

# SERVICES\* TRAINING\* OFFICERS\* PROSECUTORS\* (STOP) Grant for Law Enforcement

2024

**REQUEST for PROPOSALS** 

#### **State of Indiana**

Governor Eric J. Holcomb

#### **Indiana Criminal Justice Institute**

Executive Director Devon McDonald

#### **Indiana Criminal Justice Institute**

Victim Services Director Kim Lambert



### SERVICES\* TRAINING\* OFFICERS\* PROSECUTORS\* (STOP) Grant for Law Enforcement, 2024

REQUEST FOR PROPOSALS

The Indiana Criminal Justice Institute (ICJI) is now accepting applications for the 2024 STOP Grant Program for Law Enforcement. This grant is being released through IntelliGrants. All applications must be submitted online through this system. Late or incomplete applications will not be accepted.

#### **HOW TO APPLY**



Applicants must be registered in IntelliGrants in order to access the electronic application.



or



#### WHEN TO APPLY



Applications must be submitted via IntelliGrants on or before:

11:59 P.M. (ET) on Wednesday, July 31<sup>st</sup>, 2024.

Applicants are strongly encouraged to submit applications at least 48 hours prior to the deadline.

#### AWARD PERIOD



October 1, 2024 - September 30, 2025

### TECHNICAL ASSISTANCE



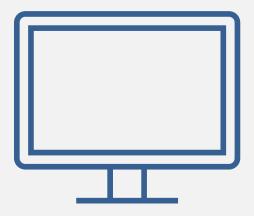
For technical assistance with submitting an application, contact the ICJI Helpdesk at <a href="mailto:CJIHelpDesk@cji.in.gov">CJIHelpDesk@cji.in.gov</a>. ICJI Helpdesk hours are Monday – Friday 8:00 am to 4:30 pm ET, except state holidays.

ICJI is not responsible for technical issues with grant submission within 48 hours of grant deadline.

#### **QUESTIONS**



For questions related to the components and requirements of the application, contact the Victim Services Division at victimservices@cji.in.gov.



## 2024 STOP Grant for Law Enforcement RFP Webinar

2:00 p.m. – 3:00 p.m. (ET) | June 19<sup>th</sup>, 2024

ICJI's Victim Services Division is conducting a 2024 STOP for Law Enforcement RFP webinar, which will include a basic overview of the STOP Grant Program, important highlights about this grant opportunity, and what to know before applying. There will also be an opportunity to ask questions from the Victim Services Division. Registration is not required.

#### Join the Zoom meeting

Meeting number: 160 250 7004

Passcode: 7748397

Join Here

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#### **OVERVIEW**

The Services \* Training \* Officers \* Prosecutors\* (STOP) Violence Against Women Formula Grant Program (STOP Formula Grant Program) supports communities, including American Indian Tribes and Alaska Native villages, in their efforts to develop and strengthen effective responses to sexual assault, domestic violence, dating violence, and stalking. This program is authorized by 34 U.S.C § 10441 et seq. For additional information about the STOP grant program, click here or here.

Funding for this grant opportunity is limited to **Law Enforcement** activities only. Law enforcement activities include, but are not limited, to investigation of a crime, training law enforcement to more effectively identify, investigate, and respond to crimes against women, developing more effective protocols, and training forensic examiners in the collection of evidence.

#### PROGRAM SCOPE

Activities supported by this program are determined by state and federal statute, federal regulations, and ICJI policies. If an applicant receives an award, the funded project is bound by the provisions of this solicitation, any applicable special conditions, 2 CFR 200, and the DOJ Grants Financial Guide, including updates to the guide after an award is made. All grants from ICJI Victim Services are **reimbursement** grants. Verification of expenses along with verification of payment of expenses must be provided to ICJI on a monthly or quarterly basis prior to reimbursement of expenses.

#### **ELIGIBILITY**

Eligible entity types that may apply include:

- » State agencies.
- » Units of local government
- » Nonprofit organizations
- » Faith-based organizations

An entity may apply, but will not be eligible for grant funding until the entity has prequalified through a series of threshold requirements including:

- 1. Unique Entity ID: A Unique Entity ID (UEI) issued through the System for Award Management (SAM) is required to receive funding. The UEI is entered in the *Project Information* section of the grant application. For more information and/or to obtain a UEI, please visit the following website.
- 2. System for Award Management (SAM) Registration: To enable ICJI to report subawards in a timely manner, subgrantees are also required to register with the System for Award Management (SAM). SAM is a federally-owned and operated free website, and it is used to reference the information needed to report subaward information to the federal government. When registering, please ensure you do not mark your agency as private, which will prohibit ICJI from verifying your registration and ensuring that

your agency has an active SAM registration during the entirety of the grant period if funding is awarded. In order to register, you must have a UEI number. Registration can be done by clicking here.

3. Review of agency's good standing with Indiana Department of Revenue (DOR), Indiana Department of Workforce Development (DWD), and Secretary of State (SOS).

#### **FUNDING AVAILABILITY**

The estimated funding available for this grant opportunity is \$400,000 for this 12-month grant cycle. Grant recipients may apply for future grant funding on a annual basis through the competitive grant application process.

#### APPLICATION SUBMISSION

Completed applications and all required documentation are to be submitted through IntelliGrants no later than 11:59 pm (ET) on Wednesday, July 31st, 2024.

IntelliGrants is an end-to-end solution for the administration of grants. Everything from the grant application, reports, and fiscal drawdowns will occur online within IntelliGrants. Applicants must register in IntelliGrants in order to apply for funding opportunities. Instructions can be found on the ICJI website.

