Shelby County Plan Commission

February 23, 2021 at 7:00 PM

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MEETING AGENDA

Shelby County Plan Commission February 23, 2021 at 7:00 P.M.

CALL TO ORDER

ROLL CALL

APPROVAL OF MINUTES

Minutes from the January 26, 2021 meeting.

BUSINESS CONTINUED TO MARCH 23, 2021

RZ 21-03 – **SMITH REZONING:** Rezoning of 1.144 acres from the RE (Residential Estate) District to the R1 (Single-Family Residential) District. Located at 11949 S 300 W, Flat Rock, Washington Township.

SD 21-01 – SIMITH SIMPLE SUBDIVSION: Subdivision of 3.458 acres into a 2.314-acre building lot and a 1.144-acre lot including an existing single-family residence and waivers of subdivision design standards. Located at 11949 S 300 W, Flat Rock, Washington Township.

OLD BUSINESS

None

NEW BUSINESS

RZ 21-04 – **SEARLE REZONING:** Rezoning of 2.221 acres from the A2 (Agricultural) District to the RE (Residential Estate) District. Located at 7795 W 725 S, Edinburgh, Jackson Township.

SD 21-02 – **SEARLE SIMPLE SUBDIVSION:** Subdivision of 17.498 acres into a 15.277-acre building lot and a 2.221-acre lot including an existing single-family residence and waivers of subdivision design standards. Located at 7795 W 725 S, Edinburgh, Jackson Township.

SD 21-03 – STANTON SIMPLE SUBDIVSION: Subdivision of one 4.899-acre building lot from a 10.67-acre parent tract. Located at 1390 W Flat Rock Rd, Flat Rock, Washington Township.

RZ 21-05 – **MOHR REZONING:** Rezoning of 3 acres from the A1 (Conservation Agricultural) District to the RE (Residential Estate) District. Located on the north side of W 900 S, between Mt. Auburn Cemetery & 5554 W 900 S, Jackson Township.

SD 21-04 – **MOHR SUBDIVSION:** Subdivision of one 3-acre building lot from a 30.22-acre parent tract and waivers of subdivision design standards. Located on the north side of W 900 S, between Mt. Auburn Cemetery & 5554 W 900 S, Jackson Township.

DISCUSSION

Annual Report

ADJOURNMENT

The next regular meeting of the Shelby County Plan Commission is scheduled for Tuesday, **March 23, 2021** at **7:00** PM.

PC Feb 23, 2021

Location: 7795 W 725 S, Edinburgh,

Jackson Township.

Property Size: 17.498 acres (2.221 acres included in the rezoning).

Current Land Use: Estate

Residential.

Current Zoning Classification A2 (Agricultural)

This district is established for general agricultural areas and buildings associated with agricultural production.

Proposed Zoning Classification RE (Residential Estate)

This district is established for single-family detached dwellings in a rural or country setting. Use this zoning district for existing developments and carefully for new residential development. Large subdivisions on well and septic systems are not favored.

Future Land Use per Comp Plan Agricultural

The purpose of this category is to provide for traditional agricultural practices (such as crop production and livestock grazing) and modern agricultural practices (such as agricultural research facilities and CAFOs). Rural home sites may also occur within this category; however, the emphasis should remain on agriculture. New residential subdivisions that remove prime farmland from production should be discouraged. The residential density of this category should be one lot for every five acres.

Continued on next page...

Staff Report

Case Number: RZ 21-04 / SD 21-02

Case Name: Searle Rezoning – A2 (Agricultural) to RE

(Residential Estate) & Searle Simple

Subdivision

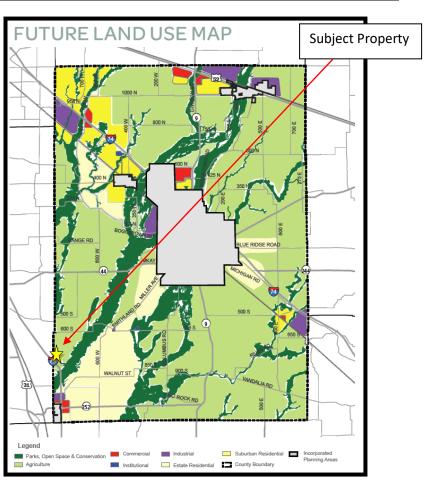
Requests

Rezoning of 2.221 acres from the A2 (Agricultural) District to the RE (Residential Estate) District to allow for a two-lot Simple Subdivision.

