

The Indiana Commission to Combat Drug Abuse



Behavioral Health Division

Comprehensive Community Plan

County: Putnam County

LCC Name: Prevention, Intervention and Education (P.I.E.) Coalition Against Substance Abuse

LCC Contact: Shannon Detro, Coordinator

Address: Mental Health America of Putnam County, 10 ½ N. Jackson St.

City: Greencastle

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County Commissioners: c/o Putnam County Auditor's Office

Address: 1 West Washington Street, Room #20

City: Greencastle

Zip Code: 46135

Vision Statement

What is your Local Coordinating Council's vision statement?

Our vision is to eliminate substance abuse and enhance the overall health of our community.

Mission Statement

What is your Local Coordinating Council's mission statement?

Our mission is to reduce the abuse and illegal use of alcohol, tobacco and other drugs by implementing a comprehensive plan of prevention, intervention, education, and treatment.

Membership List					
#	Name	Organization	Race	Gender	Category
1	Renee Marsteller	Juvenile Probation Department	C	F	Juvenile Probation
2	Linda Merkel	Community Leader	C	F	Prevention/Education
3	Rachele Love	Mental Health America of West Central Indiana	C	F	Tobacco Cessation
4	Jamie France	Community Corrections	C	M	Community Corrections
5	Sara Burnett	Public Health Nurse	C	F	Public Health
6	Teresa Parrish	Adult Probation Department	C	F	Adult Probation
7	Karen Martoglio	Mental Health America of Putnam County	C	F	Mental Health
8	Brittany Meyer-Lee	Hamilton Center	C	F	Treatment
9	Carrie Bolen	Olivia Kaye Organization	C	F	Advocacy
10	Malorie McGee	DePauw University	C	F	Counseling/Education
11	Thomas Sutherlin	Putnam County Sheriff's Department	C	M	Law Enforcement
12	Elizabeth Wampler	Cummins Behavioral Health	C	F	Treatment
13	Allissa Theisz	CASY (Chances and Services for Youth)	C	F	Early Childhood Education/Advocacy
14	Nicole Campbell	Cloverdale Community Schools	C	F	Education

LCC Meeting Schedule:

Please provide the months the LCC meets throughout the year:

The PIE Coalition meets on the first Monday of meeting months. Starting in February the LCC meets every other month at Mental Health America of Putnam County, 10½ North Jackson Street, Greencastle, Indiana 46135, noon – 1 p.m.

LCC engages in hybrid meetings.

II. Community Needs Assessment

The first step in developing an effective substance use and misuse reduction plan is to assess your community. A community assessment tells you about your community's readiness to implement prevention, treatment, and justice-related programs to address substance use and misuse. An assessment also provides an overview of the risk and protective factors present in the community, helping your coalition plan more effectively.

Community Profile

County Name Putnam County
County Population 36,942
Schools in the community <ul style="list-style-type: none">- Cloverdale Community Schools- North Putnam Community Schools- Greencastle Community Schools- South Putnam Community Schools- Ivy Tech Community College- Area 30 Career Center- DePauw University
Medical care providers in the community (hospitals, health care centers, medical centers/clinics, etc.) <ul style="list-style-type: none">- Wellness for Life- School District Clinics- Putnam County Health Department- Johnson Nichols Health Clinic- DePauw Counseling Services- Putnam County Hospital- Hendricks Regional Health- Grace Clinic
Mental health care providers in the community (hospitals with psychiatric/behavioral health units, mental health clinics, private/public providers, etc.) <ul style="list-style-type: none">- Hamilton Center, Inc.- Cummins Behavioral Health Systems, Inc.- DePauw University Counseling Services- Putnam County Hospital Behavioral Health- Synergy- Many listed on Psychologytoday.com (by zip code)
Service agencies/organizations <ul style="list-style-type: none">- Lions Club International- Kiwanis International- Rotary Club International- Veterans of Foreign Wars- Moose Lodge- Fraternal Order of Eagles- Elks Lodge- Mental Health America of Putnam County- Putnam County Youth Development Commission- Putnam County Recovery Coalition- Family Support Services of West Central Indiana

