The Indiana Commission to Combat Drug Abuse



Behavioral Health Division

2025

Comprehensive Community Plan

County: Jackson

LCC Name: Jackson County Drug-Free Council, Inc.

LCC Contact: Brenda Turner, Coalition Director

Address: 2005 Chelsea Court

City: Seymour, 47274

Phone: (812) 216-2229

Email: drugfree@frontier.com

County Commissioners: District 1 - Drew Markel; District 2 - Drew Storey; District 3 - Matt

Reedy.

Address: 360 Fairgrounds Road

City: Brownstown

Zip Code: 47220

Vision Statement

What is your Local Coordinating Council's vision statement?

Creating a safe and thriving county in which the community embraces positive change.

Mission Statement

What is your Local Coordinating Council's mission statement?

Coordinate, support, and promote the effective efforts of prevention, education and reduction of substance use and misuse.

Me	Membership List				
#	Name	Organization	Race	Gender	Category
1	Brenda Turner	LCC/Schneck	W	F	Healthcare
2	Justin Amos	Jackson Co. Sheriff's Dept.	W	M	Law Enforcement
3	AmyMarie Travis	Jackson Co. Superior Court	W	F	Justice
4	Myra Mellencamp	Jamestown Apartments	W	F	Senior Housing
5	Becky Bujwid	Centerstone	W	F	Community Mental Health
6	Robert McClellan	Freedom Alliance	W	M	Religious Organization
7	Arriann Custer	Turning Point Domestic Violence	W	F	Civic Organization
8	Lin Montgomery	LCC	W	F	Healthcare Education
9	Charlotte Moss	Volunteer	W	F	Parent & Recovery Community
10	Teresea Higham	New Beginnings Recovery Ctr	W	F	Healthcare
11	Zach Elliott	Jackson Co. Sheriff's Dept	W	M	Law Enforcement
12	Brooke Lane	Community Corrections	W	F	Recovery Community & Healthcare
13	Beth White	Volunteer	W	F	Religious Affiliate
14	C.J. Foster	Seymour Police Dept.	W	M	Law Enforcement

15	Carla Wright	Schneck Emergency	W	F	Healthcare
		Dept.			
16	Ginger Schneck	Girls, Inc.	W	F	Youth Service Org.
17	Darrin Cain	Girls, Inc.	W	F	Youth Service Org.
18	Brittany Drawbaugh	Centerstone	W	F	Community Mental Health
19	Dustin Steward	Jackson Co. Sheriff's Dept	W	M	Law Enforcement
20	Tara Jines	Jackson Co. Probation	W	F	Probation Services
21	Alma Hobson	Firefly Children & Family	W	F	Civic Organization
22	Nikki Storey & Joy Stuckwisch	Seymour High School	W	F	School Affiliate
23	Doug McClure	Brownstown Central Schools	W	M	School Affiliate
24	Heather Fickert	Jackson Co. Alcohol & Drug Court Sv	W	F	Court Services
25	Dustin Vice	180 RCO	W	M	Recovery Community
26	Sara Bowling	The Alley & Schneck Med. Center	W	F	Recovery Community
27	Natalie Smith	Jackson Co. Health Dept	W	F	Healthcare
28	Carrie Hernandez	Anchor House	W	F	Recovery Housing
29	Aeriel Richardson	Schneck ER	W	F	Healthcare
30	Cassie Wicker	Jamestown Apartments	W	F	Senior Housing

LCC Meeting Schedule:

Please provide the months the LCC meets throughout the year:

January, February, March, April, May, June, July, August, September, October, November, December on the second Tuesday of every month at 4:00 p.m.

II. Community Needs Assessment

The first step in developing an effective substance use and misuse reduction plan is to assess your community. A community assessment tells you about your community's readiness to implement prevention, treatment, and justice-related programs to address substance use and misuse. An assessment also provides an overview of the risk and protective factors present in the community, helping your coalition plan more effectively.

Community Profile

County Name

Jackson County

County Population

46,067 estimated as of July 1, 2021, a decrease of 0.7%

Schools in the community

4 school corporations totaling 14 public schools, plus 7 private schools.

Medical care providers in the community (hospitals, health care centers, medical centers/clinics, etc.)

