

**STATE OF INDIANA**

**Comprehensive Annual Financial Report  
For the Fiscal Year Ended June 30, 2016**

Michael R. Pence, Governor



Prepared by:

The Office of the Auditor of State  
**Suzanne Crouch**  
**Auditor of State**  
Room 240  
State House  
Indianapolis, Indiana 46204

# Acknowledgments

This Comprehensive Annual Financial Report was prepared by:

The Office of Indiana Auditor of State  
Room 240, State House  
200 West Washington Street  
Indianapolis, Indiana 46204  
(317) 232-3300

## **Auditor of State Staff:**

**Courtney Everett**, Deputy Auditor  
**Clay Jackson, CPA**, Finance Director  
**Erin Sheridan**, Chief of Staff  
**Tracy Barnes**, Deputy Auditor  
**Beth Memmer**, Budgeting/Purchasing Director  
**Brent Plunkett**, Payroll Director  
**Mary Reilly**, Accounts Payable Director  
**Colleen Tye**, Human Resources Director  
**Fred Van Dorp**, Settlement Director

## **Auditor of State Financial Reporting Team:**

**Tonya Armstrong**, Staff Accountant  
**Cindy Bowling**, Staff Accountant  
**Janie Cope**, Staff Accountant  
**David Simpson**, Settlement Specialist  
**Duong Vu**, Settlement Specialist

We extend special thanks to Stacey Halvorsen, CPA, and all employees of State agencies throughout Indiana. Your cooperation and assistance in the preparation of this Comprehensive Annual Financial Report has been invaluable.

Please visit our web site at [www.in.gov/auditor/](http://www.in.gov/auditor/)

Elected as Indiana's 56<sup>th</sup> State Auditor in 2014, Suzanne Crouch serves as the Chief Financial Officer for the State of Indiana. Auditor Crouch is a committed fiscal conservative who keeps taxpayers first, recognizing that each tax dollar is closely linked to the hard working Hoosier who earned it.

Before becoming Auditor, Crouch served as the State Representative for House District 78 which encompasses parts of Vanderburgh and Warrick Counties. She was elected to the seat in 2005, and served as the Vice Chairman of the Ways and Means Committee and on the Public Health Committee. While in the House, Crouch had several legislative accomplishments. She received the 2012 Public Policy Award from the Arc of Indiana for her work with people with disabilities and was named Legislator of the Year in 2011 by the Indiana Association of Rehabilitation Facilities.

Prior to serving in the House of Representatives, Crouch spent eight years as Auditor of Vanderburgh County, holding office from 1995-2002. During that time, the office received its first clean bill of health in decades from the Indiana State Board of Accounts. Crouch then went on to serve as a Vanderburgh County Commissioner until joining the House. She presided as president of that body during her third year in office.

As the State Auditor, Crouch has continued the long legacy of transparency and accountability demonstrated by the Indiana State Auditor's Office. The State's Comprehensive Annual Financial Report was awarded its 22<sup>nd</sup> consecutive Certificate of Achievement for Excellence in Financial Reporting from the Government Finance Officers Association for the 2014 calendar year. The State's Transparency Portal website also remained ranked as one of the best in the nation in 2014 by the U.S. Public Interest research group, giving the public access to information showing the State's contracts, subsidies, expenditures and revenue.



Suzanne Crouch  
Indiana Auditor of State

Suzanne and her husband Larry Downs have been married for 36 years. They have one daughter, Courtney, who recently moved to Indiana with her husband. Larry retired from Kahn, Dees, Donovan & Kahn, LLP in Evansville after practicing law for more than 40 years. Suzanne holds a degree in Political Science from Purdue University.