Simple Subdivision of 17.498 acres into a 15.277-acre building lot and a 2.221-acre lot including an existing single-family residence.

Waivers of subdivision design standards to allow (1) Simple Subdivision of property zoned A2 (Simple Subdivisions only permitted in the A3, A4, & RE Districts) and side lot lines not within a 15-degree angle to the right-of-way.

Future Land Use Map



Parks, Open Space & Conservation

The purpose of this category is to provide for passive and active recreational activities, permanent preservation of significant natural areas, and preservation of natural features within clustered developments. This category applies to public and private lands.

Surrounding Development

	Zoning	Land Use
North	A1	Cropland / Estate Residential
South	A1	Cropland
East	A1	Cropland
West	A1/A2	Cropland

Property Map



Case Description

- Approval of the requests would allow for development of one new single-family residential lot.
- The rezoning would only apply to the lot including the existing single-family residence (Lot 1). The size of the new building lot (Lot 2) and proposed use of much of this lot for agricultural purposes would be consistent with most other properties in the County within the A2 District.
- Trees cover much of the new building lot, however historical aerial photography indicates that the property may have previously included primarily row crops.
- The new building lot would include a 160-foot-wide strip of land providing access to the building site from W 725 S. The owner of the lot would own the strip of land rather than utilizing an access easement.
- The southeast corner of the new building lot lies within a Special Flood Hazard Area per effective Federal Emergency Management Agency (FEMA) Flood Insurance Rate Maps (FIRM). The Indiana Department of Natural Resources (IDNR) best Available Data designates this area as Flood Fringe. The plat incudes a 15-foot building setback from the edge of the Flood Fringe.
- The USDA Soil Survey classifies approximately 50% of the subdivision as 'Prime Farmland if Drained, approximately 25% as 'Prime Farmland', and approximately 25% as 'Not Prime Farmland'.

Staff Analysis Findings of Fact

<u>Rezoning</u>: In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

- 1. Current Conditions and the Character of Current Structures and Uses in Each District
- 2. The Most Desirable Use for Which the Land in Each District Is Adapted
- 3. The Conservation of Property Values throughout the Jurisdiction
- 4. Responsible Development and Growth
- 5. The Comprehensive Plan

The owner currently uses the property for residential purposes. Approval of the rezoning would not change the current use of the property and therefore would not impact the character of the area, impact surrounding property values, or conflict with the Comprehensive Plan.

Simple Subdivision: Staff has reviewed the proposed plat and has determined:

1. The subdivision of land is consistent with the Shelby County Comprehensive Plan.

- 2. The subdivision of land satisfies the development requirements of Article 06: Subdivision Types, pending approval of waivers to allow for Simple Subdivision of property within the A2 District and side lot lines not within a 15-degree angle to the right-of-way.
- 3. The subdivision of land satisfies the standards of Article 07: Design Standards.
- 4. The subdivision of land satisfies any other applicable provisions of the Unified Development Ordinance.
- 5. The subdivision of land satisfies the construction requirements of the Shelby County's Construction Standards.
- 6. The size of the new building lot and proposed use of much of this lot for agricultural purposes would be consistent with most other properties in the County within the A2 District. The owner of 10-acres of property within the A2 District directly north of the subject property recently subdivided the property and constructed a second single-family residence.
- 7. The 'L' shape of the parent tract necessitates a waiver from the side lot line requirements to create a new building lot

Staff Recommendation

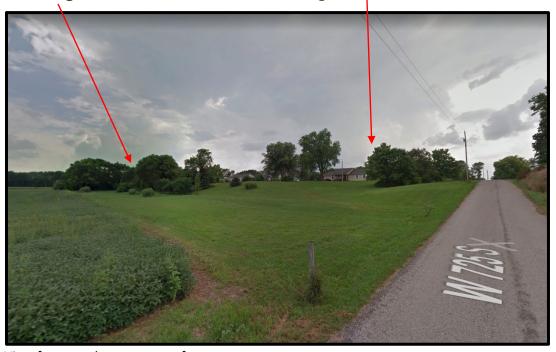
APPROVAL of the Rezoning, Simple Subdivision, and Waivers primarily because the subdivision would resemble existing residential development directly north of the property.

