
EDWARD BYRNE MEMORIAL

JUSTICE ASSISTANCE GRANT APPLICATION

FISCAL YEAR 2013



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PROGRAM NARRATIVE

As the State Administrating Agency and the criminal justice policy and planning organization for the State of Indiana, the Indiana Criminal Justice Institute (ICJI) is dedicated to the reduction of drug and violent crime in Indiana. In order to reach that goal, Indiana will utilize funds to fill the gaps in the information sharing, data collection and analysis infrastructure, and to support evidence based and sustainable programs within the criminal justice system.

Priorities must be directed at successful programs and those utilizing proven best practices in the criminal justice community. ICJI will continue to identify those criminal justice programs in Indiana that effectively and efficiently address state and local criminal justice issues. The Edward Byrne Memorial Justice Assistance Grant (JAG) funds will be awarded to new evidence based and innovative programs and outstanding programs that have shown success and grow their sustainability efforts.

The Indiana Criminal Justice Institute is committed to funding evidence based programs at both the state and local levels. Previous JAG grants have funded important contracts for projects that will assist ICJI in grant allocation for the next fiscal year through the use of a best-practices report with recommendations for both promising and sustainable programs.

Examples have been identified for performance measures for subgrantees, based on the program type. While the measures could vary based upon specific programs funded with JAG, the overall theme of accountability and performance will remain the same across projects.

A detailed implementation plan has been outlined for the allocation of FY 2013 JAG funding. Key dates will include the grant planning and review periods, from June through October 2013 and the target date for award notification of November 2013. The plan consists of an implementation task, person(s) responsible for each task, and a timeline. In addition, the plan will address subgrantee reporting requirements, performance measures, grant training and plans for the concept paper with application invitations. ICJI is confident this plan will not only aide in the future of the JAG program, but will assist BJA with the monitoring of these local programs.

PRIORITIES

The Indiana Criminal Justice Institute proposes to utilize JAG funds for programs which fall within the Bureau of Justice Assistance (BJA) purpose areas and address the most pressing needs of Indiana communities while maintaining focus on state-wide and long-term impact.

Effective and efficient programs and strategies within the purview of law enforcement, prevention and education, drug treatment, prosecution, indigent defense, technology and community corrections will be encouraged to apply for funding. Special consideration may be given to programs and strategies that fit with BJA priority areas. Priority will be given to programs that fall within the program areas highlighted in this section.

PLANNING, EVALUATION, AND TECHNOLOGY IMPROVEMENT PROGRAMS

Indiana plans to consider utilizing JAG funds for technology improvement programs that will have state-wide, lasting impact on every county in Indiana. Completed in 2013, Indiana successfully implemented a single CAD/RMS for all of the Indiana State Police districts. The system meets national and state standards for process, form and information sharing. With several local law enforcement organizations also sharing data to one system, Indiana is poised to continue with major improvements in data sharing, reporting and state-wide system communication.

Criminal Justice Data

ICJI understands the importance of collection and analysis of sound and relevant criminal justice data, how it can guide policy and improve public safety. Indiana is currently one of three states without a centralized and certified state-wide uniform crime or incident based reporting system. State and local law enforcement agencies are unable to share, report, track or analyze crime and criminal justice incidents across jurisdictions. The state cannot strategically address crime or public safety issues without the basic knowledge of crime incidents within large and small jurisdictions across the state. Utilizing FY 2013 JAG funding, priority will be given to technology programs that will successfully address the gaps and advance the state's criminal justice data sharing capabilities.

LAW ENFORCEMENT PROGRAMS

ICJI understands the need for encouraging innovation and the adoption of evidence based practices for all areas of criminal justice, including the law enforcement programs. In FY 2013, ICJI will prioritize new or modified innovative law enforcement programs which have identified

criminal justice problems, designed and developed solutions, and planned to implement strategies that will help to meet the desired outcome.

