Shelby County Plan Commission

January 25, 2022 at 7:00 PM

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MEETING AGENDA

Shelby County Plan Commission January 25, 2022 at 7:00 P.M.

CALL TO ORDER

ROLL CALL

ELECTION OF OFFICERS - Continued to February 22, 2022
PC APPOINTMENT TO THE BZA - Continued to February 22, 2022
PC APPOINTMENT OF BZA HEARING OFFICER - Continued to February 22, 2022

ATTORNEY CONTRACT

APPROVAL OF MINUTES

Minutes from the October 26, 2021 meeting.

OLD BUSINESS

RZ 21-17 - COMBINED ASSET DEVELOPMENT, LLC REZONING: Findings of Fact

RZ 21-19 – **PENNINGTON REZONING:** Rezoning of 2 acres from the A1 (Conservation Agricultural) District to the RE (Residential Estate) District. Located on the east side of N 350 W., ¼-mile south of W 200 N, Brandywine Township.

SD 21-11 – **PENNINGTON SIMPLE SUBDIVSION:** Subdivision of one 2-acre building lot from a 40-acre parent tract. Located on the east side of N 350 W., ¼-mile south of W 200 N, Brandywine Township.

NEW BUSINESS

RZ 22-01 – **MT. GILEAD BAPTIST CHURCH REZONING:** Rezoning of 0.25 acres from the M2 (Multiple-Family Residential) District to the IS (Institutional) District to allow for use of the property for church-related purposes. Located at 4449 S Smithland Rd, Shelbyville, Hendricks Township.

RZ 22-02 – **KUHN REZONING:** Rezoning of 9.9 acres from the A2 (Agricultural) District to the RE (Residential Estate) District. Located at 475 N 800 E, Shelbyville, Union Township.

SD 22-01 – **JEFFREY KUHN SIMPLE SUBDIVSION:** Subdivision of 9.9 acres into a 5.78-acre lot and a 4.119-acre lot. Located at 475 N 800 E, Shelbyville, Union Township.

DISCUSSION

Annual Report.

ADJOURNMENT

The next regular meeting of the Shelby County Plan Commission is scheduled for Tuesday, **February 22, 2022** at **7:00 PM.**

REZONING FINDINGS OF FACT

Applicant: Combined Asset Development, LLC

Case #: RZ 21-17

Location: West of and adjoining 4324 E SR 244, Shelbyville, Liberty Township

1. The request is NOT consistent with the Shelby County Comprehensive Plan because:

The Comprehensive Plan does not recommend use of the property for industrial purposes.

2. The request **is NOT** consistent with the current conditions and the character of structures and uses in each district because:

The petitioner did not provide adequate means to mitigate impacts to groundwater or drainage patterns within the area. The petitioner did not adequately demonstrate that the proposed use would not pose noise, traffic, or visual impacts to surrounding residential properties.

3. The request is **NOT** consistent with the most desirable use for which the land in each district is adapted because:

The petitioner did not provide adequate means to mitigate impacts to groundwater or drainage patterns within the area. The petitioner did not adequately demonstrate that the proposed use would not pose noise, traffic, or visual impacts to surrounding residential properties.

4. The request is NOT consistent with the conservation of property values throughout the jurisdiction because:

Development of the property for the proposed use could negatively impact property values of lower intensity uses in the area.

5. The request **is NOT** consistent with responsible growth and development because:

The petitioner did not provide adequate means to mitigate impacts to groundwater or drainage patterns within the area. The petitioner did not adequately demonstrate that the proposed use would not pose noise, traffic, or visual impacts to surrounding residential properties. The Comprehensive Plan does not recommend use of the property for industrial purposes.

Property Details

Location: East side of N 350 W., ¼-mile south of W 200 N, Brandywine Township

Property Size: 2 acres.

Current Land Use: Agricultural.

Current Zoning Classification
A1 (Conservation Agricultural)
This district is established for the protection
of agricultural areas and buildings
associated with agricultural production.

Proposed Zoning Classification RE (Residential Estate)

This district is established for single-family detached dwellings in a rural or country setting. Use this zoning district for existing developments and carefully for new residential development. Large subdivisions on well and septic systems are not favored.