**AUDITORS OF STATE  
Of THE STATE OF INDIANA**

<b>Term</b>	<b>Name</b>	<b>Politics</b>
1816-1828	William H. Lilley	Party Unknown
1828-1829	Benjamin I. Blythe	Party Unknown
1829-1844	Morris Morris	Party Unknown
1844-1847	Horatio J. Harris	Party Unknown
1847-1850	Douglas Maguire	Whig
1850-1853	Erastus W. H. Ellis	Democrat
1853-1855	John P. Dunn	Democrat
1855-1857	Hiram E. Talbot	Fusion-"peoples"
1857-1861	John W. Dodd	Democrat
1861-1863	Albert Lange	Republican
1863-1865	Joseph Ristine	Democratic Union
1865-1869	Thomas P. McCarthy	Republican
1869-1871	John D. Evans	Republican
1871-1873	John C. Shoemaker	Democrat
1873-1875	James A. Wilder	Republican
1875-1879	Ebenezer Henderson	Democrat
1879-1881	Mahlon D. Manson	Democrat
1881-1883	Edward H. Wolfe	Republican
1885-1887	James H. Rice	Democrat
1887-1891	Bruce Carr	Republican
1891-1895	John O. Henderson	Democrat
1895-1899	Americus C. Daily	Republican
1899-1903	William H. Hart	Republican
1903-1905	David E. Sherrick	Republican
1905-1906	Warren Bigler	Republican
1906-1910	John C. Billheimer	Republican
1910-1914	William H. O'Brien	Democrat
1914-1916	Dale J. Crittenberger	Democrat
1916-1920	Otto Clauss	Republican
1920-1922	William G. Oliver	Republican
1922-1924	Robert Bracken	Democrat
1924-1928	Lewis S. Bowman	Republican
1928-1930	Arch N. Bobbit	Republican
1930-1934	Floyd E. Williamson	Democrat
1934-1938	Laurence F. Sullivan	Democrat
1938-1940	Frank G. Thompson	Democrat
1940-1944	Richard T. James	Republican
1944-1948	Alvin V. Burch	Republican
1948-1950	James M. Propst	Democrat
1950-1954	Frank T. Millis	Republican
1954-1956	Curtis E. Rardin	Republican
1956-1958	Roy T. Combs	Republican
1958-1960	Albert A. Steinwedel	Democrat
1960-1964	Dorothy Gardner	Republican
1964-1966	Mark L. France	Democrat
1966-1968	John P. Gallagher	Republican
1968-1970	Trudy Slaby Etherton	Republican
1970-1978	Mary Aikins Currie	Democrat
1978-1982	Charles D. Loos	Republican
1982-1986	Otis E. Cox	Democrat
1986-1994	Ann G. DeVore	Republican
1994-1998	Morris Wooden	Republican
1998-2007	Connie K. Nass	Republican
2007-2013	Tim Berry	Republican
2013-2013	Dwayne Sawyer	Republican
2014-	Suzanne Crouch	Republican

## STATE OF INDIANA

### Comprehensive Annual Financial Report For the Year Ended June 30, 2016

#### TABLE OF CONTENTS

#### INTRODUCTORY SECTION

Title Page .....	i
Acknowledgments .....	ii
Auditors of State .....	iii
Table of Contents .....	vi
Letter of Transmittal .....	xi
Certificate of Achievement for Excellence in Financial Reporting .....	xvii
State Organization Chart and Selected State Officials .....	xviii

#### FINANCIAL SECTION

Independent Auditor's Report .....	2
Management's Discussion and Analysis .....	6
<b>Basic Financial Statements:</b> .....	<b>22</b>
<b>Government-Wide Financial Statements:</b> .....	<b>23</b>
Statement of Net Position .....	24
Statement of Activities .....	25
<b>Fund Financial Statements:</b> .....	<b>26</b>
Balance Sheet – Governmental Funds .....	27
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position .....	28
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	29
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	30
Statement of Fund Net Position – Proprietary Funds .....	32
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds .....	33
Statement of Cash Flows – Proprietary Funds .....	34
Statement of Fiduciary Net Position – Fiduciary Funds .....	36
Statement of Changes in Fiduciary Net Position – Fiduciary Funds .....	37
Combining Statement of Net Position – Discretely Presented Component Units .....	38
Combining Statement of Activities – Discretely Presented Component Units .....	40
Combining Statement of Net Position Discretely Presented Component Units – Proprietary Funds .....	42