1 independent hospital, Schneck Medical Center, that includes primary care physician offices and urgent care, pain clinic, and multiple specialty offices. Family Medical Center, Jackson County Health Department, and independent pain clinics.

Mental health care providers in the community (hospitals with psychiatric/behavioral health units, mental health clinics, private/public providers, etc.)

1 hospital with outpatient services. 4 mental health & addiction outpatient centers, 2 of which provide MAT/MOUD. Additional MAT/MOUD services are provided by multiple primary care physicians and nurse practitioners.

Service agencies/organizations

Healthy Jackson County; Mental Health America of Jackson County, Seymour Community Schools, Brownstown Central Community School Corp., Anchor House, United Way, Human Services, Developmental Services, Girls Inc., Boys & Girls Club, Turning Point Domestic Violence, Jackson County Health Dept., Firefly Children & Family Alliance, Division of Child Services, Teens 4 Change, JUNTOS, Jamestown Apartments of Seymour, self-help AA & NA, Celebrate Recovery, The Alley, Living Fire Ministries, Freedom Alliance, Centerstone of Indiana, New Beginnings Recovery Center, Recovery First Corp., Groups Recover Together, ProTech Recovery, Schneck Medical Center, Jackson-Jennings Community Corrections, Jackson Township Board, Pyoca Camp & Retreat Center, Jackson County Superior Court I & II, Jackson County Alcohol & Drug Court Services, Jackson County Sheriff's Dept., Seymour Police Dept., Medora Police Dept., Crothersville Police Dept.

Local media outlets that reach the community

2 newspapers, multiple radio stations, billboards, 2 libraries

What are the substances that are most problematic in your community?

Alcohol, Cannabis, nicotine, illicit use of drugs including Cocaine, Methamphetamine, Fentanyl, and opioids

List all substance use/misuse services/activities/programs presently taking place in the community

IOP, OP, individual therapy, teen IOP, family sessions First Offender psychoeducational program for juveniles School-based mental health and substance use services in English & Spanish

Faith-based substance misuse services

Prevention education, and anger management

MAT/MOUD

MRT

Drug Court

Smoking cessation programs

Random drug screening at Seymour and Brownstown schools

Peer Counseling

Jail G-Pod programs for men and women

Victim Impact Panel

Mental Health and Substance use workgroups and treatment services

Adult educational substance misuse programs through court system, also offered for Latinos

Teen school-based groups

Self-help support groups

Annual public events and recovery rallies

Community Risk and Protective Factors

Use the list of risk and protective factors to identify those present in your community. Identify the resources/assets and limitations/gaps that exist in your community related to each. The lists are not all-inclusive and others may apply.

<u>Risk Factors Examples:</u> trauma and toxic stressors; poverty violence; neighborhood characteristics; low neighborhood attachment; community disorganization; community norms and laws favorable toward drug use, firearms, and crime; availability of alcohol and other drugs; weak family relationships; family substance use; peer substance use; mental health problems; families moving frequently from home to home; limited prevention and recovery resources.

<u>Protective Factors Examples:</u> strong family relationships; neighborhood economic viability; low childhood stress; access to health care; access to mental health care; community-based interventions; restricted access to alcohol and other drugs including restrictive laws and excise taxes; safe, supportive, and connected neighborhoods; meaningful youth engagement opportunities; local policies and practices that support healthy norms and child-youth programs; positive connection to adults.¹

Risk Factors	Resources/Assets	Limitations/Gaps
1.	1. Youth groups and programs	1. Transportation to services
Acceptance of substance use		
	2. Prevention, Intervention & treatment services	2. Affordable services
		3. Lack of community
	3. Recovery-driven community activities and groups	educational opportunities
		4. Poor school attendance
	4. Reduction of stigma efforts	
		5. Denial
	5. Religious organizations	

¹Risk and protective factors extracted from IUPUI Center for Health Policy Community Conditions Favorable for Substance Use, April 2018.

