules be approved by the Commission, Commission staff will submit the

final rule to the Office of Indiana Attorney General for approval, and then they'll submit to governor's office for final approval.

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The final rule will then be submitted to Legislative Services Agency for posting in the Indiana Register.

Commission staff has recommended approval of Resolutions 2024-132, 2024-133, 2024-134, and 2024-135 which will have the effect of adopting the final rules regarding fines, fees, and penalties for entities regulated by the Commission.

I'm happy to answer any questions on that.
 CHAIRMAN THOMPSON: Commissioners, any
 questions provided the rules, the confidential
 materials? No questions of Mr. Neal?

Is there a motion on Resolutions 2024-132 through 135?

19 COMMISSIONER HILL: I'll make a motion to20 approve.

21 CHAIRMAN THOMPSON: Motion.
22 Is there a second?
23 COMMISSIONER HOUSMAN: I'll second.
24 CHAIRMAN THOMPSON: Motion and a second.
25 Any discussion?

1 Hearing none, all those in favor of the motion, please signify by stating aye. 2 3 (Chorus of ayes.) 4 And those opposed, same sign? 5 Hearing none, matter is approved. Thank you so much. 6 7 Mr. Watson, you again, will you take a look at our casino merits. 8 MR. WATSON: Commissioners, before you you 9 have Order 2024-136 concerning request received 10 11 by casino licensee Caesars Entertainment, 12 Incorporated, requesting approval of a proposed financial transaction. 13 14 In addition to seeking permission to act on 15 the proposed financial transaction, Caesars also 16 requested a waiver of 68 IAC so-called 17 two-meeting requirement in accordance with 18 Commission's authority contained in Resolution 2017-109. 19 The confidential details of those financial 20 transactions as well as the Commission status 21 2.2 analysis were provided to the Commissioners in 23 the confidential materials. In accordance with procedures identified in 24 25 Resolution 2017-109, Caesars was issued an

interim approval of its proposed financial transactions. Interim approval contained in the following condition -- contained the following conditions.

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First, the terms articulated in the final financial documentation do not materially differ from the terms that were presented in the writing approval.

Second, the terms of the financial documentation do not violate IAC 4-33 or 4-35.

Third, Caesars must provide the Commission with a legal opinion demonstrating compliance with IC dash 433 and 435.

And, finally, Caesars must close on its respective financial transaction by a certain date.

Resolution 2017-109 requires that interim financial approval that is issued must be reported to the Commission for consideration and final ratification or other direction.

21 CHAIRMAN THOMPSON: That was preliminary 22 items were presented and we gave our approvals 23 and are moving forward with that.

Is there a motion on Order 2024 through 136? COMMISSIONER WILLIAMS: I'll make that

1 motion to approve. CHAIRMAN THOMPSON: Is there a second? 2 3 COMMISSIONER HILL: Second. 4 CHAIRMAN THOMPSON: There's a motion and 5 second on approval. 6 Any discussion further? 7 All in favor of the motion, please signify by stating aye. 8 9 (Chorus of ayes.) 10 Opposed, same sign? 11 Hearing none, the motion carries. 12 Thank you so much. 13 MR. WATSON: Thank you. 14 CHAIRMAN THOMPSON: Now we're going to have our special presentation. So you want to do the 15 16 introduction? EXECUTIVE DIRECTOR MULLEN: I would love to, 17 18 thank you. Thank you, Chair. Presenting for the Gaming Integrity Division 19 20 is Investigator Manny Becker. I want to highlight for you all, Commissioners, and those 21 2.2 watching that Investigator Becker was awarded 23 this year's award of excellence by the Indiana 24 Inspector General. 25 During that presentation, Investigator

Becker was honored for his effectiveness in conducting complex investigations, expeditiously and thoroughly. His ability to build good relationships with stakeholders and success in efforts that helped bring a multimillion dollar narcotics trafficking and money laundering organization to justice.