Combining Statement of Activities Discretely Presented Component Units – Proprietary Funds .....	44
Combining Statement of Net Position Discretely Presented Component Units – Colleges and Universities .....	46
Combining Statement of Activities Discretely Presented Component Units – Colleges and Universities .....	48
<b>Notes to the Financial Statements .....</b>	<b>49</b>
<b>Required Supplementary Information: .....</b>	<b>152</b>
Schedule of Funding Progress Other Postemployment Benefits .....	153
Schedule of Employer Contributions Employee Retirement Systems and Plans .....	154
Other Postemployment Benefits .....	162
Schedule of Changes in the Net Pension Liability and Related Ratios Employee Retirement Systems and Plans .....	163
Schedule of the Proportionate Share of the Net Pension Liability Employee Retirement Systems and Plans .....	168
Budgetary Information .....	171
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Major Funds (Budgetary Basis) .....	172
Budget/GAAP Reconciliation – Major Funds .....	174
Infrastructure – Modified Reporting Condition Rating of the State’s Highways and Bridges .....	175
Comparison of Needed-to-Actual Maintenance/Preservation .....	176
<b>Other Supplementary Information: .....</b>	<b>177</b>
Non-Major Governmental Funds: .....	178
Balance Sheet – Non-Major Governmental Funds .....	180
Statement of Revenues, Expenditures, and Changes in Fund Balance – Non-Major Governmental Funds .....	181
Combining Balance Sheet – Non-Major Special Revenue Funds .....	182
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Special Revenue Funds .....	186
Combining Balance Sheet – Non-Major Capital Projects Funds .....	190
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Capital Projects Funds .....	191
Combining Balance Sheet – Non-Major Permanent Funds .....	192
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Permanent Funds .....	193
Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Non-Major Funds (Budgetary Basis) .....	194
Budget/GAAP Reconciliation Non-Major Special Revenue Funds .....	206
Non-Major Proprietary Funds: .....	207
Combining Statement of Net Position – Non-Major Enterprise Funds .....	208
Combining Statement of Revenues, Expenditures, and Changes in Fund Net Position – Non-Major Enterprise Funds .....	209
Combining Statement of Cash Flows – Non-Major Enterprise Funds .....	210
Internal Service Funds: .....	213
Combining Statement of Net Position – Internal Service Funds .....	214
Combining Statement of Revenues, Expenses, and Changes in Fund Net Position – Internal Service Funds .....	215

Combining Statement of Cash Flows – Internal Service Funds .....	216
Fiduciary Funds: .....	218
Combining Statement of Fiduciary Net Position – Pension and Other Employee Benefit Trust Funds .....	220
Combining Statement of Changes in Fiduciary Net Position – Pension and Other Employee Benefit Trust Funds .....	221
Combining Statement of Net Position – Private Purpose Trust Funds .....	222
Combining Statement of Changes in Net Position – Private Purpose Trust Funds .....	223
Combining Statement of Net Position – Agency Funds .....	224
Combining Statement of Changes in Assets and Liabilities – Agency Funds .....	225
Non-Major Discretely Presented Component Units: .....	228
Combining Statement of Net Position Non-Major Discretely Presented Component Units – Governmental Funds .....	230
Combining Statement of Activities Non-Major Discretely Presented Component Units – Governmental Funds .....	231
Combining Statement of Net Position Non-Major Discretely Presented Component Units – Proprietary Funds .....	232
Combining Statement of Activities Non-Major Discretely Presented Component Units – Proprietary Funds .....	234
Combining Statement of Net Position Non-Major Discretely Presented Component Units – Colleges and Universities .....	236
Combining Statement of Activities Non-Major Discretely Presented Component Units – Colleges and Universities .....	237