2. Mental health and addiction services access	1. State & local grant funding for treatment fees	1. Medicaid plans not accepted, high deductibles, underinsured, no insurance
331,1333 43333	2. Self-help support groups	2. Unemployment/under-
	3. Civic organizations to identify and reduce barriers to services.	employment/low wages
	4. Developing crisis intervention	3. Limited capacity of service providers
	team.	4. Limited public transportation services
3. Use of Illicit substances and	1. Partnerships with local & state law enforcement agencies to	1. Recidivism
drug trafficking	work narcotics investigations of dealer & cartel vs. user approach	2. Increasing drug trafficking from Louisville & Indianapolis
	2. Drug Court	3. Lack of crisis intervention team buy-in of trained
	3. Training crisis intervention team members	community members
	4. Local work-release program	4. Legalization of Cannabis in surrounding states
	5. Medication disposal events utilizing law officers & Sheriff	5. Gang activity present
	Dept. incinerator	6. Hopelessness
	6. Nalox Boxes & drug and sharps disposal boxes	
Protective Factors	Resources/Assets	Limitations/Gaps
1. Community partners addressing substance use	1. Active recovery groups with positive attitudes/unity	Generational substance misuse among families
addressing substance use	2. Community-based & faith-based organizations focusing on	2. Social media influences
	education & intervention	3. Increased access to alcohol and online substances, including
	3. Collaborations with schools and treatment providers, SRO's	vaping supplies
	4. Temporary shelter with recovery support	4. Homelessness with limited housing opportunities
	5. School-based substance use	5. Lack of parental accountability
	educational programs & services, including Sotoxa mobile tests for	6. Mental health and trauma
	THC and vape detectors in schools	7. Lack of financial resources

2. Expanding services to provide	1. Educational programs in English & Spanish	Lack of service providers outside of Seymour
additional collaborations and	English & Spanish	outside of Seymour
partnerships	2. MAT/MOUD service	2. Lack of awareness of accepted
	providers	Medicaid plans among service providers
	3. Active self-help meetings,	1
	including Latino meetings, and formation of 180 RCO	3.Transportation from rural areas
		4. Limited juvenile services
	4. Reducing stigma campaigns	
	5 D D C 1 0	5. Lack of local inpatient
	5. Peer Recovery Coaches & Community Navigators	services
	Community Navigators	6. Wait lists for services
3.	1. City, county, surrounding	Limitations to make large drug
Law enforcement agencies collaborations lead to more	counties, and state agencies collaborating on investigations	buys to go up the dealer chain
effective investigations and		2. Dedicated personnel for drug
arrests	2. Three K-9 units	investigations vs general duties
	3. Forming Justice Reinvestment	3. Imports from south of the
	Advisory Council (JRAC)	boarder
	4. Jail based treatment services,	4. Legalization of cannabis in
	MRT	surrounding states and increased
		potency
	5. STRIDE resources	5 1 - 1 - 6 1
	6. CIT trained law enforcement	5. Lack of new evidence- gathering devices to support
	officers	arrest charges
	01110015	arrest charges

III. Making A Community Action Plan

Now that you have completed a community assessment and have identified the risk and protective factors that exist, you can develop a plan of action. The Comprehensive Community Plan (CCP) is a systematic and community-driven gathering, analysis, and reporting of community-level indicators for the purpose of identifying and addressing local substance use problems.

- Step 1: Create problem statements, and ensure problems statements are in line with statutory requirements
- Step 2: Ensure your problem statements are evidence-informed, then prioritize
- Step 3: Brainstorm what can be done about each
- Step 4: Prioritize your list, and develop SMART goal statements for each
- Step 5: List the steps to achieve each goal

Step 1: Create + Categorize Problem Statements *Create problem statements as they relate to each of the identified risk factors.*

Risk Factors	Problem Statement(s)
1. Acceptance of substance use	Targeted education and treatment services are needed to intervene on substance use & misuse
	2. Drug overdoses and suicide attempts continue to require intervention and support services
	3.Community awareness and involvement remain limited
2. Mental Health and addiction services access	Financial aid is required to assist individuals to secure treatment services
	2. Substance use and mental health services are needed in rural communities of the county
	3. Social stigma and lack of transportation hinders recovery efforts
3. Use of Illicit substances and drug trafficking	Additional narcotics investigators and funds are needed to conduct drug investigations
	2. Recidivism and drug trafficking continue to be a priority for law enforcement
	3.Criminal activities are motivated by drug use
	4. Major highways converge in Jackson County providing a direct link between Chicago, Indianapolis and Louisville.

Step 2: Evidence-Informed Problem Statements

Identify your top three problem statements using local or state data. Ensure that there is a problem statement for each co-equal funding category (e.g., prevention/education; intervention/treatment; and criminal justice services and activities).

