Shelby County Plan Commission

March 28, 2023 at 7:00 PM

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MEETING AGENDA

Shelby County Plan Commission March 28, 2023 at 7:00 P.M.

CALL TO ORDER

ROLL CALL

APPROVAL OF MINUTES

Minutes from the February 28, 2023 meeting.

OLD BUSINESS

RZ 23-03 – JUGAAD LLC REZONING: Negative Findings of Fact.

RZ 23-04 – **DAVIS REZONING:** Rezoning of 14.74-acres from the A2 (Agricultural) District to the RE (Residential Estate) District to allow for two new single-family residential lots. Located east of and adjoining 453 E 700 S, Shelbyville, Washington Township.

RZ 23-06 – **IN RNG INTERCONNECT, LLC REZONING:** Rezoning of 6.696-acres from the A1 (Conservation Agricultural) District to the I2 (High Intensity Industrial) District to allow for a natural gas injection facility. Located at 5445 S Smithland Rd, Shelbyville, Hendricks Township

SD 23-03 – **RNG-PILE FARMS SIMPLE SUBDIVISION:** Subdivision of a 6.696-acre industrial lot from a 49.17-acre parent tract and waiver of subdivision standards. Located at 5445 S Smithland Rd, Shelbyville, Hendricks Township.

NEW BUSINESS

RZ 23-08 – **ADAMS REZONING:** Rezoning 4.2-acres from the A1 (Conservation Agricultural) District & A2 (Agricultural) District to the RE (Residential Estate) District. Located at 8297 S 750 E, Saint Paul, Nobel Township.

SD 23-04 – **ADAMS & ADAMS SIMPLE SUDIVISION:** Simple Subdivision of a 2-acre single-family building lot and a 2.2-acre lot including an existing single-family residence from 60.87-acres. Located at 8297 S 750 E, Saint Paul, Nobel Township.

RZ 23-07 – NORTHWEST SHELBY COUNTY REGIONAL SEWER DISTRICT REZONING: Rezoning of 19.217-acres from the A2 (Agricultural) District to the IS (Institutional) District to allow for development of a wastewater treatment plant. Located south of and adjoining 4875 W 600 N, Fairland, Brandywine Township.

DISCUSSION

None.

ADJOURNMENT

The next regular meeting of the Shelby County Plan Commission is scheduled for Tuesday, **April 25, 2023** at **7:00 PM**.

REZONING FINDINGS OF FACT

Applicant: Jugaad LLC Rezoning

Case #: RZ 23-03

Location: East of and adjoining 9075 N Frontage Rd, Fairland, Moral Township.

1. The request **is NOT** consistent with the Shelby County Comprehensive Plan because:

The rezoning is not consistent with Land Use Goal 1, Strategy 1 identified in the Comprehensive Plan due to the existing residential character context.

Land Use Goal 1: Welcome and promote future development in appropriate areas of the County.

Strategy 1: Balance development patterns and character with available transportation and utility resources and existing character context.

The rezoning is not consistent with Natural Resource Goal 2, Strategy 3 identified in the Comprehensive Plan due to proposed development occurring in a designated floodplain, removal of mature trees, and due to possible environmental impacts to the adjacent creek.

Natural Resources Goal 2: Protect and enhance local water-based resources, such as surface water, groundwater, and wetlands.

Strategy 3: Protect and enhance the county's land-based natural resources, such as floodplains, wooded areas, riparian areas and soils.

2. The request **is NOT** consistent with the current conditions and the character of structures and uses in each district because:

The property is adjacent to residential estate lots.

3. The request **is NOT** consistent with the most desirable use for which the land in each district is adapted because:

The property includes significant natural and water-based resources that if persevered, provide a natural based amenity to the community and prevents environmental impacts to wildlife, groundwater, and surface water of the creek associated with development of the site. Additionally, the petitioner did not provide adequate evidence of local demand for the proposed truck parking facility or benefit of the proposed development to the local community.

4. The request **is NOT** consistent with the conservation of property values throughout the jurisdiction because:

Development of the property would impact the aesthetic quality of the I-74 corridor, thereby potentially impacting property values throughout the jurisdiction.

5. The request is NOT consistent with responsible growth and development because:

The property is not located within the Shelby County Northwest Economic Development Area (EDA) and the County has not proposed any road or utility improvements in the Pleasant View area outside the EDA. Development of the property would remove, and impact desirable natural and water-based resources. Additionally, the petitioner did not provide adequate evidence of local demand for the proposed truck parking facility or benefit of the proposed development to the local community.

Property Details

Location: East of and adjoining 453 E 700 S, Shelbyville, Washington Township.

Property Size: 14.74-acres.

Current Land Use: Cropland.

Current Zoning Classification A2 (Agricultural)

This district is established for general agricultural areas and buildings associated with agricultural production.

Proposed Zoning Classification RE (Residential Estate)

This district is established for singlefamily detached dwellings in a rural or country setting.

Future Land Use per Comp Plan Agriculture

The purpose of this category is to provide for traditional agricultural practices (such as crop production and livestock grazing) and modern agricultural practices (such as agricultural research facilities and CAFOs). Rural home sites may also occur within this category; however, the emphasis should remain on agriculture. New residential subdivisions that remove prime farmland from production should be discouraged. The residential density of this category should be one lot for every five acres.

Staff Report

Case Number: RZ 23-04

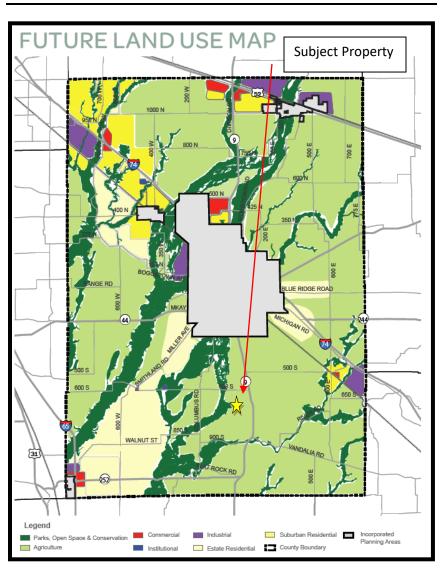
Case Name: Davis Rezoning – A2 (Agricultural) to RE

(Residential Estate)

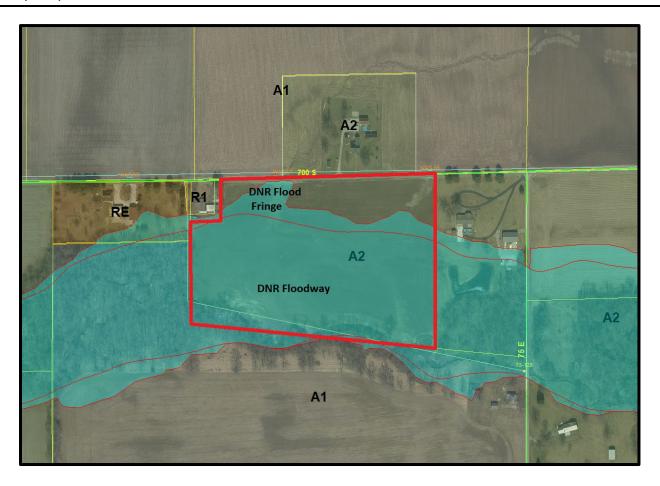
Request

Rezoning of 14.74-acres from the A2 (Agricultural) District to the RE (Residential Estate) District to allow for a two-lot Simple Subdivision.