Applicant/Owner Information

Applicant: John R Searle Owner: Same Surveyor: Scott T Sumerford
7795 W 725 S
Edinburgh, IN 46124 Shelbyville, IN 46176

New Building Lot

Existing Residential Lot



View from northeast corner of property

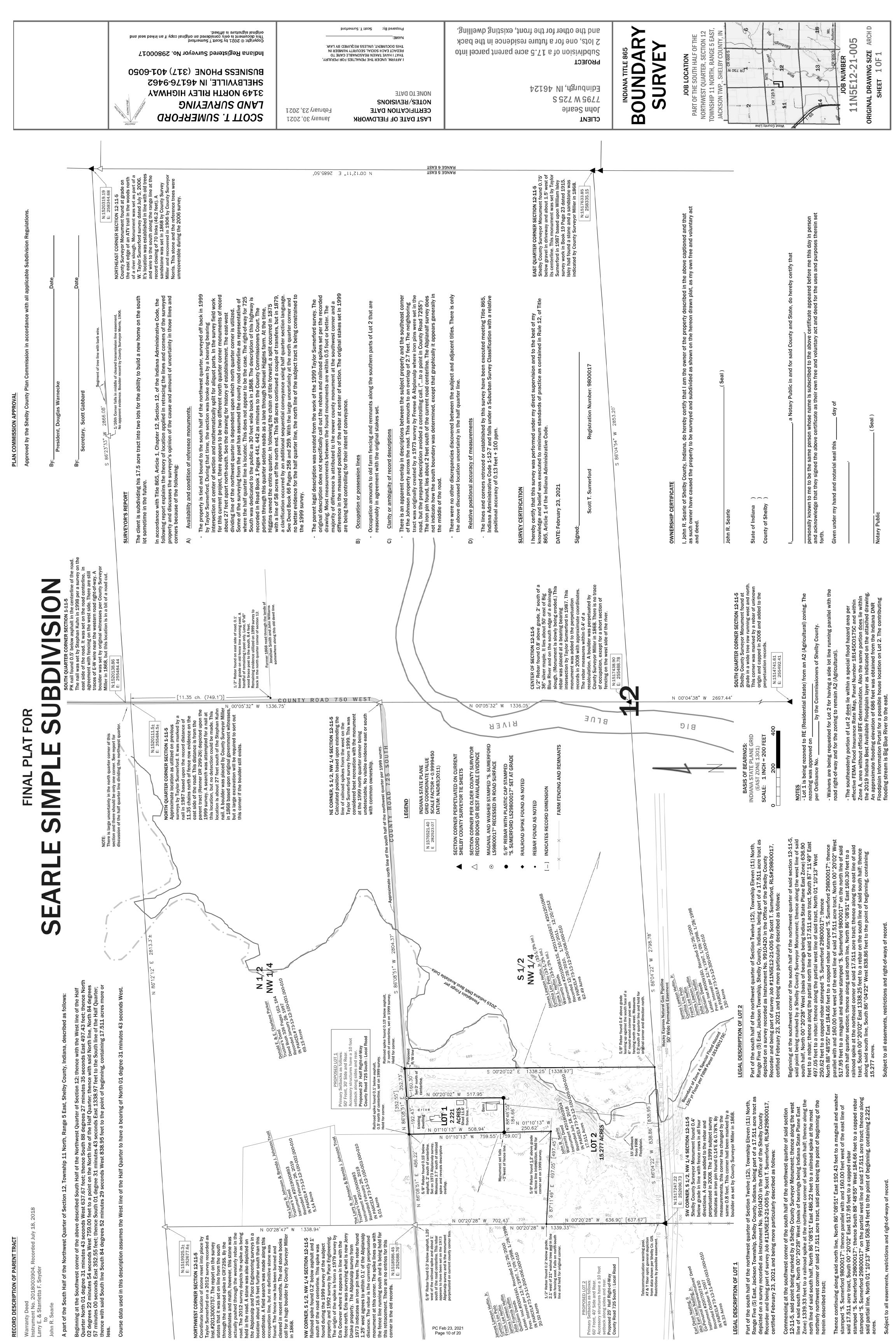
Farmland Classification Green – Prime Farmland Turquoise – Prime Farmland if Drained Red – Not Prime Farmland