Problem Statements	Data That Establishes Problem	Data Source
1. Prevention/Education	Juvenile Probation had a	Jackson County Probation
	reduction in juvenile arrests in	Department - Juveniles
Nicotine, tobacco, vaping,	2024 for substance-related	_
electronic delivery devices,	offenses, 24% less than 2023	
marijuana, illicit substance use	and 33% less than in 2022.	
and alcohol misuse are prevalent	Charges for marijuana offenses	
in Jackson County.	increased in 2024. The 2024	
	arrests included 8 illegal	

	consumption/minor possession of alcohol charges, 1 OWI; 4 dealing in marijuana; 24 possession of marijuana, 2 possessions of paraphernalia; 1 Violation of Legend Drug Act; 2 Methamphetamine possession. Brownstown High School &	Brownstown Central
	Middle School conducted random drug testing of 120 students in 1 st semester, with 6 positive tests. Tobacco and THC are prominent substances.	Community School Corp.
	Seymour High School conducted random drug tests resulting in 15 positive tests for THC/nicotine-vape & 13 students were found to be in possession of tobacco. 8 of 54 were positive tests during 1st semester with referrals to services for parents. Vape detectors were added to student restrooms this school year.	Seymour High School Principal
	school year received Friendly Peer programming before changing to "Too Good for Drugs" program which was delivered to 145 8th grade students in 24-25 1st semester. Post tests showed 44% increase in knowledge of dangers of substance use and resistance skills. Teens expressed targeting by manufactures and lack of Spanish presentations as concerns.	Girls, Inc.
2. Intervention/Treatment	ER served 224 patients with	Schneck Medical Center –
Barriers to receiving treatment	primary complaints of suicide attempt or drug overdose.	Emergency Department
and sustaining recovery from		Child Divid
substance use and misuse or addiction continues to prevent	Schneck's Umbilical cord positivity rates included 10 for	Child Birth
individuals from achieving long-	Amphetamines, 31 for	
term recovery.	cannabinoids, 17 for opiates, 1 for cocaine, 5 for	

buprenorphine, 2 for ethylglucuronide, and 1 for methadone.

Schneck's MOUD program had 1,367 encounters, placing 59 in acute detox or residential rehab; 19 into Anchor House or found housing, and 25 placements in MOUD treatment programs.

Jackson County's 46,300 population is faring about the same as the average county in Indiana for health factors, and about the same as the average county in the nation. Poor to fair health, life expectancy, adult smoking, injury deaths and teen birth rates are higher than state and national rates in 2024. Access to mental health provider rate is also higher at 1,130:1 vs 320:1 nationally. Excessive drinking rate is 17%. Alcoholimpaired driving deaths increased to 12%, remaining lower than state and national rates, as do preventable hospital stays that decreased to 1,568. Severe housing problems decreased to 11%.

289 cases were referred by court for evaluation and monitoring with 95 for alcohol, 126 for marijuana, 22 for methamphetamines, 8 for benzodiazepines, 2 for prescription opioids, and 1 synthetic substitute. They included 243 males, 90 females, including 120 Latinos participated in alcohol & drug education programs.

162 (23% increase) families engaged in the Seeking Safety programming to address intimate partner violence and substance use. Noted increase in **MOUD**

County Health Rankings & Roadmaps 2024

Jackson County Alcohol & Drug Court Services

Turning Point Domestic Violence

	co-occurring substance use & violence cases, with increase in strangulations and sexual assaults. 621 nights of safe housing provided in 2024 to 9 adults and 7 children. 65 incarcerated women served with 95% reporting substance abuserelated issues. 103 events with 1,022 attendees provided direct support to teen education. 577 teens participated in classes addressing dating violence & substance use. Seeing increase in STD's & pregnancies with lack of relationship skills.	
	Relapse prevention programming grant provided MRT and Staying Quit programs for 32 clients.	Jackson Jennings Community Corrections Intervention Programs
	180 RCO provided 75 in-person meetings, 40 intakes, 24 recovery plans, 11 engagement form, and 18 graduates of evidence-based jail programming.	180 Recovering Community Organization
	251 males and 204 females received services in 2024 with primary substance abuse of 150 alcohol, 139 Methamphetamine, 83 opiates, and 61 Marijuana.	New Beginnings Recovery Center
	Mental Health & Substance Abuse services were provided to 447 adults and 17 youth in Jackson County. Primary substances used by adults were Marijuana, Methamphetamine, alcohol, heron, opiates & other synthetics. Top 5 used by youth were Marijuana, alcohol, inhalants, other & other stimulants.	Centerstone Indiana
3. Law Enforcement/Justice Drug trafficking and overdoses continue to demand additional	Seymour Police Department had 169 cases where 1 or more individuals were arrested on various drug charges. Drug seizures included 859	Seymour Police Department