It is recommended that applicants review IntelliGrants training materials before logging in for the first time. The Training Webinar and Subgrantee User Manual are available on the ICJI website and on the training tab in IntelliGrants. ICJI is not responsible for applications submitted past the submission deadline due to technical difficulties that occur within 48 hours of the deadline.

#### AWARD PERIOD

The award period for this grant shall be October 1, 2024 – September 30, 2025. Projects should begin on October 1, 2024, and must be in operation no later than sixty (60) days after this date. Failure to have the funded project operational within sixty (60) days will result in the termination of the grant and the deobligation of all awarded funds.

All projects must conclude, and all funding obligations must be made no later than September 30, 2025. All outstanding expenses must be paid, and the Final Fiscal Report must be submitted via IntelliGrants within thirty (30) days of September 30, 2025. Proof of payment for all expenses must be provided with the Final Fiscal Report. Any expenses that have not been paid within thirty (30) days after September 30, 2025, will not be reimbursed. Late fiscal and programmatic reports will not be accepted.

#### **PURPOSE AREAS**

Pursuant to 34 U.S.C. § 10441(b), funds under this program must be used for one or more of the following purposes areas related to law enforcement:

- Training law enforcement officers to more effectively identify and respond to violent crimes against women, including the crimes of sexual assault, domestic violence, dating violence, and stalking, including the appropriate use of nonimmigrant status under subparagraphs (T) and (U) of section 101(a)(15) of the Immigration and Nationality Act (8 U.S.C. § 1101(a)).
- Developing, training, or expanding units of law enforcement officers, specifically targeting violent crimes against women, including the crimes of sexual assault, domestic violence, dating violence, and stalking.
- Developing and implementing more effective police protocols, orders, and services specifically devoted to preventing, identifying, and responding to violent crimes against women, including the crimes of sexual assault, domestic violence, dating violence, and stalking, as well as the appropriate treatment of victims.
- Training of sexual assault forensic medical personnel examiners in the collection and preservation of evidence, analysis, prevention, and providing expert testimony and treatment of trauma related to sexual assault.
- Developing, enlarging, or strengthening programs to assist law to address the needs and circumstances of older and disabled women who are victims of sexual assault, domestic violence, dating violence, or stalking, including recognizing, investigating, and prosecuting instances of such violence or assault and targeting outreach and support, counseling, and other victim services to such older and disabled individuals.
- Developing and strengthening policies, protocols, best practices, and training for law enforcement agencies relating to the investigation and prosecution of sexual assault cases and the appropriate treatment of victims.
- Developing, enlarging, or strengthening programs addressing sexual assault against men, women, and youth in correctional and detention settings.

#### PRIORITY AREAS

The Office on Violence Against Women (OVW) is interested in supporting the priority areas identified below. In shaping their strategies, OVW encourages states and territories to develop and support projects that:

- Advance racial equity as an essential component of ending sexual assault, domestic violence, dating violence, and stalking.
- Increase access to justice for all survivors of sexual assault, domestic violence, dating violence, and stalking, including through exploration of survivor-centered criminal justice system reform.

- Strengthen efforts to prevent and end sexual assault, including victim services and civil and criminal justice responses.
- Expand economic justice and financial advocacy for survivors of sexual assault, domestic violence, dating violence, and stalking, including as a tool for violence prevention.
- Improve outreach, services, civil and criminal justice responses, prevention, and support for survivors of sexual assault, domestic violence, dating violence, and stalking from underserved communities, particularly LGBTQ+ and immigrant communities.

#### STATEWIDE STOP IMPLEMENTATION PLAN 2022-2025

Every four years, Indiana submits a thorough, strategic, and collaborative implementation plan to address violence against women for the STOP Grant Program. Indiana's STOP Implementation Plan for 2022 through 2025 includes the following goals for projects funded under this award:

- Goal 1: Reduce domestic violence related homicides in the State of Indiana.
- Goal 2: Expand access to services for underserved populations and communities that are identified in the plan including immigrants; Hispanic, LGBTQ+, and Amish individuals; and individuals with disabilities.
- Goal 3: Enhance or develop services addressing victims of sexual violence in order for meaningful sexual assault services to be provided throughout the State.

#### PROGRAM REQUIREMENTS

#### I. CONFIDENTIALITY

All grantees and subgrantees providing services to victims and receiving VAWA funding from the Office on Violence Against Women must comply with the VAWA Confidentiality Provision. The VAWA Confidentiality Provision refers to 34 U.S.C. 12291(b)(2), a provision of the Violence Against Women Act (VAWA) that requires all grantees and subgrantees receiving VAWA funding from the Department of Justice, Office on Violence Against Women, to protect the confidentiality and privacy of persons to whom those grantees and subgrantees are providing services.

Subgrantees may not disclose, reveal, or release personally identifying information or individual information collected in connection with services requested, utilized, or denied through grantees' and subgrantees' programs, regardless of whether the information has been encoded, encrypted, hashed, or otherwise protected.

Personally identify information or personal information means individually identifying information for or about an individual including information likely to disclose the location of a victim of domestic violence, dating violence, sexual assault, or stalking, regardless of whether the information is encoded, encrypted, hashed, or otherwise protected, including— (A) a first and last name; (B) a home or other physical address; (C) contact information (including a postal, e-mail or Internet protocol address, or telephone or facsimile number); (D) a

social security number, driver license number, passport number, or student identification number; and (E) any other information, including date of birth, racial or ethnic background, or religious affiliation, that would serve to identify any individual.