Future Land Use Map



Property Map



Case Description

- The petitioner plans to subdivide the property into a 9.5-acre lot and 4.74-acre lot to list for sale as single-family building lots.
- If the rezoning is approved, the petitioner would apply for a Simple Subdivision at a subsequent Plan Commission meeting.
- Most of the property lies within an Indiana Department of Natural Resources (IDNR) Best Available Data Flood Hazard Area.
- Approximately one-acre of each proposed lot lies outside of the Flood Hazard Area. One-acre generally provides adequate area for a typical single-family dwelling, accessory structures, and septic system. Soil tests would further determine development feasibility.
- The USDA Soil Survey classifies most of the property within the Flood Hazard Area as *Prime farmland if drained and either protected from flooding or not frequently flooded during the growing season* or *Not Prime Farmland*. The survey classifies most of the property outside of the Flood Hazard Area as *Prime farmland if drained*.

Staff Analysis Findings of Fact

In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

Current Conditions and the Character of Current Structures and Uses in Each District

Most residential properties in the area exceed five acres. Therefore, development of two residences on 14.74-acres would not conflict with the residential density of the area.

2. The Most Desirable Use for Which the Land in Each District Is Adapted

Most of the property lies within flood prone areas which limits large-scale productive agricultural use of the property. Residential development of the property would provide a more economically sensible use of the property.

3. The Conservation of Property Values throughout the Jurisdiction

Development of the property for residential purposes would have no perceivable impact on property values throughout the County.

4. Responsible Development and Growth

Approval of the rezoning would allow for use of land not conducive to large-scale agricultural production for residential development. However, residential development in areas subject to flooding can result in loss of life and property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures for flood protection and relief, and impairment of the tax base. Therefore, development should not occur in the designated flood hazard area.

5. The Comprehensive Plan

Approval of the rezoning would allow for use of land not conducive to large-scale agricultural production for residential development.

Staff Recommendation

APPORVAL primarily because the rezoning would allow for use of land not conducive to large-scale agricultural production for residential development.

Recommended Stipulation: Development including single-family dwellings, accessory structures, and alteration of land in the Designated Flood Hazard Area shall be prohibited.

Applicant/Owner Information

Applicant: Matt Davis

Pavis Owner:

Gary Davis

6652 W Base Rd.

4978 E 875 S

St. Paul, IN 47272

Surveyor: Scott T Sumerford

3149 N Riley Hwy.

Shelbyville, IN 46176

Greensburg, IN 47240



Property Details

Location: 5445 S Smithland Rd, Shelbyville, Hendricks Township.

Property Size: 6.696-acres.

Current Land Use: Cropland

Current Zoning Classification
A1 (Conservation Agricultural)
This district is established for the protection of agricultural areas and buildings associated with agricultural production.

Proposed Zoning Classification 12 (High Intensity Industrial) This district is established for high intensity industrial uses and heavy manufacturing facilities.

Plan Commission:

Use this zoning district for existing developments and carefully for new industrial development.

*see attached district intent, permitted uses, special exception uses, and development standards

Future Land Use per Comp Plan Agriculture

The purpose of this category is to provide for traditional agricultural practices (such as crop production and livestock grazing) and modern agricultural practices (such as agricultural research facilities and CAFOs). Rural home sites may also occur within this category; however, the emphasis should remain on agriculture. New residential subdivisions that remove prime farmland from production should be discouraged. The residential density of this category should be one lot for every five acres.

Staff Report

Case Number: RZ 23-06 / SD 23-03

Case Name: IN RNG Interconnect, LLC Rezoning –

A1 (Conservation Agricultural) to I2 (High Intensity Industrial) & RNG - Pile Farms

Simple Subdivision

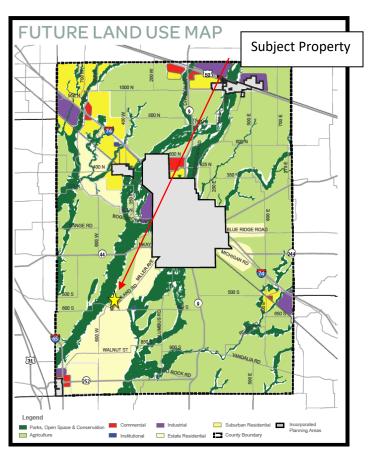
Request

Rezoning of 6.696-acres from the A1 (Conservation Agricultural) District to the I2 (High Intensity Industrial) District to allow for a natural gas injection facility.

Simple Subdivision of a 6.696-acre industrial lot from a 49.17-acre parent tract.

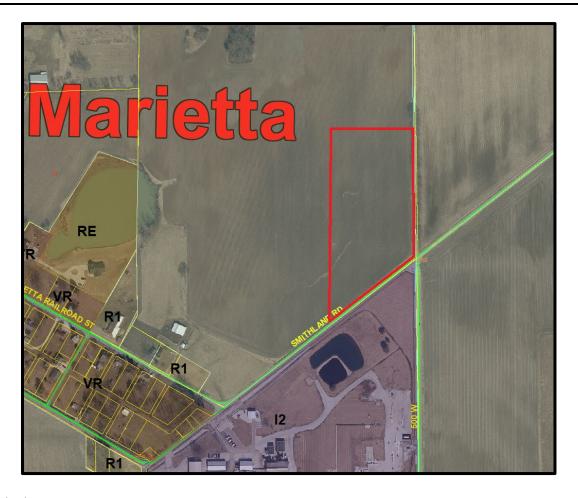
Waiver of subdivision type standards to allow for Simple Subdivision of property zoned I2 (Simple Subdivisions only permitted for property zoned A3, A4, or RE).

Future Land Use Map



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Property Map



Case Description

- The petitioner intends to develop a natural gas injection facility on site. The operation would involve injecting natural gas produced by animals at local farms into an existing TC Energy natural gas pipeline. The natural gas would be cleaned and compressed into tube trailers at the farm and delivered to the site by truck on a regular basis.
- The petitioner indicated that they currently have a business arrangement with a large dairy farm in Decatur County.
- Proposed development includes below grade pipelines and above grade decanters, compressors, a ANR metering
 and regulation station, filter separator, emergency generator, monitoring and control building, security fence, and
 paved parking and maneuvering areas.
- Notable development standards included in the UDO which would apply to the development include the following:
 - Landscape Buffer "B" along all property lines: One (1) canopy tree and two (2) ornamental or evergreen
 trees shall be planted for every sixty (60) feet of contiguous boundary with the adjacent lot. Each tree shall
 be planted within fifteen (15) feet of the property line, but no closer than five (5) feet to the property line.