Multi-Jurisdictional Task Forces

The Drug & Crime Control Division may give funding priority for grants that support a portion of a multi-jurisdictional task force in 2014. ICJI defines a multi-jurisdictional task force as a law enforcement program that integrates a minimum of three agencies in at least two Indiana counties, or the integration of at least two county based task forces and shows collaboration with state and federal law enforcement agencies for the purpose of enhancing interagency coordination and intelligence and facilitating multi-jurisdictional drug investigations. ICJI requires all funded task forces to show, in their grant proposal, a comprehensive drug, gang and/or crime control strategy that includes (but is not limited to): undercover investigation, direction and control of confidential informants, interdiction efforts, and prosecutorial support. ICJI also requires task forces to submit policies and procedures concerning asset forfeiture and program income.

In addition to innovative task force operations, ICJI plans to fund other evidenced-based law enforcement programs at the state and local levels. ICJI has found an increase in the number of state and local law enforcement agencies interested in partnering with other government organizations in an effort to implement problem oriented policing and other data driven and intelligence-led policing strategies in their communities.

Law Enforcement Training

Since 2010, ICJI supported the Indiana Drug Enforcement Association to conduct a law enforcement training workshops throughout the state. A series of these workshops focused on the education of law enforcement officers on trends in trafficking, trading and seizing illegal drugs. Additional workshops covered important changes in the state and federal legislation regarding illegal substances and strategies for collaboration between law enforcement, prosecutors, and other local government officials. Other valuable trainings from FY 2012 include the Indiana Gang Network (INGANG) annual training conference and the Law Enforcement Coordinator's Conference, held in Indianapolis. Officers who attended these law enforcement training opportunities receive continuing education credits and the presenters and facilitators benefit from the information sharing opportunity as well as feedback that is used to inform the future training.

PROBLEM SOLVING COURT AND PROSECUTION PROGRAMS

ICJI recognizes the need to continue support of programs built on collaboration with multiple areas of operation within the criminal justice system. Problem solving court programs and prosecution programs in Indiana are collaborations with law enforcement, corrections, community corrections and the judiciary. Indiana has a history with drug courts and more recently with re-entry courts.

The first drug courts in Indiana began in 1996. In 2002, the Indiana General Assembly enacted drug court legislation under IC 12-23-14.5. Adult and juvenile drug courts that seek to operate under this chapter are required to submit to certification procedures overseen by IJC. In the spring of 2003, the Judicial Conference of Indiana adopted drug court rules, which provide a framework for certification of drug courts operating under the statute. In addition to certification, IJC provides training, technical assistance, and support to existing drug courts and those in the planning stages.¹

In 2006, the Indiana General Assembly adopted re-entry court legislation under IC 33-23-14, which awarded the Indiana Judicial Center (IJC) oversight and support of reentry courts established under the statute. Re-entry courts provide offenders released from the Indiana DOC access to comprehensive, wrap-around services for a minimum of one year to promote their successful reintegration into the community. Like the drug court statute, the reentry court statute permits the Judicial Conference Board of Directors to adopt rules for re-entry courts and requires reentry courts established under the chapter to be certified by IJC. Re-entry court rules were adopted and became effective January 2009. Since then, IJC has begun certification reviews of re-entry courts.

Utilizing FY 2013 funds, Indiana will embrace the implementation of or expansion to broadly defined problem solving court strategies. Like much of the support and evidence presented for drug court programs, other problem solving courts tailored to address and treat additional or co-occurring disorders have shown promise in Indiana.

¹ Drug courts established under IC 12-23-14.5 are eligible to provide the following services to drug court participants: screening for eligibility and other appropriate services; clinical assessment; education; referral; and service coordination and case management. Other key functions of a drug court include monitoring, chemical testing, and judicial interaction. A certified drug court may not provide direct treatment or rehabilitation services unless the drug court is certified by the Indiana Division of Mental Health and Addiction.

During 2013, ICJI has supported the expansion of two problem solving courts, incorporating veterans, re-entry and mental health as areas of priority. The broad problem solving court allows participants to have access to multi-faceted services and the collaborations that allow for improved communication between all re-entry partners. Indiana will encourage innovation through the problem solving court methodology and off priority to sustainable programs.

RE-ENTRY PROGRAMS

Indiana has placed a high priority on prisoner re-entry particularly due to the rise in the number of adult inmates over the past several years. Re-entry programming is not only a state priority, but it is a federal priority as well. According to the Indiana DOC, at the beginning of 2005, there were 24,008 adults in prison. It was projected that between 2005 and 2012 the prison population in Indiana would increase by 15 percent to 28,728 offenders. Research and policies related to sentencing policy reform are underway in Indiana, with new criminal code reforms enacted through legislation mid-2013.