law enforcement and first prescription tablets, 328.85 grams of Methamphetamine, responder resources. 2,470.84 grams Marijuana, and 16.31 grams Fentanyl, 1,028.9 units THC (gummies/vape pens & cartridges), 144.1 grams of look-alike powder and crystals. The Sheriff's Department Jackson County Sheriff's assisted in over 40 arrests with Department other departments. Sheriff's Department seized 10,485.99 grams of cocaine and 26,880 grams of THC, 464.79 grams of fentanyl. 1 federal case for drugs and firearms was prosecuted in 2024, with several additional federal arrests made that are pending prosecution. 11 adults ranging in ages of 17 Jackson County Coroner to 61 died as a result of accidental overdose. 5 overdoses included Methamphetamine, 5 included Amphetamine, 2 included Fentanyl, and 1 was a combination of gabapentin, clonazepam & buprenorphine. A total of 5 suicides were recorded in 2024, down from 11 in 2023. Narcan has been readily available. Now finding meth being snorted rather than injected to avoid paraphernalia charges. 953 Narcan doses were Jackson County Health Dept. distributed by the health department in 2024 in addition to doses distributed by other agencies. Conducted 2 DEA

Drug Take-Back Day events resulting in 4 50-gallon sacks of

disposal, promoting year-round

unused drugs for proper

disposal information.

Step 3: Brainstorm

Consider the resources/assets and limitations/gaps that were identified for each risk factor, and list what actions can be taken for each identified problem statement.

Problem Statements	What can be done (action)?
Tobacco, electronic nicotine delivery devices, THC, trial synthetics, illicit substance use and	Educate community on unsafe prescription use & recent changes in trends.
alcohol misuse are prevalent in Jackson County.	2.Encourage expansion of treatment programs addressing substance use.
	3. Utilize ASAP grant and other agencies to provide educational workshops.
2. Barriers to receiving treatment and sustaining recovery from substance use and misuse or	1.Supplement financial assistance needs through grants for service providers.
addiction prevents individuals from achieving long-term recovery.	2. Expand treatment services and increase service providers.
	3. Support community events to educate the public on substance misuse, prevention, and services available.
3. Drug trafficking and overdoses continue to impact law enforcement and first responder resources.	1.Support law enforcement efforts to target drug dealers to reduce availability and illegal activities.
law emoreement and first responder resources.	2. Encourage participation in treatment services while incarcerated & upon release to reduce recidivism.
	3.Continue to identify high-risk areas and provide resources to reduce incidents.

Step 4: Develop SMART Goal Statements

For each problem statement, prioritize your list of what can be done. Choose your top two actions for each. Then, develop goal statements that demonstrate what change you hope to achieve and by when you hope to achieve it.

Problem Statement #1	
Goal 1	

LCC will partner with community agencies to provide education on available prevention and treatment options with recovery resources at least twice per year in 2025, including materials targeted to Latino population and tourists.

Goal 2

Support expansion of prevention efforts in schools to identify at-risk students by providing referral services in 2025.

Problem Statement #2

Goal 1

Participate in 3 public events to provide resources to community members in 2025.

Goal 2

Support intervention & treatment services through utilization of grants and collaboration to provide needed resources by 2026.

Problem Statement #3

Goal 1

Support efforts to target large scale dealers and drug trafficking organizations in and around Jackson County by 2026.

Goal 2

Encourage participation in treatment services while incarcerated & upon release to reduce recidivism in 2025.