- o Ten (10) deciduous trees within the interior of the lot.
- o All site lighting must be full cut-off fixtures.
- o Paved driveway, parking, and maneuvering areas.
- Above ground storage tank minimum setback requirements: not permitted in front of the monitory and control building, a minimum of thirty (30) feet from the monitoring and control building, and a minimum of thirty (30) feet from property lines.
- The property lies approximately 1/10-mile from the unincorporated community of Marietta and adjacent to the Michigan Wisconsin Pipeline natural gas facility. The natural gas facility lies within the I2 zoning district.
- The UDO permits utility facilities in the IS (Institutional) District, C2 (Highway Commercial) District, I1 (Low Intensity Industrial) District, I2 District, and HI (High Impact) District. Staff recommended that the petitioner apply to rezone the property to I2 to reflect the zoning of the adjacent natural gas utility facility to the south.
- The USDA Soil Survey classifies the property as Prime Farmland if Drained.
- Per Section DPI-01 of the UDO, nonagricultural and non-residential developments must dedicate to the County right-of-way along any adjoining road consistent with the recommendations of the Comprehensive Plan. The plat includes the recommended 50-foot (0.575-acre) right-of-way dedication.
- The Site Plan/Technical Advisory Committee, which consists of the Planning Director, Building Inspector, County Surveyor, Health Department Environmental Technician, and a representative from the County Commissioners would review a detailed site plan prior to issuing construction permits. USI Consultants, Inc would review the drainage plans to ensure the project design complies with the County's Drainage & Sediment Control Ordinance.

Staff Analysis Findings of Fact

<u>Rezoning</u>: In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

- 1. Current Conditions and the Character of Current Structures and Uses in Each District
- 2. The Most Desirable Use for Which the Land in Each District Is Adapted
- 3. The Conservation of Property Values throughout the Jurisdiction
- 4. Responsible Development and Growth
- 5. The Comprehensive Plan

Rezoning of the property to I2 to allow for use of the property for a natural gas injection utility facility would not deviate from the I2 zoning designation or gas utility use of adjacent property to the south.

The property also adjoins land used for agricultural production in the A1 (Conservation Agricultural) District. The UDO does not designate A1 as an appropriate adjacent zoning district to the I2 District, however, the proposed use would have minimal impact on adjacent properties relative to the majority of uses permitted in the I2 District. Other uses permitted in the I2 District could pose negative impacts and would deviate from the character of the area, and therefore should be discouraged.

The rezoning would allow for a desirable gas utility use of property that includes an existing natural gas pipeline.

Land Use Goal 1, Strategy 1 states: Balance development patterns and character with available transportation and utility resources and existing character context. While the Plan designates the future land use of the property as agriculture, the existence of a natural gas line on the property and the adjacent natural gas facility support rezoning of the property for utility use. The proposed development would also use natural gas produced at farms.

Simple Subdivision: Staff has reviewed the proposed plat and has determined:

- 1. The subdivision of land is consistent with the Shelby County Comprehensive Plan.
- 2. The subdivision of land satisfies the development requirements of Article 06: Subdivision Types, pending approval of a waiver to allow for Simple Subdivision of property zoned I2.
- 3. The subdivision of land satisfies the standards of Article 07: Design Standards.
- 4. The subdivision of land satisfies any other applicable provisions of the Unified Development Ordinance.
- 5. The subdivision of land satisfies the construction requirements of Shelby County's Construction Standards.
- 6. Approval of a waiver to allow for Simple Subdivision of property zoned I2 would allow for development of one industrial lot which does not necessitate internal streets, public improvements, or common area required by an Industrial Park Subdivision.

Staff Recommendation

Staff recommends **APPROVAL** primarily because the existence of a natural gas pipeline on the property and the existence of a natural gas facility on adjacent property to the south support rezoning of the property for utility use. Staff recommends the following **stipulations**:

- 1. Use and development of the site shall be consistent with the Statement of Intent and Site Plan submitted with the rezoning application. The Zoning Administrator shall have the discretion to require Plan Commission approval of any modification to the site plan.
- 2. Written approval of the project by the owner of the pipeline and permits from all applicable federal and state permitting agencies shall be submitted to the County prior to issuance of an Improvement Location Permit.

Applicant/Owner Information

Applicant: IN RNG Interconnect, LLC Owner: Pile Farms, LLC

7675 Omnitech Place, Suite 190 5866 S 425 W

Victor, NY 14564 Shelbyville, IN 46176

Surveyor: SME-USA

High Intensity Industrial (I2) District



2.35 I2 District Intent, Permitted Uses, and Special Exception Uses

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The I2 (High Intensity Industrial) District is intended to be used as follows:

Use, Type and Intensity

- Moderate to high intensity industrial uses
- Industrial parks, manufacturing facilities, and utility usage
- Stand alone buildings or multiple primary structures

Application of District

Existing and new development

Development Standards

- Enact quality time, place, and manner development standards to minimize impacts on adjacent properties while encouraging economic vitality
- Minimize light, noise, water, and air pollution

Appropriate Adjacent Districts

OP, A3, C2, I1, I2, and HI

Plan Commission

Use this zoning district for existing developments and carefully for new industrial development

Board of Zoning Appeals

- Allow a special exception use only when it is compatible with the surrounding areas
- Be sensitive to the potential for light pollution, noise pollution, loading berth placement, pedestrian safety, and vehicular safety

Permitted Uses

Agricultural Permitted Uses

- processing of agricultural products
- storage of agricultural products

Commercial Permitted Uses

farm implement sales

Industrial Permitted Uses

- assembly
- distribution facility
- flex-space
- food processing
- heavy manufacturing
- · light manufacturing
- · liquid fertilizer storage/distribution
- outdoor storage
- · radio/TV station
- recycling processing
- sewage treatment plant
- sign painting/fabrication
- storage tanks (non-hazardous)
- telecommunication facility
- testing lab
- · tool and die shop
- transfer station
- warehouse
- warehouse storage facility
- water treatment plant
- welding

Institutional Permitted Uses

- police, fire, or rescue station
- recycling collection point

Special Exception Uses

Industrial Uses



	OP	A1	A2	A3	A4	RE	R1	R2	VR	M1	M2	MP	VM	IS	C1	C2	I 1	12	НІ
Industrial Uses																			
assembly																	Р	Р	
bio-diesel production		Р	Р	Р	Р	Р													
bilofuel production																			Р
construction material landfill																			S
distribution facility																	Р	Р	
electrical generation plant																			Р
equipment rental																	Р		
flex-space																	Р	Р	
food processing					Р													Р	
gravel/sand mining																			Р
heavy equipment repair					Р														
heavy manufacturing																		Р	
incinerator																			Р
junk yard																			Р
light manufacturing																	Р	Р	
liquid fertilizer storage/distribution					Р													Р	
methane production				Р															
outdoor storage					Р													Р	
radio/TV station																		Р	
recycling processing																		Р	
rendering plant																		S	
research center																	Р		
sanitary landfill/refuse dump																			S
scrap metal yard																			Р
sewage treatment plant																		Р	
sign painting/fabrication																		Р	
storage tanks (hazardous)																			S
storage tanks (nonhazardous)					Р													Р	
telecommunication facility														Р			Р	Р	Р
testing lab																	Р	Р	
tool and die shop																	Р	Р	
transfer station																	Р	Р	Р
utility facility, above ground														Р		Р	Р	Р	Р
warehouse																	Р	Р	
warehouse storage facility																	Р	Р	
water treatment plant																		Р	
welding					Р												Р	Р	

REV LNG LLC • www.revlng.com

Depot: 1002 Empson Rd • Ulysses, PA 16948 814-848-5053

February 22, 2023

Planning Commission c/o Desiree Calderella Shelby County 25 W Polk Street, Room 201 Shelbyville, IN 46176

Re: IN RNG Interconnect Application

Dear Sir/Madam:

The enclosed application documentation package is being submitted for the review and approval for Subdivision and Rezoning at the February 28, 2023 Planning Commission meeting. The REV LNG, LLC project team appreciates the time taken by your staff to review this application.