Please see this <u>resource</u> for more information on best practices on protecting the confidentiality and privacy of all persons receiving services. All applicants must sign and attach to their application <u>Acknowledgement of Notice of Statutory Requirement to Comply with the Confidentiality and <u>Privacy Provisions of the Violence Against Women Act</u>, as Amended.</u>

#### II. DETERMINATION OF SUITABILITY TO INTERACT WITH PARTICIPATING MINORS

The recipient must make determinations of suitability before certain individuals may interact with participating minors. This requirement applies regardless of an individual's employment status. The details of this requirement are posted on the OVW website in a PDF titled "Award condition: Determination of suitability required, in advance, for certain individuals who may interact with participating minors" and can be found here.

In addition, an information sheet further explaining this condition and the steps that must be taken to be in compliance if awarded STOP funds can be found <a href="https://example.com/here">here</a>. A completed certification form must be attached to your application in IntelliGrants under the miscellaneous section in the attachments, the certification form can be found <a href="https://example.com/here">here</a>.

#### III. STOP REQUIREMENTS

All grantees and subgrantees of STOP funding must state how they will meet the requirements of the applicable provisions of 34 U.S.C. 122912(b) as listed below. The certification can be found here.

- » Nondisclosure of confidential or private information Grantees and subgrantees shall protect the confidentiality and privacy of persons receiving services. For more information see 28 CFR 90.4(b) and FAQs on the OVW web page.
- » Approved activities If grantees and subgrantees collaborate with or provide information to public officials and agencies to develop and implement policies and develop and promote legislation or model codes to reduce or eliminate domestic violence, dating violence, sexual assault, and stalking, then they must maintain confidentiality of victims (as required above) and ensure that personally identifying information about victims is not included.
- » **Non-supplantation** Federal funds shall be used to supplement, not supplant, non-Federal funds that would otherwise be available for STOP funded activities.
- » **Reports** An entity receiving a grant shall submit to the disbursing agency a report on activities undertaken with grant funds.
- » **Non-exclusivity** Nothing in the VAWA shall be construed to prohibit male victims of domestic violence, dating violence, sexual assault, and stalking from receiving STOP Program funded services.

- Prohibition on tort litigation Funds under the STOP Program may not be used to fund civil representation in a lawsuit based on a tort claim.
- **Prohibition on lobbying** Funds under the STOP Program are subject to the prohibition in 18 U.S.C. 1913 (a provision that broadly prohibits the use of appropriated funds for lobbying).
- **Delivery of legal assistance** Grantees and subgrantees providing legal assistance with STOP funds shall comply with the requirements of 34 U.S.C. 20121(d) (see Resources for Applicants (justice.gov) for a sample letter provided by OVW).
- Civil rights Grantees and subgrantees are prohibited from discriminating on the basis of actual or perceived race, color, religion, national origin, sex, gender identity, sexual orientation, or disability. For more information, see Frequently Asked Questions - Nondiscrimination Grant Condition in the Violence Against Women Reauthorization Act of 2013 (justice.gov).

#### **OUT-OF-SCOPE ACTIVITIES**

The activities listed below are out of the program scope, and they will not be supported by this program's funding.

- Research projects.
- » Services provided to youth under the age of eleven (11) or services to those above the age of ten (10) who are seeking services for victimization that occurred when they were under the age of eleven (11).
- » Activities that jeopardize victim safety, deter, or prevent physical or emotional healing for victims, or allow offenders to escape responsibility for their actions. The following activities have been found to jeopardize victim safety, deter, or prevent physical or emotional healing for victims, or allow offenders to escape responsibility for their actions; therefore, in planning a STOP proposal, please ensure that these activities are not included:
  - Procedures or policies that exclude victims from receiving safe shelter, advocacy services, counseling, and other assistance based on their actual or perceived age, immigration status, race, religion, sexual orientation, gender identity, mental health condition, physical health condition, criminal record, work in the sex industry, relationship to the perpetrator, or the age/gender of their children.
  - Procedures or policies that compromise the confidentiality of information and privacy of persons receiving services.
  - o Procedures or policies that require victims to take certain actions (e.g., seek an order of protection, receive counseling, participate in couples counseling or mediation, report to law enforcement, seek civil or criminal remedies) in order to receive services.

- Procedures or policies that fail to include conducting safety planning with victims.
- Project designs, products, services, and/or budgets that fail to account for the unique needs of individuals with disabilities, with limited English proficiency, or who are Deaf or hard of hearing, including accessibility for such individuals.
- Using technology without addressing implications for victim confidentiality, safety planning, and the need for informed consent.
- Partnering with individuals or organizations that support/promote practices that compromise victim safety and recovery or undermine offender accountability.

#### INFLIGIBLE BUDGET ITEMS

The budget items listed below are ineligible and will not be supported by this program's funding:

- Direct financial assistance to a client such as cash, gift cards, or checks.
- Alcohol, food (except emergency food for victims), and entertainment costs.
- Lobbying.
- Fundraising (including financial campaigns, endowment drives, solicitation of gifts and bequests, and similar expenses incurred solely to raise capital or obtain contributions) and time spent procuring funding including completing federal and state funding applications.
- Purchase of real estate or construction.
- Physical modification to buildings, including minor renovations (such as painting or carpeting).
- Purchasing vehicles.
- Immigration fees.
- Costs may not be included or used to meet match requirements of any other federal grant.

#### **ADMINISTRATIVE COSTS**

Administrative costs are an allowable expense but are limited to 10% of the total grant funded budget. Administrative costs include time to complete STOP required time and attendance sheets and programmatic documentation, reports, and required statistics; administrative time to collect and maintain satisfaction surveys and needs assessments used to improve services delivery within the STOP funded project.