Step 5: Plans to Achieve Goals

For each goal, list the steps required to achieve each

Problem Statement #1	Steps
Goal 1	1. Partner with churches and community
LCC will partner with community agencies to	organizations to provide public
provide education on available prevention and	awareness events on substance use.
treatment options with recovery resources at least	
twice per year in 2025, including materials	2. Partner with organizations to provide
targeted to Latino population and tourists.	materials & social media in Spanish.
	3. Provide materials to the Visitor Center
	and other agencies promoting a safe and
	healthy community to tourists.
Goal 2	1. Support random drug testing for
Support expansion of prevention efforts in schools	students in Jackson County schools.
and youth-serving agencies to identify at-risk	
youth by providing referral services in 2025.	2. Increase options for identified at-risk
	youth and teens through education.

	3. Identify appropriate materials to disseminate into the community.		
Problem Statement #2	Steps		
Goal 1 Participate in 3 public events to provide resources to community members in 2025.	1. Participate in annual International Overdose Awareness Day event, National Night Out, and Schneck Medial Center's health fair.		
	2.Utilize existing agencies to assist in filling gaps in services/needs.		
	3. Continue to search for programs to be offered in Jackson County, and provide funding in support of existing and new programs.		
Goal 2 Support intervention & treatment services through utilization of grants and collaboration to provide needed resources by 2026.	1.Provide grant opportunities to secure appropriate intervention & treatment services.		
	2.Encourage partnerships among service providers.		
	3.Promote & support agencies working to reduce barriers of employment, housing, and treatment.		
Problem Statement #3	Steps		
Goal 1 Support efforts to target large scale dealers and drug trafficking organizations in and around Jackson County by 2026.	1. Provide funding to assist law enforcement to investigate and reduce criminal activity.		
vacason county by 2020.	2. Assess needs of varying law enforcement agencies to provide resources.		
	3. Support school resource officers to provide youth mentoring to discourage generational drug dealing.		
Goal 2 Encourage participation in treatment services while incarcerated & upon release to reduce	1. Support programming for substance abuse in the jail.		
recidivism in 2025.	2. Provide resources before, during, and after incarceration.		

3. Promote and participate in local and national health awareness campaigns.		
4.Promote recovery programs and support groups to encourage long-term recovery.		

IV. Fund Document

The fund document allows the LCC to provide finances available to the coalition at the beginning of the year. The fund document gauges an LCC's fiscal wellness to empower their implementation of growth within their community. The fund document also ensures LCCs meet the statutory requirement of funding programs within the three categories of (1) Prevention/Education, (2) Treatment/Intervention, and (3) Criminal Justice Services and Activities (IC 5-2-11-5).

Funding Profile								
1	Amount deposited into the Count	\$61,035.94						
2	Amount of unused funds from las	\$0.00						
3	Total funds available for program (Line 1 + Line 2):	\$61,035.94						
4	Amount of funds granted last year	r:		\$79,789.83				
Additional Funding Sources (if no money is received, please enter \$0.00)								
A	Substance Abuse and Mental Hea	lth Services Administration (SA	MHSA):	\$0.00				
В	Centers for Disease Control and I	Prevention (CDC):		\$0.00				
C	Bureau of Justice Administration	(BJA):		\$0.00				
D	Office of National Drug Control	Policy (ONDCP):		\$0.00				
E	Indiana State Department of Heal	th (ISDH):		\$0.00				
F	Indiana Department of Education	(DOE):		\$0.00				
G	•			\$0.00				
Н	Indiana Family and Social Service	es Administration (FSSA):		\$0.00				
I	Local entities:	\$0.00						
J	Other:			\$0.00				
	tegorical Funding Allocations							
Prevention/Education: \$15,258.99		Intervention/Treatment: \$15,258.99		Justice Services: \$15,258.99				
Fu	nding allotted to Administrative	costs:						
	nized list of what is being funded		Am	ount (\$100.00)				
Coalition Director and Coalition Assistant stipends		\$13,758.9	\$13,758.97					
Office supplies, liability insurance, fees			\$ 1,500.0	\$ 1,500.00				
Funding Allocations by Goal per Problem Statement:								
Problem Statement #1		Problem Statement #2	Problem	Problem Statement #3				
Go	al 1: \$ -0-	Goal 1: \$1,250.00	Goal 1: \$	Goal 1: \$15,258.99				
Go	al 2: \$15,258.99	Goal 2: \$14,008.99	Goal 2: \$ -0-					