



# INDIANA DEPARTMENT OF TRANSPORTATION

100 North Senate Avenue  
Room N758  
Indianapolis, Indiana 46204

PHONE: (855) 463-6848

**Mike Braun, Governor**  
**Lyndsay Quist, Commissioner**

**FILED**

November 14, 2025

Katherine Noel, Chair  
Indiana State Ethics Commission  
315 West Ohio Street, Room 104  
Indianapolis, Indiana 46202

**DEC 22 2025**

INDIANA STATE  
ETHICS COMMISSION

Re: Waiver of Application of 42 IAC 1-5-1 (the "Gift Rule") for Certain Items of Value Received INDOT Employees in Relation to the 2025 Asphalt Pavement Association of Indiana Winter Conference in Muncie, Indiana on December 11 & 12, 2025.

Chairwoman Noel:

Commissioner Lyndsay Quist, the appointing authority to the Indiana State Department of Transportation, ("INDOT"), has designated authority to me as the agency's ethics officer to waive application of the Gift Rule in individual cases when consistent with the public interest. I am hereby waiving application of 42 IAC 1-5-1 (a) for items of value that will be received by INDOT ninety-four (94) INDOT employees, see Exhibit A, attached that was held on December 11 & 12, 2025. Each employee will benefit professionally from attendance for the reasons provided below.

The APAI Winter Conference will be held at the Muncie Horizon Convention Center, 401 South High Street, Muncie, Indiana 47305, on December 11 & 12, 2025. INDOT employees will be able to hear speakers with subject matter expertise and connect with APAI members, local government representatives, consultants, contractors, and subject matter experts to discuss, learn, and engage with one another. The APAI provides complementary registration to INDOT Employees, the registration fee is four hundred twenty-five dollars (\$425) per employee, for a total of thirty-nine thousand nine hundred fifty dollars (\$39,950,) for ninety-four (94) employees. The registration fee includes lunch on December 11, 2025.

The complementary registration is being provided by the Asphalt Pavement Association of Indiana (APAI), an organization whose members include asphalt contractors, suppliers, engineering consultants, and service providers. Through its committees and staff, APAI works in close partnership with INDOT and with many of Indiana's cities, towns, and counties. APAI members include INDOT vendors and suppliers with ongoing business relationships with the Department. APAI itself is an industry partner of the Department with an interest in the business and operation decision-making of the agency. Corporate trinkets potentially made available to attending INDOT employees may potentially be offered by existing Department vendors or companies with an interest in future agency contracting opportunities. While such souvenirs are not subject to the prohibition on accepting gifts under 42 IAC 1-5-1, receipt is being disclosed in the interest of complete transparency.

INDOT personnel covered by this waiver were instructed not to accept any other item of value from any other person or entity if that person or entity may have a business relationship with INDOT or may seek to influence an action by one or more INDOT personnel in his or her official capacity. INDOT personnel are regularly

informed that the safest course of action at any industry event is to assume that anyone in attendance might have a business relationship with or operational interest in the Indiana Department of Transportation.

The APAI is primarily educational in nature, and the INDOT employees listed in **Exhibit A** will be attending, as well as participating in marketing, engineering and transportation forums. Employees will be able to take advantage of the unique opportunity to engage diverse industry stakeholders and experts on topics of particular interest to their duties at the Department.

The individuals who will attend the event are all employed in the INDOT Materials and Test, Construction, Asset Management, and Design Divisions, and therefore administer INDOT's adherence to the industry best practices in the field of asphalt paving, construction, and design. Materials and Test employees work closely with pavement industry stakeholders, such as APAI, which is the preeminent socio-educational platform for advancing asphalt paving, construction, and design. The professional services provided by these INDOT employees on behalf of the State of the Indiana are greatly enhanced through learning about evolving best practices and technological developments in asphalt construction, design, paving, engineering, and maintenance, and from exchanging ideas with commercial stakeholders at events such as product presentations, which promises to allow attendees to "explore cutting-edge technologies, gain insights from expert-led educational sessions, and build valuable relationships during several networking opportunities." Accordingly, every INDOT employee who participates in the 2025 APAI Winter Conference holds a position with duties that will directly benefit each person from their individual attendance at the event, both through the educational and networking components.

Indiana Code 8-23-2-4.1(4)(A) provides that INDOT is responsible for the "construction, reconstruction, improvement, maintenance, and repair of (state) highways" and Indiana Code 8-23-2-5(a)(4) imposes upon INDOT the statutory duty to "evaluate and utilize whatever possible improved transportation facility maintenance and construction techniques." By attending the 2025 APAI Winter Conference, INDOT employees will be educated concerning production, advanced production, and quality while engaging with industry stakeholders to ensure that they are provided with information vital to their decision making process.