Future Land Use per Comp Plan Agricultural

The purpose of this category is to provide for traditional agricultural practices (such as crop production and livestock grazing) and modern agricultural practices (such as agricultural research facilities and CAFOs). Rural home sites may also occur within this category; however, the emphasis should remain on agriculture. New residential subdivisions that remove prime farmland from production should be discouraged. The residential density of this category should be one lot for every five acres.

Surrounding Development

	Zoning	Land Use
North	A1	Cropland
South	A1	Cropland
East	A1	Cropland
West	A1	Cropland

Staff Report

Case Number: RZ 21-19 / SD 21-11

Case Name: Pennington Rezoning – A1 (Conservation

Agricultural) to RE (Residential Estate) &

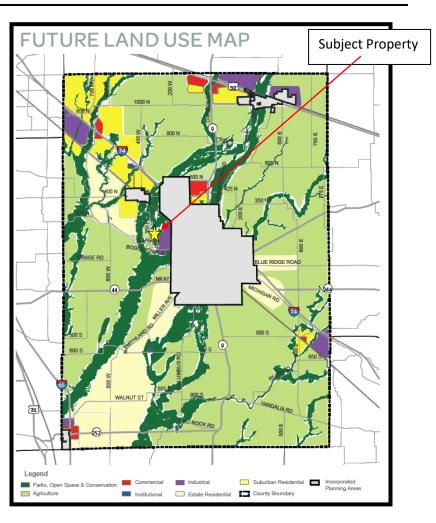
Pennington Simple Subdivision

Requests

Rezoning of 2 acres from the A1 (Conservation Agricultural) District to the RE (Residential Estate) District to allow for a one-lot Simple Subdivision.

Simple Subdivision of one 2-acre building lot from a 40-acre parent tract.

Future Land Use Map



Property Map



Case Description

- Approval of the requests would allow for development of one single-family residential building lot.
- The plat states that a homesite previously existed on the proposed lot. A barn previously existed northeast of the proposed lot.
- The USDA Soil Survey classifies approximately 75% of the site as 'Prime Farmland' and approximately 25% of the site as 'Prime Farmland if Drained.'

Staff Analysis Findings of Fact

Rezoning: In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

1. Current Conditions and the Character of Current Structures and Uses in Each District

Shelby County Plan Commission 25 W Polk Street Shelbyville, IN 46175

Subdivision of one building lot from a 40-acre parent tract would not conflict with the density of rural residential development in the area.

2. The Most Desirable Use for Which the Land in Each District Is Adapted

Development of the property would increase the value of the property. The property includes area not currently used for crop production.

3. The Conservation of Property Values throughout the Jurisdiction

Development of the property for residential purposes has no perceivable impact on property values throughout the jurisdiction.

4. Responsible Development and Growth

Approval of the rezoning would result in a minimal increase in the density of residential development in the area.

5. The Comprehensive Plan

Approval of the rezoning would not result in an overall residential density of the area exceeding one lot for every five acres. Therefore, approval of the rezoning would not significantly conflict with the Agricultural land use recommendation of the Comprehensive Plan.

Simple Subdivision: Staff has reviewed the proposed plat and has determined:

- 1. The subdivision of land is consistent with the Shelby County Comprehensive Plan.
- 2. The subdivision of land satisfies the development requirements of Article 06: Subdivision Types.
- 3. The subdivision of land satisfies the standards of Article 07: Design Standards.
- 4. The subdivision of land satisfies any other applicable provisions of the Unified Development Ordinance.
- 5. The subdivision of land satisfies the construction requirements of Shelby County's Construction Standards.

Staff Recommendation

APPROVAL of the **Rezoning** and **Simple Subdivision** primarily because approval would result in a minimal increase in the overall residential density of the surrounding agricultural area and therefore not impact the character of the area.

Applicant/Owner Information

Applicant: Debra Pennington Surveyor: Scott T Sumerford 1469 N 350 W 3149 N Riley Hwy.