APPLICATION FOR REZONING

FINDINGS OF FACT BY THE SHELBY COUNTY PLAN COMMISSION

Applicant: John Searle	
Case #:	
Case #: Location: NW 1/4, Sec. 12-11-5 at 7795 W 725	55, Edinburgh
The Shelby County Plan Commission, having heard the application fo parties claiming to be adversely affected thereby, has considered the forwards the following findings and recommendation to the Shelby County Cou	request based on the provisions of Indiana law and
1. The request is/is not (circle one) consistent with the Shelby County	Comprehensive Plan because;
This location lies between an identified o	
the main road to Franklin. An agricultu	rail area nearby, but not direct impac
The request is/is not (circle one) consistent with the current condition each zoning district because:	
This is a fairly rural part of the cour	nty. Lot 2 fits 16 size
and type of scattered home site pa	urcels in the area,
The request is/is not (circle one) consistent with the most desirable because:	use for which the land in each district is adapted
The subject properly appears to be hill	ly former pastire ground and
partially in a floodplain Will make a de	esvable homesite without removing
 The request is/is not (circle one) consistent with the conservation of because: 	f property values throughout the jurisdiction
The home on Lot 1 is typical of older	or dwellings nearby. The
The home on Lot 1 is typical of older home to be placed on Lot 2 will	be secluded from 725 S.
5. The request is/is not (circle one) consistent with responsible growth	
Along with #3, the ground is not s	
will make little difference to the sur	
Based on the findings described above, the Plan Commission hereby forecommendation to the County Commissioners this day of	orwards a favorable/unfavorable (circle one)
Shelby County Plan Commission	
By: Attest:	
President	Secretary



Location: 1390 W Flat Rock Rd, Flat Rock, Washington Township.

Property Size: 4.9 acres.

Current Land Use: Vacant.

Current Zoning Classification RE (Residential Estate) This district is established for singlefamily detached dwellings in a rural or country setting.

Future Land Use per Comp Plan Parks, Open Space & Conservation The purpose of this category is to provide for passive and active recreational activities, permanent preservation of significant natural areas, and preservation of natural features within clustered developments. This category applies to public and private lands.

Surrounding Development

	Zoning	Land Use
North	A1	Woodland
South	A1, R1	Cropland, Single-
		Family Residential
East	A2	Estate Residential
West	A2	Woodland

Staff Report

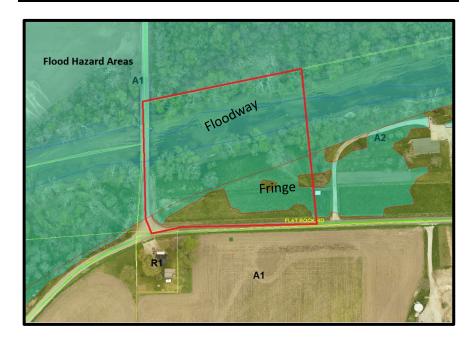
Case Number: SD 21-03

Case Name: Stanton Simple Subdivision

Request

Simple Subdivision to create one single-family building lot.

Property Map



Case Description

- On October 27, 2020 the Plan Commission voted 7-1 to forward
 a favorable recommendation to the County Commissioners to rezone
 the subject property from the A2 (Agricultural) District to the RE
 (Residential Estate) District. The recommendation included a
 stipulation: Approval from DNR of any building project shall be
 submitted to the Planning Director prior to obtaining a building
 permit.
- The County Commissioners voted 2-1 to approve the rezoning on November, 9 2020.
- The entire property lies within a Special Flood Hazard Area per effective Federal Emergency Management Agency (FEMA) Flood Insurance Rate Maps (FIRM).

- Most of the property lies within the Floodway per Indiana Department of Natural Resources (IDNR) best Available Data. IDNR and the County UDO do not allow for development of new dwellings within the Floodway.
- Most of the remaining portion of the property lies within the flood Fringe per IDNR Best Available Data. The County
 UDO permits development of new dwellings in the Fringe in compliance with UDO regulations for development
 within the Fringe, such as elevating the structure to the flood protection grade, allowing for movement of
 floodwaters through the foundation of the structure, etc. IDNR does not require a state permit for construction
 within the Fringe.
- The purchaser of the property plans to construct a 5000-sqaure foot one-story house with attached garage. The house would sit in the Fringe area. The purchaser plans to use fill dirt to elevate the finished floor the required two feet above the base flood elevation. The home would include the required flood vents to allow potential floodwaters to flow through the crawl space of the structure below the base flood elevation.
- The petitioner has submitted a preliminary site plan to DNR showing elevations of the land, home, and septic
 system. The Planning Director will require that DNR verify the accuracy of the base flood elevation indicated on the
 site plan prior to approving the final site plan or issuing permits.
- In addition to the standards permits, development of the property will require a County Floodplain Permit. The Floodplain permit will allow the Planning Director to review the building plans for compliance with floodplain requirements, conduct additional building inspections to verify that the structure complies with the submitted plans, and to review pre- and post-construction elevation certificates submitted by a registered surveyor.