Over 95 percent of the offenders currently incarcerated will be returning to Indiana communities. In 2012, there were 18,555 convicted adult felons released from the Indiana Department of Correction to communities around the state. It is imperative that Indiana support re-entry initiatives that are evidence based; priority will be given to programs which start the re-entry process through learning within the facility and then transition with the offender outside of the facility where they receive programming and support that will help them to become productive citizens. Successful re-entry will reduce the rate of recidivism and have long-term benefits for the offender's family and community.

STRATEGIC PLANNING & EVIDENCE BASED PROGRAMMING

EVIDENCE-BASED PROGRAMS

The Indiana Criminal Justice Institute understands the importance of collection and analysis of sound and relevant criminal justice data and that state funding priorities must be directed at successful programs and those utilizing proven best practices in the criminal justice community. It is important to move toward evidence-based programs within the criminal justice community and focus funding on programs that work and produce results. In 2012, ICJI created a detailed plan to move forward with evidence-based programming and practices. The plan was used to help inform priorities for the 2013 grant funding, and will further inform the 2014 grant recommendations.

STRATEGIC PLANNING PROCESS

With a close mind on programs that will have a positive impact on the communities, ICJI has accepted BJA's requirement to undergo a statewide strategic planning effort based on the community engagement model. While efforts to complete this process were delayed in previous years, Indiana will revisit the options for strategic planning through technical assistance and local coordination in 2013 and 2014.

ICJI is part of a ready team of stakeholders who can serve in the development of a strategic plan to better guide the allocation of JAG funds for the State of Indiana. Expertise and teaching will directly affect the creation of the strategic plans, quality of the plans and the timeliness with which the plans are completed. Based on recommendations from BJA's technical assistance team, ICJI plans to reach-out to local partners first in order to better understand the initial interest with local planning organizations and law enforcement.

Indiana's statewide JAG Strategic Plan will be available on the ICJI website for all Indiana citizens to review and as a reference to aid in the decision-making and distribution of these federal funds. ICJI anticipated the timeline for this process to be outlined further during 2014.

BEST PRACTICE REVIEW

In late 2010, ICJI entered into a partnership with Indiana University, Center for Criminal Justice Research to outline several ways to improve criminal justice programming and policy development in Indiana by performing critical data collection and analytical tasks in key program areas. ICJI management, program divisions and research staff participated in the following research efforts:

- 1) Best practices review for the majority of ICJI's program area and funding stream
- 2) Statewide criminal justice data assessment

The primary objective was to develop a practical, applied approach to program funding decisions and grants management strategies for primary funding streams in each ICJI division. The university worked with ICJI Drug and Crime Control and research staff to obtain necessary program guidelines and funding information and to prioritize best practice reviews based upon upcoming grant funding periods.

The JAG Best Practices Report can be found at [http://www.in.gov/cji/files/JAG_Best_Practices_Final_070912\(1\).pdf](http://www.in.gov/cji/files/JAG_Best_Practices_Final_070912(1).pdf). For the upcoming JAG funding period and plans, ICJI will design training for program directors and implementation teams that wish to learn more about evidence based programming and how to incorporate evidence based practices into their program.

GOALS & PERFORMANCE MEASURES

Program goals	Performance measures
Provide funding to state and local jurisdictions that utilize best practice programs or models	<ul style="list-style-type: none"> • Number of grant funded programs utilizing evidence-based practices
Support innovative and new technology initiatives that will improve accuracy and timeliness of state level crime data	<ul style="list-style-type: none"> • Number of law enforcement agencies reporting local crime and UCR • Statewide coverage indicator of crime reporting
The aggressive and innovative investigation, prosecution and conviction of those individuals responsible for drug, gang and violent crime.	<ul style="list-style-type: none"> • Number of Multi-Jurisdictional Task Forces funded with JAG funds • Number of Prosecutors funded with JAG funds • Amount of drugs seized • Quarterly Performance Reports- Prosecutors and MJTFs • Number of charges filed • Number of cases prosecuted
Provide the opportunity for offenders with mental health concerns or those with veteran status to participate in and complete programs as alternatives to incarceration.	<ul style="list-style-type: none"> • Number of Problem Solving Courts funded with JAG funds • Quarterly Performance Reports- Problem Solving Courts • Number successfully completing a Problem Solving Court program
Provide opportunities for offenders successfully reintegrate to Indiana communities from the correctional population	<ul style="list-style-type: none"> • Number of Re-Entry programs funded with JAG funds • Semi-Annual Progress Reports • Recidivism rates