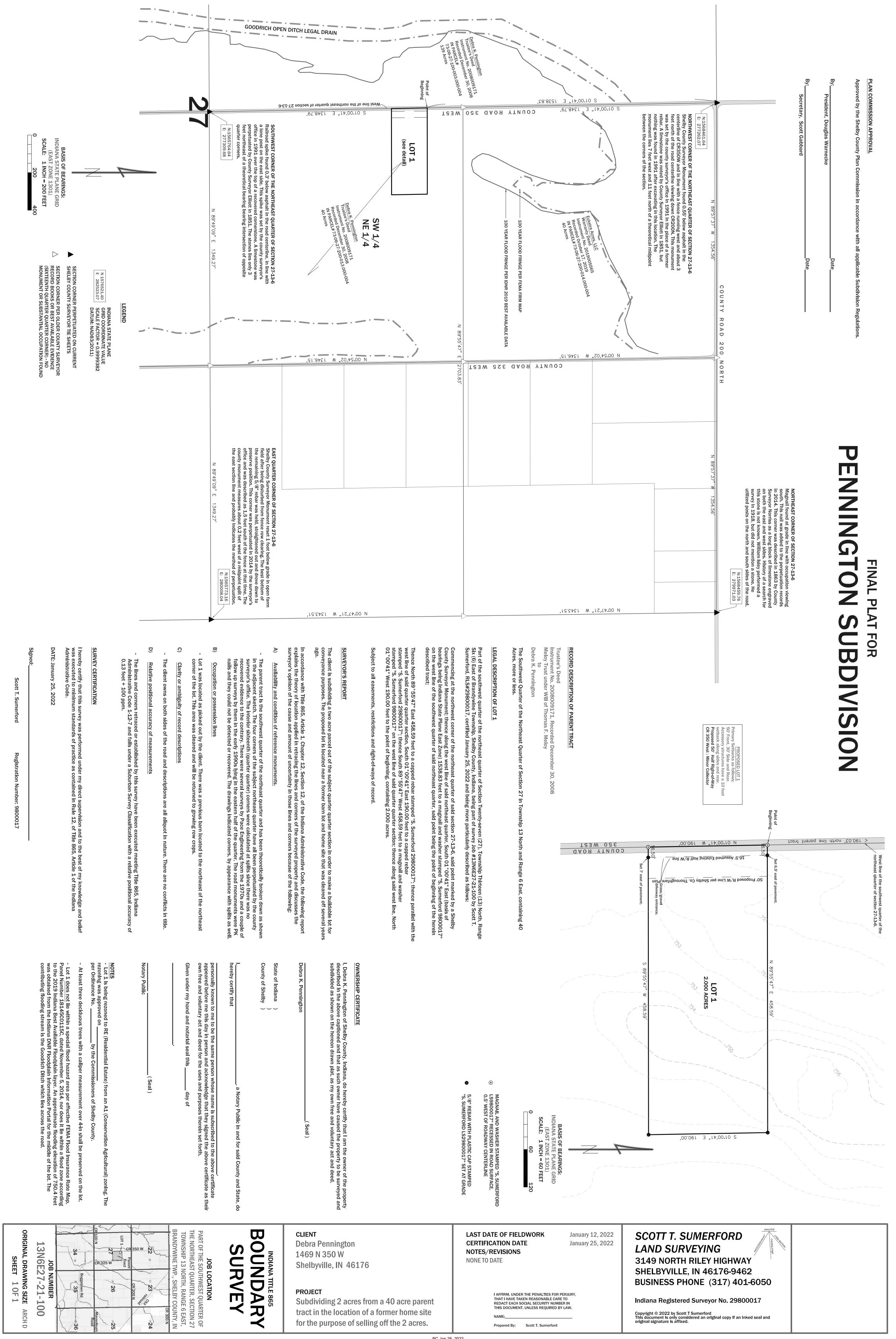
Shelbyville, IN 46176 Shelbyville, IN 46176