The current property owner is intending to sell approximately 6.5 acres to IN RNG Interconnect, LLC to construct a renewable gas injection site. Renewable natural gas will be produced at local farms, compressed into tube trailers, and then hauled to this site. The tube trailers will be connected to a decanter which effectively reduces the gas pressure prior to injection into the ANR transmission line on the north side of the property.

Most of the pipelines moving gas on site will be below grade. Equipment associated with this project that will be above grade include the decanters, compressors, ANR metering and regulation station, filter separator, emergency generator, and a monitoring and control building. The equipment is needed to manage gas pressure and meter the injection into the gas transmission main.

I am available to discuss any questions or comments regarding this permit application documentation package or any aspect of the project.

Sincerely,

Steven Wilkinson Project Manager REV LNG, LLC

APPLICATION FOR REZONING

FINDINGS OF FACT

The applicant (or their representative) must fill out the findings of fact on the following pages. The Plan Commission may review the applicant's findings of fact to assist with their decision-making process. Please see below for general guidance related to completing the findings of fact.

Applicant: IN RNG Interconnect, LLC
Case #:
Location: 5445 S Smithland Road, Shelbyville, IN 46176
The request is consistent with the Shelby County Comprehensive Plan because: in accordance with the 2019 plan, the land is classified as Suitable for Development. The site is served by a Major Collector functional class road.
2. The request is consistent with the current conditions and the character of structures and uses in each district because: Existing area is a mix of agricultural, residential and the heavy industrial site across the street.
3. The request is consistent with the most desirable use for which the land in each district is adapted because:
The land close to the the natural gas pipelines will not be usable for future residential/commercial projects due to clearances needed, that could leave it un-farmable.
4. The request is consistent with the conservation of property values throughout the jurisdiction because: The site will be constructed and operated in accordance with all federal, state, and local regulations.
This project will not materially change the character of the area and therefore not impact property values in a negative manner.
5. The request is consistent with responsible growth and development because: Project will use land not available for typical development.
By maintaining regulatory compliance, the project will provide a positive economic impact from employment and tax revenue.

General Guidance - Rezoning (not to be considered legal advice):

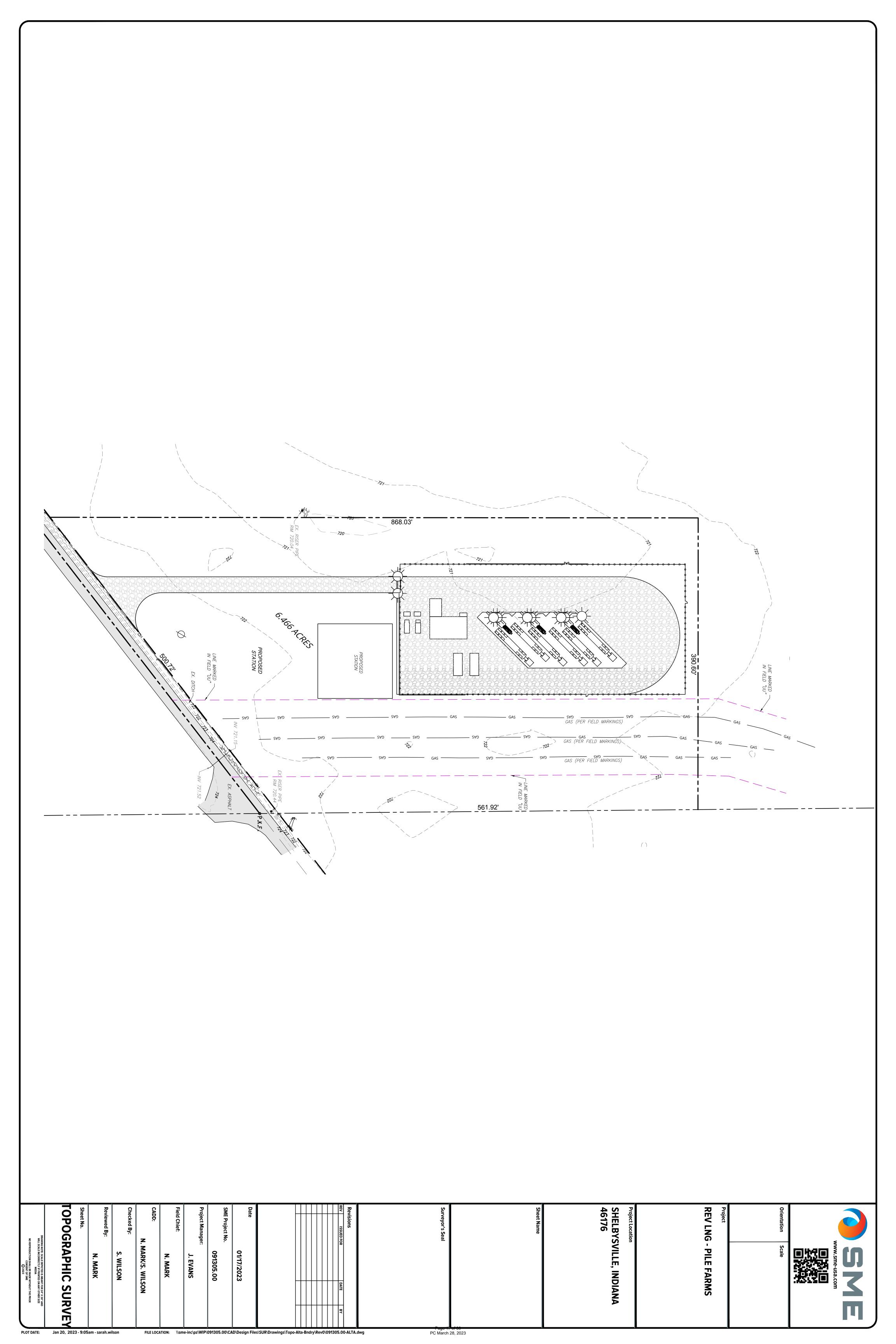
Finding 1: How is the proposed new zoning designation consistent with the future land use of the property identified in the Comprehensive Plan? If you do not know the future land use of the property, please ask the Planning Director.