<b>STATISTICAL SECTION</b>
----------------------------

Net Position by Component .....	241
Changes in Net Position .....	242
Fund Balances – Governmental Funds .....	244
Changes in Fund Balances – Governmental Funds .....	246
Taxable Sales by Industry .....	247
Sales Tax Revenue Payers by Industry .....	248
Personal Income by Tax Filers and Liability by Income Level .....	249
Personal Income by Industry .....	250
Personal Income by Tax Rates .....	251
Ratio of Outstanding Debt by Type .....	252
State Facts .....	253
County Facts .....	254
Demographics and Economic Statistics .....	255
Twenty Largest Indiana Public Companies .....	256
Twenty Largest Indiana Private Companies .....	257
Principal Employers .....	258
School Enrollment .....	259
Largest Indiana Private College & Universities .....	260
Operating Indicators by Function of Government .....	261
Capital Assets Statistics by Function of Government .....	262
Full Time State Employees Paid Through the Auditor of State’s Office .....	263
Employees Other Than Full Time Paid Through the Auditor of State’s Office .....	264
Pension, Death Benefits, and Former Governors – Number of People Paid Through the Auditor of State’s Office .....	265



# Introductory Section

---

## Comprehensive Annual Financial Report

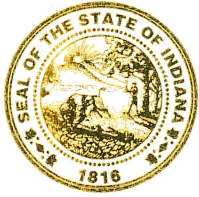
Indiana celebrated the 200<sup>th</sup> anniversary of its statehood in 2016. The Indiana Bicentennial Commission organized a statewide celebration to engage all Hoosiers in this memorable event and leave a lasting legacy for future generations.



### Bicentennial Plaza

In 1916, there was a proposition to create a Centennial Plaza to the west of the Indiana Statehouse. The idea was that it would protect the Capitol Building from environmental structures and the grounds would be protected for potential expansion. The plans never came to fruition – until this year. Bicentennial Plaza was dedicated at “Hoosier Homecoming” on October 15, 2016. Based on the Centennial Plaza plans, Bicentennial Plaza is centered on the intersection of Senate Avenue and Robert D. Orr Plaza. The new Plaza creates a public space that can be used by all citizens and visitors to Indiana. The Bicentennial Plaza is primarily a pedestrian space to be enjoyed year-round. The Plaza creates a physical legacy of the State’s Bicentennial celebration and serves to enhance the Statehouse and government center campus.





**Suzanne Crouch**  
Auditor of State

200 W. Washington St., Room 240  
Indianapolis, IN 46204-2731

Website: [www.in.gov/auditor](http://www.in.gov/auditor)  
Telephone (317) 232-3300

December 21, 2016

Governor,  
Members of the General Assembly,  
Citizens of the State of Indiana:

We are proud to present the Comprehensive Annual Financial Report (CAFR) for the State of Indiana's fiscal year ended June 30, 2016.

This Comprehensive Annual Financial Report has been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as prescribed in pronouncements by the Governmental Accounting Standards Board. While management remains primarily and ultimately responsible for the contents and presentation of this report, responsibility for both the accuracy of the data presented and completeness and fairness of the presentation rests with the State agencies that provide the data and are obligated to verify postings. We believe the information set forth in this report is accurate in all aspects and is presented in a manner designed to set forth the financial position and results of operations of the State as measured by the financial activity of its various funds.

State statute requires an annual audit by the Indiana State Board of Accounts. The Board is considered by federal and state government to be independent auditors. The Independent Auditor's Report on the financial statements is included in the financial section of this report and in the Federal Single Audit Report of the State of Indiana.

The State is responsible for ensuring that an adequate internal control structure is in place to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss from unauthorized user disposition and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of internal control should not exceed the benefits likely to be derived and that the evaluation of costs and benefits requires management to make estimates and judgments.

This internal control structure is subject to periodic evaluation by management and internal audit staff of the various State agencies. As part of the Single Audit, tests are made to determine the adequacy of the internal control structure related to federal financial assistance programs, as well as to determine that the State of Indiana has complied with applicable laws and regulations.

Generally Accepted Accounting Principles provides for two types of statements, government-wide and fund statements. The government-wide statements are very similar to the private sector's statements, using the full accrual basis of accounting and the economic resources measurement focus. The governmental funds financial statements use the modified accrual basis of accounting and the current financial resources measurement focus. In the government-wide statements, infrastructure (roads, bridges, dams) has been capitalized. Capital assets, except for infrastructure using the modified approach, are depreciated like the private sector.