#### **CONTRACTORS & CONSULTANTS**

When a grant recipient contracts for work or services, the following is required:

- 1. All contractual services must be obtained through a procurement method. Verification of this method must be supplied upon completion of the contract.
- 2. All consultant and contractual services shall be supported by written contracts signed by all parties stating the services to be performed, rate of compensation, and length of time over which the services will be provided.
- 3. A copy of all written contracts for contractual or consultant services must be uploaded in the Attachments section of the grant application in IntelliGrants upon their execution.
- 4. Payments must be supported by statements outlining the services rendered, date of service, and cost of service.
- 5. Any consultant costs exceeding the maximum allowable rate (\$81.25 per hour or \$650 per day) will not be allowed.

#### **INDIRECT COSTS**

According to 2 CFR Part 200, indirect costs are defined as: "Those costs incurred for a common or joint purpose benefitting more than one cost objective, and not readily assignable to the cost objectives specifically benefited, without effort disproportionate to the results achieved."

Indirect costs are costs of an organization that are not readily assignable to a particular project but are necessary to the operation of the organization and the performance of the project. Indirect costs are those that benefit more than one activity and are common or joint purpose costs.

Requesting Indirect Costs: Requesting indirect costs is optional. Applicants do not have to request indirect costs, but it is allowable. To calculate indirect costs, applicants must first determine the Modified Total Direct Costs (MTDC) amount of the project budget. Indirect costs that can be requested are not based on the entire project budget, but on the MTDC amount.

Applicants have two options when requesting Indirect Costs: using a formal Indirect Cost Rate Agreement (ICRA) or using a de minimis rate. These two options are outlined below.

#### 1. Indirect Cost Rate Agreement (ICRA)

- » This is a formal rate agreement that an organization has applied for and received from the federal cognizant agency (ICJI does not approve ICRAs).
- » Organizations will have a letter or other documentation that lists the federally negotiated rate.
- » The rate in the ICRA must be accepted, unless otherwise specified by the federal awarding agency.

» Applicants can request the percentage (as outlined in the ICRA) of the Modified Total Direct Costs (MTDC) of their budget for indirect costs.

#### 2. De Minimis Rate

- » This can be used by organizations that have never had a federally approved Indirect Cost Rate Agreement.
- » Can use a rate of up to 10 percent of the Modified Total Direct Costs (MTDC) of their budget for indirect costs.
- » If an applicant elects to use the *de minimis* rate of 10% of modified total direct costs (MTDC), then it must provide a list of indirect costs and the calculation used to determine the amount charged.

If an applicant elects to include indirect costs in their proposed grant budget, this intent must be included the Budget Narrative section of the application. In addition, if the applicant has an ICRA, the approved agreement must be uploaded in the attachment section of the application. If an applicant is requesting to utilize a de minimis rate, then an attachment must be uploaded in IntelliGrants indicating how the indirect costs were calculated and the costs assigned as indirect. For more information related to indirect costs, please refer to the DOJ Grants Financial Guide.

#### MATCH REQUIREMENT

Matching or cost sharing means the portion of the project costs not paid by federal funds. Match is typically stated as a percentage of the total project costs for an award.

There is a 25% match requirement imposed on grant funds awarded under this program. If the applicant agency is a nonprofit, nongovernmental organization that is recognized by the IRS under section 501(c)3 of Title 26, the match requirement is waived.

Match is restricted to the same use of funds as allowed for federal funds. If an expenditure is not allowable with federal funds, it is not allowable with match funds. Applicants must identify all sources of the non-federal portion of the total project costs (i.e., match funds), and applicants must explain how the match funds will be used in the budget narrative section of the application within IntelliGrants.

The formula for calculation the match amount required is a two-step process:

<u>Step 1</u>: Award Amount / % of Federal Share = Total Project Cost <u>Step 2</u>: Total Project Cost × % of Recipient Share = Required Match

**Example:** A grant recipient is awarded \$150,000 in federal funding.

 $$150,000 \div 0.75 = $200,000$  Total project cost  $$200,000 \times 0.25 = $50,000$  Recipient share (required match)

#### Additionally, matching funds must:

- Be verifiable from the subgrantee's records;
- Not included as contributions for any other federal award;
- Be necessary and reasonable for the accomplishment of the project or program objectives;
- Be allowable under 2 C.F.R. 200.400;
- Not be paid by the federal government under another federal award, except where authorized by federal statute;
- Be included in the subgrantee's approved budget; and
- Conform to all other provisions of 2 C.F.R. Part 200.

#### TRAVEL COSTS

Expenses and reimbursements for in-state and out-of-state travel must follow the most current Indiana Department of Administration State Travel Policy or the subrecipient's travel policy, whichever is more restrictive. Learn more on the State Trave Policy <u>here</u> and the travel guidance provided <u>here</u>.

#### PROGRAM COSTS

#### Costs must meet the following criteria:

- 1. Costs must be necessary and reasonable for the stated purpose of the grant.
- 2. Costs must be in accordance with generally accepted accounting principles. Learn more.
- 3. Costs must conform to any limitations or exclusions set forth in 2 C.F.R Part 200 or the STOP Grant Program Requirements.
- 4. Costs must be consistent with policies and procedures of this grant program and applied uniformly.
- 5. Costs must be adequately documented with supporting materials including receipts, invoices, timesheets, paystubs, etc.

#### ATTACHMENTS REQUIRED WITH APPLICATION

Total Agency Budget: If the applicant agency is a nonprofit, nongovernmental entity, please complete and upload a "Subgrantee Basic Budget (non-profit Applicant budget form)". Be sure to complete both the Organizational tab and the Employee tab. The form can be found on the ICJI website <u>here</u>. This does not apply to units of government.