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This successful case was also showcased by the US Department of Treasury in its 2024 national money laundering risk assessment.

Investigator Becker is often asked to present to various groups, including the Indiana prosecuting attorneys counsel and at the annual AML/BSA conference in Las Vegas, and he has earned an excellent reputation for expertise in the area of money laundering investigations. His work is key to the mission of the IGC and is a positive reflection of the Commission's dedication to a culture of integrity.

We're very pleased to have him present to you today. We've been looking forward to it.

CHAIRMAN THOMPSON: I've had the wonderful opportunity to work with Mr. Cook, and if he gives you that kind of a high sign, it's got to be good. Welcome. MR. BECKER: Not the first time to do it really well.

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Good morning, Commissioners and executive staff. My name is Manny Becker, and may it please the Commission, I'm here today to present on behalf of the Gaming Integrity Division.

I want to begin by sharing the mission statement of the Gaming Integrity. Our mission is to proactively work in partnership with casinos to analyze information, and when appropriate, conduct investigations with other initiatives to deter financial crimes and other activities negatively impacting the integrity of the gaming industry in Indiana while ensuring compliance with all federal and state BSA/AML requirements.

This presentation is an overview of the organizational structure and key components that uphold gaming integrity in Indiana casinos.

We will begin with an organizational chart and provide a brief background of each team member. Other topics will include a brief discussion on federal and state of Indiana regulations that govern gaming operations. And finally, I will present a few case investigation examples.

2	This is the org chart for the Gaming
3	Integrity Division. Mr. Frank Brady is the
4	director of the Gaming Integrity Division. He
5	came to the IGC in its inception in 1994. Prior
6	to the IGC, he worked with the US Department of
7	Treasury for 28 years. His assignments included
8	working New York, Louisiana, and Indiana.
9	Mr. Bill Peevler is an investigator with
10	27 years of previous law enforcement experience
11	with the Indiana State Police. Upon his retiring
12	from the Indiana State Police, Mr. Peevler
13	continued his commitment to public service
14	working with Indiana Department of Revenue, and
15	joined the Indiana Gaming Commission in 2005
16	serving in numerous capacities.
17	Myself, I came to the Indiana Gaming
18	Commission in 2006 and began this career as an
19	IGC enforcement agent and promoted to supervisor
20	for Hollywood and Rising Star Casinos. In 2017 I
21	was chosen to serve as a field investigator for
22	the southeast area and join the Gaming Integrity
23	Division in 2021. Prior to this, I was a deputy
24	sheriff at the Jennings County Sheriff's Office.
25	The Gaming Integrity Division is tasked with

review of three significant areas. The AML/BSA compliance with both federal and State of Indiana laws and regulations, financial fraud criminal activity, and money laundering activity.

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Casinos are considered financial institutions, and as such must be able to meet all the requirements from FinCEN and the IRS. Part of this is that the casinos are tasked to evaluate the size, location, dollar value, types of games offered, and complete customer analysis. This evaluation is known as the AML risk assessment.

The casino, based on their AML risk assessment, should create internal controls, policies, and procedures to mitigate the opportunities for money laundering and other financial crimes that can occur in Indiana casinos.

The GID conducts a yearly audit of these (inaudible). The purpose for the review is to identify the AML program's strength and weaknesses of the internal policies, procedures, and controls.

This process facilitates an open dialogue to ensure the GID is providing optimal feedback and support with the priority in identifying the norms in the gaming industry.

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The American Gaming Association is the leading gaming industry resource, provides guidance to the casino industry on how to mitigate bad actors from using casinos as a source for the demise, the source of funds, or to spend their proceeds from their dissident activities.

The American Gaming Association encourages strong and robust AML programs that meet or exceeds the IRS and FinCEN requirements. They have should have a place -- they should have a place in these five pillars for a successful AML program.

Designation of a dedicated compliance officer is a pillar. This should be a person with knowledge of casino reporting requirements and understands the regulations for implementing and enforcing the AML compliance program.