The Drug and Crime Control Division requires all JAG subgrantees to submit quarterly financial reports and quarterly performance reports for internal assessment and evaluation. The reports assist the Drug and Crime Control Division in submitting the annual report to BJA. Specific performance measures have been created for multi-jurisdictional task forces, prosecution, problem solving courts, technology and re-entry programs. Programs are required to submit this information as well as the BJA Performance Measurement Tool (PMT). All reporting

requirements are provided in the JAG solicitation released by ICJI and if awarded, all programs will receive directions and reminders via E-grants for completion of their performance reports.

E-grant will house all reports. It is the responsibility of the Program Manager to review all reports for accuracy and completeness and subsequently return reports to a program should they need to make a correction and resubmit. The Drug and Crime Control Research Associate will be responsible for the management of the PMT to ensure that all subgrantees have completed their PMT reports each quarter and provide technical assistance when necessary.

IMPLEMENTATION PLAN

The implementation plan for ICJI is to allocate FY 2013 funds to the priority funding areas through a competitive solicitation for concept papers. This will allow ICJI to receive a diverse group of ideas and program proposals without creating undue burden on new or improved program implementation at the state and local level. ICJI will gain a more complete view of the local and statewide problems which can be addressed with strategic programs and grant funding support. Based on the concept paper review, ICJI will offer selected applicants to submit a full grant proposal which will outline the details of the program. This two phase approach will assist the state in achieving its goals and objectives for the next several years.

Implementation Task	Person(s) Responsible	Timeline
Submission of FY 2013 JAG Application	Drug & Crime Control Division Director	June 6, 2013
Post CY 2014 JAG Solicitation for Concept Paper	Drug & Crime Division	June 17, 2012
Receive CY 2014 JAG Concept Papers	Program Manager	July 17, 2013
Provide JAG concept paper trainings to applicants	Drug & Crime Control Division Director, Research Associate, Program Manager	June 2013
Receive CY 2014 JAG Concept Papers	Program Manager	July 17, 2013
Review and assess CY 2014 Concept Paper Proposals	Drug & Crime Control Division Director, Program Manager, Research Manager	July to August 2013
Present CY 2014 Concept Paper recommendations to ICJI Executive Staff	Drug & Crime Control Division Director	August 2013

Implementation Task	Person(s) Responsible	Timeline
Present CY 2014 Concept Paper recommendations to Drug & Crime Control Sub-Committee	Deputy Director, Drug & Crime Control Division Director,	August 2013
Present CY 2014 Concept Paper recommendations to ICJI Board of Trustees	Drug & Crime Control Sub-Committee	August 2013
Invite Concept Paper submissions to submit a full grant proposal (application)	Program Manager	August to September 2013
Receive CY 2014 Grant Proposals	Program Manager	October 2013
Score CY 2014 Grant Proposals	Drug & Crime Control Division Director, Program Manager, Research Manager	October 2013
Present CY 2014 recommendations to ICJI Executive Staff	Drug & Crime Control Division Director	October 2013
Present CY 2014 recommendations to Drug & Crime Control Sub-Committee	Deputy Director, Drug & Crime Control Division Director, Program Manager	November 2013
Present CY 2014 recommendations to ICJI Board of Trustees	Drug & Crime Control Sub-Committee	November 2013
Notify JAG applicants of grant proposal acceptance or denial	Program Manager	November 2013
Allocate FY 2013 JAG funds	Drug & Crime Control Division Director, Program Manager	Award Period- January 1, 2014-December 31, 2014
Perform Desk Reviews and Site Visits	Program Manager	As stated in ICJI Monitoring Plan
Collect Quarterly Reports and from subgrantees via E-grants	Program Manager	1 st to 4 th Quarter –20 days after the quarter end Final – 45 days following close out