Staff Analysis Findings of Fact

Simple Subdivision: Staff has reviewed the proposed plat and has determined:

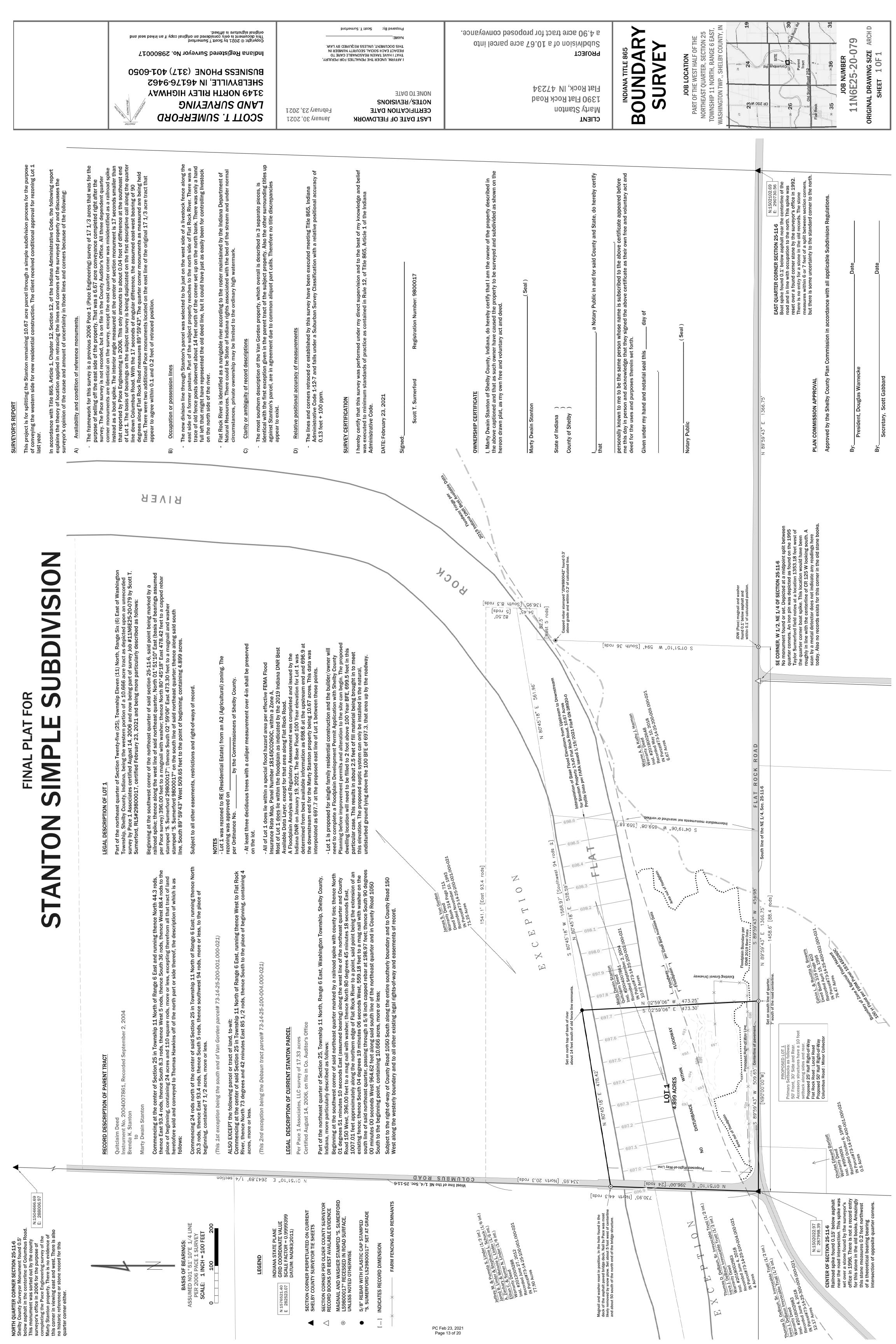
- 1. The subdivision of land is consistent with the Shelby County Comprehensive Plan.
- 2. The subdivision of land satisfies the development requirements of Article 06: Subdivision Types.
- 3. The subdivision of land satisfies the standards of Article 07: Design Standards.
- 4. The subdivision of land satisfies any other applicable provisions of the Unified Development Ordinance.
- The subdivision of land satisfies the construction requirements of the Shelby County's Construction Standards.