Second pillar, written internal policies and procedures and controls. These need to meet the American Gaming Association, IRS, and FinCEN laws, rules, and guidelines. The policies should be well written so they can be easily implemented and followed.

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The third pillar, ongoing training for employees. Training should start with employees from day one. The ongoing training will reinforce the importance.

Pillar number four, independent review. The internal audit at the casinos will review the work well along with the scheduled reviews when the new products are brought to market and when inefficiencies are identified.

And the last pillar is customer due diligence. A know-your-customer program and enhanced due diligence that encourage all available sources to be looked into before making a final assessment.

Why is this important? We want to avoid headlines like these. These casinos do not want to be used as cover for criminal activity. Headlines like these can create a loss in public trust. Prosecutors and law enforcements -- and law enforcement have told us they do not want to have these types of activities in their jurisdictions.

Now I want to share some examples of criminal investigations that the Gaming Integrity

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has conducted or assisted with.

Investigations allow the Gaming Integrity Division to work closely with state agencies like the Indiana Department of Revenue, local police departments and sheriff's office, as well as federal agencies like the FBI, IRS, and DEA, and others to identify bad actors who want to use Indiana casinos as a source to conduct criminal activity or launder the proceeds of the criminal activity. These are just a few examples.

11 We have financial fraud, which involves 12 check fraud, identity theft, credit and debit Embezzlement. We had a case card theft. 13 14 involving a residential care unit where a person stole just under \$50,000 so they could support 16 their problem gaming. Same thing with family business, embezzlement. A family member who was part of the owners, also without the others 18 knowing, was taking money so they could support 20 their problem gaming.

21 We've also had investigations involving 2.2 human trafficking and human smuggling, and also 23 tied into illicit massage businesses that take 24 these young ladies from other countries and have 25 them work there.

We've identified transnational money laundering organizations, Hawala, which is basically a privatized banking system that certain cultures use as a way to handle their finances so they can send money back home without identifying the money either leaving the United States or being received in their countries.

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And then, of course, we have the -- probably the most well known is narcotics trafficking, which we have had cases that have involved marijuana, fentanyl, and methamphetamine. And the strongest consideration to all these crimes is that there's always going to be a victim associated to these crimes.

Now I want to walk you through a few case investigations that occurred at Indiana casinos. In this case we have a person who brings in over \$260,000 in cash, most of them 20s. This cash was brought in gym bags and backpacks, and they go ahead and buy chips like they're going to go play their table games. They sit there for about 45 minutes, and then return to the cage to cash in the chips, but in this case they ask for a check, and they ask for a check to be made out to another person.

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So questions were asked, why would they ask for a check? Are they trying to legitimize their source of funds? The investigation found that this group was involved in illicit massage businesses and possible nexus to human trafficking.

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In this next investigation, a patron was observed near surveillance with large cash, again, mostly 20s, totaling over \$40,000, had minimum game activity, and cashes out more than they brought in. When they cashed out, they also requested only \$100 bills.

This similar activity was documented on three different events by the same person. So, again, push the rules, where did the extra chips come from? Was this from previous play?

Well, our law enforcement friends with the DEA and other law enforcement agencies tell us that chips are known source of drug trafficking currency because they can easily be cashed just by showing up at the casino. When completing a review of this information, it was discovered this person provided different identifying information during the three events.

And the last one is a record search of

sports waging transactions by a Mr. DC from numerous sports wagering transaction totaling just over \$2.7 million at several southern Indiana casinos. The sports wagers ranged from in amounts of a few hundred dollars to \$160,000 in cash, and as due diligence was applied here, they asked for tax returns. Mr. DC provided tax records that indicated that he had \$34,000 in sales from a small business. However, his first wager was \$94,000. He lost that one. Came back three days later with \$135,000.