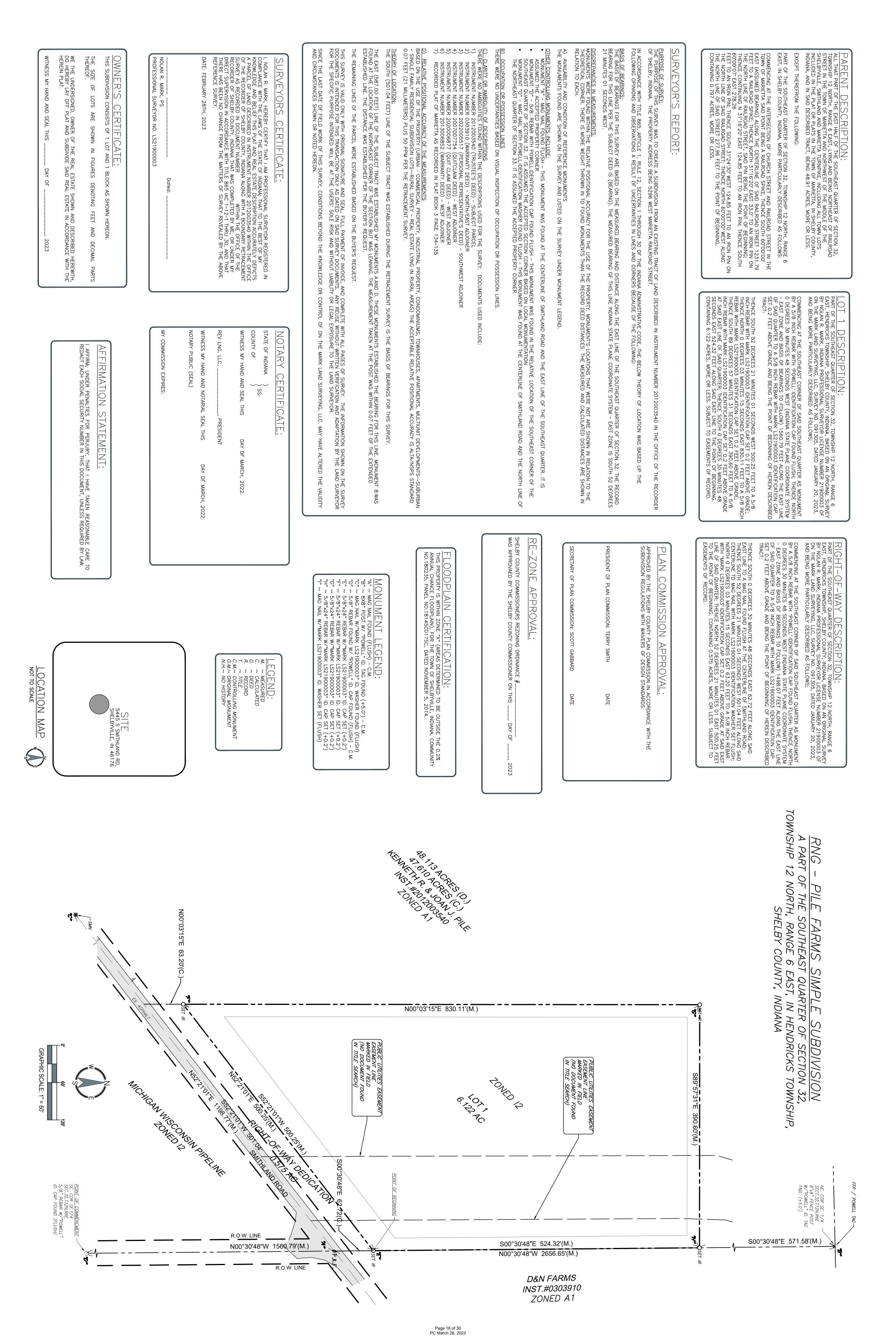
Finding 2: How is the proposed use, and/or other possible future uses permitted in the proposed zoning district, similar to surrounding structures and uses of land?

Finding 3: Why is the proposed use, and/or other possible future uses permitted in the proposed zoning district, the most desirable use for the land?

Finding 4: Explain why the proposed use, and/or other possible future uses permitted in the proposed zoning district, would not negatively impact property values.

Finding 5: Why is the change in zoning designation consistent with responsible growth and development?





Property Details

Location: 8297 S 750 E, Saint Paul,

Nobel Township.

Property Size: 4.2-acres.

Current Land Use: Cropland / Estate

Residential.

Current Zoning Classification

A1 (Conservation Agricultural)

This district is established for the protection of agricultural areas and buildings associated with agricultural production.

A2 (Agricultural)

This district is established for general agricultural areas and buildings associated with agricultural production.

Proposed Zoning Classification RE (Residential Estate)

This district is established for single-family detached dwellings in a rural or country setting.

Future Land Use per Comp Plan Agriculture

The purpose of this category is to provide for traditional agricultural practices (such as crop production and livestock grazing) and modern agricultural practices (such as agricultural research facilities and CAFOs). Rural home sites may also occur within this category; however, the emphasis should remain on agriculture. New residential subdivisions that remove prime farmland from production should be discouraged. The residential density of this category should be one lot for every five acres.

Surrounding Development

Zoning	Land Use
RE	Estate Residential
A2	Cropland
A1	Cropland
A1	Cropland
	RE A2 A1

Staff Report

Case Number: RZ 23-08 / SD 23-04

Case Name: Adams Rezoning – A1 (Conservation

Agricultural) and A2 (Agricultural) to RE (Residential Estate) & Adams and Adams

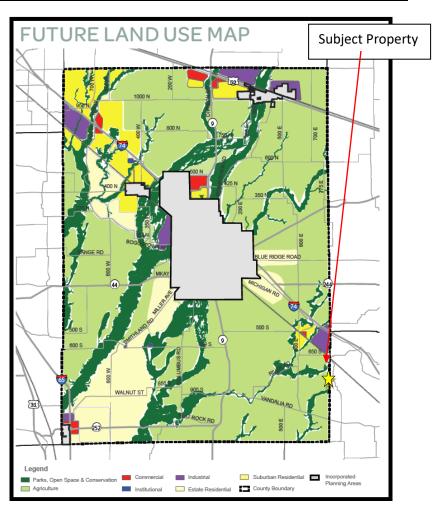
Simple Subdivision

Requests

Rezoning of 4.2-acres from the A1 (Conservation Agricultural) District & A2 (Agricultural) District to the RE (Residential Estate) District to allow for a two-lot Simple Subdivision.

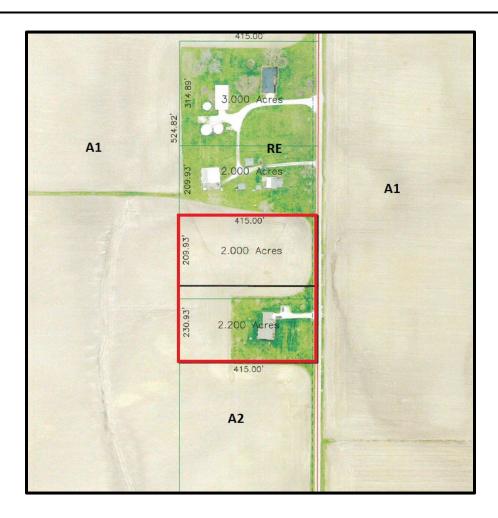
Simple Subdivision of a 2-acre single-family building lot and a 2.2-acre lot including an existing single-family residence from 60.87-acres.