Management's Discussion and Analysis (MD&A) in the Financial Section introduces the basic financial statements and provides an analytical overview of the government's financial activities. It is presented before the basic financial statements. We encourage you to read it to get an in-depth analysis of the State of Indiana's finances.

## Profile of the Government

Located in America's heartland in the Midwest, Indiana is a leading manufacturing state and a major agricultural producer. The latest U.S. Census Bureau estimate places Indiana's population at 6,619,680 which makes Indiana the nation's 16th most populated State. The five largest cities are Indianapolis (the capital), Fort Wayne, Evansville, South Bend, and Carmel.

Indiana became the 19th State of the Union on December 11, 1816. The State Constitution establishes the government in three separate departments: legislative, executive including administrative, and judicial. The legislative power of the State is vested in the Indiana General Assembly, which consists of a 100-member House of Representatives and a 50-member Senate. The Indiana General Assembly has the power to enact laws which are authorized and not prohibited by the State Constitution and not in conflict with the U.S. Constitution and laws made in pursuance thereof. The executive power of the State is vested with the Governor. The State Constitution and legislation establish the following Statewide elected administrative officials: Lieutenant Governor, Auditor of State, Secretary of State, Treasurer of State, Attorney General, and the Superintendent of Public Instruction. The judicial power of the State is vested in one Supreme Court consisting of five justices, one Court of Appeals consisting of 15 judges, 315 Trial Courts (including Circuit Courts), and one Tax Court.

The State government provides a wide range of services to the citizens of Indiana, including education, transportation, public health, public safety, welfare, conservation, and economic development.

This report includes the financial activities and balances of the State of Indiana and its component units. The component units are legally separate entities for which the State of Indiana has financial responsibility and include State funded colleges and universities, and other legally separate entities that provide services and benefits to local governments and the citizens of the State of Indiana. More information on the financial reporting entity can be found in Note I(A) in the notes to the financial statements.

The Indiana General Assembly meets every other year to adopt a biennial budget, which is submitted by the Governor. The General Assembly enacts the budget through passage of specific appropriations, the sum of which may not exceed estimated funding sources. Budgetary control is exercised in that agencies of the State may only expend appropriations as allotted by the Budget Agency or other statutory authority. The State Board of Finance, which consists of the Governor, Auditor of State, and Treasurer of State, is empowered to transfer appropriations from one agency of the State to another, with the exception of trust funds. The State Budget Agency may transfer, assign, and reassign appropriations made for one specific purpose to another use or purpose within the same agency.

## Factors Affecting Economic and Financial Conditions

The information presented in the financial statements is better understood within the context of the specific environment within which the State of Indiana operates. The following describes that environment.

### Local Economy

With a 2015 Gross Domestic Product of \$336.4 billion, Indiana's economy ranked 16th largest in the U.S. in terms of the value of goods and services. Indiana's largest contributor to GDP growth was the manufacturing sector, which accounted for 34.1% of Indiana's GDP growth in 2015. The durable goods subset of the manufacturing sector was the biggest cause of Indiana's GDP growth in 2015.

As of June 2016, the manufacturing sector accounted for nearly 16.7% of the jobs in Indiana compared to 20.3% in 2002. The share of employment accounted for by the health care and social services sector increased from 10.2% in 2002 to 12.9% as of June 2016. Per capita personal income was \$41,940 in 2015, and the State's unemployment rate was 4.8% at the end of Fiscal Year 2016.

## Cash Management and Investments

Cash temporarily idle during the year was invested in deposit accounts, obligations of the U.S. Treasury and U.S. Agencies, money market mutual funds, and repurchase agreements. The pension trust funds' portfolios include other investments as outlined in Note I(E)(1) in the notes to the financial statements. The average yield on the General Fund investments was 0.29% for the fiscal year ended June 30, 2016. The average yield on the total investment of all funds, except for pension trust funds, was 0.65% for the fiscal year ended June 30, 2016. The State's investment policy is to minimize credit and market risks while maintaining sufficient liquidity and earning a competitive yield on its portfolio. Deposits held by the Treasurer of State are insured by federal and state depository insurance.