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The investigation by local and federal law enforcement found that Mr. DC was involved in drug trafficking activity, and Mr. DC was later convicting for drug trafficking and money laundering by the IRS. He was sentenced to seven years and nine months.

Before that one, back in 2015 and 2016, a 18 19 gentleman by the name of Mr. DW spent over \$4.2 million of which \$3.5 million was spent in 20 21 cash casino purchases. Again, this person was 2.2 found to be involved in drug activity. Mr. DW 23 was later convicted for drug trafficking and 24 money laundering and sentenced to 34 years. 25 The ultimate investigative goal of these

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comprehensive, integrated, and parallel financial investigations is to gather all applicable information and present potential criminal activity cases to local prosecutors, law enforcement agencies, and federal authorities for criminal prosecution or to assistance those entities with their own investigations. And this endeavor creating working relationships with the Indiana county prosecutors, local law enforcement, state and federal agencies.

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The Gaming Integrity Division also works with the IGC enforcement agents and investigators with comprehensive criminal investigations of major violaters or investigations involving several properties and assisting as a liaison with federal and state agencies.

In conclusion, gaming integrity is committed 17 to protecting Indiana casinos, the communities 18 19 where they operate, and the public from bad actors and the criminal activities by working in 20 partnership with casinos, and together gain 2.2 knowledge, explore new technologies, and promote 23 continuous improvement to promote confidence and 24 trust with the gaming industry in Indiana.

I thank you for your time, and I appreciate

the opportunity to present the Gaming Integrity Division.

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CHAIRMAN THOMPSON: Mr. Becker, thank you so much for the presentation. It's eye opening. But it's -- you and your work and your staff's work which allows me to rely upon our staff recommendations and how it is we operate in terms of our due share of the responsibility.

9 I asked them first day I stepped in the room 10 with them, I said I don't want to read those 11 newspaper headlines and -- not on our watch. I 12 want to know that they are exposed, and we want 13 to know the information before that. Isn't that 14 true?

DEPUTY DIRECTOR RESKE: True.

CHAIRMAN THOMPSON: That's exactly what I asked them. Thank you for your work.

Commissioners, any other questions? This is eye-opening stuff; right? Fire away.

COMMISSIONER WILLIAMS: I have a question, and thank you again for your services in identifying these issues.

I have a question on when you identify a problem like this where people are obviously laundering money, run me briefly through the processes that -- where you or the Commission contacts law enforcement.

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MR. BECKER: First, we start out with our due diligence to try to figure out if we have to even contact law enforcement. We try to find out if this person has the means to have this kind of gaming activity.

8 It's only when we -- when we've actually 9 come to the conclusion or pretty much a reasonable conclusion that this person probably 10 11 doesn't have those kind of means for that kind of wagering activity, then we make open source 12 13 investigation. You know, we may look at, you 14 know, where they have worked, things like that. 15 We may even contact local law enforcement to say, 16 hey, what do you know about Manny Becker? Is he a guy -- you know, and sometimes, honestly, 17 they'll say oh, you mean the guy that picks up, 18 19 you know -- you know, used stoves and water heaters on the side of the road? The quy that's 20 21 picking up his water heaters just played \$30,000 this weekend on football. So we start looking at 2.2 23 things like that.

And then once we start working with our law enforcement partners, whether it's dependent on

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1 how we see things, we may reach out to just the 2 IRS. We may reach out to the DEA if a person has 3 known previous drug activity, things like that, 4 then we'll be -- you know, we just kind of work 5 together as a group, and then we determine what investigative avenues need to be followed. 6 7 COMMISSIONER WILLIAMS: Thank you. 8 MR. BECKER: I hope I answered your 9 question. CHAIRMAN THOMPSON: 10 Questions, 11 Commissioners? Mr. Becker, you know, integrity is easy to 12 13 say, not always so easy to prove. 14 MR. BECKER: Yes, sir. 15 CHAIRMAN THOMPSON: Thank you very much for 16 your work again. MR. BECKER: Thank you very much for the 17 18 time and opportunity. 19 CHAIRMAN THOMPSON: Commissioners, anything 20 else on our agenda today? We will dispense with old and new business. 21 Mr. Director, deputy director, anything else 22 23 that you have on your agenda? 24 Then we're going to at 11:50 declare this 25 meeting adjourned, and we'll reconvene on the