Staff Recommendation

APPROVAL

Applicant/Owner Information

Applicant: Marty Stanton Owner: Same Surveyor: Scott Sumerford
1390 Flat Rock Rd. 3149 N Riley Hwy.
Flat Rock, IN 47234 Shelbyville, IN 46176



Location: on the north side of W 900 S, between Mt. Auburn Cemetery & 5554 W 900 S, Jackson Township

Property Size: 3 acres.

Current Land Use: Agricultural.

Current Zoning Classification
A1 (Conservation Agricultural)
This district is established for the
protection of agricultural areas and
buildings associated with agricultural
production.

Proposed Zoning Classification RE (Residential Estate)

This district is established for single-family detached dwellings in a rural or country setting. Use this zoning district for existing developments and carefully for new residential development. Large subdivisions on well and septic systems are not favored.

Future Land Use per Comp Plan Estate Residential

The purpose of this category is to provide for new rural residential housing opportunities in rural areas not well suited for agriculture. New residential development should have reasonable access to roads and utilities and should not significantly disrupt agricultural activities. The residential density of this category should not exceed one lot for every two acres.

Surrounding Development

	Zoning	Land Use
North	A1	Cropland
South	A1	Cropland / Woodland
East	A1	Cropland
West	A2	Estate Residential

Staff Report

Case Number: RZ 21-05 / SD 21-04

Case Name: Mohr Rezoning – A1 (Conservation

Agricultural) to RE (Residential Estate) &

Mohr Simple Subdivision

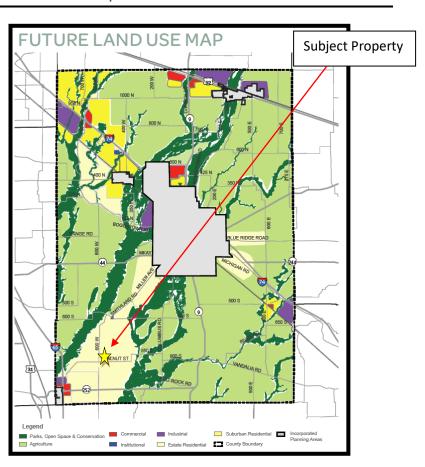
Requests

Rezoning of 3 acres from the A1 (Conservation Agricultural) District to the RE (Residential Estate) District to allow for a one-lot Simple Subdivision.

Simple Subdivision of one 3-acre building lot from a 30.22-acre parent tract.

Waivers of subdivision design standards to allow a lot having 50-feet of road frontage (minimum 160-feet required); having a width of 50-feet (minimum 160-feet required); and having side lot lines not within a 15-degree angle to the right-of-way.

Future Land Use Map



Property Map



Case Description

- Approval of the requests would allow for development of one single-family residential building lot.
- The petitioner has chosen the proposed area for the building lot because the land slopes less in that area than the overall parent tract (see attached contour map).
- The location of the lot would result in the front yard of the lot adjoining the rear yard of the adjoining property to the west. The rear yard of the adjoining property includes trees which would provide screening between the two yards.
- The lot would include a 50-foot-wide strip of land providing access to the building site from W 900 S. The owner of the lot would own the strip of land rather than utilizing an access easement.
- The petitioner stated that they would continue to use the land west of the access strip for agricultural purposes.
- The USDA Soil Survey classifies approximately 60% of the lot as 'Prime Farmland' and approximately 40% of the lot as 'Not Prime Farmland'.

Staff Analysis Findings of Fact

<u>Rezoning</u>: In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

Current Conditions and the Character of Current Structures and Uses in Each District

The surrounding area includes several 3-acre and 5-acre rural homesites. Therefore, development of a 3-acre property for single-family residential purposes would not conflict with the character of the area.

2. The Most Desirable Use for Which the Land in Each District Is Adapted

The land slopes less in the area proposed for the building lot than the overall parent tract, therefore this area is the most desirable portion of the parent tract for building devleopment.

3. The Conservation of Property Values throughout the Jurisdiction

Development of the property for residential purposes has no perceivable impact on property values throughout the jurisdiction.