## Debt Administration

The commissions and authorities, some of which are included as component units in the financial reporting entity of the State of Indiana, issue bonds for some of the State's capital needs. All of the bond issues are revenue bonds associated with specific State component units. The total of long-term revenue bonds and notes outstanding, net of amortized discounts, is \$9.2 billion at June 30, 2016.

## Financial Policies

Indiana's Office of Management and Budget (OMB) serves as an umbrella organization to better coordinate the State's financial policies. The OMB consists of the Department of Government Efficiency and Financial Planning, the Department of Local Government Finance, the Board of Tax Review, Office of Technology, the Office of State Based Initiatives, the Department of Revenue, the State Budget Agency, the Indiana Public Retirement System, and the Indiana Finance Authority.

In June 2016, Indiana closed the books with \$2.245 billion in reserves, and a structurally balanced budget. Reducing general fund spending has enabled Indiana not only to maintain a prudent level of reserves, but also repay debts to local government, schools, and universities, which at their peak in FY 2005, totaled over \$750 million. One-time revenues, such as those generated by the Tax Amnesty program several years ago, have been used to repay one-time debt rather than being built into revenue forecasts to support on-going expenditures. The 2015 Tax Amnesty funded quality of place investment in Indiana's localities through the Regional Cities program.

Indiana is one of twelve states that has the highest credit rating assigned by all three independent credit rating agencies: Fitch, Moody's, and Standard & Poor's Ratings Service (S&P).

At the time of the upgrade by S&P, their report noted that the administration has made significant financial management changes and strengthened budgeting practices. S&P cited four areas in issuing the AAA credit rating: a stable and diversifying economic base despite continued manufacturing concentration, a conservative biennial budget that will add to the fund balance by the end of the biennium, property tax reform that has clarified the state's financial responsibilities, and low overall debt levels.

## Long-Term Financial Planning

The Indiana Finance Authority is charged with developing, implementing, maintaining and monitoring a debt management plan for all non-conduit debt or debt-related obligations issued by state issuers. This plan is intended to provide guidance in the structuring, sale, monitoring, and post-issuance compliance for all State-related debt.

The State of Indiana launched a new statewide accounting system in September 2009. The transition to the new system included a significant enhancement of internal controls, the implementation of a uniform chart of accounts, and the conversion of all financial data from the prior system into the new system. In addition to a successful go-live in September 2009, the state completed an upgrade in the spring of 2012 and again had a timely closing of the books in July 2016.

Executive Order 14-06 required the OMB to create the Governor's Management and Performance Hub (MPH) for the purposes of centralized data sharing, correlation, and analysis in order to drive innovation and efficiency across state agencies; improve information technology systems, practices, and procedures to enhance the security of data retained by state agencies; and to increase the transparency of state government.

In 2008, the Pew Center on the States and *Governing* magazine released a report from the Government Performance Project assessing the quality of management in the 50 states. In this report, Indiana was highlighted as having "moved into fiscal balance by going beyond one-time budget fixes" and for having a four-year horizon to make fiscal decisions.

## Major Initiatives

**K-12 Education** – Funding for elementary and secondary education is the State's largest operating expense. Prior to January 1, 2003, the State provided approximately 66% of school corporations' general fund budgets. As a result of the tax restructuring legislation enacted in 2002, the State provided approximately 85% of the school corporations' general fund budgets. As part of the property tax reform legislation enacted by P.L. 146-2008, the State assumed responsibility for the local share of tuition support and provides 100% of the tuition support for school corporation general funds beginning in January 2009.

Local school aid includes distributions for programs such as assessment and performance, as well as tuition support. The General Assembly established the State's calendar year 1972 funding level as the base for local school aid.

The K-12 tuition support for Fiscal Year 2016 totaled \$6,820.3 million. In addition, there was a distribution of \$29.4 million for adult learners.