<ul style="list-style-type: none"> - American Legion - Putnam County Veterans Affairs Office - Over 300 other registered non-profits in Putnam County
Local media outlets that reach the community <ul style="list-style-type: none"> - Banner Graphic – local newspaper - WGRE and WREB – radio stations
What are the substances that are most problematic in your community? <ul style="list-style-type: none"> - Methamphetamine - Nicotine - Vape/Tobacco - Alcohol - Marijuana (THC) - Opioids
List all substance use/misuse services/activities/programs presently taking place in the community <ul style="list-style-type: none"> - Cummins Behavioral Health Services: Intensive Outpatient Treatment (IOT), Lasting Recovery/Relapse Prevention Group, Individual Therapy, Group Therapy, Peer Support Services, Life Skills Services, and Case Management - Hamilton Center: Intensive Outpatient Treatment (IOT), Matrix/Relapse Prevention Group, Individual Therapy, Group Therapy, Peer Support Services, Case Management & Skill Training Intensive Outpatient Treatment - Putnam County Recovery Coalition - Prime for Life (Probation & Community Corrections) - Drug Testing (Probation & Community Corrections) - Alcoholics Anonymous - Celebrate Recovery (Greencastle Christian Church) - Narcotics Anonymous - Tobacco Awareness Program/Tobacco Education Group - CleanSlate Outpatient Addiction Medicine - Recovery Raw - Ethan's Legacy - Parents of Addicted Loved Ones - Al-Anon

Community Risk and Protective Factors

Use the list of risk and protective factors to identify those present in your community. Identify the resources/assets and limitations/gaps that exist in your community related to each. The lists are not all-inclusive and others may apply.

Risk Factors Examples: trauma and toxic stressors; poverty violence; neighborhood characteristics; low neighborhood attachment; community disorganization; community norms and laws favorable toward drug use, firearms, and crime; availability of alcohol and other drugs; weak family relationships; family substance use; peer substance use; mental health problems; families moving frequently from home to home; limited prevention and recovery resources.

Protective Factors Examples: strong family relationships; neighborhood economic viability; low childhood stress; access to health care; access to mental health care; community-based interventions; restricted access

to alcohol and other drugs including restrictive laws and excise taxes; safe, supportive, and connected neighborhoods; meaningful youth engagement opportunities; local policies and practices that support healthy norms and child-youth programs; positive connection to adults.¹

Risk Factors	Resources/Assets	Limitations/Gaps
1. Alcohol, tobacco & other drugs (ATOD) availability with adults and youth	1. Hamilton Center opioid/meth treatment 2. Cummins Behavioral Health treatment services 3. State Excise compliance 4. PAL (Parents of Addicted Loved Ones) 5. Safe Schools	1. Underfunding of enforcement activities 2. Limited awareness of this issue – use within the community 3. No awareness programming relating to this issue for adults
2. Peer substance abuse leading to the acceptance and use of illegal substances by youth	1. PIE Coalition 2. PAL/NA/AA 3. Teen Court/TAP 4. State/local ordinances 5. Support groups	1. Normalization – Perception of approval by community 2. Limited awareness of treatment options 3. Community involvement
3. Limited prevention and recovery opportunities	1. Wrap around services support. 2. School-based preventative programs 3. Provision of treatment and counseling services 4. Small number of treatment services 5. The 988 Hotline 6. Peer Support Specialists	1. Non-Medicaid insurance population 2. Ineffective parenting skills 3. Community involvement limited 4. Stigma relating to substance abuse/mental health
Protective Factors	Resources/Assets	Limitations/Gaps
1. Community engagement	1. Community events – Bainbridge, Roachdale, Community Night Out 2. School corporation programming 3. Non-profit organizations 4. Peer Support Specialists	1. Rural setting/transportation 2. Stigma/Alienation 3. Isolation
2. Meaningful youth engagement opportunities	1. Prevention, Intervention, Education Coalition 2. County School Corporations/DePauw University 3. Youth activities –e.g. youth sports, 4-H, faith-based, Mylife 2.0, Student P.I.E. Coalition 4. Putnam County YMCA	1. Identification of at-risk population 2. Funding for alternative programs 3. Youth counseling (by mental health providers)

¹Risk and protective factors extracted from IUPUI Center for Health Policy Community Conditions Favorable for Substance Use, April 2018.