- Indirect Cost Rate: If the applicant agency has a federally approved indirect cost rate, ICJI will accept this rate. You must provide ICJI with a copy of the federal Indirect Cost Rate agreement showing the rate and effective date. If the applicant elects to use the de minimis rate of 10% of modified total direct costs (MTDC), then it must provide a list of indirect costs and the calculation used to determine the amount charged.
- Sustainability Plan: All applicants must attach a document detailing the applicant's plan to maintain the program once the grant fund period expires.
- Timeline: All applicants must attach a timeline for the completion of the project and/or expenditure of the grant funds.
- Letters of Endorsement: All applicants must attach at least one letter of endorsement evidencing community support for the applicant's program.
- **Determination of Suitability to Interact with Participating Minors Certification Form:** All applicants are required to attach the certification of acknowledgement and adherence to this special condition. The certification form can be found here.
- **STOP Requirements:** All applicants are required to attach the certification of adherence to the requirements of the applicable provisions of 34 U.S.C. 122912(b). The certification can be found here.
- Confidentiality Notice Form: All applicants are required to attach the acknowledgement that they have received notice that subgrantees must comply with the confidentiality and privacy requirements of VAWA, as amended. The acknowledgement form can be found here.
- Consultation Form: All court, law enforcement, and prosecutor-based programs must attach a consultation form to show they have consulted with a victim service agency during the completion of this funding announcement. Example provided in Appendix C or can be found here.
- Miscellaneous.
  - A. Completed and signed EEOP certification <u>form</u>.
  - B. If applying for funds for personnel costs, attach the relevant job descriptions.
  - C. If applicable, attach other requested information.

#### APPLICATION REVIEW

Pursuant to 2 C.F.R. Part 200, the state will review and score all grant applications as part of the competitive application process. The state will assess:

- The completeness of the grant application;
- Whether the grant application is within the purpose areas of the funding;
- The applicant's eligibility;

- » Whether the grant application, the applicant, and the project are in compliance with all federal and state laws, regulations, and rules;
- Whether the proposed expenditures set forth in the project budget are allowable and allocable;
- Any potential conflicts of interest;
- Whether the applicant has any federal and/or state debt delinguency;
- The applicant's ability to successfully pass clearance checks from the DOR, DWD, and SOS.
- Any and all risk associated with granting funds to the applicant;
- Whether the applicant is debarred or suspended by any federal or state department or agency; and
- Whether the applicant maintains a current registration in SAM and has an active UEI number.

#### CONTRACT REQUIREMENTS

All applicants awarded funding from ICJI must agree to:

- Enter into a grant agreement between ICJI and the applicant agency and agree to abide by all provisions of the grant agreement.
- 2. Enter into agreement to abide by all special conditions detailed in the Certified Assurances and Special Conditions.
- 3. Submit all reports in the prescribed format and timeframes determined by ICJI.
- 4. Comply with federal guidelines contained within 2 CFR Part 200 found here and the Office of Justice Programs, Office of the Chief Financial Officer Financial Guide found <a href="here">here</a>.
- 5. Along with completing reports in IntelliGrants, the submission of data for the Subgrantee Annual Report (Muskie) is required. More information on the Muskie Annual Report can be found here.

#### SUPPLANTING

Federal funds must be used to supplement existing funds for program activities and cannot replace or supplant non-federal funds that have been appropriated for the same purpose. Supplanting occurs when a state, local, or tribal government reduces state, local, or tribal funds for an activity specifically because federal funds are available (or expected to be available) to fund that same activity.

#### MONITORING

All grant awards will be monitored by an ICJI Grant Manager and/or ICJI Compliance Monitoring team using a combination of desk reviews and site visits. Additionally, the grant manager will review all submitted reports for timeliness and accuracy. Delinquencies and report contents will be addressed as needed by ICJI staff. Late and repeated incorrect reports could disqualify subrecipients from future funding.

#### **AUDIT REQUIREMENTS**

Pursuant to 2 C.F.R. Part 200, specifically, § 200.500 et seq., recipients of federal funds are subject to annual audit requirements.

- 1. Audit required: A non-federal entity that expends \$750,000 or more during the non-federal entity's fiscal year in federal awards must have a single or program-specific audit conducted for that year in accordance with the provisions of this part.
- 2. Single audit: A non-federal entity that expends \$750,000 or more during the non-federal entity's fiscal year in federal awards must have a single audit conducted in accordance with § 200.514 Scope of audit, except when it elects to have a program-specific audit conducted in accordance with paragraph (3) of this section.
- 3. Program-specific audit election: When an entity expends federal awards under only one federal program (excluding research and development) and the federal program's statutes, regulations, or the terms and conditions of the federal award do not require a financial statement audit of the entity, the entity may elect to have a program-specific audit conducted in accordance with § 200.507 Program-specific audits. A program-specific audit may not be elected for research and development unless all of the federal awards expended were received from the same federal agency, or the same federal agency and the same pass-through entity, and that federal agency, or pass-through entity in the case of a subrecipient, approves in advance a program-specific audit.
- 4. Exemption when federal awards expended are less than \$750,000: A non-federal entity that expends less than \$750,000 during the non-federal entity's fiscal year in federal awards is exempt from federal audit requirements for that year, except as noted in § 200.503 Relation to other audit requirements, but records must be available for review or audit by appropriate officials of the federal agency, pass-through entity, and Government Accountability Office (GAO).
- 5. Federally Funded Research and Development Centers (FFRDC): Management of an entity that owns or operates a FFRDC may elect to treat the FFRDC as a separate entity for purposes of this part.
- 6. Subrecipients and Contractors: An entity may simultaneously be a recipient, a subrecipient, and a contractor. Federal awards expended as a recipient or a subrecipient are subject to audit under this part. The payments received for goods or services provided as a contractor are not federal awards. Section §200.330 Subrecipient and contractor determinations sets forth the considerations in determining whether payments constitute a federal award or a payment for goods or services provided as a contractor.
- 7. Compliance responsibility for contractors: In most cases, the entity's compliance responsibility for contractors is only to ensure that the procurement, receipt, and payment for goods and services comply

with federal statutes, regulations, and the terms and conditions of federal awards. Federal award compliance requirements normally do not pass through to contractors. However, the entity is responsible for ensuring compliance for procurement transactions, which are structured such that the contractor is responsible for program compliance or the contractor's records must be reviewed to determine program compliance. Also, when these procurement transactions relate to a major program, the scope of the audit must include determining whether these transactions are in compliance with federal statutes, regulations, and the terms and conditions of federal awards.