Future Land Use Map



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Property Map



Case Description

- Approval of the requests would allow for development of one single-family residential building lot.
- The second lot would include an existing single-family residence currently located on 6.63-acres of the parent tract.
- The USDA Soil Survey classifies the entire property as 'Prime Farmland if Drained.'

Staff Analysis Findings of Fact

<u>Rezoning</u>: In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

1. Current Conditions and the Character of Current Structures and Uses in Each District

The size of the proposed lots would reflect the size of the adjoining two residential lots to the north. Therefore, approval of the rezoning would not conflict with existing residential development in the area.

2. The Most Desirable Use for Which the Land in Each District Is Adapted

The proposed building lot sits between two existing residential lots, which limits agricultural production within this area of the parent tract. The proposed second lot currently includes a residential homesite.

3. The Conservation of Property Values throughout the Jurisdiction

Development of the property for residential purposes would have no perceivable impact on property values throughout the County.

4. Responsible Development and Growth

Approval of the rezoning would allow for residential use of property not conduce to large-scale agricultural production.

5. The Comprehensive Plan

Approval of the rezoning would allow for use of land not conducive to large-scale agricultural production for residential development.

Simple Subdivision: Staff has reviewed the proposed plat and has determined:

- 1. The subdivision of land is consistent with the Shelby County Comprehensive Plan.
- 2. The subdivision of land satisfies the development requirements of Article 06: Subdivision Types.
- 3. The subdivision of land satisfies the standards of Article 07: Design Standards.
- 4. The subdivision of land satisfies any other applicable provisions of the Unified Development Ordinance.
- 5. The subdivision of land satisfies the construction requirements of Shelby County's Construction Standards.

Staff Recommendation

APPROVAL of the **Rezoning and Simple Subdivision** because the proposed building lot sits between two existing residential lots, which limits agricultural production within this area of the parent tract and because the proposed second lot currently includes a single-family residence.

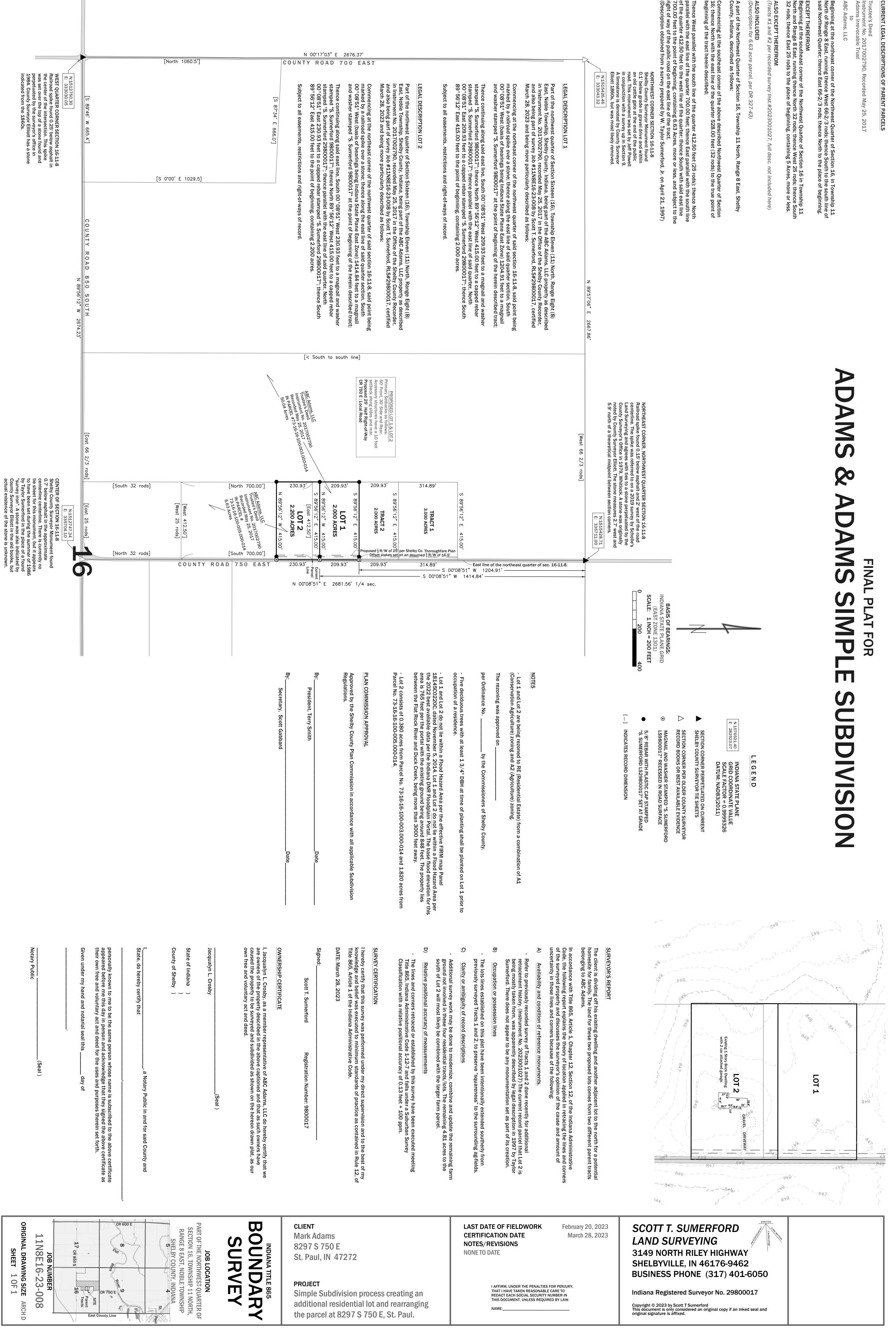
Applicant/Owner Information

Applicant: Mark Adams Surveyor: Scott T Sumerford

8297 S 750 E 3149 N Riley Hwy. Saint Paul, IN 47272 Shelbyville, IN 46176

Owner: ABC Adams, LLC

6590 E Shelby 1100 S Greensburg, IN 47240



Property Details

Location: South of and adjoining 4875 W 600 N, Fairland, Brandywine Township.

Property Size: 19.217-acres.

Current Land Use: Cropland / Woodland.

Current Zoning Classification

A2 (Agricultural)

This district is established for general agricultural areas and buildings associated with agricultural production.

Proposed Zoning Classification IS (Institutional)

<u>Intent:</u> This district is established for institutional and municipal owned lands for public purpose and use. <u>Application:</u> Existing and new development. Buffer district or transitional district. Small area zoning. Spot zonina.

<u>Plan Commission:</u> Use this zoning district for existing developments and carefully for new institutional development.

*see attached district intent, permitted uses, special exception uses, and development standards

Future Land Use per Comp Plan

Suburban Residential

This purpose of this category is for the transition of land use from agricultural and estate residential uses to low to medium-density, single-family residential subdivisions as water and sewer facilities become available.