3. Existing laws and local ordinances, addressing illegal substance use	1. Excise police with compliance checks 2. Existing laws and ordinances that provide funding for combatting substance abuse 3. Community-based supervision and compliance terms	1. Public support of legislative activity 2. Identification of harm reduction activities 3. Adequate funding to enforce current laws
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III. Making A Community Action Plan

Now that you have completed a community assessment and have identified the risk and protective factors that exist, you can develop a plan of action. The Comprehensive Community Plan (CCP) is a systematic and community-driven gathering, analysis, and reporting of community-level indicators for the purpose of identifying and addressing local substance use problems.

Step 1: Create problem statements, and ensure problems statements are in line with statutory requirements

Step 2: Ensure your problem statements are evidence-informed, then prioritize

Step 3: Brainstorm what can be done about each

Step 4: Prioritize your list, and develop SMART goal statements for each

Step 5: List the steps to achieve each goal

Step 1: Create + Categorize Problem Statements

Create problem statements as they relate to each of the identified risk factors.

Risk Factors	Problem Statement(s)
1. Alcohol, tobacco & other drugs (ATOD) availability with adults and youth	1. Adults and youth in Putnam County are abusing alcohol, tobacco & other drugs (ATOD) at levels that are a.) historically increasing or b.) higher than the state average. 2. There is a lack of understanding among youth regarding the dangers, risks and consequences of substance abuse. 3. Lack of adhering to existing laws addressing the use of alcohol, tobacco and other drugs (ATOD).
2. Peer substance use leading to the acceptance and use of illegal substances by youth	1. Substance use is viewed as normal and acceptable by both youth and adults. 2. Peer pressure contributes to use by youth and adults. 3. There is a lack of understanding on the part of adults and youth regarding the dangers, risks and consequences of substance abuse.

3. Limited prevention and recovery opportunities	<p>1. Putnam County community members lack monetary support to address substance abuse issues.</p> <p>2. There is a lack of awareness of prevention and treatment services within the community.</p> <p>3. Treatment services are limited in relation to the substance abuse issues of adults and youth in the community.</p>
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Step 2: Evidence-Informed Problem Statements

Identify your top three problem statements using local or state data. Ensure that there is a problem statement for each co-equal funding category (e.g., prevention/education; intervention/treatment; and criminal justice services and activities).

Problem Statements	Data That Establishes Problem	Data Source
1. Adults and youth in Putnam County are abusing alcohol, tobacco & other drugs (ATOD) at levels that are a.) historically increasing or b.) higher than the state average.	<ul style="list-style-type: none"> - Putnam County Marijuana use admissions: 126 (61.2%) in 2022, 12.6 percentage points higher than the state average of 48.6% - Putnam County Prescription Opioid use admissions: 22 (10.7%) in 2022, 6.1 percentage points lower than the state average of (16.8%) - Putnam County Methamphetamine use admissions: 94 (45.6%) in 2022, 2.7 percentage points higher than the state average (42.9%) - Putnam County Alcohol use admissions: 89 (43.2%) in 2022, .7 percentage points higher than the state average of 42.5% - Putnam County Heroin use admissions: 19 (9.2%) in 2022, 12.6 percentage points lower than the state average of 21.8% - Putnam County Cocaine use admissions: 10 	SFY2022 Indiana Family and Social Services Administration, Division of Mental Health and Addiction