8. For-profit subrecipient: Since this part does not apply to for-profit subrecipients, the pass-through entity is responsible for establishing requirements, as necessary, to ensure compliance by for-profit subrecipients. The agreement with the for-profit subrecipient must describe applicable compliance requirements and the for-profit subrecipient's compliance responsibility. Methods to ensure compliance for federal awards made to for-profit subrecipients may include pre-award audits, monitoring during the agreement, and postaward audits. See also § 200.331 Requirements for pass-through entities.

#### APPENDIX A: APPLICABLE LAWS AND MANDATORY REQUIREMENTS

#### **GENERAL**

This award is governed by 2 C.F.R. Part 200 and the DOJ Grants Financial Guide. All applicants must adhere to all provisions set forth in federal and state statute, regulation, or rule. Failure to abide by the federal and state mandates may, at the discretion of the state, be considered to be a material breach. The consequences of a material breach include, but are not limited, to:

- The applicant becoming ineligible for this grant funding opportunity;
- Requiring repayment of any grant funds already received;
- The de-obligation of grant funds; and
- The material breach becoming a factor in the scoring process for future grant applications.

Furthermore, the applicant may not obligate, expend, or draw down grant funds until the federal Office of the Chief Financial Officer notifies the state that the grant has been awarded to Indiana. The state shall not reimburse an applicant for expenditures outside the grant period of performance.

Pursuant to 2 C.F.R. Part 200, all applicants are required to establish and maintain grant accounting systems and financial records to accurately account for funds awarded to them.

The applicant understands and agrees that it cannot use federal funds from different funding sources for one or more of the identical cost items, in whole or in part. If this scenario presents itself, the applicant must contact the ICJI program manager in writing and refrain from the expenditure, obligation, or drawdown of any federal funds awarded from ICJI concerning the identical cost items.

#### **CIVIL RIGHTS LAWS AND REQUIREMENTS**

Recipients of federal grants are required to adhere to all federal and state laws concerning civil rights including, but not limited to, the laws set forth below.

Nondiscrimination: Pursuant to the Indiana Civil Rights Law, specifically including IC § 22-9-1-10, and in keeping with the purposes of the Civil Rights Act of 1964, the Age Discrimination in Employment Act, and the Americans with Disabilities Act, the applicant covenants that it shall not discriminate against any employee or applicant for employment relating to this grant with respect to the hire, tenure, terms, conditions, or privileges of employment or any matter directly or indirectly related to employment, because of the employee or applicant's race, color, national origin, religion, sex, age, disability, ancestry, status as a veteran, or any other characteristic protected by federal, state, or local law ("Protected Characteristics"). Furthermore, the applicant certifies compliance with applicable federal laws, regulations, and executive orders prohibiting discrimination based on the protected characteristics in the provision of services.

Applicant covenants that it shall not discriminate against any individual based on actual or perceived race, color, national origin, religion, sex, disability, sexual orientation, or gender identity as outlined in the Violence Against Women Act Reauthorization Act of 2013. The applicant understands that the state is a recipient of federal funds, and therefore, where applicable, the applicant and any subcontractors shall comply with requisite affirmative action requirements, including reporting, pursuant to 41 C.F.R. Chapter 60, as amended, and Section 202 of Executive Order 11246 as amended by Executive Order 13672.

- Services to Limited English Proficiency (LEP) Individuals: In accordance with Department of Justice (DOJ) guidance pertaining to Title VI of the Civil Rights Act of 1964, 42 U.S.C. § 2000d, recipients of federal financial assistance must take reasonable steps to provide meaningful access to their programs and activities for persons with limited English proficiency (LEP). See U.S. Department of Justice, Guidance to Federal Financial Assistance Recipients Regarding Title VI Prohibition Against National Origin Discrimination Affecting Limited English Proficient Persons, 67 Fed. Reg. 41, 455 (2002). For more information on the civil rights responsibilities that recipients have in providing language services to LEP individuals, please see this website.
- » Ensuring Equal Treatment for Faith-Based Organizations: Faith-based organizations are prohibited from using financial assistance from the DOJ to fund inherently (or explicitly) religious activities. While faith-based organizations can engage in non-funded inherently religious activities, they must hold them separately from the program funded by this grant, and recipients cannot compel beneficiaries to participate in these activities. The Equal Treatment Regulation also makes it clear that organizations participating in programs funded by the DOJ are not permitted to discriminate in the provision of services on the basis of the beneficiary's religion. For more information on the regulation, please see the Office of Civil Rights (OCR) website.