**Higher Education** – Through the General Fund, the State supports seven higher education institutions: Ball State University, Indiana University, Indiana State University, Ivy Tech Community College of Indiana, Purdue University, University of Southern Indiana, and Vincennes University. Higher education expenditures from the General Fund for Fiscal Year 2016 were \$1,504.1 million, which includes funding for university operating, fee-replaced debt service, and line items. An additional \$421.6 million was appropriated for other higher education line items, university repair and rehabilitation, university capital projects, and State student aid.

Since Fiscal Year 1976, the General Assembly has appropriated to each State university and college an amount equal to the annual debt service requirements due on qualified outstanding student fee and building facilities fee bonds and other amounts due with respect to debt service and debt reduction for interim financings (collectively, "Fee Replacement Appropriations"). The Fee Replacement Appropriations are not pledged as security for such bonds and other amounts. Under the Indiana Constitution, the General Assembly cannot bind subsequent General Assemblies to continue the present Fee Replacement Appropriations policy; however, it is anticipated that the policy will continue for outstanding bonds and notes.

**Public Safety** – Appropriations for the Department of Correction, payable almost entirely from the General Fund, include funds for incarceration and rehabilitation of adult and juvenile offenders, as well as parole programs. Corrections expenditures were \$674.2 million for Fiscal Year 2015 and \$710.1 million for Fiscal Year 2016. The increases in spending were primarily due to increased funding for community corrections, staffing, and energy savings contracts.

Offender population is the most significant driver of corrections expenditures. The total offender population, including those in jail and contract beds, decreased by 6.2% to 26,420 at the end of Fiscal Year 2016 compared to 28,158 at the end of Fiscal Year 2015.

**Transportation** – As a result of the Major Moves program and the Major Moves 2020 program, Indiana has seen record construction, as the Indiana Department of Transportation (INDOT) is executing the \$12 billion construction program made possible in part by the lease of the Indiana Toll Road. INDOT is

aggressively working to advance as much work as possible from later construction years to take advantage of favorable price conditions. This also helps deliver the benefits of the new highways much earlier, and spurs job creation. In addition, \$100 million was appropriated from the General Fund for highway capacity enhancements in FY 2016.

For an eighth consecutive year, state and federal program expenditures for engineering, right-of-way, construction, and maintenance exceeded one billion dollars. Actual FY 2016 expenditures and obligations were \$1.24 billion.

**Conservation and Environment** - In FY 2016, the Department of Natural Resources (DNR) continued the largest land conservation initiative in the State's history, the Healthy Rivers Initiative (HRI). The HRI consists of two projects, one within the Wabash River and Sugar Creek floodplain (over 43,000 acres) and another along the Muscatatuck River known as Muscatatuck Bottoms (over 26,000 acres). Since the announcement in FY 2010, DNR has acquired over 12,400 acres along the Muscatatuck River and Wabash River corridors. Land acquisition efforts will continue for years into the future. To date, these efforts have added three new conservation areas for recreational use: Austin Bottoms, Sugar Creek, and Wabash River.

The Bicentennial Nature Trust (BNT) was launched in FY 2012 as a statewide land conservation initiative to celebrate Indiana's upcoming 200th anniversary in much the same way as the first 100 years of statehood were marked in 1916 with establishment of the state park system. The state committed \$20 million to help fund BNT and called on individuals, businesses and communities around the state to join the effort. Through FY 2016, nearly 200 BNT projects had been approved.

**Health and Human Services** – Medicaid is a state/federal shared fiscal responsibility with the State supporting 33.40% of the total program through a combination of State General Fund and dedicated funds over the biennium. Federal funding accounts for the remaining 66.60%. Indiana's base federal reimbursement rate equaled 66.52% for Federal Fiscal Year 2015 and 66.60% for Federal Fiscal Year 2016. In Fiscal Year 2015, State General Fund Medicaid expenditures totaled \$2,159.9 million. For Fiscal Year 2016, total State General Medicaid expenditures were \$2,027.2 million. Average monthly enrollment was estimated to be 1,214,817 for Fiscal Year 2015 and 1,386,806 for Fiscal Year 2016.