	<p>(4.9%) in 2022, 6.1 percentage points lower than the state average of 11%</p> <ul style="list-style-type: none"> - Putnam County Non-fatal ED visits involving opioid overdoses: 24 (96.1 per 100,000 population) in 2022, 52.8 per 100,000 in population higher than the state rate of 43.3 per 100,000 - Putnam County Estimated adult smoking prevalence 2018-22: 21.2% - Putnam County estimated number of adults who smoke: 6,270 - Putnam County estimated number of people living with a smoking-related illness: 1,802 - Putnam County estimated annual number of deaths due to smoking: 60 - Putnam County 2022-23 School Suspensions/Expulsion Incidents related to alcohol, tobacco and/or drug use: 108 students - Percentage of 12th grade Indiana Students, West Region 6, reporting monthly use of cigarettes: 1.8% - Percentage of 12th grade Indiana Students, West Region 6, 	<p>2022 Indiana State Department of Health, Division of Trauma and Injury</p> <p>Indiana Department of Health - Tobacco Prevention and Cessation 2025-2027 Request for Applications Resource Guide</p> <p>2022-23 School Year Indiana Department of Education</p> <p>Indiana Youth Survey 2024</p>
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	<p>West Region 6, reporting monthly use of cigarettes: 1.8%</p> <ul style="list-style-type: none"> - Percentage of 12th grade Indiana Students, West Region 6, reporting monthly use of vaping is 6.0% - Percentage of 12th grade Indiana Students, West Region 6, reporting monthly use of marijuana is 8.6% - Percentage of 12th grade Indiana Students, West Region 6, reporting monthly use of alcohol is 11.9% - Proportion of Indiana youth in grades 6-12 in Region 7 who reported use of cigarettes, marijuana or vapes in the past 30 days: vaping 7.1%, smoking 1.2%, marijuana 3.3%, tobacco 6.3% - 2024 Juvenile Probation numbers in Putnam County <ul style="list-style-type: none"> Possession of marijuana-12 cases Unlawful Possession of Tobacco- 2 case Vape tickets- 41 cases Minor in consumption- 9 cases Operating a vehicle while intoxicated - 3 cases Possession of paraphernalia- 3 cases 	<p>Indiana Youth Survey 2022</p> <p>2024 Juvenile Probation numbers in Putnam County</p>
3. Treatment services are limited in relation to the substance abuse issues of adults and youth in the community.	<ul style="list-style-type: none"> - Adults Provided Addiction Treatment – 228 	Cummins Behavioral Health SFY 2024 Addiction Treatment Services numbers in Putnam County

	<ul style="list-style-type: none"> - Youth Provided Addiction Treatment – 18 - Patients Receiving Medication- Assisted Treatment 17 	Hamilton Center, Inc, Putnam County
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Step 3: Brainstorm

Consider the resources/assets and limitations/gaps that were identified for each risk factor, and list what actions can be taken for each identified problem statement.

Problem Statements	What can be done (action)?
1. Adults and youth in Putnam County are abusing alcohol, tobacco & other drugs (ATOD) at levels that are a.) historically increasing or b.) higher than the state average.	1. Support/create programs that address parenting, life skills, and isolation that contribute to substance abuse 2. Support/create public relations campaigns that address substance abuse. 3. Effectively engage people in our LCC's to be more impactful.
2. There is a lack of understanding among youth regarding the dangers, risks and consequences of substance abuse.	1. Collaborate with public safety and local entities in the justice system to decrease easy access. 2. Identify population that is most at risk with the intent of providing treatment services. 3. Educate adults and youth about the dangers, risks and consequences of substance abuse.
3. Treatment services are limited in relation to the substance abuse issues of adults and youth in the community.	1. Advocate state and local legislation/law/ordinances that are allied to PIE goals and objectives addressing alcohol, tobacco & other drugs (ATOD) issues. 2. Identify at-risk population group with the intent of providing treatment services. 3. Engage a wider scope and number of medical and treatment providers with the LCC.