4. Responsible Development and Growth

Approval of the rezoning would allow for residential development of a property designated for residential estate use by the Comprehensive Plan and for development consistent with the character of the area.

5. The Comprehensive Plan

Approval of the rezoning would allow for development of a residential lot larger than two acres. Therefore, approval of the rezoning would not significantly conflict with the Estate Residential land use recommendation of the Comprehensive Plan.

Simple Subdivision: Staff has reviewed the proposed plat and has determined:

- 1. The subdivision of land is consistent with the Shelby County Comprehensive Plan.
- 2. The subdivision of land satisfies the development requirements of Article 06: Subdivision Types.
- 3. The subdivision of land satisfies the standards of Article 07: Design Standards, pending approval of a waiver to allow side lot lines not within a 15-degree angle to the right-of-way.
- 4. The subdivision of land satisfies any other applicable provisions of the Unified Development Ordinance, pending approval of a waiver to allow a lot having 50-feet of road frontage and having a width of 50-feet.
- 5. The subdivision of land satisfies the construction requirements of the Shelby County's Construction Standards.
- 6. Waivers from the road frontage, lot width, and side lot line requirements limit the amount of farmland brought into the lot and allows for a building site on land that slopes less than the overall parent tract.

Staff Recommendation

APPROVAL of the Rezoning, Simple Subdivision, and Waivers primarily because the Comprehensive Plan recommends use of the property for estate residential purposes. The Plan Commission should also take the following factors into consideration when making their decision:

- Location of proposed development in relation to the house to the west and areas of the property designated as Prime Farmland.
- A lot configuration which results in physical subdivision of the parent tract into two portions.

Applicant/Owner Information

Applicant: Jason & Charity Mohr

6174 S 300 W

Shelbyville, IN 46176

Surveyor: Scott T Sumerford

3149 N Riley Hwy. Shelbyville, IN 46176

Owner: Kit A. Mohr & Deborah J. Mohr Rev. Living Trust

650 Meadowbrook Ln Franklin, IN 46131

Building Site

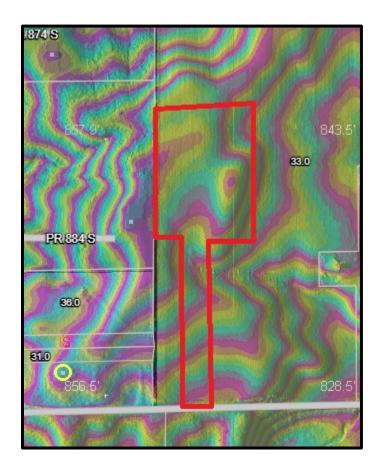


View from southeast corner of property

Farmland Classification Green – Prime Farmland Red – Not Prime Farmland

MIB2

Contours



APPLICATION FOR REZONING

FINDINGS OF FACT BY THE SHELBY COUNTY PLAN COMMISSION

Applicant: John Searle	
Case #:	
Location: NW 4, Sec. 12-11-5 .	it 7795 W 725 S, Edinburgh
The Shelby County Plan Commission, having parties claiming to be adversely affected the	ng heard the application for rezoning described above and all opposition from ereby, has considered the request based on the provisions of Indiana law and endation to the Shelby County Commissioners:
	ent with the Shelby County Comprehensive Plan because:
This location lies betw	reen an identified area of growth near Edinburgh an
the main road to Fran	Klin. An agricultural area nearby, but not direct impact
	ent with the current conditions and the character of structures and uses in
This is a fairly rural	part of the county, Lot 2 fits the size
and type of scattered	part of the county. Lot 2 fits the size home site parcels in the area,
	ent with the most desirable use for which the land in each district is adapted
The subject properly ap	pears to be hilly, former pasture ground and
partially in a floodplain	n Will make a desvable homesite without removing
The request is/is not (circle one) consiste because:	ent with the conservation of property values throughout the jurisdiction
The home on Lot 1 is	typical of older dwellings nearby. The
home to be placed o	n Lot 2 will be secluded from 7255,
	ent with responsible growth and development because:
Along with #3, the	ground is not suitable for row crops and
will make little differ	ground is not suitable for row crops and rence to the surroundings,
Based on the findings described above, the F	Plan Commission hereby forwards a favorable/unfavorable (circle one) ers this day of
Shelby County Plan Commission	
Ву:	Attest:
President	Secretary