Faith-based organizations should also note that the Omnibus Crime Control and Safe Streets Act (Safe Streets Act) of 1968, as amended, 42 U.S.C. § 3789(c); the Victims of Crime Act of 1984, as amended, 42 U.S.C. § 10604(e); the Juvenile Justice and Delinquency Prevention Act of 1974, as amended, 42 U.S.C. § 5672(b); and the Violence Against Women Act Reauthorization Act of 2013, Pub. L. no. 113-4, sec. 3(b)(4), 127 Stat. 54, 61-62 (to be codified at 42 U.S.C. § 13925(b)(13)) contain prohibitions against discrimination on the basis of religion in employment. Despite these nondiscrimination provisions, the DOJ has concluded that it may construe the Religious Freedom Restoration Act (RFRA) on a case-by-case basis to permit some faith-based organizations to receive DOJ funding while taking into account religion when hiring staff, even if the statute that authorizes the funding program generally forbids recipients from considering religion in employment decisions. Please consult with the OCR if you have any questions about the regulation or the application of RFRA to the statutes that prohibit discrimination in employment.

- » Using Arrest and Conviction Records in Making Employment Decisions: The OCR issued an advisory document for recipients on the proper use of arrest and conviction records in making hiring decisions. See Advisory for Recipients of Financial Assistance from the U.S. Department of Justice on the U.S. Equal Opportunity Commission's Enforcement Guidance: Consideration of Arrest and Conviction Records in Employment Decisions Under Title VII of the Civil Rights Act of 1964 (June 2013), available <a href="here">here</a>. Recipients should be mindful that the misuse of arrest or conviction records to screen either applicants for employment or employees for retention or promotion may have a disparate impact based on race or national origin, resulting in unlawful employment discrimination. In light of the advisory, recipients should consult local counsel in reviewing their employment practices. If warranted, recipients should also incorporate an analysis of the use of arrest and conviction records in their Equal Opportunity Plans (EEOPs).
- » Complying with the Safe Streets Act: An organization that is a recipient of financial assistance subject to the nondiscrimination provisions of the Safe Streets Act, must meet two obligations: (1)

complying with the federal regulation pertaining to the development of an EEOP (see 28 C.F.R. pt.42, subpt. E) and (2) submitting to the OCR findings of discrimination (see 28 C.F.R. §§ 42.204(c),.205(c)(5)).

Meeting the EEOP Requirement: If your organization has less than fifty employees or receives an award of less than \$25,000 or is a nonprofit organization, a medical institution, an educational institution, or an Indian tribe, then it is exempt from the EEOP requirement. To claim the exemption, your organization must complete and submit Section A of the Certification Form, which is available online here.

If your organization is a government agency or private business and receives an award of \$25,000 or more, but less than \$500,000, and has fifty or more employees (counting both full- and parttime employees but excluding political appointees), then it has to prepare a Utilization Report (formerly called an EEOP Short Form), but it does not have to submit the report to the OCR for review. Instead, your organization has to maintain the Utilization Report on file and make it available for review on request. In addition, your organization has to complete Section B of the Certification Form and return it to OCR. The Certification Form is available here.

If your organization is a government agency or private business and has received an award for \$500,000 or more and has fifty or more employees (counting both full- and part- time employees but excluding political appointees), then it has to prepare a Utilization Report (formerly called an EEOP Short Form) and submit it to OCR for review within sixty days from the date of the award. For assistance in developing a Utilization Report, please consult the OCR's website. In addition, your organization has to complete Section C of the Certification Form and return it to the OCR. The Certification Form is available here.

To comply with the EEOP requirements, you may request technical assistance from an EEOP specialist at the OCR by telephone at (202) 307-0690, by TTY at (202) 307-2027, or by e-mail at EEOsubmission@usdoj.gov.

- Ensuring Access to Federally Assisted Programs: Federal laws that apply to recipients of federal grant awards prohibit discrimination on the basis of actual or perceived race, color, national origin, religion, sex, disability, sexual orientation, or gender identity in funded programs or activities, not only in employment but also in the delivery of services or benefits. Federal law also prohibits recipients from discriminating on the basis of age in the delivery of services or benefits.
- Enforcing Civil Rights Laws: All recipients of federal financial assistance, regardless of the particular funding source, the amount of the grant award, or the number of employees in the workforce, are subject to prohibitions against unlawful discrimination. Accordingly, the OCR investigates recipients that are the subject of discrimination complaints from both individuals and groups. In addition, based on regulatory criteria, the OCR selects a number of recipients each year for compliance reviews, audits that require recipients to submit data showing that they are providing services equitably to all segments of their service population and that their employment practices meet equal opportunity standards.
- Meeting the Requirement to Submit Findings of Discrimination: If in the three years prior to the date of the grant award, your organization has received an adverse finding of discrimination

based on race, color, national origin, religion, or sex, after a due process hearing, from a state or federal court or from a state or federal administrative agency, your organization must send a copy of the finding to OCR. A copy must also be sent to the state.

#### STATE LAWS AND REQUIREMENTS

Recipients of grant funds from the state are required to adhere to all state laws concerning the receipt and use of grant funds from federal and state funding sources. Those laws include, but are not limited to, the laws set forth below.