Step 4: Develop SMART Goal Statements

For each problem statement, prioritize your list of what can be done. Choose your top two actions for each. Then, develop goal statements that demonstrate what change you hope to achieve and by when you hope to achieve it.

Problem Statement #1: Adults and youth in Putnam County are abusing alcohol, tobacco & other drugs (ATOD) at levels that are a.) historically increasing or b.) higher than the state average.
Goal 1: The number of adults participating in the local justice system due to substance abuse issues will decrease or be at or lower than the state average, from year to year.
Goal 2: The number of youth participating in the local justice system due to substance abuse issues will decrease or be at or lower than the state average from year to year.

Problem Statement #2: There is a lack of understanding among youth regarding the dangers, risks and consequences of substance abuse.
Goal 1: A minimum of six (6) community prevention/awareness-based events will be supported by the PIE Coalition within one (1) year.
Goal 2: The number of youth participating in substance abuse prevention/awareness-based programs will increase by five percent (5%) within one (1) year.
Problem Statement #3: Treatment services are limited in relation to the substance abuse issues of adults and youth in the community.
Goal 1: PIE Coalition will financially support treatment programs or services that fill a gap in our community as measured by medical and treatment provider data.
Goal 2: Increase new participation numbers in treatment programs and services from the previous year.

Step 5: Plans to Achieve Goals

For each goal, list the steps required to achieve each

Problem Statement #1:	Steps
Goal 1: The number of adults participating in the local justice system due to substance abuse issues will decrease or be at or lower than the state average, from year to year.	A multi-faceted approach is evident in our history of addressing this particular problem statement, including supporting a.) justice programs that encourage participation with treatment and intervention programs, b.) treatment initiatives that increase participation of adults in need of treatment services, and c.) prevention and awareness activities that enable supportive families, schools, and the community at large in addressing substance abuse issues. Most recent steps include Substance Use Prevention (The PRIme For Life), Behavioral Modification Program (Moral Reconation Therapy MRT-), Portable Drug Screens (SoToxa Mobile Test System), Probation Drug Monitoring, and Impaired Driving Education (Putnam County Community Corrections OMVWI Victim Impact Panel)
Goal 2: The number of youth participating in the local justice system due to substance abuse issues will decrease or be at or lower than the state average from year to year.	While all our PIE members can assist with this, it seems most obvious for schools and Juvenile Justice-involved offices be involved to support a.) justice programs that encourage participation

	with treatment and intervention programs, b.) treatment initiatives that increase participation youth in need of treatment services, and c.) prevention and awareness activities that enable supportive families, schools, and the community at large in addressing substance abuse issues Drug Test Kits and Screenings afford opportunities to identify an emerging or present substance abuse issue and make appropriate recommendations or actions.
Problem Statement #2	Steps
Goal 1: A minimum of six (6) community prevention/awareness-based events will be supported by the PIE Coalition within one (1) year.	<p>Networking our PIE members to provide support for existing programs and events in addition to directly monetarily supporting community events. Support a.) justice programs that encourage participation with treatment and intervention programs, b.) treatment initiatives that increase participation of adults and youth in need of treatment services, and c.) prevention and awareness activities that enable supportive families, schools, and the community at large in addressing substance abuse issues. Continue to fund the following programs:</p> <ol style="list-style-type: none"> 1. Mental Health America of Putnam County Puppet Power Program 2. Putnam County P.I.E. Coalition Student Representatives Program 3. Putnam County P.I.E. Coalition Becky Brothers Memorial Scholarship <p>Support new programs such as the Putnam County Community Corrections OMVWI Victim Impact Panel</p>
Goal 2: The number of youth participating in substance abuse prevention/awareness-based programs will increase by five percent (5%) within one (1) year.	<p>Networking our PIE members to provide support for existing programs and events in addition to directly monetarily supporting community youth prevention/awareness-based programs. Support a.) justice programs that encourage participation with treatment and intervention programs, b.) treatment initiatives that increase participation of</p>