Owner: Same

APPLICATION FOR REZONING

FINDINGS OF FACT BY THE SHELBY COUNTY PLAN COMMISSION

Applicant: Scott Sumerford for Debra Pennington
Case #: RZ 21-19
Location: east side of CR350W, 1686 N 350W, Shelbyville JW/4, NE1/4, Sec. 27-13-6
The Shelby County Plan Commission, having heard the application for rezoning described above and all opposition from parties claiming to be adversely affected thereby, has considered the request based on the provisions of Indiana law and forwards the following findings and recommendation to the Shelby County Commissioners:
The request is/is not (circle one) consistent with the Shelby County Comprehensive Plan because:
There are currently 9 RE zoned properties within
a 1/2 mile radius of this site.
2. The request is/is not (circle one) consistent with the current conditions and the character of structures and uses in each zoning district because: There are several 3-5 acre fracts on the
next road over (325W), except for the client's farmstead across
the street this would be consistent with what already exists.
3. The request is/is not (circle one) consistent with the most desirable use for which the land in each district is adapted because:
The proposed lot was a previous homestead that was torn
The proposed lot was a previous homestead that was torm down several years ago. A portion of the lot hasn't been farmed
4. The request is/is not (circle one) consistent with the conservation of property values throughout the jurisdiction because:
New construction along this road will add to the
growing Fairland area.
5. The request is/is not (circle one) consistent with responsible growth and development because:
This request will re-whilize an abandoned area of this farm.
Based on the findings described above, the Plan Commission hereby forwards a favorable/unfavorable (circle one) recommendation to the County Commissioners this day of,,
Shelby County Plan Commission
By: Attest:
President Secretary



Property Details

Location: 4449 S Smithland Rd, Shelbyville, Hendricks Township.

Property Size: 0.25-acres.

Current Land Use: Vacant.

Current Zoning Classification
M2 (Multiple-Family Residential)
This district is established for small-scale,
two and three-family housing units.

Proposed Zoning Classification IS (Institutional)

This district is established for institutional and municipal owned lands for public purpose and use.

*see attached district intent, permitted uses, special exception uses, and development standards.

Future Land Use per Comp Plan Estate Residential

The purpose of this category is to provide for new rural residential housing opportunities in rural areas not well suited for agriculture. New residential development should have reasonable access to roads and utilities and should not significantly disrupt agricultural activities. The residential density of this category should not exceed one lot for every two acres.

Surrounding Development

	Zoning	Land USE
North	IS	Church
South	R1	Single-Family Residential
East	R1	Single-Family Residential
West	A1	Cropland

Staff Report

Case Number: RZ 22-01

Case Name: Mt. Gilead Baptist Church Rezoning – M2

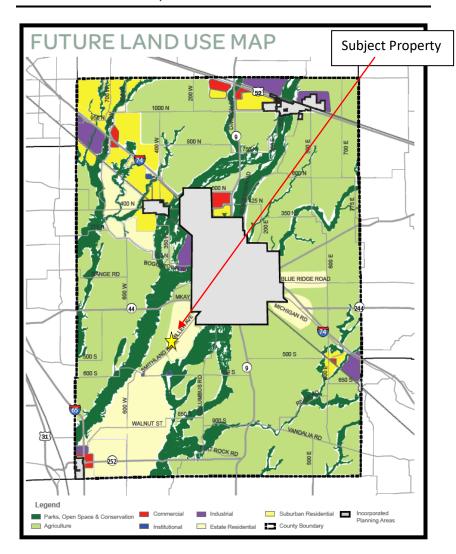
(Multiple-Family Residential) District to

the IS (Institutional)

Requests

Rezoning of 0.25 acres from the M2 (Multiple-Family Residential) District to the IS (Institutional) District to allow for use of the property for church-related purposes.

Future Land Use Map



Property Map



Case Description

- Approval of the rezoning would allow for use of the property in conjunction with the adjoining property owned by
 the petitioner for church-related purposes. The petitioner plans to install a sign on the subject property identifying
 the church. The M2 District does not allow for installation of ground signs related to businesses or institutional uses.
- Approval would also allow for use of the property for all other uses permitted in the IS District, however the size of the property limits development of the property for an independent use unrelated to the church.
- The County assigned the property the M2 zoning designation when updating the County-wide zoning maps in 2008. At that time the property included a multiple-family dwelling unit.
- The petitioner purchased the property in 2019 and then demolished the multiple-family dwelling.