Parks, Open Space, & Conservation

The purpose of this category is to provide for passive and active recreational activities, permanent preservation of significant natural areas, and preservation of natural features within clustered developments. This category applies to public and private lands.

Surrounding Development

	Zoning	Land Use
North	A2	Cropland
South	A2	Cropland / Woodland
East	RE	Woodland
West	A2	Cropland

Staff Report

Case Number: RZ 23-07

Case Name: Northwest Shelby County

Regional Sewer District Rezoning

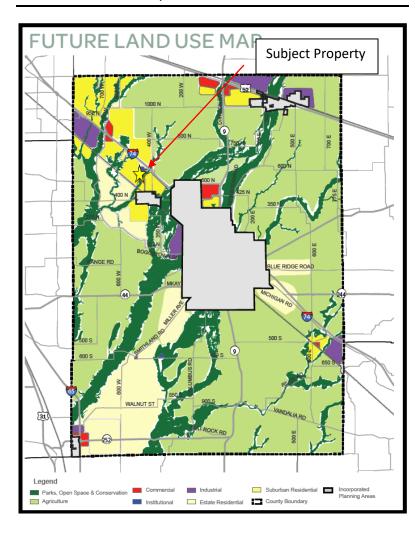
- A2 (Agricultural) to IS

(Institutional)

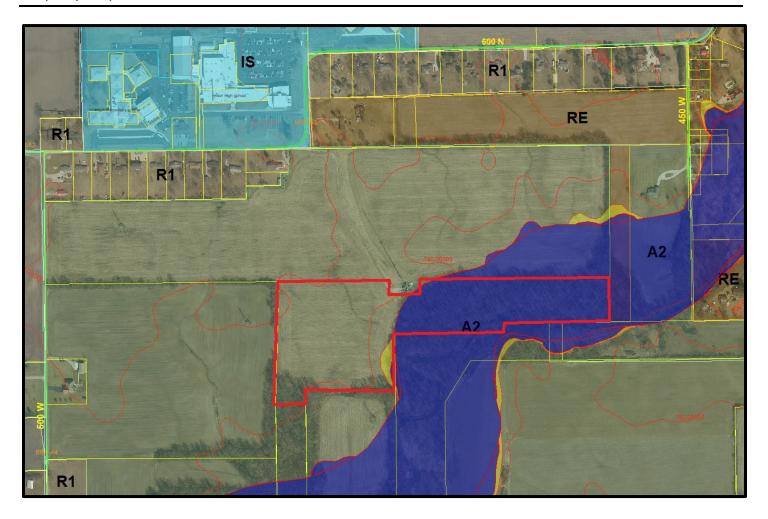
Request

Rezoning of 19.217-acres from the A2 (Agricultural) District to the IS (Institutional) District to allow for development of a wastewater treatment plant.

Future Land Use Map



Property Map



Case Description

- The petitioner intends to develop a wastewater treatment facility on the site. Properties included in the initial planned service area of the treatment facility include all properties within the town limits of Fairland, the Northwestern Consolidated School District campus, and the Clover Village subdivision.
- Proposed development includes wastewater treatment facility components, an outfall to Snail Creek, and driveway access to CR 600 N through an access easement on the adjoining property to the north.
- The petitioner indicated that the wastewater treatment facility will utilize modern technology for the treatment of
 wastewater, which would limit odor and mitigate environmental impacts. The petitioner indicated that they must
 submit a detailed plan outlining site development, operations, and IDEM compliance for project funding.
- Notable development standards included in the UDO which would apply to the development include the following:
 - Landscape Buffer "B" along all property lines: One (1) canopy tree and two (2) ornamental or evergreen trees shall be planted for every sixty (60) feet of contiguous boundary with the adjacent lot. Each tree shall

be planted within fifteen (15) feet of the property line, but no closer than five (5) feet to the property line. One site-trees may substitute for up to 20% of the landscape buffer.

- o Ten (10) deciduous trees within the interior of the lot.
- o All site lighting must be full cut-off fixtures.
- Paved driveway, parking, and maneuvering areas.
- Outdoor storage of equipment, machinery, building materials, waste or scrap materials, pallets, inoperable vehicles, and similar materials prohibited.
- A portion of the property lies within the Federal Emergency Management Agency (FEMA) Special Flood Hazard Area
 Zone AE (map # 18145C0101C effective on11/05/2014) Floodway and Flood Fringe. Proposed development, except
 for the outfall, would not encroach into the Special Flood Hazard Area.
- The UDO permits waste treatment facilities only in the IS District. The UDO designates the A2 District and RE District adjacent to the property as appropriate adjacent zoning districts to the IS District.
- If the rezoning is approved, the petitioner would apply for a Simple Subdivision at a subsequent Plan Commission meeting.
- Development and use of the site must comply with all Indiana Department of Environmental Management (IDEM)
 regulations and County Environmental Regulations as indicted in Section 5.22 Environmental Standards of the UDO.
 Staff will request that the petitioner submit all applicable IDEM site development approvals to the Technical
 Advisory Committee.
- The Site Plan/Technical Advisory Committee, which consists of the Planning Director, Building Inspector, County Surveyor, Health Department Environmental Technician, and a representative from the County Commissioners would review a detailed site plan prior to issuing construction permits. USI Consultants, Inc would review the drainage plans to ensure the project design complies with the County's Drainage & Sediment Control Ordinance.

Staff Analysis Findings of Fact

Rezoning: In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

- Current Conditions and the Character of Current Structures and Uses in Each District
- 2. The Most Desirable Use for Which the Land in Each District Is Adapted
- 3. The Conservation of Property Values throughout the Jurisdiction
- 4. Responsible Development and Growth
- 5. The Comprehensive Plan

The Comprehensive Plan recommends Suburban Residential development of the surrounding area as water and sewer facilities become available. Development of the property for a wastewater treatment facility would allow for establishment of a sewer facility for the area. Development of the property would not encroach into the designated floodplain, or the area of the property designated as Parks, Open Space, and Conservation.

The UDO designates the adjacent A2 District and RE District as appropriate adjacent zoning districts to the IS District. The UDO also recommends using the IS District for small area zoning / spot zoning for institutional uses.

Required landscape buffer yards and separation of the site from adjacent development and the public road would mitigate any aesthetic impacts.

Development of the property for a wastewater treatment plant in compliance with all IDEM and County standards would not pose a negative environmental impact or impact continued use of adjacent property for agricultural production.

Establishment of a needed sewer utility service in the area requires development of a new wastewater treatment plant.

Many properties in the area have older inefficient or failing septic systems that pose an environmental hazard, reduce the area of these properties available for development of accessory structures, and therefore reduce the use and value of these properties. Development of a new wastewater treatment plant would allow for the abandonment of private septic systems and abandonment of the Northwest Consolidated School District on-site treatment plant.

Staff Recommendation

Staff recommends **APPROVAL** primarily because landscape buffer yards and isolation of the site from adjacent development and the road would mitigate any aesthetic impacts. Development of the property in compliance with all IDEM and County standards would not pose a negative environmental impact or impact continued use of adjacent property for agricultural production.