	<p>youth in need of treatment services, and c.) prevention and awareness activities that enable supportive families, schools, and the community at large in addressing substance abuse issues by continuing to fund the following grant requests:</p> <ol style="list-style-type: none"> 1. Mental Health America of Putnam County Puppet Power Program 2. Putnam County P.I.E. Coalition Putnam County Community Night Out 3. Putnam County Juvenile Probation Drug Screens
Problem Statement #3	Steps
<p>Goal 1: PIE Coalition will financially support treatment programs or services that fill a gap in our community as measured by medical and treatment provider data.</p>	<p>Engage with as many treatment providers as possible. Have representation on PIE to identify gaps. Support a.) justice programs that encourage participation with treatment and intervention programs, b.) treatment initiatives that increase participation of adults and youth in need of treatment services, and c.) prevention and awareness activities that enable supportive families, schools, and the community at large in addressing substance abuse issues. Specifically for b.), the following grant was funded through our LCC:</p> <p>Cummins Behavioral Health Systems, Inc. Seeking Safety Training & Implementation</p>
<p>Goal 2: Increase new participation numbers in treatment programs and services from the previous year.</p>	<p>Breaking down barriers to treatment is a factor in accessibility, so underwriting transportation issues is one step. Others PIE is specifically pursuing are substance use prevention programs and augmenting the types of programs offered in our community. These are in addition to supporting a.) justice programs that encourage participation with treatment and intervention programs, b.) treatment initiatives that increase participation of adults and youth in need of treatment services, and c.) prevention and awareness activities that enable supportive families, schools, and the community at large in addressing</p>

	substance abuse issues. Funds spent on these steps include: 1. Cummins Behavioral Health Systems, Inc. Seeking Safety Training & Implementation 2. Putnam County Adult Probation Putnam County PRIme for Life 3. Putnam County Adult Probation Rural Transportation for Treatment
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IV. Fund Document

The fund document allows the LCC to provide finances available to the coalition at the beginning of the year. The fund document gauges an LCC's fiscal wellness to empower their implementation of growth within their community. The fund document also ensures LCCs meet the statutory requirement of funding programs within the three categories of (1) Prevention/Education, (2) Treatment/Intervention, and (3) Criminal Justice Services and Activities (IC 5-2-11-5).

Funding Profile		
1	Amount deposited into the County DFC Fund from fees collected last year:	\$22,284.77
2	Amount of unused funds from last year that will roll over into this year:	\$2,965.69
3	Total funds available for programs and administrative costs for this year (Line 1 + Line 2):	\$25,250.46
4	Amount of funds granted last year:	\$40,850.00
Additional Funding Sources (if no money is received, please enter \$0.00)		
A	Substance Abuse and Mental Health Services Administration (SAMHSA):	\$0.00
B	Centers for Disease Control and Prevention (CDC):	\$0.00
C	Bureau of Justice Administration (BJA):	\$0.00
D	Office of National Drug Control Policy (ONDCP):	\$0.00
E	Indiana State Department of Health (ISDH):	\$0.00
F	Indiana Department of Education (DOE):	\$0.00
G	Indiana Division of Mental Health and Addiction (DMHA):	\$0.00
H	Indiana Family and Social Services Administration (FSSA):	\$0.00
I	Local entities:	\$0.00
J	Other:	\$0.00
Categorical Funding Allocations		
Prevention/Education: \$6,350.00	Intervention/Treatment: \$6,350.00	Justice Services: \$6,350.00
Funding allotted to Administrative costs:		
Coordinator compensation		\$6,200.00
Office supplies		\$.46

Funding Allocations by Goal per Problem Statement:		
Problem Statement #1	Problem Statement #2	Problem Statement #3
Goal #1: \$3,175.00	Goal #1: \$3,175.00	Goal #1: \$3,175.00
Goal #2: \$3,175.00	Goal #2: \$3,175.00	Goal #2: \$3,175.00