In 2015, Indiana received approval from the federal government to replace the traditional Medicaid program for non-disabled adults by expanding the Healthy Indiana Plan (HIP). HIP 2.0 has been designed to improve healthcare utilization and promote personal responsibility. In addition, HIP 2.0 will maintain financial sustainability and will not increase taxes for Hoosiers. The program will be funded by enhanced federal funding, the hospital assessment fee, and existing cigarette tax revenues previously used for HIP.

In its tenth year of operations, the Department of Child Services (DCS) continued the implementation of its practice to place children in the least restrictive, most family-like setting. This trending is important because research among child-advocate experts has shown that placing children in the least restrictive, most family-like setting produces the best outcomes for children and families and, consequently, is more cost effective.

In January 2010, DCS established the Indiana Child Abuse and Neglect Hotline to serve as the centralized reporting channel for all allegations of child abuse or neglect in Indiana. The Hotline is staffed with trained intake specialists and at least one supervisor per shift, 24 hours per day, seven days per week, and 365 days per year. DCS has seen the number of calls reported to the Hotline increase by 85% from 2009 to 2014, up from 109,489 in 2009 to 202,493 in 2015.

**Economic Development** – The Indiana Economic Development Corporation (IEDC) is the State of Indiana's chief economic development agency. The IEDC seeks to bring new job creation and capital investment opportunities to Indiana through competitive company attractions, expansions and consolidations. In 2016, Indiana received several accolades for its business environment. This includes ranking 1st in the Midwest and 5th in the nation in Chief Executive magazine's annual "Best & Worst States" survey (May 2016), 1st in the Midwest and 8th overall in the Tax Foundation's State Business Tax

Climate Index (Sept. 2016), and best in the Midwest and 8th overall in Area Development magazine's "Top States for Doing Business" study (Sept. 2016).

**General Government** – Legislation creating an Automatic Taxpayer Refund (ATR) was enacted in FY 2011, requiring any reserves greater than 10% of FY 2013 appropriations to be divided equally between various pension plans and a refundable tax credit to eligible taxpayers. The total amount of excess reserves at the end of FY 2012 was \$721.28 million, with \$360.64 million going to specified pension plans and an equal amount set aside for taxpayer refunds. The remaining \$360.64 million was issued as refundable tax credits to eligible taxpayers on their 2012 tax returns filed beginning January 1, 2013. For FY 2013, the amount of reserves needed to trigger a transfer was changed to 12.5% of FY 2014 appropriations plus \$50 million, but reserves did not meet that threshold. No calculation of excess reserve was required at the end of FY 2014. The reserve amounts at the end of FY 2015 did not trigger a transfer as the \$300.0 million balance in the Tuition Reserve Fund is no longer included as part of the calculation. The statute was again changed during Fiscal Year 2016 triggering a one-time transfer from the General Fund reserves of \$427.9 million after the end of the fiscal year for state and local road and bridge preservation.

The State continues to administer Retirement Medical Benefits accounts, established as Health Reimbursement Arrangements (HRAs), for most employees and elected officials of the State. The purpose of this defined contribution plan is to allow retirees from State government to have a means to assist with the payment of health insurance premiums in retirement. Funding for the program comes from 4% of State cigarette tax revenues as well as charges to federal and dedicated funds for employees paid from those funds. The plan remained more than 100% funded at the end of FY 2016. These funds are then credited to each employee's account annually based upon their age. There is also a catch-up provision allowing for additional contributions based upon the number of years of service completed by the qualified retiree who retires prior to June 30, 2017.

## Awards and Acknowledgements

### Certificate of Achievement Award

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of Indiana for its comprehensive annual financial report for the fiscal year ended June 30, 2015. This was the twenty-third consecutive year that the State of Indiana has achieved this prestigious award.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### Acknowledgments

We acknowledge the cooperation and assistance of all State agencies in the preparation of this report.

Sincerely,



Suzanne Crouch  
Auditor of State  
State of Indiana



Micah Vincent  
Director  
Office of Management and Budget





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**State of Indiana**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2015**

A handwritten signature in black ink, reading "Jeffrey R. Emen". The signature is written in a cursive, flowing style.

Executive Director/CEO