Staff Analysis Findings of Fact

In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

Current Conditions and the Character of Current Structures and Uses in Each District

Use of the property for small-scale church related purposes would not conflict with the character of the unincorporated village of Smithland.

2. The Most Desirable Use for Which the Land in Each District Is Adapted

The size of the property limits development of the property for multiple-family use.

3. The Conservation of Property Values throughout the Jurisdiction

Use of the property for church-related purposes has no perceivable impact on property values throughout the jurisdiction.

4. Responsible Development and Growth

Use of the property for small-scale church related purposes would not conflict with the character of the unincorporated village of Smithland.

5. The Comprehensive Plan

The Comprehensive Plan indicates that properties used for institutional purposes should remain used for institutional purposes in the future. Approval of the rezoning would allow for the addition of a relatively small portion of land to an existing institutional use.

Staff Recommendation

APPROVAL primarily because (1) use of the property for small-scale church related purposes would not conflict with the character of the unincorporated village of Smithland and (2) the size of the property limits development of the property for a multi-family use.

Applicant/Owner Information

Applicant: Don Parker Owner: Mt. Gilead Baptist Church

6663 S 750 W 4449 S Smithland Rd. Edinburgh, IN 46124 Shelbyville, IN 46176

Property Details

Location: 475 N 800 E, Shelbyville,

Union Township.

Property Size: 9.99-acres.

Current Land Use: Estate Residential /

Event Venue.

Current Zoning Classification

A2 (Agricultural)

This district is established for general agricultural areas and buildings associated with agricultural production.

Proposed Zoning Classification RE (Residential Estate)

This district is established for single-family detached dwellings in a rural or country setting. Use this zoning district for existing developments and carefully for new residential development. Large subdivisions on well and septic systems are not favored.

Future Land Use per Comp Plan Agricultural

The purpose of this category is to provide for traditional agricultural practices (such as crop production and livestock grazing) and modern agricultural practices (such as agricultural research facilities and CAFOs). Rural home sites may also occur within this category; however, the emphasis should remain on agriculture. New residential subdivisions that remove prime farmland from production should be discouraged. The residential density of this category should be one lot for every five acres.

Surrounding Development

Zoning Land Use

North A1 Woodland

South A2 Estate Residential

East A3 (Rush Cropland

County)

West A2/R1 Estate Residential

Staff Report

Case Number: RZ 22-02 / SD 22-01

Case Name: Kuhn Rezoning – A2 (Agricultural) to RE

(Residential Estate) & Jeffrey Kuhn

Simple Subdivision

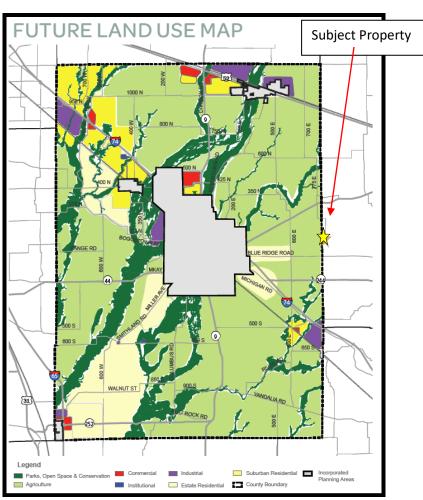
Requests

Rezoning of 9.9 acres from the A2 (Agricultural) District to the RE (Residential Estate) District to allow for a two-lot Simple Subdivision.

Simple Subdivision of 9.9 acres into a 5.78-acre lot including an existing single-family residence and a 4.119-acre lot including an existing barn used as an event venue.