[
1	19th of December. My goodness. We're already
2	talking December calendar. That's a little
3	unnerving. This meeting is adjourned.
4	(END OF PROCEEDINGS AT 11:50 A.M.)
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1	STATE OF INDIANA)
2) SS: COUNTY OF HAMILTON)
3	I, Tonya Esparza, a Notary Public and
4	Stenographic Reporter, in and for the County of
5	Hamilton, State of Indiana, do hereby certify
6	that on the 26th day of September, 2024, I took
7	down in stenographic notes the foregoing hearing;
8	and that the transcript is a full, true, and
9	correct transcript made from my stenographic
10	notes.
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13	
14	Tonya Esparza Notary Public
15	Registered Professional Reporter
16	Commission Number:
17	NP0699809
18	My Commission Expires: May 23, 2025
19	
20	
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September 26,

	1	1	1	1 ,
	accomplishments (1)	advisor (1)	45:5	artist (1)
\$	6:3	8:2	analysis (2)	10:3
Ψ	accordance (2)	affairs (1)	33:22;39:10	arts (1)
\$10,564 (1)	33:17,24	11:25	analyst (1)	10:1
24:18	Accordingly (1)	affect (2)	11:13	assessed (1)
\$100 (1)	30:2	21:5;22:19	analyze (1)	30:18
44:12	account (3)	again (6)	37:10	assessment (4)
\$11,976.09 (1)	24:5,12,15	33:7;44:9,15;	and/or (1)	36:10;39:12,14;
24:7	accuracy (1)	45:21;47:21;49:16	26:10	41:15
\$13,659.56 (1)	25:2	against (1)	announce (1)	assignments (1)
24:7	Aces (1)	23:22	9:16	38:7
\$135,000 (1)	15:7	agencies (7)	annual (1)	assistance (1)
45:11	acknowledge (2)	29:7;42:3,6;44:18;	36:13	46:6
\$160,000 (1)	5:25;9:14	46:5,10,16	answered (1)	assistant (4)
45:5	acknowledgement (1)	agency (3)	49:8	9:19;10:10,22;22:7
\$2,054.05 (1)	24:22	8:22;31:11;32:5	apologize (1)	assisted (1)
24:8	Acquisition (2)	agenda (5)	4:2	42:1
\$2.7 (1)	17:1,11	12:21;13:15;15:16;	applicable (1)	assisting (3)
45:3	Act (2)	49:20,23	46:2	9:23;10:12;46:15
\$260,000 (1)	12:25;33:14	agent (1)	applicant (1)	associated (1)
43:18	action (2)	38:19	22:15	43:14
\$3,734.25 (1)	23:22;27:11	agents (1)	applicants (5)	Associates (1)
24:6	actions (3)	46:12	21:3,6,12;26:9,13	15:11
\$3.5 (1)	13:13,18;23:18	ago (1)	application (2)	Association (3)
45:20	active (2)	11:2	22:16;26:14	40:3,10,23
\$30,000 (1)	10:6;24:11	agree (1)	applications (3)	attendance (1)
48:21	activities (4)	27:13	11:13;26:8,19	10:23
\$34,000 (1)	37:13;40:9;41:22; 46:20	agreed (2) 25:3;27:18	applied (1) 45:6	attention (2) 12:21;30:8
45:8	40:20 activity (14)	agreement (6)	appointment (1)	attorney (9)
\$4.2 (1)	24:3;39:4,4;41:18;	23:21,24;24:21;	6:21	7:9;14:18;15:25;