- State Ethical Requirements: The applicant and its agents shall abide by all ethical requirements that apply to persons who have a business relationship with the state as set forth in IC § 4-2-6, et seq., IC § 4-2-7, et seq. and the regulations promulgated thereunder. If the applicant has knowledge, or would have acquired knowledge with reasonable inquiry, that a state officer, employee, or special state appointee, as those terms are defined in IC § 4-2-6-1, has a financial interest in the grant, the applicant shall ensure compliance with the disclosure requirements in IC § 4-2-6-10.5 prior to the execution of this grant. If the applicant is not familiar with these ethical requirements, the applicant should refer any questions to the Indiana State Ethics Commission or visit the Inspector General's website. If the applicant or its agents violate any applicable ethical standards, the state may, in its sole discretion, terminate this grant immediately upon notice to the applicant. In addition, the applicant may be subject to penalties under IC §§ 4-2-6, 4-2-7, 35-44.1-1-4, and under any other applicable laws.
- » Indiana Secretary of State: Pursuant to Indiana Code Title 23, applicant must be properly registered and owes no outstanding reports to the Indiana Secretary of State.
- » Telephone Solicitation of Consumers; Automatic Dialing Solicitations: As required by Indiana Code § 5-22-3-7:
  - (1) the Applicant and any principals of the Applicant certify that
    - (A) except for de minimis and nonsystematic violations, it has not violated the terms of:
      - (i) IC § 24-4.7 [Telephone Solicitation Of Consumers];
      - (ii) IC § 24-5-12 [Telephone Solicitations]; or
      - (iii) IC § 24-5-14 [Regulation of Automatic Dialing Machines];
      - in the previous three hundred sixty-five (365) days, even if IC § 24-4.7 is preempted by federal law; and
    - (B) the Applicant will not violate the terms of IC § 24-4.7 for the duration of this Grant Agreement, even if IC §24-4.7 is preempted by federal law.
  - (2) The Applicant and any principals of the Applicant certify that an affiliate or principal of the Applicant and any agent acting on behalf of the Applicant or on behalf of an affiliate or principal of the Applicant, except for de minimis and nonsystematic violations,
    - (A) has not violated the terms of IC § 24-4.7 in the previous three hundred sixty-five (365) days, even if IC § 24-4.7 is preempted by federal law; and
    - (B) will not violate the terms of IC § 24-4.7 for the duration of the grant agreement even if IC § 24-4.7 is preempted by federal law.
- » Drug-Free Workplace Certification: Applicant hereby covenants and agrees to make a good faith effort to provide and maintain a drug-free workplace as required by Executive Order 90-5, April

12, 1990. Executive Order 90-5 applies to all individuals and private legal entities who receive grants or contracts from state agencies. This clause was modified in 2005 to apply only to contractor's employees within the State of Indiana and cannot be further modified, altered or changed. Applicant will give written notice to the state within ten (10) days after receiving actual notice that the applicant, or an employee of the applicant in the State of Indiana, has been convicted of a criminal drug violation occurring in the workplace. False certification or violation of the certification may result in sanctions including, but not limited to, suspension of grant payments, termination of the grant and/or debarment of grant opportunities with the State of Indiana for up to three (3) years.

In addition to the provisions of the above paragraphs, if the total amount set forth in this grant agreement is in excess of \$25,000.00, the applicant certifies and agrees that it will provide a drugfree workplace by:

- A. Publishing and providing to all of its employees a statement notifying them that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the applicant's workplace and specifying the actions that will be taken against employees for violations of such prohibition; and
- B. Establishing a drug-free awareness program to inform its employees of (1) the dangers of drug abuse in the workplace; (2) the applicant's policy of maintaining a drug-free workplace; (3) any available drug counseling, rehabilitation, and employee assistance programs; and (4) the penalties that may be imposed upon an employee for drug abuse violations occurring in the workplace; and
- C. Notifying all employees in the statement required by subparagraph (A) above that as a condition of continued employment the employee will (1) abide by the terms of the statement; and (2) notify the applicant of any criminal drug statute conviction for a violation occurring in the workplace no later than five (5) days after such conviction; and
- D. Notifying in writing the state within ten (10) days after receiving notice from an employee under subdivision (C)(2) above, or otherwise receiving actual notice of such conviction; and
- E. Within thirty (30) days after receiving notice under subdivision (C)(2) above of a conviction, imposing the following sanctions or remedial measures on any employee who is convicted of drug abuse violations occurring in the workplace: (1) take appropriate personnel action against the employee, up to and including termination; or (2) require such employee to satisfactorily participate in a drug abuse assistance or rehabilitation program approved for such purposes by a federal, state or local health, law enforcement, or other appropriate agency; and
- F. Making a good faith effort to maintain a drug-free workplace through the implementation of subparagraphs (A) through (E) above.
- Employment Eligibility Verification: As required by IC § 22-5-1.7, the applicant hereby swears or affirms under the penalties of perjury that:

- A. The applicant has enrolled and is participating in the E-Verify program;
- B. The applicant has provided documentation to the state that it has enrolled and is participating in the E-Verify program;
- C. The applicant does not knowingly employ an unauthorized alien; and the applicant shall require its contractors who perform work under this grant agreement to certify to applicant that the contractor does not knowingly employ or contract with an unauthorized alien and that the contractor has enrolled and is participating in the E-Verify program. The applicant shall maintain this certification throughout the duration of the term of a contract with a contractor; and
- D. The state may terminate for default if the applicant fails to cure a breach of this provision no later than thirty (30) days after being notified by the state.
- ICJI Policies and Requirements: Recipients of grant funds from ICJI are required to adhere to all ICJI policies, procedures, and guidelines concerning the receipt and use of grant funds from both federal and state funding sources, including those directives, policies, and guidelines found on ICJI's website.

#### APPENDIX B: EXAMPLE CONSULTATION FORM

#### [DATE]

Indiana Criminal Justice Institute, Victim Services Division Indiana Government Center South 402 W. Washington Street, Room #W469 Indianapolis, IN 46204

Re: STOP Grant Consultation Requirement

This form certifies that [INSERT NAME OF APPLICANT AGENCY] consulted with (Insert name of Victim Service Agency) during the course of developing this STOP application in order to ensure that the proposed activities are designed to promote the safety, confidentially, and economic independence of victims.

Signed Court, Law Enforcement, or Prosecutor **Authorized Representative** Victim Service Provider **Authorized Representative**