Therefore, it is my opinion that is consistent with the public interest for the INDOT personnel listed in **Exhibit A** to attend the Asphalt Paving Association of Indiana 2025 Winter Conference, and to receive the items of value specified above, even though payment for these items was made by the American Concrete Pipe Association, an industry association with an interest in INDOT business, comprised of member companies including current Department vendors and firms with a potential interest in establishing a business relationship with the agency. Based on this finding, I am hereby waiving application of 42 IAC 1-5-1 (a) to allow all INDOT employees, listed in **EXHIBIT A**, to accept the complementary registration to attend the 2025 APAI Winter Conference, which the registration fee amount for all ninety-four (94) employees have a total combined value of approximately Thirty Nine Thousand Nine Hundred Fifty Dollars (\$39,950).

If you need additional information or have any questions about this letter, please feel free to contact me at (463) 261-6966 or [cdevlin@indot.in.gov](mailto:cdevlin@indot.in.gov).

Very Respectfully Submitted,



Chris Devlin  
Attorney Senior and Ethics Officer  
Indiana Department of Transportation.

## EXHIBIT A

First Name	Last Name	Company
Ihem	Abdulghafour	INDOT
Aaron	Aldred	INDOT
David	Allen	INDOT
Joshua	Anderson	INDOT
Sonny	Anuka	INDOT
Nathan	Awwad	INDOT
Mark	Bailey	INDOT
Jerry	Baker	INDOT
Don	Bales	INDOT
Matt	Beeson	INDOT
Karen	Berg	INDOT
Jacob	Blanchard	INDOT
Darren	Bost	INDOT
Josh	Cochran	INDOT
James	Colonis	INDOT
Melissa	Cool	INDOT
Doug	Corey	INDOT
Nicholas	Cosenza	INDOT
Kurt	Courtney	INDOT
Kayleigh	Cowles	INDOT
Kevin	Currie	INDOT
Kumar	Dave	INDOT
Allen	Davidson	INDOT
Marielis	Encarnacion	INDOT
Seth	Estep	INDOT
Roland	Fegan	INDOT
William	Flora	INDOT
Gary	Fox	INDOT
Brandon	French	INDOT
Jason	Galetka	INDOT
Ling	Gan	INDOT
Nyla	Gilbert	INDOT
Kaitlin	Gilson	INDOT
Rob	Goldner	INDOT
Scott	Goodwin	INDOT
Jay	Harris	INDOT
Tom	Harris	INDOT
Justin	Henderson	INDOT
Sean	Hendrickson	INDOT
Omar	Jackson	INDOT
David	Jacobs	INDOT
Chris	Jilg	INDOT
Anthony	Jones	INDOT
James	Kase	INDOT
Christopher	Klement	INDOT
Michael	Koch	INDOT

James	Lang	INDOT
Luis	Laracuenta	INDOT
Jusang	Lee	INDOT
Ben	Leege	INDOT
Steve	Lindway	INDOT
Jason	Lowther	INDOT
Atif	Mahrous	INDOT
Cartia	Martin	INDOT
Cam	Maschino	INDOT
Vanessa	McCauley	INDOT
Lonnie	Mertz	INDOT
Chris	Moore	INDOT
Ron	Morehouse	INDOT
Andy	Nahrwold	INDOT
Chad	Nierman	INDOT
Joe	Novak	INDOT
Andrew	Pangallo	INDOT
Greg	Pankow	INDOT
Patrick	Patterson	INDOT
Kurt	Pelz	INDOT
Robert	Phelps	INDOT
Christine	Pickering	INDOT
Michael	Prather	INDOT
Robby	Quirk	INDOT
Lyndsay	Quist, PE	INDOT
Shiloh	Reed	INDOT
Jim	Reilman	INDOT
Alireza	Roshan	INDOT
Nate	Scheblo	INDOT
Michael	Sipes	INDOT
Sabrina	Slone	INDOT
Stephen	Slosarek	INDOT
Kurt	Sommer	INDOT
Jason	Spreen	INDOT
David	Stair	INDOT
Dan	Streib	INDOT
Dayton	Sweet	INDOT
Farhana	Tabassum	INDOT
Nima	Taraghinia	INDOT
Brad	Taylor	INDOT
Fielding	Tipton	INDOT
Bill	Tompkins	INDOT
Scott	Trammell	INDOT
Stephanie	Turner	INDOT
Spenser	Vaughn	INDOT
Trevor	Weaver	INDOT
Andrew J.	Wortkoetter	INDOT

Bill	Young	INDOT
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