45:20	42:9,10;44:10,13;	25:5,7;27:13	appreciate (2)	16:6,8,15;25:25;
\$40,000 (1)	45:14,22;46:4;48:7,	agreements (3)	9:12;46:25	28:22;32:1
44:9	12;49:3	27:9,19,23	appropriate (1)	attorneys (1)
\$5,000 (1)	actors (3)	AGS (1)	37:11	36:13
18:22	40:6;42:7;46:20	15:11	approval (11)	audit (2)
\$5,469.51 (1) 24:20	actually (2)	ahead (1)	5:4;16:5;32:2,3,7;	39:19;41:7
\$50,000 (3)	28:17;48:8	43:20	33:12;34:1,2,8,18;	August (1)
16:21;17:23;42:15	added (1)	allow (2)	35:5	11:13
\$54,000 (1)	12:12	6:6;42:2	approvals (2)	authorities (1)
25:4	addition (2)	allowing (1)	16:2;34:22	46:5
\$7500 (1)	6:13;33:14	20:24	approve (10)	authority (3)
15:2	Additionally (1)	allows (1)	5:8,11,15;19:13;	16:20;20:23;33:18
\$94,000 (1)	24:9	47:6	21:19;23:7;26:23;	automatic (1)
45:10	additions (1)	Along (13)	28:4;32:20;35:1	24:25
45.10	5:7	9:22;10:2,11;15:1,	approved (5)	available (3)
[addressed (1)	4;16:21,23;17:22,25;	15:24;30:3;31:8,	25:7;31:18;41:14
L	31:16	18:22,24;21:3;41:8	24;33:5	avenues (1)
[phonetic] (2)	adjourned (2)	always (3)	Approving (10)	49:6
10:7;11:7	49:25;50:3	7:1;43:13;49:13	15:12;16:13,15;	avoid (1)
10.7,11.7	administration (4)	American (6)	17:17;18:15;19:4;	41:16
Α	6:22;10:2,15;11:1	18:2,10,12;40:3,10,	21:10;22:22;26:18;	award (1)
1	administrative (5)	23	27:22	35:23
abbreviated (1)	9:24;10:13;29:17,	Ameristar (2)	April (1)	awarded (1)
13:14	20;30:9	16:25;18:8	31:10	35:22
ability (1)	adopt (1)	AML (6)	architect (1)	away (1)
	29:7	39:11,13,21;40:11,	8:18	47:19
36:3				
36:3 able (3)	adopted (1)	14,20	area (3)	aye (9)
able (3)	adopted (1) 29:20	14,20 AML/BSA (2)	area (3) 11:2;36:16;38:22	5:17;19:19;21:25;
able (3) 6:14;28:18;39:6	adopted (1)	AMIL/BSA (2) 36:14;39:1		5:17;19:19;21:25; 23:13;25:20;27:3;
able (3) 6:14;28:18;39:6 above (1)	adopted (1) 29:20 adopting (1) 32:9	AML/BSA (2) 36:14;39:1 amount (4)	11:2;36:16;38:22 areas (1) 39:1	5:17;19:19;21:25; 23:13;25:20;27:3; 28:9;33:2;35:8
able (3) 6:14;28:18;39:6	adopted (1) 29:20 adopting (1)	AMIL/BSA (2) 36:14;39:1	11:2;36:16;38:22 areas (1)	5:17;19:19;21:25; 23:13;25:20;27:3;

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27:4;28:10;33:3;35:9	20:15	25;34:1
Aztar (1)	beyond (1)	cage (1)
17:7	13:2	43:22
	Biddle (1)	calendar
В	10:21	50:2
	Bill (1)	call (3)
bachelor (1)	38:9	4:8,11,1
10:1	bills (1)	called (1)
bachelor's (2)	44:12	7:12
10:19,24	bit (2)	came (3)
back (8) 4:4,10;7:17,22;	8:19;28:16 Blue (8)	38:5,17
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background (4)	16;17:5,6;18:5	40:25;4
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