Staff recommends the following stipulations:

- 1. Use and development of the site shall be limited to a wastewater treatment plant developed by the Northwest Shelby County Regional Sewer District.
- An odor management and response plan certified by a qualified professional as determined by the TAC shall be submitted to the County prior to issuance of an Improvement Location Permit for development of the wastewater treatment plant.

Applicant/Owner Information

Applicant: Northwest Shelby County Regional Owner: Betty R Nelson Trust

Sewer District 1461 N 200 W

103 W Main Street Shelbyville, IN 46176

Fairland, IN 46126

Attorney: Ray Basile Engineer: Bram, Longest and Neff Engineering

13 N State Street Pete Wamsley, PE
Greenfield, IN 46140 8320 Craig Street

Indianapolis, IN 46250

Institutional (IS) District



2.27 IS District Intent, Permitted Uses, and Special Exception Uses

District Intent

The IS (Institutional) District is intended to be used as follows:

Use, Type and Intensity

 Varying intensity institutionally owned lands, including State and County facilities

Application of District

- Existing and new development
- Buffer district or transitional district
- Small area zoning
- Spot zoning

Development Standards

 Require quality time, place, and manner development standards to minimize impacts on adjacent residential properties while serving the needs of the overall community

Appropriate Adjacent Districts

• IP, A1, A2, A4, RE, R1, R2, VM, M1, M2, MP, VM, IS, C1, and I1

County Commissioners

 As a condition of rezoning, allow only the use petitioned for and presented

Plan Commission

 Use this zoning district for existing developments and carefully for new institutional development

Board of Zoning Appeals

 Allow a special exception use only when it is compatible with the surrounding areas

Permitted Uses

Commercial Permitted Uses

- · commercial training facility or school
- · farmers market
- stadium
- · waste treatment facility, private
- · water treatment facility, private

Industrial Permitted Uses

telecommunication facility

Institutional Permitted Uses

- bus station
- cemetery /mausoleum
- · child care institution
- ·church, temple or mosque
- community center
- crematory
- government office
- government operation (non-office)
- hospital
- jail
- library
- · municipal airport
- · municipal heliport
- museum
- nature center
- police, fire or rescue station
- pool, public
- post office
- recycling collection point
- research farm
- school (P-12)
- trade or business school
- · university or college
- · waste treatment facility, public
- · water treatment facility, public

Residential Permitted Uses

- assisted living facility
- fair housing facility (large)
- · fair housing facility (small)
- nursing home

Special Exception Uses

Northwest Shelby County Regional Sewer District

103 W Main Street Fairland, IN 46126

March 22, 2023
Letter of intent
The purpose of this rezone is build a centrally located waste water treatment plant that will service the Northwest Shelby County Regional Sewer District. The new plant would service the school and allow for the existing plant there to be decommissioned. The new plant would also service Clover Village and the Town of Fairland in the initial construction phase. The plant would also service any other areas within the district if needed in the future.
Jeremy Miller, Board President.

APPLICATION FOR REZONING

FINDINGS OF FACT

The applicant (or their representative) must fill out the findings of fact on the following pages. The Plan Commission may review the applicant's findings of fact to assist with their decision-making process. Please see below for general guidance related to completing the findings of fact.

Ар	plicant: Northwest Shelby County Regional Sewer District						
Са	se #:						
	cation: CR 600 N, Fairland						
-							
1.	The request is consistent with the Shelby County Comprehensive Plan because:						
	The new treatment plant would service the existing community and allow for responsible growth,						
	which is the intent of the comprehensive plan.						
2.	The request is consistent with the current conditions and the character of structures and uses in each district because: The new plant would service the current needs of the area as well as allow for the						
	existing treatment plant at the school to be removed.						
3.	The request is consistent with the most desirable use for which the land in each district is adapted because:						
	The entire district has been studied by 3 engineering firms since the district was created and						
	this location was selected by each of them as the most desirable location.						
4.	The request is consistent with the conservation of property values throughout the jurisdiction because:						
	By bringing sanitary sewers to the area, it will improve both the quality of life as well						
	as the property values in the area.						
5	The request is consistent with responsible growth and development because: During the engineering						
٠,	studies, it was determined that NWSCRSD building their own treatment plant and infrastructure						
	was the most responsible option for the community for now and generation to come.						

General Guidance - Rezoning (not to be considered legal advice):

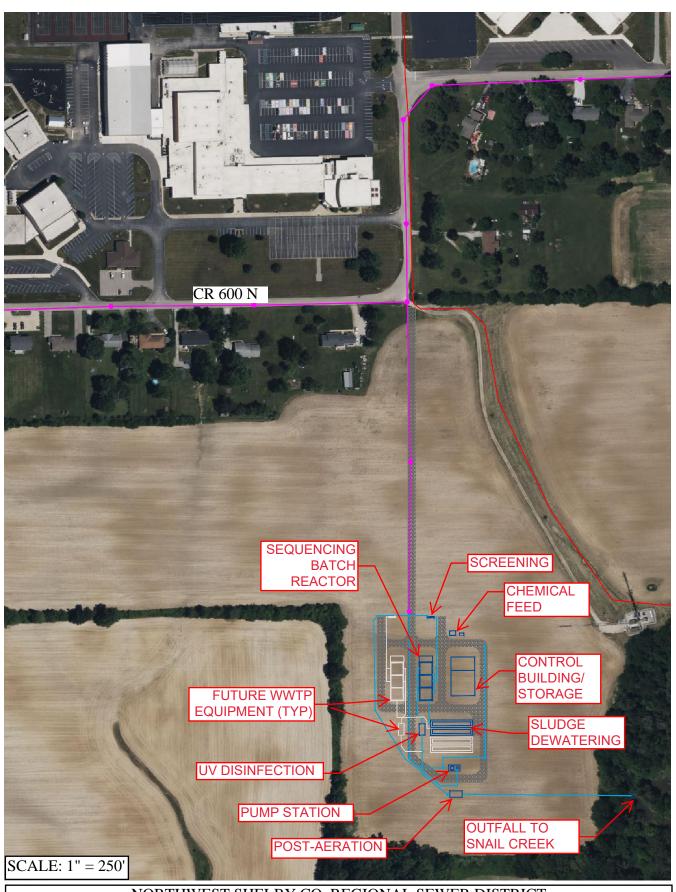
Finding 1: How is the proposed new zoning designation consistent with the future land use of the property identified in the Comprehensive Plan? If you do not know the future land use of the property, please ask the Planning Director.

Finding 2: How is the proposed use, and/or other possible future uses permitted in the proposed zoning district, similar to surrounding structures and uses of land?

Finding 3: Why is the proposed use, and/or other possible future uses permitted in the proposed zoning district, the most desirable use for the land?

Finding 4: Explain why the proposed use, and/or other possible future uses permitted in the proposed zoning district, would not negatively impact property values.

Finding 5: Why is the change in zoning designation consistent with responsible growth and development?



NORTHWEST SHELBY CO. REGIONAL SEWER DISTRICT PROPOSED WASTE WATER TREATMENT PLANT

SITE OVERWEW FIGURE