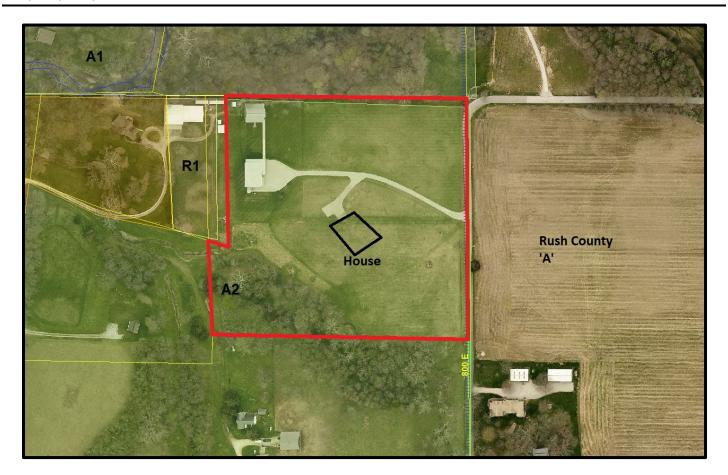
Waiver of subdivision design standards to allow side lot lines not within a 15-degree angle to the right-of-way.

Future Land Use Map



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Property Map



Case Description

- Approval of the requests would allow the petitioner to create separate lots for an existing single-family residence and existing event venue. The petitioner seeks to create separate lots for financing purposes.
- The BZA approved a variance in 2015 to allow for the event venue. Approval of the current requests would not impact or vacate the variance approval.
- The Plan Commission office issued permits for construction of the existing single-family residence in 2020. The petitioner has completed construction of the house.
- The plat includes a 40-foot-wide ingress & egress easement on Lot 1 (event venue lot) to allow Lot 2 (single-family residence lot) to utilize the driveway currently serving the event venue.
- Lot 2 includes a 50-foot-wide gas line easement as indicated on the deed for the property.

The USDA Soil Survey classifies approximately half of the property as 'Prime Farmland if Drained', approximately
one-fourth of the property as 'Prime farmland if drained and either protected from flooding or not frequently
flooded during the growing season', and approximately one-fourth of the property as 'Not Prime Farmland.'

Staff Analysis Findings of Fact

<u>Rezoning</u>: In accordance with IC 36-7-4-603 and the UDO, when considering a rezoning, the Plan Commission shall pay reasonable regard to:

Current Conditions and the Character of Current Structures and Uses in Each District

Rezoning of the property would not change the current use of the property.

2. The Most Desirable Use for Which the Land in Each District Is Adapted

The property does not include Prime Farmland as designated by the USDA soil survey. Use of the property for estate residential purposes and agrotourism activities would complement the use of surrounding properties more suitable for crop production.

3. The Conservation of Property Values throughout the Jurisdiction

Rezoning of the property would not change the current use of the property and therefore would not impact property values throughout the jurisdiction.

4. Responsible Development and Growth

Use of the property for estate residential purposes and agrotourism activities would complement the use of surrounding properties more suitable for crop production.

5. The Comprehensive Plan

Use of the property for estate residential purposes and agrotourism activities would complement the use of surrounding properties more suitable for crop production. Therefore, approval of the rezoning would not significantly conflict with the Agricultural land use recommendation of the Comprehensive Plan.

Simple Subdivision: Staff has reviewed the proposed plat and has determined:

- 1. The subdivision of land is consistent with the Shelby County Comprehensive Plan.
- 2. The subdivision of land satisfies the development requirements of Article 06: Subdivision Types.
- 3. The subdivision of land satisfies the standards of Article 07: Design Standards, pending approval of a waiver to allow side lot lines not within a 15-degree angle to the right-of-way.
- 4. The subdivision of land satisfies any other applicable provisions of the Unified Development Ordinance.
- 5. The subdivision of land satisfies the construction requirements of Shelby County's Construction Standards.
- 6. Approval of the waiver would allow additional front yard area for the existing single-family residence.

Staff Recommendation

APPROVAL of the Rezoning and Simple Subdivision primarily because approval would not change the current use of the property.

Applicant/Owner Information

Applicant: Bradley Rund & Jeffrey Kuhn

Surveyor: Scott T Sumerford 475 N 800 W 3149 N Riley Hwy. Shelbyville, IN 46176 Shelbyville, IN 46176

Owner: Same

